



*Portraits III*  
**TERRITORY/POLITICS**

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**TERRITORY/POLITICS**

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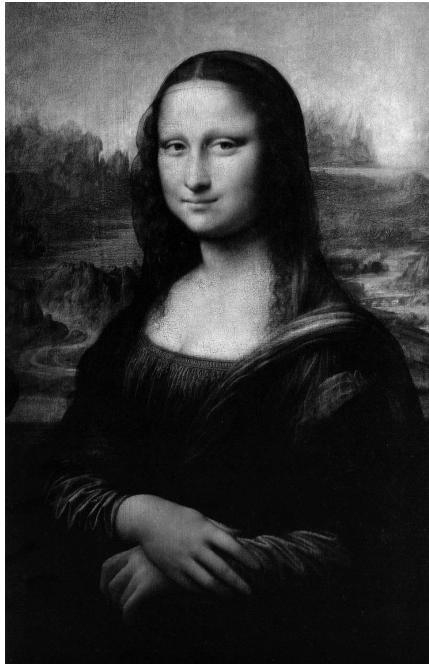
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## Prologue





Leonardo da Vinci, *Mona Lisa* (1503)

[...] le portrait d'une femme par un grand artiste ne cherchera aucunement à donner satisfaction à quelques unes des exigences de la femme [...] et mettra au contraire en relief les désavantages qu'elle cherche à cacher et qui, comme un teint fiévreux, voire verdâtre, le tentent d'autant plus parce qu'ils ont du "caractère" [...]. Maintenant déchue, située hors de son propre type où ell trônait invulnérable, elle n'est plus qu'une femme quelconque en la supériorité de qui nous avons perdu toute foi. Ce type, nous faisons tellement consister en lui, non seulement la beauté d'une Odette, mais sa personnalité, son identité, que devant le portrait qui l'a dépouillée de lui, nous sommes tentés de nous écrier non seulement: "Comme c'est enlaidi!", mais: "Comme c'est peu ressemblant!". Nous avons peine à croire que ce soit elle. Nous ne la reconnaissons pas. Et pourtant il y a là un être que nous sentons bien que nous avons déjà vu. Mais cet être-là, ce n'est pas Odette; le visage de cet être, son corps, son aspect, nous sont bien connus. Ils nous rappellent, non pas la femme, qui ne se tenait jamais ainsi, dont la pose habituelle ne dessine nullement une telle étrange et provocante arabesque, mais d'autres femmes, toutes celles qu'a peintes Elstir et que toujours, si différentes qu'elles puissent être, il a aimé à camper ainsi de face, [...] le large chapeau rond tenu à la main, répondant symétriquement à la hauteur du genou qu'il couvre, à cet autre disque vu de face, le visage.

Marcel Proust, *À l'ombre des jeunes filles en fleurs*, sous la dir. de Pierre-Louis Rey, Collection Folio Classique, Gallimard, 1988.

[...] not only will the portrait of a woman by a great artist not seek in the least to give satisfaction to various demands on the woman's part [...]. It will on the contrary emphasise those very blemishes which she seeks to hide, and which (as for instance a sickly, almost greenish complexion) are all the more tempting to him since they show "character" [...] Fallen now, situated outside her own type in which she sat unassailably enthroned, she is now just an ordinary woman, in the legend of whose superiority we have lost all faith. We are so accustomed to incorporating in this type not only the beauty of an Odette, but her personality, her identity, that standing before the portrait that has thus stripped her of it we are inclined to protest not simply "How plain he has made her!" but "Why, it isn't the least bit like her". We find it hard to believe that it can be she. We do not recognize her. And yet there is a person there on the canvas whom we are quite conscious of having seen before. But that person is not Odette; the face of the person, her body, her general appearance seems familiar. They recall to us not this particular woman who never beld herself like that, whose natural pose never formed any such strange and teasing arabesque, but other women, all the women whom Elstir has ever painted, women, whom invariably, however they may differ from one another, he has chosen to plant thus, in full face, [...] a large round hat in one hand, symmetrically corresponding, at the level of the knee that it covers, to that other disc, higher up in the picture, the face.

Marcel Proust, *Remembrance of Things Past*, within a *Budding Grove* translated by C.K. Scott Moncrieff and Terence Kilmartin, Copyright Chatto & Windus and Random House Inc., 1981.



Egyptian hieroglyphics (3000 BC)

[...] The IS OF IDENTITY. You are an animal. You are a body. Now whatever you may be you are not an "animal", you are not a "body", because these are verbal labels. The IS of identity always carries the assignment of permanent condition. To stay that way. All name calling presupposes the IS of identity. This concept is unnecessary in a hieroglyphic language like ancient Egyptian and in fact frequently omitted. No need to say that the sun IS in the sky, sun in sky suffices. The verb TO BE can easily be omitted from any languages and the followers of Count Korgybski have done this, eliminating the verb TO BE in English. However, it is difficult to tidy up the English language by arbitrary exclusion of concepts which remain in force so long as the unchanged language is spoken.

THE DEFINITE ARTICLE THE. THE contains the implication of one and only: THE God, THE universe, THE way, THE right, THE wrong, if there is another, then THAT universe, THAT way is no longer THE universe, The way. The definite article THE will be deleted and the indefinite article A will take its place.

THE WHOLE CONCEPT OF EITHER/OR. Right or wrong, physical or mental, true or false, the whole concept of OR will be deleted from the language and replaced by juxtaposition, by AND. This is done to some extent in any pictorial language where two concepts literally stand side by side. These falsifications inherent in the English and other western alphabetical languages give the reactive mind command their overwhelming force in these languages. Consider the IS of identity. When I say to be me, to be you, to be myself, to be others - whatever I may be called upon to be or to say that I am - I am not the verbal label "myself". The word BE in the English language contains, as a virus contains, its precoded message of damage, the categorical imperative of permanent condition. To be a body, to be an animal. If you see the relation of a pilot to his ship, you see crippling force of the reactive mind command to be a body. Telling the pilot to be the plane, then who will pilot the plane?

The IS of identity, assigning a rigid and permanent status, was greatly reinforced by the customs and passport control that came in after World War I. Whatever you may be, you are not the verbal label in your passport, anymore than you are the word "self". So you must be prepared to prove at all times that you are what you are not. Much of the falsification inherent in the categorical definite THE. THE now, THE past, THE time, THE space, THE energy, THE matter, THE universe. Definite article THE contains the implications of no other. THE universe locks you in THE, and denies the possibility of any other. If other universes are possible, then the universe is no longer THE it becomes A. The definite article THE is deleted and replaced by A. Many of the RM commands are in point of fact contradictory commands and a contradictory command gains its force from the Aristotelian concept of either/or. To do everything, to do nothing, to have everything, to have nothing, to do it all, to do not any, to stay up, to stay down, to stay in, to stay out, to stay present, to stay absent. These are in point of fact either/or propositions. To do nothing OR everything, to have it all, OR not any, to stay present OR to stay absent. Either/or is more difficult to formulate in a written language where both alternatives are pictorially represented and can be deleted entirely from the spoken language. The whole reactive mind can be in fact reduced to three little words - to be "THE". That is to be what you are not, verbal formulations.

I have frequently spoken of word and image as viruses or as acting viruses, and this is not an allegorical comparison. It will be seen that the falsifications of syllabic western languages are in point of fact actual virus mechanisms. The IS of identity, the purpose of a virus is to SURVIVE. To survive at any expense to the host invaded. To be an animal, to be a body. To be an animal body that the virus can invade. To be animals, to be bodies. To be more animal bodies, so that the virus can move from one body to another. To stay present as an animal body, to stay absent as antibody or resistance to the body invasion.

The categorical THE is also a virus mechanism, locking you in THE virus universe. EITHER/OR is another virus formula. It is always you OR the virus. EITHER/OR. This is in point of fact the conflict formula which is seen to be archetypical virus mechanism. The proposed language will delete these virus mechanisms and make them impossible of formulation in the language. This language will be a tonal language like Chinese, it will also have a hieroglyphic script as pictorial as possible without being too cumbersome or difficult to write. This language will give one option of silence. When not talking, the user of this language can take in the silent images of written, pictorial and symbol languages. [...]

William S. Burroughs, *The Electronic Revolution* (1970)

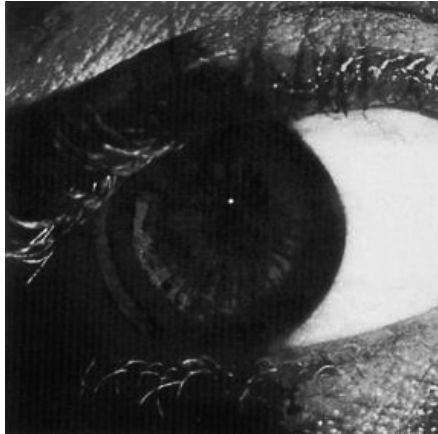


Fra Angelico, *The Decapitation of Saints Cosmas and Damian* (1442)

(...) Si les personnages d'Angelico n'ont d'yeux pour rien ni personne, c'est évidemment pour mieux solliciter les nôtres.

Parce que la psychologie n'a pas encore été inventée, le seul sens de l'image est celui de sa structure. rien n'est caché, l'idée préside, indifférente aux contingences réalistes. La signification n'est pas dans les regards (ni ceux des yeux ni ceux de l'âme) mais dans les territoires qu'ils délimitent.

Eric Loret, *Un art théorique et idéal*, Libération (November 26th, 2011)



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City Metaphors

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## Entwerfen und Denken in Vorstellungen, Metaphern und Analogien

Offensichtlich vollziehen sich alle Denkprozesse in zwei verschiedenen Richtungen. Jede beansprucht für sich, der einzig richtige Weg zu sein, durch welchen Denkanstöße hervorgerufen werden, sowohl in der Wissenschaft, der Kunst und auch in der Philosophie. Die erste ist gemeinhin bekannt als empirische Denkweise. Sie beschränkt sich auf das Studium physischer Erscheinungen. Sie bezieht sich auf Tatsachen, die gemessen und beurteilt werden können. Die intellektuelle Sicht konzentriert sich auf getrennte Elemente und isolierte Tatsachen, die von direkten praktischen Erfahrungen abgeleitet werden. Das Denken ist strikt limitiert auf technische und praktische Prozesse, wie sie sehr deutlich formuliert sind in den Theorien und Methoden des Pragmatismus und der Verhaltenslehre.

Die andere Richtung des Denkens sucht Erscheinungen und Erfahrungen, welche mehr beschreiben als nur eine Summe von Teilen und so gut wie keine Aufmerksamkeit auf die einzelnen Elemente verwendet, die ohnedies beeinflusst und verändert werden durch subjektive Anschauungen und umfassende Vorstellungen. Der Hauptbezug oder die wesentliche Bedeutung ist nicht die Betrachtung der Wirklichkeit wie sie ist, sondern die Suche nach einer übergeordneten Idee, einem allgemeinen Inhalt, einem zusammenhängenden Gedanken oder einem Gesamtkonzept, das alle Teile zusammenbindet. Es ist bekannt unter dem Begriff der "Gestalttheorie" und wurde sehr deutlich entwickelt während der Zeit des Humanismus in den philosophischen Abhandlungen des morphologischen Idealismus.

Kant postuliert, daß Wissen seinen Ursprung in zwei fundamentalen Komponenten hat, der Intuition und dem Denken. Nach Kant ist all unser Denken auf Imagination bezogen. Das bedeutet, es beruht auf unseren Sinnen, denn der einzige Weg, Objekte zu begreifen, ist der durch die Vorstellung. Der Intellekt ist unfähig, sich irgend etwas vorzustellen, und die Sinne können nicht denken. Nur durch die Kombination beider kann Wissen entstehen. Die Vorstellung muß allen Denkprozessen vorangehen, denn sie ist nichts anderes als die Synopse, das übergeordnete Prinzip, das Ordnung in die Vielfalt bringt. Wenn wir akzeptieren, daß Denken ein Vorstellungsprozeß höherer Ordnung ist, dann - so argumentiert Kant - beruht alles Wissen auf der Imagination.

In neueren philosophischen Betrachtungen ersetzt Hermann Friedmann Kants Konzept der Imagination und des Denkens als die fundamentalen Komponenten von Wissen mit dem Argument, daß der visuelle Sinn, die Vision, und der Tastsinn, die Haptik, zwei

## Designing and Thinking in Images, Metaphors and Analogies

Apparently all thinking processes happen in two different ways. Each is claimed to be the only way in which thought processes occur in science, arts and philosophy.

The first is commonly known as the empirical way of thinking. It is limited to the study of physical phenomena. The actual concern is with facts that can be measured and justified. This intellectual concern concentrates on separate elements and isolated facts, deriving from direct practical experience. Thinking is strictly limited to technical and practical processes as they are most strongly formulated in the theories and methodologies of pragmatism and behaviourism.

The other way of thinking seeks out phenomena and experiences which describe more than just a sum of parts, paying almost no attention to separate elements which would be affected and changed through subjective vision and comprehensive images anyway. The major concern is not the reality as it is but the search for an allround idea, for a general content, a coherent thought, or an overall concept that ties everything together. It is known as holism or Gestalt theory and has been most forcefully developed during the age of humanism in the philosophical treatises of the morphological idealism.

Kant postulates that knowledge has its origin in two basic components: intuition and thought. According to Kant all our thinking is related to imagination, which means it is related to our senses, because the only way to describe an object is through imagination. The intellect is incapable of perceiving anything, and the senses cannot think. Only through a combination of both can knowledge arise. Imagination has to precede all thinking processes since it is nothing less than a synopsis, an overall ordering principle bringing order into diversity. If we accept that thinking is an imaginative process of a higher order, then, argues Kant, it means all sciences are based on imagination.

In more recent philosophical debates, Herman Friedman replaces Kant's concept of imagination and thought as the basic components of knowledge with the argument that the sense of sight-the vision-and the sense of touch-the haptic-are the two competing polarities, and that all intellectual activity happens either in an optical or haptic way. Friedman argues that the sense of touch is non-productive; it measures, is geometrical, and acts in congruity. The sense of sight, however, is productive; it interpolates, is integral, and acts in similarities. The sense of sight stimulates spontaneous reactions of mind; it is more vivid and more far-reaching than the sense of touch.

miteinander streitende Polaritäten sind und daß alle intellektuellen Aktivitäten sich im optischen oder im haptischen Bereich abspielen. Friedmann argumentiert, daß der Tastsinn nicht produktiv ist. Er mißt, ist geometrisch und handelt in Kongruenzen. Das Sehen jedoch ist produktiv. Es interpoliert, integriert und handelt in Gleichnissen. Der visuelle Sinn stimuliert spontan das Erinnerungsvermögen. Er ist lebendiger und weitreichender als der Tastsinn. Die Haptik geht vom Spezifischen zum Allgemeinen, die Vision vom Allgemeinen zum Spezifischen. Der visionäre Prozeß, dessen Gegebenheiten auf der Vorstellung beruhen, beginnt mit einer Idee, betrachtet ein Objekt in allgemeinsten Weise, um eine Vorstellung oder ein Bild zu finden, aus dem sich mehr spezifische Eigenheiten ableiten lassen.

In jedem menschlichen Wesen steckt ein starkes metaphysisches Bedürfnis eine Realität zu schaffen, die durch Vorstellungen strukturiert ist und in welcher Objekte ihre Bedeutung durch Visionen erhalten, eine Realität, die nicht - wie Max Planck glaubt - existiert, weil sie meßbar ist. Vor allem hat die Frage der Imagination und der Ideen als ein Instrument des Denkens und der Analyse Künstler und Philosophen beschäftigt. In jüngster Zeit ist dieser Prozeß des Denkens unterbewertet worden durch die Überschätzung quantitativer und materialistischer Kriterien. Es liegt jedoch auf der Hand, daß das, was wir im allgemeinen Denken nennen, nichts anderes ist als die Anwendung von Vorstellungen und Ideen auf eine gegebene Zahl von Fakten. Es ist nicht nur ein abstrakter Prozeß, sondern ein visuelles und sinnenhaftes Ereignis. Die Art, wie wir die Welt um uns begreifen, hängt davon ab, wie wir sie wahrnehmen und empfinden. Ohne eine übergeordnete Vision erscheint uns die Realität als eine Menge unabhängiger Phänomene und bedeutungsloser Tatsachen, mit anderen Worten: total chaotisch. In solch einer Welt würde man wie in einem Vakuum leben. Alles würde von gleicher Bedeutung sein; nichts könnte unsere Aufmerksamkeit anziehen; es würde keine Möglichkeit geben, unseren Verstand zu gebrauchen.

So wie die Bedeutung eines ganzen Satzes anders ist als die Bedeutung einer Summe einzelner Worte, so ist die schöpferische Vision die Fähigkeit, eine charakteristische Einheit einer Reihe von Tatsachen zu erfassen und nicht nur sie zu analysieren als etwas, das zusammengesetzt ist aus einzelnen Teilen. Das Bewußtsein, daß die Realität durch sinnliche Wahrnehmung und Imagination erfaßt wird, ist der wahre schöpferische Prozeß, denn er erreicht einen höheren Grad von Ordnung als die einfache Methode des Testens, Messens, Prüfens und Kontrollierens. Das ist der Grund, warum die traditionelle Philosophie der permanente Versuch ist, ein gut strukturiertes System von Ideen zu schaffen, um die Welt zu

The sense of touch proceeds from the specific condition to the general, the sense of vision from the general to the specific. The visionary process, whose data are based on imagination, starts out with an idea, looking at an object in the most general way, to find an image from which to descend to more specific properties. In every human being there is a strong metaphysical desire to create a reality structured through images in which objects become meaningful through vision and which does not, as Max Planck believed, exist because it is measurable. Most of all, the question of imagination and ideas as an instrument of thinking and analyzing has occupied artists and philosophers. Only in more recent history this process of thinking has been undervalued because of the predominance of quantitative and materialistic criteria. It is obvious, however, that what we generally call thinking is nothing else than the application of imagination and ideas to a given set of facts and not just an abstract process but a visual and sensuous event. The way we experience the world around us depends on how we perceive it. Without a comprehensive vision the reality will appear as a mass of unrelated phenomena and meaningless facts, in other words, totally chaotic. In such a world it would be like living in a vacuum: everything would be of equal importance; nothing could attract our attention; and there would be no possibility to utilize the mind.

As the meaning of a whole sentence is different from the meaning of the sum of single words, so is the creative vision and ability to grasp the characteristic unity of a set of facts, and not just to analyse them as something which is put together by single parts. The consciousness that catches the reality through sensuous perception and imagination is the real creative process because it achieves a higher degree of order than the simplistic method of testing, recording, proving and controlling. This is why all traditional philosophy is a permanent attempt to create a wellstructured system of ideas in order to interpret, to perceive, to understand the world, as other sciences have done. There are three basic levels of comprehending physical phenomena: first, the exploration of pure physical facts; second, the psychological impact on our inner-self; and third, the imaginative discovery and reconstruction of phenomena in order to conceptualize them. If, for instance, designing is understood purely technically, then it results in pragmatic functionalism or in mathematical formulas. If designing is exclusively an expression of psychological experiences, then only emotional values matter, and it turns into a religious substitute. If, however, the physical reality is understood and conceptualized as an analogy to our imagination of that reality, then we pursue a morphological design concept, turning it into



interpretieren, wahrzunehmen und zu verstehen, wie es auch andere Wissenschaften getan haben. Es gibt drei Grundebenen, physikalische Phänomene zu begreifen:

1. die Entdeckung der reinen physikalischen Fakten,
2. der psychologische Eindruck oder die psychologische Aufnahme in unserem Inneren, und
3. die imaginative Entdeckung und visuelle Rekonstruktion der Phänomene, um sie zu konzeptualisieren.

Wenn z. B. das Entwerfen, der Entwurfsvorgang, als reine Technik verstanden wird, dann sind die Ergebnisse ein pragmatischer Funktionalismus oder mathematische Formeln. Ist Entwerfen ausschließlich der Ausdruck psychologischer Erfahrungen und Versuche, dann zählen nur emotionale Werte, und Entwerfen wird zu einer religiösen Ersatzhandlung. Wenn jedoch die physische Realität verstanden und begriffen wird als eine Analogie unserer Vorstellung von dieser Realität, dann verfolgen wir ein morphologisches Entwurfskonzept und verwandeln Tatsachen in Phänomene, die wie alle realen Konzepte ausgedehnt oder verdichtet werden können. Sie können als Polaritäten gesehen werden, die sich widersprechen oder sich auch gegenseitig ergänzen, die als reine Konzepte auf sich selbst beruhen wie ein Kunstwerk. Deshalb kann man sagen, wenn man physikalische Phänomene im morphologischen Sinne betrachtet wie Gestalten in ihrer Metamorphose, dann können wir es einrichten, unser Wissen auch ohne Maschinen und Apparate zu entwickeln. Dieser imaginative Prozeß des Denkens findet Anwendung auf alle intellektuellen und geistigen Bereiche menschlicher Aktivitäten, wenn auch die Vorgehensweise in den verschiedenen Disziplinen unterschiedlich sein mag. Es ist immer ein fundamentaler Prozeß der Konzeptualisierung einer unabhängigen diversen und daher unterschiedlichen Realität durch den Gebrauch von Vorstellungen, Imaginationen, Metaphern, Analogien, Modellen, Zeichen, Symbolen und Allegorien.

#### **Imagination und Vorstellung**

Wahrscheinlich erinnern wir uns alle noch an die Geschichte von dem Mann im Mond, der die Phantasiewelt unserer Kindheit beherrschte und in uns phantasievolle Vorstellungen von einem alten Mann hervorrief, der ein Bündel auf dem Rücken trug, und dessen Gesicht sich je nach der Klarheit der Nacht änderte. Er hat so manchen geheimen Wunsch erfüllt, und er war der freundliche Begleiter vieler romantisch Verliebter. Bevor menschliche Intelligenz es fertigbrachte, sein Geheimnis zu lüften, war er das Ziel so vieler Sehnsüchte, daß er ein Teil unseres Lebens wurde,

phenomena which, like all real concepts, can be expanded or condensed; they can be seen as polarities contradicting or complementing each other, existing as pure concepts in themselves like a piece of art. Therefore we might say, if we look at physical phenomena in a morphological sense, like Gestalten in their metamorphosis, we can manage to develop our knowledge without machine or apparatus. This imaginative process of thinking

applies to all intellectual and spiritual areas of human activities though the approaches might be different in various fields. But it is always a fundamental process of conceptualizing an unrelated, diverse reality through the use of images, metaphors, analogies, models, signs, symbols and allegories.

#### **Image and perception**

Probably all of us remember the story of the man in the moon which occupied our childhood fantasies, producing all sorts of images of an old man, carrying a bundle on his back, and whose face used to change depending on the clarity of the night. He helped to fulfill secret wishes, and he became the friendly companion of romantic couples. Before human intelligence managed to uncover his secret, he was the subject of so many desires and wishes that he became part of our life while existing only in our imagination.

Not only about the moon, but also about the

das nur in unserer Vorstellung existierte. Nicht nur mit dem berühmten Mann im Mond, sondern mit dem gesamten nächtlichen Firmament hat der menschliche Geist ein lebhaftes Phantasiebild geschaffen. Es hat wahrscheinlich eine sehr lange Zeit gebraucht, um den weiten nächtlichen Himmel zu strukturieren und seine chaotische Realität in ein zusammenhängendes System von Bildern zu verwandeln. Lange bevor die Wissenschaft in der Lage war, das Weltall zu kalkulieren und zu messen, die Schwerkraft, die Intensität und die Schnelligkeit oder Geschwindigkeit des Lichtes, der Sterne und alle relevanten Einzelheiten zu registrieren, lange bevor dies geschah, beruhte das Verständnis ausschließlich auf bildhaften Übereinstimmungen. Anstelle einer Reihe von Fakten basierte das Wissen auf einer Reihe von Vorstellungen. Das Firmament wurde mit Figuren und Phantasieformen angefüllt, wie von Orion, Kastor und Pollux, der Große Bär u.a. Solche Sternbilder besitzen eine sinnhafte Realität im menschlichen Bewußtsein. Daraus kann man schließen: Realität ist, was unsere Vorstellung als solche begreift. Im allgemeinen Sinne beschreibt die Vorstellung eine Reihe von Tatsachen in einer Weise, daß die gleiche visuelle Vorstellung mit den Voraussetzungen wie auch mit der Vorstellung selbst verbunden ist.

#### Metaphern

Wir benutzen im täglichen Sprachumgang ständig Metapherausdrücke, ohne diesem Umstand Bedeutung beizumessen. So sprechen wir z. B. vom Fuß des Berges, dem Bein des Stuhles, dem Herzen der Stadt, dem Arm des Gesetzes usw. Wir benutzen viele Worte, die lebendige Metaphern sind, obwohl sie als allgemeine Ausdrücke bestehen. Die Alltagssprache ist voll von spezifischen Ausdrücken und Redensarten, wie z. B. der Zahn der Zeit, der Wald von Masten oder der Dschungel der Großstadt. Metaphern sind Transformationen von aktuellen Ereignissen in eine figurative Ausdrucksform, die Anschaulichkeiten hervorrufen und einen mehr beschreibenden und illustrativen Charakter haben anstelle einer rein abstrakten Wahrnehmung von Vorgängen. Gewöhnlich handelt es sich um einen Vergleich zwischen zwei Ereignissen, welche nicht gleich sind, aber in einer anschaulichen Art miteinander verglichen werden können. Der Vergleich wird meist durch einen schöpferischen Gedanken gefunden, der unterschiedliche Objekte miteinander verbindet und ein neues Bild erfindet, in welches die Charakteristiken beider einfließen. Die Bedeutung von Metaphern beruht auf dem Vergleich und der Gleichartigkeit von meist anthropomorphem Charakter, wie dem menschlichen Körper als Metapher für die Form einer romanischen Kathedrale oder die Gestalt des Universums. Entwerfer benützen die Metapher als ein Instrument gedanklicher Art, das der Klarheit

whole firmament the human mind created a vivid fantasy. It probably took a long time to structure the wide starry sky, and to develop a coherent system within a chaotic reality long before science was capable of calculating and measuring the orbits, the gravity, the intensity and speed of light of the stars and to register all relevant data. Before that, understanding was based entirely on imaginative concepts. Instead of a set of facts, knowledge referred to a set of constellations derived from perception .. The firmament was filled with figures and images, such as the Orion, Castor and Pollux, the Great Bear, and others. Those star images represented a sensuous reality in the human consciousness. Therefore we might conclude: Reality is what our imagination perceives it to be. In a general sense, an image describes a set of facts in such a way that the same visual perception is connected with the conditions as with the image itself.

#### Metaphors

In everyday language we are constantly using metaphorical expressions without paying any attention to them. For instance, we talk about the foot of the mountain, the leg of a chair, the heart of the city, the mouth of the river, the long arm of the law, the head of the family and a body of knowledge. We use many words that are vivid metaphors although they exist as common expressions. In addition to the words, everyday language abounds in phrases and expressions of metaphorical character such as: straight from the horse's mouth, the tooth of time, or the tide of events, a forest of masts, the jungle of the city.

Metaphors are transformations of an actual event into a figurative expression, evoking images by substituting an abstract notion for something more descriptive and illustrative. It usually is an implicit comparison between two entities which are not alike but can be compared in an imaginative way. The comparison is mostly done through a creative leap that ties different objects together, producing a new entity in which the characteristics of both take part. The meaning of metaphors is based on comparison and similarities most often of anthropomorphical character, like the human body as a metaphor for the shape of a romanesque cathedral or the conformation of the universe. Designers use the metaphor as an instrument of thought that serves the function of clarity and vividness antedating or bypassing logical processes. "A metaphor is an intuitive

und Lebendigkeit dient, indem es logische Prozesse umgeht und ihnen entgegengesetzt ist. "Eine Metapher ist eine intuitive Begrifflichkeit von Gleichartigkeiten in Ungleichheiten", wie Aristoteles es definiert.

### Modelle

Unter einem Modell wird gemeinhin eine Person verstanden, die als Prototyp eine ideale Form verkörpert. Allgemeiner gesehen ist ein Modell eine Struktur, ein Muster, nach dem etwas geformt wird. Ein Künstler malt seine Gemälde nach den Formen oder Prinzipien seines Modells. Ein Wissenschaftler bildet seine Theorien natürlicher Ereignisse auf der Grundlage eines Konzeptes oder eines Plans, der als Modell dient. Dies ist um so mehr der Fall, wenn die Komplexität einer Sache zunimmt oder die wissenschaftliche Sphäre so schwierig wird, daß jede Art von Beobachtung versagt. In der Chemie oder der Physik z. B. werden Modelle benutzt, um die Positionen von Atomen in Molekülen zu zeigen, oder es werden biologische Modelle verwandt, um organische Formationen zu demonstrieren, in denen jedes Organ seine Funktion in Beziehung zum System als Ganzem hat. Solche Modelle dienen als Instruktionen für die technische Auseinandersetzung mit der Realität. Allgemein gesprochen ist ein Modell eine theoretische Komplexität in sich selbst, welche entweder eine visuelle Form oder eine konzeptionelle Ordnung in die Bestandteile komplexer Situationen bringt. In solch einem Modell ist die äußere Form Ausdruck der inneren Struktur. Es zeigt die Art, wie etwas zusammengesetzt ist. Ein Modell zu machen, bedeutet Zusammenhänge in einer gegebenen Kombination und in festgelegten Dispositionen zu erkennen. Das geschieht gewöhnlich mit zwei Modelltypen: visuelle Modelle und Denkmodelle. Sie dienen als konzeptuelles Instrument, um unseren Erfahrungen Struktur zu verleihen und daraus Funktionen abzuleiten oder ihnen eine Absicht zu geben. Mit diesen beiden Modellen formulieren wir eine objektive Struktur, die Annahmen in etwas mehr Gewißheit und deshalb mehr Realität verwandeln. Es ist nichts anderes als ein formales Prinzip, das es ermöglicht, die Komplexität der Erscheinungen in besser geordneter Weise sichtbar zu machen, und die - anders gesehen - ein schöpferischer Ansatz ist zu einer strukturierten Realität, die sich an der Kenntnis des Modells ausrichtet. Nicht zuletzt ist das Modell eine intellektuelle Struktur, die Ziele setzt für unsere schöpferischen Aktivitäten. Gerade so wie der Entwurf von Modellgebäuden, von Modellstädten, von Modellgemeinschaften und anderen Modellbedingungen die Richtschnur sind für folgerichtige Aktionen.

perception of similarities in dissimilars," as Aristotle defined it.

### Models

A model is commonly understood as somebody who poses as a prototype representing an ideal form. In a more general sense a model is a structure, a pattern, along the line of which something is shaped. As an artist paints his painting after the lines of a model, a scientist builds his theory of natural events on the basis of a concept or a plan which acts as a model. This is all the more so when the complexity of something increases or the scientific sphere becomes so minute that any kind of observation would fail. In chemistry or physics, for instance, models are built to demonstrate the position of atoms in molecules, or biological models are used to represent the organic formation in which every organ has its function in relation to the whole system. Such models serve as instructions for technical intrusion with the reality. Generally a model is a theoretical complexity in itself which either brings a visual form or a conceptual order into the components of complex situations. In such a model the external form is the expression of an internal structure. It shows the way something is put together. To make a model means to find coherence in a given relationship of certain combinations and fixed dispositions. This is usually done with two types of models, visual models and thinking models. They serve as conceptual devices to structure our experience and turn them into functions or make them intentional.

By means of these two models we formulate an objective structure that turns facts into something more certain and therefore more real. It is nothing else than a formal principle which makes it possible to visualize the complexity of appearances in a more ordered way, and which in reverse is a creative approach to structured reality along the knowledge of a model. Not the least the model is an intellectual structure setting targets for our creative activities, just like the design of model-buildings, model-cities, model-communities, and other model conditions supposedly are setting directions for subsequent actions.



### **Analogien**

Als Le Corbusier ein Gebäude mit einer Maschine verglich, sah er eine Analogie, die vorher niemand gesehen hatte. Als Alvar Aalto den Entwurf einer organisch geformten Vase mit der finnischen Landschaft verglich oder den Entwurf für ein Theater in Essen mit einem Baumstumpf, tat er dasselbe. Und als Hugo Häring mit anthropomorphen Vorbildern entwarf, tat auch er nichts anderes, als eine Analogie zu sehen, wo niemand vorher eine gesehen hatte. Im Laufe des 20. Jahrhunderts wurde es erkennbar, daß die Analogien in weitestem Sinne eine viel größere Rolle spielten in der Architektur als die einfache Erfüllung funktioneller Bedürfnisse oder die Lösung rein technischer Probleme. Alle Entwürfe der Konstruktivisten z. B. müssen als eine Referenz an die dynamische Welt der Maschinen, die Fabriken und Industrieteile gesehen werden, denen sie analog sind. Melnikov hat einmal eine Serie von Entwürfen für Arbeiterclubs in Moskau geschaffen, die Analogien sind zu Kolben, Zylindern, Gängen und Zahnradern.

Es wird gesagt, daß wissenschaftliche Entdeckungen darin bestehen, Analogien zu sehen, wo der andere nur nackte Tatsachen sieht. Nimmt man z. B. den menschlichen Körper, so sieht ein Chirurg in ihm hauptsächlich ein System von Knochen, Muskeln, Organen und Zirkulationssystemen; ein Fußballtrainer sieht die Leistungsfähigkeit; ein Liebhaber hat eine romantische Vorstellung von dem Körper, und ein Geschäftsmann kalkuliert die Arbeitskraft, ein General die Kampfkraft usw. Architekten wie Cattaneo, Häring, Soleri u.a. empfinden den menschlichen Körper als eine Gestalt, die analog ist zu ihren Planen - sei es für Gebäude oder Städte. Sie konstruieren eine Abhängigkeit durch Analogien von einem zum anderen. Die Analogie errichtet eine Gleichartigkeit oder die Existenz von gleichartigen Prinzipien zwischen zwei Ereignissen, welche normalerweise völlig unterschiedlich sind. Kant betrachtet die Analogie als etwas, das unerläßlich ist, um das Wissen zu erweitern. Durch die Anwendung der Methode der Analogien sollte es möglich sein, neue Konzepte zu entwickeln und neue Zusammenhänge zu erkennen.

### **Zeichen, Symbole und Allegorien**

Fast unsere gesamte Kommunikation basiert auf Zeichen, Symbolen, Signalen und Allegorien, die nicht nur die meisten Aspekte unserer täglichen Routine ausmachen, sondern meistens oder sehr oft auch religiöse und metaphysische Systeme tragen. Die Benutzung eines Autos z. B. ist nur möglich durch den regulierenden Effekt von Verkehrssignalen, -zeichen und -symbolen, und ohne sie würde Autofahren ein sehr verwegenes und wahrscheinlich katastrophales

### **Analogies**

When Le Corbusier compared the edifice with a machine he saw an analogy where nobody saw one before. When Aalto compared the design of his organically shaped vases with the Finnish landscape, or his design for a theater in Germany with a tree stump, he did the same; and when Häring designed with anthropomorphic images in mind he again did just that-seeing an analogy where nobody has seen one before. In the course of the twentieth century it has become recognized that analogy taken in the most general sense plays a far more important role in architectural design than that of simply following functional requirements or solving pure technical problems. All the constructivist designs for instance, have to be seen as a reference to the dynamic world of machines, factories and industrial components to which they are analogous. Melnikov once produced a series of designs for workers' clubs in Moscow which are analogies to pistons, tubes, gears and bearings.

It has been said that scientific discovery consists in seeing analogies where everybody else sees just bare facts. Take, for instance, the human body: a surgeon perceives it mainly as a system of bones, muscles, organs and a circulatory system. A football coach appreciates the performance capacity of the body, the lover has a romantic notion about it, a businessman calculates the working power, a general the fighting strength, and so on. Architects, like Cattaneo, Häring, Soleri and others perceive the human body as a Gestalt which is analogous to their plans either for buildings or cities. They draw an inference by analogy from one to the other. The analogy establishes a similarity, or the existence of some similar principles, between two events which are otherwise completely different. Kant considered the analogy as something indispensable to extend knowledge. In employing the method of analogy it should be possible to develop new concepts and to discover new relationships.

### **Signs, symbols and allegories**

Almost all our communication is based on signs, signals, symbols and allegories which structure not only most aspects of our daily routine but also are most often carriers of religious and metaphysical systems. Riding in a motorcar, for example, is only possible because of the regulating effect of traffic signals, signs and symbols, and it would be a most daring and deadly adventure without them. The modern scientific world is full of complicated symbolic

Abenteuer sein. Die moderne wissenschaftliche Welt ist voll von komplizierten symbolischen Codes und Systemen, von synthetischen Zeichen und Symbolen, welche vorteilhafter sind, weil sie objektiver und kürzer sind als die normale Sprache. Aber hinter der objektiven Welt repräsentieren Symbole auch eine metaphysische Welt als magische Erleuchtungen und kultische Symbole in verschiedensten Religionen, wie das Rad des Lebens im Buddhismus, der Fisch als Symbol der Christenheit und der Phönix als ein Zeichen der Regeneration in der alten Mythologie.

Während Zeichen auf etwas hinweisen, das sie darstellen - wie Worte künstliche Zeichen für Ideen und Gedanken sind -, sind Symbole die Durchdringung von Geist und Vorstellung, die durch Mysterien, Tiefe und unerschöpfliche Interpretation charakterisiert sind. Um etwas Abstraktes auszudrücken und zu visualisieren, benützt man transzendente oder geistige Symbole oder Allegorien. Die Durchdringung zwischen Symbolen oder Allegorien ist fließend und kann nicht streng getrennt werden. Allegorien werden als eine Dimension der kontrollierten Indirektheit betrachtet und haben eine doppelte Bedeutung. Die ursprüngliche Bedeutung des Wortes gibt die Richtung seiner Entwicklung an. Es kommt vom griechischen Wort "alios" und "agorein", das bedeutet "anderes Sprechen" und suggeriert eine mehr doppeldeutige und hintergründige Sprache. Die Methode der Allegorie wird in der Kunst gebraucht, wenn sie mehr einen thematischen Inhalt und Ideen ausdrückt als Ereignisse und Tatsachen. Der bleibende Eindruck, der bei einem allegorischen Vergleich entsteht, ist etwas Indirektes, Ambivalentes und manchmal sogar Emblemhaftes, das zwangsläufig nach einer Interpretation verlangt. Die Allegorie hebt den Nachdenkenden auf eine Bedeutungsebene und versorgt den Entwerfer mit einem Mittel, das weit über die pragmatische Repräsentation hinausgeht. Insbesondere Kunst und Mythologie machen weiten Gebrauch von Allegorien, beide in subjektiven Vorgängen und in der Vorstellung. Oft werden Personifikationen benutzt, um abstrakte Ideen und Ereignisse sichtbar zu machen, so der Tod als Sensenmann, die Gerechtigkeit als Frau mit verbundenen Augen, die Glücksgöttin auf einem drehenden Rad sitzend, selbst in Allegorien wie John Bull als dem Repräsentanten für die britische Nation, dem Michel für die deutsche und der Marianne für die französische Nation sowie dem guten "Uncle Sam", der für Amerika steht. Dies allegorische Mittel jedoch war in der Vergangenheit nicht nur von größter Bedeutung für die Repräsentation des Kosmos in der antiken Welt oder für die Spekulation über die Natur des Universums im Mittelalter, es spielt auch eine bedeutende Rolle in der modernen Literatur, um begreifliche Dimensionen zu erfassen, die

codes and systems of synthetic signs and symbols which are more advantageous because they are unambiguous, distinct, and shorter than regular language. But beyond the objective world, symbols also represent a metaphysical world as magical illuminations and cult symbols in various religions, such as the wheel of life in Buddhism, the fish as a symbol of Christianity, and the phoenix as a sign of regeneration in ancient mythology.

While signs point to something that they represent, as words are artificial signs for ideas and thoughts, symbols are a penetration of mind and image characterized by mystery, depth and inexhaustible interpretation. To express and visualize something abstract, transcendental or spiritual either symbols or allegories are used. The transition between symbols and allegories is flexible and cannot be strictly separated. Allegory is regarded as a dimension of controlled indirectness and double meaning. The original meaning of the term suggests the direction of its development, it comes from the Greek word "alios" and "agorein" which means an "other speaking" and suggests a more deceptive and oblique language. The method of allegory is represented in art whenever it emphasizes thematic content and ideas rather than events and facts. The abiding impression left by the allegorical mode is one of indirect, ambiguous and sometimes even emblematic symbolism which inevitably calls for interpretation. The allegory arouses in the contemplator a response to levels of meaning, and provides the designer with a tool that goes beyond pragmatic representation. Particularly art and mythology make wide use of allegories, both in subject matter and in its imagery. Quite often personifications are employed to visualize abstract ideas and events, such as death as reaper, justice as the blindfolded woman, the goddess of luck sitting on a flying wheel; even in allegories like "John Bull" as the representative of the British nation, "Michael" for the Germans, "Marianne" for the French, and good old "Uncle Sam" who stands for America.

The allegorical mode however has not only been of major importance in the past as representing the Cosmos in the ancient world or speculating on the nature of the Universe in the Middle Ages, it also plays a significant role in modern literature, exhibiting incomprehensible and unconceivable dimensions rooted in the depth of the unconscious as in Beckett's "Waiting for Godot" or in Kafka's novels.

What all that means-thinking and designing in images, metaphors, models, analogies, symbols and allegories- is nothing more than a transition from purely pragmatic approaches to a more creative mode of thinking. It means a process of thinking in qualitative values rather than quantitative data, a process that is based on

in der Tiefe des Unterbewußtseins wurzeln, wie in Becketts "Waiting for Godot" oder in den Novellen Kafkas.

Die Bedeutung des Denkens und Entwerfens in Bildern, Metaphern, Modellen, Analogien, Symbolen und Allegorien ist nichts anderes als der Übergang von rein pragmatischen Denkansätzen zu einer mehr kreativeren Methode des Denkens. Es bedeutet einen Prozeß des Denkens in qualitativen Werten statt in quantitativen Daten, einen Prozeß, der mehr auf der Synthese als auf der Analyse basiert - nicht so verstanden, daß analytische Methoden abgelehnt werden, sondern mehr in der Richtung, daß Analyse und Synthese alternieren, so natürlich wie das Einatmen und Ausatmen, wie Goethe es ausgedrückt hat. Es ist als ein Übergang der Denkprozesse vom metrischen Raum zum visionären Raum kohärenter Systeme zu verstehen, von Konzepten gleicher Beschaffenheit zu Konzepten der Gestaltfindung. All die unterschiedlichen Methoden, die hier beschrieben worden sind, sind Teil eines morphologischen Konzeptes, das als eine Studie der Formation und Transformation zu verstehen ist, seien es Gedanken, Tatsachen, Objekte oder Bedingungen, wie sie sich selbst in sensitiven Experimenten oder Erfahrungen ausdrücken.

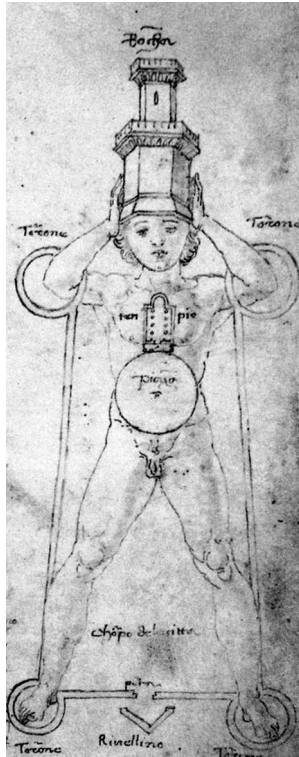
Diese Vorgehensweise soll nicht als Ersatz für qualitative Wissenschaft stehen, die die Erscheinungsformen, die uns bekannt sind, in Funktionen zerlegt, um sie kontrollierbar zu machen, sondern es ist so zu verstehen, daß sie gegen den zunehmenden Einfluss der Verwissenschaftlichung gerichtet sind, die für sich ein Monopol der Erkenntnis beansprucht.

Deshalb sind die Städtebilder, die in dieser Anthologie gezeigt werden, nicht nach Funktionen und meßbaren Kriterien analysiert, Methoden, welche normalerweise angewandt werden, sondern sie sind auf einem konzeptuellen Niveau interpretiert, das Ideen, Vorstellungen, Metaphern und Analogien zeigen soll. Die Interpretationen sind im morphologischen Sinn begriffen, weit offen für subjektive Spekulationen und Transformationen. Das Büchlein zeigt einen mehr transzendentalen Aspekt, der dem tatsächlichen Entwurf zugrunde liegender Gedanken. Anders ausgedrückt zeigt es das allgemeine Prinzip, das gleich ist in ungleichen Situationen oder unter ungleichen Bedingungen. Drei unterschiedliche Ebenen der Realität werden herausgestellt: die faktische Realität - das Objekt; die konzeptuelle Realität - die Analogie; die begriffliche Realität - die Idee, gezeigt als Plan, als Bild und als Begriff.

synthesis rather than analysis. Not that analytical methods are opposed but more in the direction that analysis and synthesis alternate as naturally as breathing in and breathing out, as Goethe put it. It is meant to be a transition in the process of thinking from a metrical space to the visionary space of coherent systems, from the concepts of homology to the concepts of morphology. All of the different modes described are part of a morphological concept which is understood as a study of formations and transformations whether of thoughts, facts, objects or conditions as they present themselves to sentient experiences.

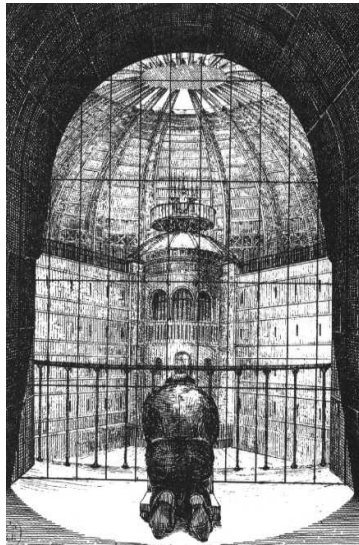
This approach is not meant to act as a substitute for the quantitative sciences which break down forms, as we know them, into functions to make them controllable, but it is meant to counteract the increasing influence of those sciences that claim a monopoly of understanding.

Therefore, the city-images as they are shown in this anthology are not analysed according to function and other measurable criteria-a method which is usually applied-but they are interpreted on a conceptual level demonstrating ideas, images, metaphors and analogies. The interpretations are conceived in a morphological sense, wide open to subjective speculation and transformation. The book shows the more transcendental aspect, the underlying perception that goes beyond the actual design. In other terms, it shows the common design principle which is similar in dissimilar conditions. There are three levels of reality exposed: the factual reality-the object; the perceptual reality-the analogy; and the conceptual reality-the idea, shown as the plan-the image-the word.



## Introduction

Francesco di Giorgio Martini, *Man as the prototype for the urban form*, Illustration from the *Trattato di architettura* (1470)



Harou Romain, *Project for a Penitentiary* (1840)

## SECURITY, TERRITORY, POPULATION

Lectures at the Collège de France, 1977-78

Michel Foucault

*General perspective of the lectures: the study of bio-power. ~ Five proposals on the analysis of mechanisms of power. ~ Legal system, disciplinary mechanisms, and security apparatuses (dispositifs). Two examples: (a) the punishment of theft; (b) the treatment of leprosy, plague, and smallpox. ~ General features of security apparatuses (1): the spaces of security. ~ The example of the town. ~ Three examples of planning urban space in the sixteenth and seventeenth centuries: (a) Alexandre Le Maitre's La Métropolite (1682); (b) Richelieu; (c) Nantes.*

This year I would like to begin studying something that I have called, somewhat vaguely, bio-power.\* By this I mean a number of phenomena that seem to me to be quite significant, namely, the set of mechanisms through which the basic biological features of the human species became the object of a political strategy, of a general strategy of power, or, in other words, how, starting from the eighteenth century, modern western societies took on board the fundamental biological fact that human beings are a species. This is roughly what I have called bio-power. So, to begin with, I'd like to put forward a few proposals that should be understood as indications of choice or statements of intent, not as principles, rules, or theorems.

First, the analysis of these mechanisms of power that we began some years ago, and are continuing with now, is not in any way a general theory of what power is. It is not a part or even the start of such a theory. This analysis simply involves investigating where and how, between whom, between what points, according to what processes, and with what effects, power is applied. If we accept that power is not a substance, fluid, or something that derives from a particular source, then this analysis could and would only be at most a beginning of a theory, not of a theory of what power is, but simply of power in terms of the set of mechanisms and procedures that have the role or function and theme, even when they

are unsuccessful, of securing power. It is a set of procedures, and it as such, and only as such, that the analysis of mechanisms of power could be understood as the beginnings of something like a theory of power.

Second indication of choice: the relations, the set of relations, or rather, the set of procedures whose role is to establish, maintain, and transform mechanisms of power, are not "self-generating"\* or "self-subsistent"†; they are not founded on themselves. Power is not founded on itself or generated by itself. Or we could say, more simply, that there are not first of all relations of production and then, in addition, alongside or on top of these relations, mechanisms of power that modify or disturb them, or make them more consistent, coherent, or stable. There are not family type relationships and then, over and above them, mechanisms of power; there are not sexual relationships with, in addition, mechanisms of power alongside or above them. Mechanisms of power are an intrinsic part of all these relations and, in a circular way, are both their effect and cause. What's more, in the different mechanisms of power intrinsic to relations of production, family relations, and sexual relations, it is possible, of course, to find lateral co-ordinations, hierarchical subordinations, isomorphic correspondences, technical identities or analogies, and chain effects. This allows us to undertake a logical, coherent, and valid investigation of the set of these mechanisms of power and to identify what is specific about them at a given moment, for a given period, in a given field.

Third, the analysis of these power relations may, of course, open out onto or initiate something like the overall analysis of a society. The analysis of mechanisms of power may also join up with the history of economic transformations, for example. But what I am doing – I don't say what I am cut out to do, because I know nothing about that – is not history, sociology, or economics. However, in one way or another, and for simple

factual reasons, what I am doing is something that concerns philosophy, that is to say, the politics of truth, for I do not see many other definitions of the word "philosophy" apart from this. So, insofar as what is involved in this analysis of mechanisms of power is the politics of truth, and not sociology, history, or economics, I see its role as that of showing the knowledge effects produced by the struggles, confrontations, and battles that take place within our society, and by the tactics of power that are the elements of this struggle.

Fourth indication: I do not think there is any theoretical or analytical discourse which is not permeated or underpinned in one way or another by something like an imperative discourse. However, in the theoretical domain, the imperative discourse that consists in saying "love this, hate that, this is good, that is bad, be for this, beware of that," seems to me, at present at any rate, to be no more than an aesthetic discourse that can only be based on choices of an aesthetic order. And the imperative discourse that consists in saying "strike against this and do so in this way," seems to me to be very flimsy when delivered from a teaching institution or even just on a piece of paper. In any case, it seems to me that the dimension of what is to be done can only appear within a field of real forces, that is to say within a field of forces that cannot be created by a speaking subject alone and on the basis of his words, because it is a field of forces that cannot in any way be controlled or asserted within this kind of imperative discourse. So, since there has to be an imperative, I would like the one underpinning the theoretical analysis we are attempting to be quite simply a conditional imperative of the kind: If you want to struggle, here are some key points, here are some lines of force, here are some constrictions and blockages. In other words, I would like these imperatives to be no more than tactical pointers. Of course, it's up to me, and those who are working in the same direction, to know on what fields of real forces we need to get our bearings in order to make a tactically effective analysis. But this is, after all, the circle of struggle and truth, that is to say, precisely, of philosophical practice.

Finally, a fifth and final point: I think this

serious and fundamental relation between struggle and truth, the dimension in which philosophy has developed for centuries and centuries, only dramatizes itself, becomes emaciated, and loses its meaning and effectiveness in polemics within theoretical discourse. So in all of this I will therefore propose only one imperative, but it will be categorical and unconditional: Never engage in polemics.

Now I would like to begin the lectures. Their title is "security, territory, population."

The first question is obviously: What are we to understand by "security"? I would like to devote today and maybe next week to this question, depending on how quickly or slowly I go. I will take an example, or rather a series of examples, or rather one example modulated in three stages. It is a very simple, very childish example, but we will start from there and I think it will enable me to say certain things. Take a completely simple penal law in the form of a prohibition like, say, "you must not kill, you must not steal," along with its punishment, hanging, or banishment, or a fine. In the second modulation it is still the same penal law, "you must not steal," and it is still accompanied by certain punishments if one breaks this law, but now everything is framed by, on the one hand, a series of supervisions, checks, inspections, and varied controls that, even before the thief has stolen, make it possible to identify whether or not he is going to steal, and so on. And then, on the other hand, at the other end, punishment will not just be the spectacular, definitive moment of the hanging, fine, or banishment, but a practice like incarceration with a series of exercises and a work of transformation on the guilty person in the form of what we call penitentiary techniques: obligatory work, moralization, correction, and so forth. The third modulation is based on the same matrix, with the same penal law, the same punishments, and the same type of framework of surveillance on one side and correction on the other, but now, the application of this penal law, the development of preventive measures, and the organization of corrective punishment will be governed by the following kind of questions. For example: What is the average rate of criminality for this [type]



How can we predict statistically the number of thefts at a given moment, in a given society, in a given town, in the town or in the country, in a given social stratum, and so on? Second, are there times, regions, and penal systems that will increase or reduce this average rate? Will crises, famines, or wars, severe or mild punishment, modify something in these proportions? There are other questions: Be it theft or a particular type of theft, how much does this criminality cost society, what damage does it cause, or loss of earnings, and so on? Further questions: What is the cost of repressing these thefts? Does severe and strict repression cost more than one that is more permissive; does exemplary and discontinuous repression cost more than continuous repression? What, therefore, is the comparative cost of the theft and of its repression, and what is more worthwhile: to tolerate a bit more theft or to tolerate a bit more repression? There are further questions: When one has caught the culprit, is it worth punishing him? What will it cost to punish him and, by punishing him, reeducate him? Can he really be reeducated? Independently of the act he has committed, is he a permanent danger such that he will do it again whether or not he has been reeducated? The general question basically will be how to keep a type of criminality, theft for instance, within socially and economically acceptable limits and around an average that will be considered as optimal for a given social functioning. These three modalities seem to me to be typical of different things that we have studied, [and of] those that I would now like to study.

You are familiar with the first form, which consists in laying down a law and fixing a punishment for the person who breaks it, which is the system of the legal code with a binary division between the permitted and the prohibited, and a coupling, comprising the code, between a type of prohibited action and a type of punishment. This, then, is the legal or juridical mechanism. I will not return to the second mechanism, the law framed by mechanisms of surveillance and correction, which is, of course, the disciplinary mechanism.\* The disciplinary mechanism is characterized by the fact that a third personage, the culprit, appears within the binary system of the code, and at the same time, outside the code, and outside

the legislative act that establishes the law and the judicial act that punishes the culprit, a series of adjacent, detective, medical, and psychological techniques appear which fall within the domain of surveillance, diagnosis, and the possible transformation of individuals. We have looked at all this. The third form is not typical of the legal code or the disciplinary mechanism, but of the apparatus (dispositif) of security,† that is to say, of the set of those phenomena that I now want to study. Putting it in a still absolutely general way, the apparatus of security inserts the phenomenon in question, namely theft, within a series of probable events. Second, the reactions of power to this phenomenon are inserted in a calculation of cost. Finally, third, instead of a binary division between the permitted and the prohibited, one establishes an average considered as optimal on the one hand, and, on the other, a bandwidth of the acceptable that must not be exceeded. In this way a completely different distribution of things and mechanisms takes shape.

I have taken this simple example in order to stress straightaway two or three things that I would like to be quite clear, for all of you, and first of all, of course, for myself. I have apparently given you the bare bones, if you like, of a kind of historical schema. The legal system is the archaic form of the penal order, the system we are familiar with from the Middle Ages until the seventeenth or eighteenth century. The second we could call the modern system, which was established from the eighteenth century, and then the third is the, let's say, contemporary system, the problematic of which began to appear fairly early on, but which is currently being organized around new penal forms and the calculation of the cost of penalties; these are the American,\* but also European techniques that we are now seeing. Actually, to describe things in this way, as the archaic, ancient, modern, and contemporary, misses the most important thing. The main thing is missing, in the first place, because, of course, the ancient modalities I spoke about involve those that appear as newer. It is absolutely clear that in the juridico-legal system, which functioned, or at any rate was dominant, until the eighteenth century, the disciplinary side was far from being absent since, after all, when a so-called exemplary

punishment was imposed on an action, even and above all when the action was apparently of little importance or consequence, it was in fact precisely with the aim of having a corrective effect, if not on the culprit himself – because he was hardly corrected if he was hung – [then at least on the]† rest of the population. To that extent, the practice of public torture and execution as an example was a corrective and disciplinary technique. Just as, in the same system, when one severely punished domestic theft – with the death penalty for a theft of very, very minor importance if it was committed in a house by someone who was received there or who was employed as a servant – it was clear that what was targeted was basically a crime that was only important due to its probability, and we can say that here too something like a mechanism of security was deployed. We could [say]‡ the same with regard to the disciplinary system, which includes a whole series of dimensions that absolutely belong to the domain of security. Basically, when one undertakes to correct a prisoner, someone who has been sentenced, one tries to correct the person according to the risk of relapse, of recidivism, that is to say according to what will very soon be called dangerousness – that is to say, again, a mechanism of security. So, disciplinary mechanisms do not appear just from the eighteenth century; they are already present within the juridico-legal code. Mechanisms of security are also very old as mechanisms. Conversely, I could also say that if we take the mechanisms of security that some people are currently trying to develop, it is quite clear that this does not constitute any bracketing off or cancellation of juridico-legal structures or disciplinary mechanisms. On the contrary, still in the penal domain, look at what is currently taking place in the domain of security for example. There is an increasingly huge set of legislative measures, decrees, regulations, and circulars that permit the deployment of these mechanisms of security. In comparison, in the tradition of the Middle Ages and the Classical age, the legal code concerning theft was very simple. If you consider the body of legislation concerning not only theft, but theft by children, the penal status of children, mental responsibility, and the whole body of legislation regarding what are called, precisely, security measures, the supervision of individuals after they

leave a penal institution, you can see that getting these systems of security to work involves a real inflation of the juridico-legal code. In the same way, with the establishment of these mechanisms of security there is a considerable activation and propagation of the disciplinary corpus. For in order actually to guarantee this security one has to appeal, to take just one example, to a whole series of techniques for the surveillance of individuals, the diagnosis of what they are, the classification of their mental structure, of their specific pathology, and so on; in short one has to appeal to a whole disciplinary series that proliferates under mechanisms of security and is necessary to make them work.

So, there is not a series of successive elements, the appearance of the new causing the earlier ones to disappear. There is not the legal age, the disciplinary age, and then the age of security. Mechanisms of security do not replace disciplinary mechanisms, which would have replaced juridico-legal mechanisms. In reality you have a series of complex edifices in which, of course, the techniques themselves change and are perfected, or anyway become more complicated, but in which what above all changes is the dominant characteristic, or more exactly, the system of correlation between juridico-legal mechanisms, disciplinary mechanisms, and mechanisms of security. In other words, there is a history of the actual techniques themselves. For example, you could perfectly well study the history of the disciplinary technique of putting someone in a cell, which goes back a long way. It was already frequently employed in the juridico-legal age; you find it used for debtors and above all you find it in the religious domain. So, you could study the history of this cell technique (that is to say, [of] its shifts, [of] its utilization), and you would see at what point the cell technique, cellular discipline, is employed in the common penal system, what conflicts it gives rise to, and how it recedes. You could also analyze the security technique of criminal statistics. Crime statistics do not date from the present, but neither are they very old. In France, crime statistics were made possible by the famous Accounts of the Minister of Justice from 1826. So, you could study the history of these techniques. But there is another history, which



would be the history of technologies, that is to say the much more general, but of course much more fuzzy history of the correlations and systems of the dominant feature which determine that, in a given society and for a given sector – for things do not necessarily develop in step in different sectors, at a given moment, in a given society, in a given country – a technology of security, for example, will be set up, taking up again and sometimes even multiplying juridical and disciplinary elements and redeploying them within its specific tactic. Still with regard to the penal domain, there is a very clear example of this at the moment. For some time now, for a good dozen years at least, it has been clear that the essential question in the development of the problematic of the penal domain, in the way in which it is reflected as well as in the way it is practiced, is one of security. Basically, the fundamental question is economics and the economic relation between the cost of repression and the cost of delinquency. Now what we see is that this problematic has led to such an inflation in disciplinary techniques, which were set up long ago however, that this increase of the disciplinary has been the point at which, if not scandal, at least friction has broken out – and the wound has been sufficiently sensitive to have provoked some real and even violent reactions. In other words, in a period of the deployment of mechanisms of security, it is the disciplinary that sparked off, not the explosion, for there has not been an explosion, but at least the most evident and visible conflicts. So, in this year's lectures I would like to show you in what this technology consists, in what some of these technologies [of security] consist, it being understood that each of them consists to a great extent in the reactivation and transformation of the juridico-legal techniques and the disciplinary techniques I have talked about in previous years.

I will just outline another example in order to introduce another set of problems or to emphasize and generalize the problem (and again, these are examples that I have talked about a hundred times\*). Take the exclusion of lepers in the Middle Ages, until the end of the Middle Ages.† Although there were also many other aspects, exclusion essentially took place through a juridical combination of laws and regulations,

as well as a set of religious rituals, which anyway brought about a division, and a binary type of division, between those who were lepers and those who were not. A second example is that of the plague (which again I have talked about,‡ so I will return to it very briefly). The plague regulations formulated at the end of the Middle Ages, in the sixteenth and still in the seventeenth century, give a completely different impression, act in a completely differently way, have a completely different end, and above all use completely different instruments. These plague regulations involve literally imposing a partitioning grid on the regions and town struck by plague, with regulations indicating when people can go out, how, at what times, what they must do at home, what type of food they must have, prohibiting certain types of contact, requiring them to present themselves to inspectors, and to open their homes to inspectors. We can say that this is a disciplinary type of system. The third example, which we are currently studying in the seminar, is smallpox or inoculation practices from the eighteenth century.§ The problem is posed quite differently. The fundamental problem will not be the imposition of discipline, although discipline may be called on to help, so much as the problem of knowing how many people are infected with smallpox, at what age, with what effects, with what mortality rate, lesions or after-effects, the risks of inoculation, the probability of an individual dying or being infected by smallpox despite inoculation, and the statistical effects on the population in general. In short, it will no longer be the problem of exclusion, as with leprosy, or of quarantine, as with the plague, but of epidemics and the medical campaigns that try to halt epidemic or endemic phenomena.

Here again, moreover, we need only look at the body of laws and the disciplinary obligations of modern mechanisms of security to see that there is not a succession of law, then discipline, then security, but that security is a way of making the old armatures of law and discipline function in addition to the specific mechanisms of security. So, in Western societies, in the domain of law, in the domain of medicine, and in other domains also, which is why I have given this other example, you can see a somewhat similar evolution and

more or less the same type of transformations. What is involved is the emergence of technologies of security within mechanisms that are either specifically mechanisms of social control, as in the case of the penal system, or mechanisms with the function of modifying something in the biological destiny of the species. Can we say then – and this is what is at stake in what I want to analyze – that the general economy of power in our societies is becoming a domain of security? So, in these lectures I would like to undertake a sort of history of technologies of security and try to identify whether we can really speak of a society of security. At any rate, under this name of a society of security, I would like simply to investigate whether there really is a general economy of power which has the form [of], or which is at any rate dominated by, the technology of security.

So, some general features of these apparatuses (dispositifs) of security. I would like to identify four, I don't know how many ... anyway I will start by analyzing some of them. First of all I would like to study a little, just in an overview, what could be called spaces of security. Second, I would like to study the problem of the treatment of the uncertain, the aleatory. Third, I will study the form of normalization specific to security, which seems to me to be different from the disciplinary type of normalization. And finally, I will come to what will be the precise problem of this year, which is the correlation between the technique of security and population as both the object and subject of these mechanisms of security, that is to say, the emergence not only of the notion, but also of the reality of population. Population is undoubtedly an idea and a reality that is absolutely modern in relation to the functioning of political power, but also in relation to knowledge and political theory, prior to the eighteenth century.

So, first, questions of space, broadly speaking. Baldly, at first sight and somewhat schematically, we could say that sovereignty is exercised within the borders of a territory, discipline is exercised on the bodies of individuals, and security is exercised over a whole population. Territorial borders, individual bodies, and a whole

population, yes ... but this is not the point and I don't think it holds together. In the first place it does not hold together because we already come across the problem of multiplicities in relation to sovereignty and discipline. If it is true that sovereignty is basically inscribed and functions within a territory, and that the idea of sovereignty over an unpopulated territory is not only a juridically and politically acceptable idea, but one that is absolutely accepted and primary, nevertheless the effective, real, daily operations of the actual exercise of sovereignty point to a certain multiplicity, but one which is treated as the multiplicity of subjects, or [as] the multiplicity of a people.

Discipline is of course also exercised on the bodies of individuals, but I have tried to show you how the individual is not the primary datum on which discipline is exercised. Discipline only exists insofar as there is a multiplicity and an end, or an objective or result to be obtained on the basis of this multiplicity. School and military discipline, as well as penal discipline, workshop discipline, worker discipline, are all particular ways of managing and organizing a multiplicity, of fixing its points of implantation, its lateral or horizontal, vertical and pyramidal trajectories, its hierarchy, and so on. The individual is much more a particular way of dividing up the multiplicity for a discipline than the raw material from which it is constructed. Discipline is a mode of individualization of multiplicities rather than something that constructs an edifice of multiple elements on the basis of individuals who are worked on as, first of all, individuals. So sovereignty and discipline, as well as security, can only be concerned with multiplicities.

On the other hand, problems of space are equally common to all three. It goes without saying for sovereignty, since sovereignty is first of all exercised within the territory. But discipline involves a spatial division, and I think security does too, and the different treatment of space by sovereignty, discipline, and security, is precisely what I want to talk about.

We will take again a series of examples. Obviously, I will look at the case of towns. In

the seventeenth century, and at the beginning of the eighteenth century, the town still had a particular legal and administrative definition that isolated it and marked it out quite specifically in comparison with other areas and spaces of the territory. Second, the town was typically confined within a tight, walled space, which had much more than just a military function. Finally, it was much more economically and socially mixed than the countryside.

Now, in the seventeenth and eighteenth centuries this gave rise to a number of problems linked to the development of administrative states, for which the juridical specificity of the town posed a difficult problem. Second, the growth of trade, and then, in the eighteenth century, urban demography, raised the problem of the town's compression and enclosure within its walls. The development of military techniques raised the same problem. Finally, the need for permanent economic exchanges between the town and its immediately surrounding countryside, for means of subsistence, and with more distant areas, for its commercial relations, [ensured that] the enclosure and hemming in of the town [also] posed a problem. Broadly speaking, what was at issue in the eighteenth century was the question of the spatial, juridical, administrative, and economic opening up of the town: resituating the town in a space of circulation. On this point I refer you to a study that, since it was made by an historian, is extraordinarily complete and perfect: it is Jean-Claude Perrot's study of Caen in the eighteenth century, in which he shows that the problem of the town was essentially and fundamentally a problem of circulation.\*

Take a text from the middle of the seventeenth century, *La Métropole*, written by someone called Alexandre Le Maître.† Alexandre Le Maître was a protestant who left France before the Edict of Nantes and who became, and the term is significant, general engineer of the Elector of Brandenburg. He dedicated *La Métropole* to the king of Sweden, the book being published in Amsterdam. All of this – protestant, Prussia, Sweden, Amsterdam – is not entirely without significance. The problem of *La Métropole* is: Must a country have a capital

city, and in what should it consist? Le Maître's analysis is the following: The state, he says, actually comprises three elements, three orders, three estates even; the peasants, the artisans, and what he calls the third order, or the third estate, which is, oddly, the sovereign and the officers in his service.‡ The state must be like an edifice in relation to these three elements. The peasants, of course, are the foundations of the edifice, in the ground, under the ground, unseen but ensuring the solidity of the whole. The common parts, the service quarters of the edifice, arc, of course, the artisans. As for the noble quarters, the living and reception areas, these are the sovereign's officers and the sovereign himself.§ On the basis of this architectural metaphor, the territory must also comprise foundations, common parts, and noble parts. The foundations will be the countryside, and it goes without saying that all the peasants, and only peasants, must live in the countryside. Second, all the artisans, and only artisans, must live in the small towns. Finally, the sovereign, his officers, and those artisans and tradesmen who are indispensable to the functioning of the court and the sovereign's entourage, must live in the capital.\* Le Maître sees the relationship between the capital and the rest of the territory in different ways. It must be a geometrical relationship in the sense that a good country is one that, in short, must have the form of a circle, and the capital must be right at the center of the circle.† A capital at the end of an elongated and irregular territory would not be able to exercise all its necessary functions. In fact, this is where the second, aesthetic and symbolic, relationship between the capital and the territory appears. The capital must be the ornament of the territory.‡ But this must also be a political relationship in that the decrees and laws must be implanted in the territory [in such a way] that no tiny corner of the realm escapes this general network of the sovereign's orders and laws.§ The capital must also have a moral role, and diffuse throughout the territory all that is necessary to command people with regard to their conduct and ways of doing things.\*\* The capital must give the example of good morals.†† The capital must be the place where the holy orators are the best and are best heard,‡‡ and it must also be the site of academies, since they must give birth to the sciences and truth that is to be

disseminated in the rest of the country.\* Finally, there is an economic role: the capital must be the site of luxury so that it is a point of attraction for products coming from other countries,† and at the same time, through trade, it must be the distribution point of manufactured articles and products, etcetera.‡

We can leave aside the strictly utopian aspect of this project. All the same, I think it is interesting because it seems to me that this is essentially a definition of the town, a reflection on the town, in terms of sovereignty. That is to say, the primary relationship is essentially that of sovereignty to the territory, and this serves as the schema, the grid, for arriving at an understanding of what a capital city should be and how it can and should function. Moreover, it is interesting how, through this grid of sovereignty, a number of specifically urban functions appear as the fundamental problem: economic, moral, and administrative functions etcetera. In short, the interesting thing is that Le Maitre dreams of connecting the political effectiveness of sovereignty to a spatial distribution. A good sovereign, be it a collective or individual sovereign, is someone well placed within a territory, and a territory that is well policed in terms of its obedience to the sovereign is a territory that has a good spatial layout. All of this, this idea of the political effectiveness of sovereignty, is linked to the idea of an intensity of circulations: circulation of ideas, of wills, and of orders, and also commercial circulation. Ultimately, what is involved for Le Maitre – and this is both an old idea, since it is a matter of sovereignty, and a modern idea, since it involves circulation – is the superimposition of the state of sovereignty, the territorial state, and the commercial state. It involves fastening them together and mutually reinforcing them. I don't need to tell you that in this period, and in this region of Europe, we are right in the middle of mercantilism, or rather of cameralism,\* that is to say, of the problem of how to ensure maximum economic development through commerce within a rigid system of sovereignty. In short, Le Maitre's problem is how to ensure a well "capitalized" state, that is to say, a state well organized around a capital as the seat of sovereignty and the central point of political and

commercial circulation. Since Le Maitre was the general engineer of the Elector of Brandenburg, we could see here a filiation between the idea of a well "capitalized"† state or province, and Fichte's famous closed commercial state,‡ that is to say the evolution from cameralist mercantilism to the German national economy of the beginning of the nineteenth century. In any case, in this text the town-capital is thought in terms of relations of sovereignty exercised over a territory.

I will now take another example. I could just as well have taken it from the same part of the world, that is to say, from the region of Northern Europe extending from Holland to Sweden, around the North Sea and the Baltic Sea, which was so important in the thought and political theory of the seventeenth century. Kristiania,§ and Gothenburg\* in Sweden would be examples. I will take an example from France. A whole series of artificial towns were built, some in Northern Europe and some here in France, in the time of Louis XIII and Louis XIV. Take a little town called Richelieu, which was built from scratch on the borders of Touraine and Poitou.\* A town is built where previously there was nothing. How is it built? The famous form of the Roman camp is used, which, along with the military institution, was being reutilized at this time as a fundamental instrument of discipline. The form of the Roman camp was revived at the end of the sixteenth and the beginning of the seventeenth century, precisely in protestant countries – and hence the importance of all this in Northern Europe – along with the exercises, the subdivision of troops, and collective and individual controls in the major undertaking of the disciplinarization of the army.† Now, whether it is Kristiania, Gothenburg, or Richelieu, the form of the camp is used. The form is interesting. Actually, in the previous case, Le Maitre's La Métropolitée, the lay-out of the town was basically thought in terms of the most general, overall category of the territory. One tried to think about the town through a macrocosm, since the state itself was thought of as an edifice. In short, the interplay of macrocosm and microcosm ran through the problematic of the relationship between town, sovereignty, and territory. In the case of towns constructed in the form of the camp, we can say that the town is not

thought of on the basis of the larger territory, but on the basis of a smaller, geometrical figure, which is a kind of architectural module, namely the square or rectangle, which is in turn subdivided into other squares or rectangles.

It should be stressed straightaway that, in the case of Richelieu at least, as in well-planned camps and good architecture, this figure, this module, is not merely the application of a principle of symmetry. Certainly, there is an axis of symmetry, but it is framed by and functions thanks to well-calculated dissymmetries. In a town like Richelieu, for example, there is a central street that divides the rectangle of the town into two rectangles, and then there are other streets, some parallel to and others at right angles to the central street, but at different distances from each other, some closer, others further apart, such that the town is subdivided into rectangles of different sizes, going from the larger to the smaller. The biggest rectangles, that is to say, where the streets are furthest apart, are at one end of the town, and the smallest, with the tighter grid, are at the other. People must live on the side of the biggest rectangles, where the grid is widest and the roads are broad. Conversely, trades, artisans, and shops, as well as markets, must be situated where the grid is much tighter. And this commercial area – we can see how the problem of circulation [ ... ], more trade means more circulation and the greater need for streets and the possibility of cutting across them, etcetera – is flanked by the church on one side, and by the market on the other. There will be two categories of houses in the residential area where the rectangles are bigger. On the one hand, there are those overlooking the main thoroughfare, or the streets parallel to it, which will be houses with a number of floors, two I think, and attics. On the other hand, the smaller houses with only one floor will be in the streets perpendicular to the main street: difference of social status, of wealth, etcetera. In this simple schema I think we find again the disciplinary treatment of multiplicities in space, that is to say, [the] constitution of an empty, closed space within which artificial multiplicities are to be constructed and organized according to the triple principle of hierarchy, precise communication of relations of power, and functional effects

specific to this distribution, for example, ensuring trade, housing, and so on. For Le Maître and his Métropolitée what was involved was “capitalizing” a territory. Here, it is a case of structuring a space. Discipline belongs to the order of construction (in the broad sense of construction).

And now, the third example. This will be the real development of towns that actually existed in the eighteenth century. There are a whole series of them. I will take the example of Nantes, which was studied in 1932, I think, by someone called Pierre Lelièvre, who provided different construction and development plans for Nantes.<sup>†</sup> It is an important town because, on the one hand, it is undergoing commercial development, and, on the other, its relations with England meant that the English model was employed. The problem of Nantes is, of course, getting rid of overcrowding, making room for new economic and administrative functions, dealing with relationships with the surrounding countryside, and finally allowing for growth. I will skip the nonetheless delightful project of an architect called Rousseau who had the idea of reconstructing Nantes around a sort of boulevard-promenade in the form of a heart.\* It's true that he is dreaming, but the project is nonetheless significant. We can see that the problem was circulation, that is to say, for the town to be a perfect agent of circulation it had to have the form of a heart that ensures the circulation of blood. It's laughable, but after all, at the end of the eighteenth century, with Boullée,<sup>‡</sup> Ledoux,<sup>‡</sup> and others, architecture still often functions according to such principles, the good form having to be the support of the exact exercise of the function. In actual fact, the projects realized at Nantes did not have the form of the heart. They were projects, and one project in particular put forward by someone called Vigné de Vigny,<sup>§</sup> in which there was no question of reconstructing everything, or of imposing a symbolic form that could ensure the function, but projects in which something precise and concrete was at stake.

It involved cutting routes through the town, and streets wide enough to ensure four functions. First hygiene, ventilation, opening up all kinds of pockets where morbid miasmas

accumulated in crowded quarters, where dwellings were too densely packed. So, there was a hygienic function. Second, ensuring trade within the town. Third, connecting up this network of streets to external roads in such a way that goods from outside can arrive or be dispatched, but without giving up the requirements of customs control. And finally, an important problem for towns in the eighteenth century was allowing for surveillance, since the suppression of city walls made necessary by economic development meant that one could no longer close towns in the evening or closely supervise daily comings and goings, so that the insecurity of the towns was increased by the influx of the floating population of beggars, vagrants, delinquents, criminals, thieves, murderers, and so on, who might come, as everyone knows, from the country [ ... \* ]. In other words, it was a matter of organizing circulation, eliminating its dangerous elements, making a division between good and bad circulation, and maximizing the good circulation by diminishing the bad. It was therefore also a matter of planning access to the outside, mainly for the town's consumption and for its trade with the outside. An axis of circulation with Paris was organized, the Erdre was developed along which wood for heating was bought from Brittany. Finally, Vigny's redevelopment plan involved responding to what is, paradoxically, a fairly new and fundamental question of how to integrate possible future developments within a present plan. This was the problem of the commerce of the quays and what was not yet called the docks. The town is seen as developing: a number of things, events and elements, will arrive or occur. What must be done to meet something that is not exactly known in advance? The idea is quite simply to use the banks of the Loire to build the longest, largest possible quays. But the more the town is elongated, the more one loses the benefit of that kind of clear, coherent grid of subdivisions. Will it be possible to administer a town of such considerable extent, and will circulation be able to take place if the town is indefinitely elongated? Vigny's project was to construct quays along one side of the Loire, allow a quarter to develop, and then to construct bridges over the Loire, resting on islands, and to enable another quarter to develop starting from these bridges, a quarter opposite the first, so that

the balance between the two banks of the Loire would avoid the indefinite elongation of one of its sides.

The details of the planned development are not important. I think the plan is quite important, or anyway significant, for a number of reasons. First, there is no longer any question of construction within an empty or emptied space, as in the case of those, let's say, disciplinary towns such as Richelieu, Kristiania, and suchlike. Discipline works in an empty, artificial space that is to be completely constructed. Security will rely on a number of material givens. It will, of course, work on site with the flows of water, islands, air, and so forth. Thus it works on a given. [Second], this given will not be reconstructed to arrive at a point of perfection, as in a disciplinary town. It is simply a matter of maximizing the positive elements, for which one provides the best possible circulation, and of minimizing what is risky and inconvenient, like theft and disease, while knowing that they will never be completely suppressed. One will therefore work not only on natural givens, but also on quantities that can be relatively, but never wholly reduced, and, since they can never be nullified, one works on probabilities. Third, these town developments try to organize elements that are justified by their poly-functionality. What is a good street? A good street is one in which there is, of course, a circulation of what are called miasmas, and so diseases, and the street will have to be managed according to this necessary, although hardly desirable role. Merchandise will be taken down the street, in which there will also be shops. Thieves and possibly rioters will also be able to move down the street. Therefore all these different functions of the town, some positive and others negative, will have to be built into the plan. Finally, the fourth important point, is that one works on the future, that is to say, the town will not be conceived or planned according to a static perception that would ensure the perfection of the function there and then, but will open onto a future that is not exactly controllable, not precisely measured or measurable, and a good town plan takes into account precisely what might happen. In short, I think we can speak here of a technique that is basically organized by reference to the problem of security, that is to say, at bottom, to

the problem of the series. An indefinite series of mobile elements: circulation, x number of carts, x number of passers-by, x number of thieves, x number of miasmas, and so on.\* An indefinite series of events that will occur: so many boats will berth, so many carts will arrive, and so on. And equally an indefinite series of accumulating units: how many inhabitants, how many houses, and so on. I think the management of these series that, because they are open series can only be controlled by an estimate of probabilities, is pretty much the essential characteristic of the mechanism of security.

To summarize all this, let's say then that sovereignty capitalizes a territory, raising the major problem of the seat of government, whereas discipline structures a space and addresses the essential problem of a hierarchical and functional distribution of elements, and security will try to plan a milieu in terms of events or series of events or possible elements, of series that will have to be regulated within a multivalent and transformable framework. The specific space of security refers then to a series of possible events; it refers to the temporal and the uncertain, which have to be inserted within a given space. The space in which a series of uncertain elements unfold is, I think, roughly what one can call the milieu. As you well know, the milieu is a notion that only appears in biology with Lamarck.\* However, it is a notion that already existed in physics and was employed by Newton and the Newtonians.† What is the milieu? It is what is needed to account for action at a distance of one body on another. It is therefore the medium of an action and the element in which it circulates.‡ It is therefore the problem of circulation and causality that is at stake in this notion of milieu. So, I think the architects, the town planners, the first town planners of the eighteenth century, did not actually employ the notion of milieu, since, as far as I have been able to see, it is never employed to designate towns or planned spaces. On the other hand, if the notion does not exist, I would say that the technical schema of this notion of milieu, the kind of – how to put it? – pragmatic structure which marks it out in advance is present in the way in which the town planners try to reflect and modify urban space. The apparatuses of security work,

fabricate, organize, and plan a milieu even before the notion was formed and isolated. The milieu, then, will be that in which circulation is carried out. The milieu is a set of natural givens – rivers, marshes, hills – and a set of artificial givens – an agglomeration of individuals, of houses, etcetera. The milieu is a certain number of combined, overall effects bearing on all who live in it. It is an element in which a circular link is produced between effects and causes, since an effect from one point of view will be a cause from another. For example, more overcrowding will mean more miasmas, and so more disease. More disease will obviously mean more deaths. More deaths will mean more cadavers, and consequently more miasmas, and so on. So it is this phenomenon of circulation of causes and effects that is targeted through the milieu. Finally, the milieu appears as a field of intervention in which, instead of affecting individuals as a set of legal subjects capable of voluntary actions – which would be the case of sovereignty – and instead of affecting them as a multiplicity of organisms, of bodies capable of performances, and of required performances – as in discipline – one tries to affect, precisely, a population. I mean a multiplicity of individuals who are and fundamentally and essentially only exist biologically bound to the materiality within which they live. What one tries to reach through this milieu, is precisely the conjunction of a series of events produced by these individuals, populations, and groups, and quasi natural events which occur around them.

It seems to me that with this technical problem posed by the town – but this is only one example, there are many others and we will come back to this – we see the sudden emergence of the problem of the “naturalness”\* of the human species within an artificial milieu. It seems to me that this sudden emergence of the naturalness of the species within the political artifice of a power relation is something fundamental, and to finish I will just refer to a text from someone who was no doubt the first great theorist of what we could call bio-politics, bio-power. He speaks of it in connection with something different, the birth rate, which was of course one of the major issues, but very quickly we see the notion of milieu appear here as the target of intervention

for power, and which appears to me completely different from the juridical notion of sovereignty and the territory, as well as from disciplinary space. [With regard to] this idea of an artificial and natural milieu, in which artifice functions as a nature in relation to a population that, while being woven from social and political relations, also functions as a species, we find in Moheau's *Recherches sur la population*† a statement of this kind: "It is up to the government to change the air temperature and to improve the climate; a direction given to stagnant water, forests planted or burnt down, mountains destroyed by time or by the continual cultivation of their surface, create a new soil and a new climate. The effect of time, of occupation of the land, and of vicissitudes in the physical domain, is such that the most healthy districts become moribific."\* He refers to a verse in Virgil concerning wine freezing in barrels, and says: Will we ever see wine freeze in barrels today in Italy?† Well, if there has been so much change, it is not the climate that has changed; the political and economic interventions of government have altered the course of things to the point that nature itself has constituted for man, I was going to say another milieu, except that the word "milieu" does not appear in Moheau. In conclusion he says: "If the unknown principle that forms the character and the mind is the outcome of the climate, the regime, the customs, and the habit of certain actions, we can say that sovereigns, by wise laws, by useful establishments, through the inconvenience of taxes, and the freedom resulting from their suppression, in short by their example, govern the physical and moral existence of their subjects. Perhaps one day we will be able to call on these means to give whatever hue we wish to morality and the national spirit."‡ You can see that we again encounter the problem of the sovereign here, but the sovereign is no longer someone who exercises his power over a territory on the basis of a geographical localization of his political sovereignty. The sovereign deals with a nature, or rather with the perpetual conjunction, the perpetual entanglement of a geographical, climatic, and physical milieu with the human species insofar as it has a body and a soul, a

physical and a moral existence; and the sovereign will be someone who will have to exercise power at that point of connection where nature, in the sense of physical elements, interferes with nature in the sense of the nature of the human species, at that point of articulation where the milieu becomes the determining factor of nature. This is where the sovereign will have to intervene, and if he wants to change the human species, Moheau says, it will be by acting on the milieu. I think we have here one of the axes, one of the fundamental elements in this deployment of mechanisms of security, that is to say, not yet the appearance of a notion of milieu, but the appearance of a project, a political technique that will be addressed to the milieu.

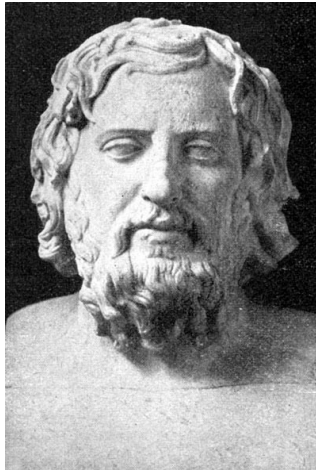
Michel Foucault, *Security, Territory, Population: Lectures at the Collège de France* (1977-78)  
 Edited by Michel Senellart, translated by Graham Burchell





## I. Political Philosophy

Raphael, *Plato's School of Athens* (1509-1510)



Xenophon (431 - 355 BC)

## CYROPAEDIA: The Education of Cyrus

### BOOK VIII

[C.1] Such were the words of Cyrus; and Chrysantas rose up after him, saying, "Gentlemen, this is not the first time I have had occasion to observe that a good ruler differs in no respect from a good father. Even as a father takes thought that blessings may never fail his children, so Cyrus would commend to us the ways by which we can preserve our happiness. And yet, on one point, it seemed to me he had spoken less fully than he might; and I will try to explain it for the benefit of those who have not learnt it. [2] I would have you ask yourselves, was ever a hostile city captured by an undisciplined force? Did ever an undisciplined garrison save a friendly town? When discipline was gone, did ever an army conquer? Is ever disaster nearer than when each soldier thinks about his private safety only? Nay, in peace as in war, can any good be gained if men will not obey their betters? What city could be at rest, lawful, and orderly? What household could be safe? What ship sail home to her haven? [3] And we, to what do we owe our triumph, if not to our obedience? We obeyed; we were ready to follow the call by night and day; we marched behind our leader, ranks that nothing could resist; we left nothing half-done of all we were told to do. If obedience is the one path to win the highest good, remember it is also the one way to preserve it. [4] Now in the old days, doubtless, many of us ruled no one else, we were simply ruled. But to-day you find yourselves rulers, one and all of you, some over many and some over few. And just as you would wish your subjects to obey you, so we must obey those who are set over us. Yet there should be this difference between ourselves and slaves; a slave renders unwilling service to his lord, but we, if we claim to be freemen, must do of our own free will that which we see to be the best. And you will find," he added, "that even when no single man is ruler, that city which is most careful to obey authority is the last to bow to the will of her enemies. [5] Let us listen to the words of Cyrus. Let us gather round the public buildings and train ourselves, so that we may keep our hold on all we care for, and offer ourselves to Cyrus for his noble ends. Of one thing we may be sure: Cyrus will never put us to any service which can make for his own good and not for ours. Our needs are the same as his, and our foes the same." [...]

[21] Such was his method with the truants; with those who came forward he felt, since he was their rightful leader, that he could best incite them to noble deeds by trying to show that he himself had all the virtues that became a man. [22] He believed that men do grow better through written laws, and he held that the good ruler is a living law with eyes that see, inasmuch as he is competent to guide and also to detect the sinner and chastise him. [23] Thus he took pains to show that he was the more assiduous in his service to the gods the higher his fortunes rose. It was at this time that the Persian priests, the Magians, were first established as an order, and always at break of day Cyrus chanted a hymn and sacrificed to such of the gods as they might name. [24] And the ordinances he established service to this day at the court of the reigning king. These were the first matters in which the Persians set themselves to copy their prince; feeling their own fortune would be the higher if they did reverence to the gods, following the man who was fortune's favourite and their own monarch. At the same time, no doubt, they thought they would please Cyrus by this. [25] On his side Cyrus looked on the piety of his subjects as a blessing to himself, reckoning as they do who prefer to sail in the company of pious men rather than with those who are suspected of wicked deeds, and he reckoned further that if all his partners were god-fearing, they would be the less prone to crime against each other or against himself, for he knew he was the benefactor of his fellows. [26] And by showing plainly his own deep desire never to be unfair to friend or fellow-combatant or ally, but always to fix his eyes on justice and rectitude, he believed he could induce others to keep from base actions and walk in the paths of righteousness. [27] And he would bring more modesty, he hoped, into the hearts of all men if it were plain that he himself revered all the world and would never say a shameful word to any man or woman or do a shameful deed. [28] He looked for this because he saw that, apart from kings and governors who may be supposed to inspire fear, men will reverence the modest and not the shameless, and modesty in women will inspire modesty in the men who behold them. [29] And his people, he thought, would learn to obey if it

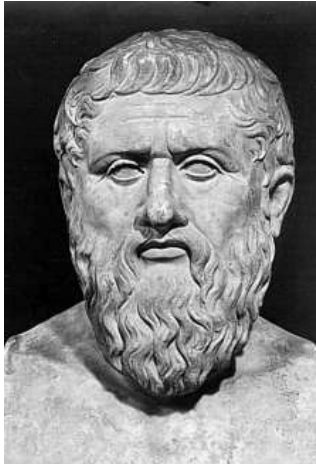
were plain that he honoured frank and prompt obedience even above virtues that made a grander show and were harder to attain. [30] Such was his belief, and his practice went with it to the end. His own temperance and the knowledge of it made others more temperate. When they saw moderation and self-control in the man who above all others had licence to be insolent, lesser men were the more ready to abjure all insolence of their own. [31] But there was this difference, Cyrus held, between modesty and self-control: the modest man will do nothing shameful in the light of day, but the man of self-control nothing base, not even in secret. [32] Self-restrain, he believed, would best be cultivated if he made men see in himself one who could not be dragged from the pursuit of virtue by the pleasure of the moment, one who chose to toil first for the happy-hearted joys that go hand-in-hand with beauty and nobleness. [33] Thus, being the man he was, he established at his gates a stately company, where the lower gave place to the higher, and they in their turn showed reverence to each other, and courtesy, and perfect harmony. Among them all there was never a cry of anger to be heard, nor a burst of insolent laughter; to look at them was to know that they lived for honour and loveliness. [34] Such was the life at the palace-gates, and to practise his nobles in martial exercises he would lead them out to the hunt whenever he thought it well, holding the chase to be the best training for war and the surest way to excellence in horsemanship. [35] A man learns to keep his seat, no matter what the ground may be, as he follows the flying quarry, learns to hurl and strike on horseback in his eagerness to bring down the game and win applause. [36] And here, above all, was the field in which to inure his colleagues to toil and hardship and cold and heat and hunger and thirst. Thus to this day the Persian monarch and his court spend their leisure in the chase. [37] From all that has been said, it is clear Cyrus was convinced that no one has a right to rule who is not superior to his subjects, and he held that by imposing such exercises as these on those about him, he would lead them to self-control and bring to perfection the art and discipline of war. [38] Accordingly he would put himself at the head of the hunting-parties and take them out himself unless he was bound to stay at home, and, if he was, he would hunt in his parks among the wild creatures he had reared. He would never touch the evening meal himself until he had sweated for

it, nor give his horses their corn until they had been exercised, and he would invite his own mace-bearers to join him in the chase. [39] Therefore he excelled in all knightly accomplishments, he and those about him, because of their constant practice. Such was the example he set before his friends. But he also kept his eye on others, and would single out those who worshipped noble deeds, and reward them with gifts, and high commands, and seats at festivals, and every kind of honour. And thus their hearts were filled with ambition, and every man longed to outdo his fellows in the eyes of Cyrus. [40] But we seem to learn also that Cyrus thought it necessary for the ruler not only to surpass his subjects by his own native worth, but also to charm them through deception and artifice. At any rate he adopted the Median dress, and persuaded his comrades to do likewise; he thought it concealed any bodily defect, enhancing the beauty and stature of the wearer. [41] The shoe, for instance, was so devised that a sole could be added without notice, and the man would seem taller than he really was. So also Cyrus encouraged the use of ointments to make the eyes more brilliant and pigments to make the skin look fairer. [42] And he trained his courtiers never to spit or blow the nose in public or turn aside to stare at anything; they were to keep the stately air of persons whom nothing can surprise. These were all means to one end; to make it impossible for the subjects to despise their rulers. [43] Thus he moulded the men he considered worthy of command by his own example, by the training he gave them, and by the dignity of his own leadership. But the treatment of those he prepared for slavery was widely different. Not one of them would he incite to any noble toil, he would not even let them carry arms, and he was careful that they should never lack food or drink in any manly sort. [44] When the beaters drove the wild creatures into the plain he would allow food to be brought for the servants, but not for the free men; on a march he would lead the slaves to the water-springs as he led the beasts of burden. Or when it was the hour of breakfast he would wait himself till they had taken a snatch of food and stayed their wolfish hunger; and the end of it was they called him their father even as the nobles did, because he cared for them, but the object of his care was to keep them slaves for ever. [45] Thus he secured the safety of the Persian empire. He himself, he felt sure, ran no danger from the messages of the conquered

people; he saw they had no courage, no unity, and no discipline, and, moreover, not one of them could ever come near him, day or night. [46] But there were others whom he knew to be true warriors, who carried arms, and who held by one another, commanders of horse and foot, many of them men of spirit, confident, as he could plainly see, of their own power to rule, men who were in close touch with his own guards, and many of them in constant intercourse with himself; as indeed was essential if he was to make any use of them at all. It was from them that danger was to be feared; and that in a thousand ways. [47] How was he to guard against it? He rejected the idea of disarming them; he thought this unjust, and that it would lead to the dissolution of the empire. To refuse them admission into his presence, to show them his distrust, would be, he considered, a declaration of war. [48] But there was one method, he felt, worth all the rest, an honourable method and one that would secure his safety absolutely; to win their friendship if he could, and make them more devoted to himself than to each other. I will now endeavour to set forth the methods, so far as I conceive them, by which he gained their love.

[C.2] In the first place he never lost an opportunity of showing kindness wherever he could, convinced that just as it is not easy to love those who hate us, so it is scarcely possible to feel enmity for those who love us and wish us well. [2] So long as he had lacked the power to confer benefits by wealth, all he could do then was to show his personal care for his comrades and his soldiers, to labour in their behalf, manifest his joy in their good fortune and his sympathy in their sorrows, and try to win them in that way. But when the time came for the gifts of wealth, he realised that of all the kindnesses between man and man none come with a more natural grace than the gifts of meat and drink. [3] Accordingly he arranged that his table should be spread every day for many guests in exactly the same way as for himself; and all that was set before him, after he and his guests had dined, he would send out to his absent friends, in token of affection and remembrance. He would include those who had won his approval by their work on guard, or in attendance on himself, or in any other service, letting them see that no desire to

please him could ever escape his eyes. [4] He would show the same honour to any servant he wished to praise; and he had all the food for them placed at his own board, believing this would win their fidelity, as it would a dog's. Or, if he wished some friend of his to be courted by the people, he would single him out for such gifts; even to this day the world will pay court to those who have dishes sent them from the Great King's table, thinking they must be in high favour at the palace and can get things done for others. But no doubt there was another reason for the pleasure in such gifts, and that was the sheer delicious taste of the royal meats. [5] Nor should that surprise us; for if we remember to what a pitch of perfection the other crafts are brought in great communities, we ought to expect the royal dishes to be wonders of finished art. In a small city the same man must make beds and chairs and ploughs and tables, and often build houses as well; and indeed he will be only too glad if he can find enough employers in all trades to keep him. Now it is impossible that a single man working at a dozen crafts can do them all well; but in the great cities, owing to the wide demand for each particular thing, a single craft will suffice for a means of livelihood, and often enough even a single department of that; there are shoe-makers who will only make sandals for men and others only for women. Or one artisan will get his living merely by stitching shoes, another by cutting them out, a third by shaping the upper leathers, and a fourth will do nothing but fit the parts together. Necessarily the man who spends all his time and trouble on the smallest task will do that task the best. [6] The arts of the household must follow the same law. If one and the same servant makes the bed, spreads the table, kneads the dough, and cooks the various dishes, the master must take things as they come, there is no help for it. But when there is work enough for one man to boil the pot, and another to roast the meat, and a third to stew the fish, and a fourth to fry it, while some one else must bake the bread, and not all of it either, for the loaves must be of different kinds, and it will be quite enough if the baker can serve up one kind to perfection--it is obvious, I think, that in this way a far higher standard of excellence will be attained in every branch of the work. [...]



Plato (427 - 347 BC)

## THE REPUBLIC

### BOOK II

(...)

A State, I said, arises, as I conceive, out of the needs of mankind; no one is self-sufficing, but all of us have many wants. Can any other origin of a State be imagined?

There can be no other.

Then, as we have many wants, and many persons are needed to supply them, one takes a helper for one purpose and another for another; and when these partners and helpers are gathered together in one habitation the body of inhabitants is termed a State.

True, he said.

And they exchange with one another, and one gives, and another receives, under the idea that the exchange will be for their good.

Very true.

Then, I said, let us begin and create in idea a State; and yet the true creator is necessity, who is the mother of our invention.

Of course, he replied.

Now the first and greatest of necessities is food, which is the condition of life and existence.

Certainly.

The second is a dwelling, and the third clothing and the like.

True.

And now let us see how our city will be able to supply this great demand: We may suppose that one man is a husbandman, another a builder, some one else a weaver—shall we add to them a shoemaker, or perhaps some other purveyor to our bodily wants?

Quite right.

The barest notion of a State must include four or five men.

Clearly.

And how will they proceed? Will each bring the result of his labours into a common stock?—the individual husbandman, for example, producing for four, and labouring four times as long and as much as he need in the provision of food with which he supplies others as well as himself; or will he have nothing to do with others and not be at the trouble of producing for them,

but provide for himself alone a fourth of the food in a fourth of the time, and in the remaining three fourths of his time be employed in making a house or a coat or a pair of shoes, having no partnership with others, but supplying himself all his own wants?

Ademantus thought that he should aim at producing food only and not at producing everything.

Probably, I replied, that would be the better way; and when I hear you say this, I am myself reminded that we are not all alike; there are diversities of natures among us which are adapted to different occupations.

Very true.

And will you have a work better done when the workman has many occupations, or when he has only one? When he has only one. Further, there can be no doubt that a work is spoilt when not done at the right

time? No doubt. For business is not disposed to wait until the doer of the business is at leisure;

but the doer must follow up what he is doing, and make the business his first object.

He must. And if so, we must infer that all things are produced more plentifully and easily and of a better quality when one man does one thing which is natural to him and does it at the right time, and leaves other things.

Undoubtedly. Then more than four citizens will be required; for the husbandman will not make his own plough or mattock, or other implements of agriculture, if they

are to be good for anything. Neither will the builder make his tools—and he too needs many; and in like manner the weaver and shoemaker. True. Then carpenters, and smiths, and many other artisans, will be sharers in our

little State, which is already beginning to grow? True. Yet even if we add neatherds, shepherds, and other herdsmen, in order that our

husbandmen may have oxen to plough with, and builders as well as husbandmen may

have draught cattle, and curriers and weavers fleeces and hides,—still our State will not be very large.

That is true; yet neither will it be a very small State which contains all these.

Then, again, there is the situation of the city—to find a place where nothing need be imported is wellnigh impossible. Impossible.

Then there must be another class of citizens who will bring the required supply from another city?

There must. But if the trader goes empty-handed, having nothing which they require who would supply his need, he will come back empty-handed.

That is certain. And therefore what they produce at home must be not only enough for them

selves, but such both in quantity and quality as to accommodate those from whom their wants are supplied. Very true. Then more husbandmen and more artisans will be required? They will. Not to mention the importers and exporters, who are called merchants? Yes. Then we shall want merchants? We shall. And if merchandise is to be carried over the sea, skilful sailors will also be

needed, and in considerable numbers? Yes, in considerable numbers. Then, again, within the city, how will they exchange their productions? To se

cure such an exchange was, as you will remember, one of our principal objects when we formed them into a society and constituted a State.

Clearly they will buy and sell. Then they will need a market-place, and a money-token for purposes of exchange.

Certainly. Suppose now that a husbandman, or an artisan, brings some production to mar

ket, and he comes at a time when there is no one to exchange with him,—is he to leave his calling and sit idle in the market-place? Not at all; he will find people there who, seeing the want, undertake the office of

salesmen. In well-ordered states they are commonly those who are the weakest in bodily strength, and therefore of little use for any other purpose; their duty is to be in the market, and to

give money in exchange for goods to those who desire to sell and to take money from those who desire to buy.

This want, then, creates a class of retail-traders in our State. Is not 'retailer' the term which is applied to those who sit in the market-place engaged in buying and selling, while those who wander from one city to another are called merchants?

Yes, he said.

And there is another class of servants, who are intellectually hardly on the level of companionship; still they have plenty of bodily strength for labour, which accordingly they sell, and are called, if I do not mistake, hirelings, hire being the name which is given to the price of their labour.

True.

Then hirelings will help to make up our population?

Yes.

And now, Adeimantus, is our State matured and perfected?

I think so.

Where, then, is justice, and where is injustice, and in what part of the State did they spring up?

Probably in the dealings of these citizens with one another. I cannot imagine that they are more likely to be found any where else.

I dare say that you are right in your suggestion, I said; we had better think the matter out, and not shrink from the enquiry.

Let us then consider, first of all, what will be their way of life, now that we have thus established them. Will they not produce corn, and wine, and clothes, and shoes, and build houses for themselves? And when they are housed, they will work, in summer, commonly, stripped and barefoot, but in winter substantially clothed and shod. They will feed on barley-meal and flour of wheat, baking and kneading them, making noble cakes and loaves; these they will serve up on a mat of reeds or on clean leaves, themselves reclining the while upon beds strewn with yew or myrtle. And they and their children will feast, drinking of the wine which they have made, wearing garlands on their heads, and hymning the praises of the gods, in happy converse with one another. And they will take care that their families do not

exceed their means; having an eye to poverty or war.

But, said Glaucon, interposing, you have not given them a relish to their meal.

True, I replied, I had forgotten; of course they must have a relish—salt, and olives, and cheese, and they will boil roots and herbs such as country people pre-

pare; for a dessert we shall give them figs, and peas, and beans; and they will roast myrtle-berries and acorns at the fire, drinking in moderation. And with such a diet they may be expected to live in peace and health to a good old age, and bequeath a similar life to their children after them.

Yes, Socrates, he said, and if you were providing for a city of pigs, how else would you feed the beasts?

But what would you have, Glaucon? I replied.

Why, he said, you should give them the ordinary conveniences of life. People who are to be comfortable are accustomed to lie on sofas, and dine off tables, and they should have sauces and sweets in the modern style.

Yes, I said, now I understand: the question which you would have me consider is, not only how a State, but how a luxurious State is created; and possibly there is no harm in this, for in such a State we shall be more likely to see how justice and injustice originate. In my opinion the true and healthy constitution of the State is the one which I have described. But if you wish also to see a State at fever-heat, I have no objection. For I suspect that many will not be satisfied with the simpler way of life. They will be for adding sofas, and tables, and other furniture; also dainties, and perfumes, and incense, and courtesans, and cakes, all these not of one sort only, but in every variety; we must go beyond the necessities of which I was at first speaking, such as houses, and clothes, and shoes: the arts of the painter and the embroiderer will have to be set in motion, and gold and ivory and all sorts of materials must be procured.

True, he said.

Then we must enlarge our borders; for the original healthy State is no longer sufficient. Now will the city have to fill and swell with a multitude of callings which are not required by any natural want; such as the whole tribe of hunters and

actors, of whom one large class have to do with forms and colours; another will be the votaries of music—poets and their attendant train of rhapsodists, players, dancers, contractors; also makers of divers kinds of articles, including women's dresses. And we shall want more servants. Will not tutors be also in request, and nurses wet and dry, tirewomen and barbers, as well as confectioners and cooks; and swineherds, too, who were not needed and therefore had no place in the former edition of our State, but are needed now? They must not be forgotten: and there will be animals of many other kinds, if people eat them.

Certainly.

And living in this way we shall have much greater need of physicians than before?

Much greater.

And the country which was enough to support the original inhabitants will be too small now, and not enough? Quite true. Then a slice of our neighbours' land will be wanted by us for pasture and tillage,

and they will want a slice of ours, if, like ourselves, they exceed the limit of necessity, and give themselves up to the unlimited accumulation of wealth? That, Socrates, will be inevitable. And so we shall go to war, Glaucon. Shall we not?

Most certainly, he replied. Then without determining as yet whether war does good or harm, thus much we may affirm, that now we have discovered war to be derived from causes which are also the causes of almost all the evils in States, private as well as public.

Undoubtedly. And our State must once more enlarge; and this time the enlargement will be nothing short of a whole army, which will have to go out and fight with the

invaders for all that we have, as well as for the things and persons whom we were describing above. Why? he said; are they not capable of defending themselves? No, I said; not if we were right in the principle which was acknowledged by all

of us when we were framing the State: the principle, as you will remember, was that one man cannot practise many arts with success. Very true, he said. But is not war an art? Certainly. And an art requiring as much attention as shoemaking?

Quite true. And the shoemaker was not allowed by us to be a husbandman, or a weaver,



or a builder—in order that we might have our shoes well made; but to him and to every other worker was assigned one work for which he was by nature fitted, and at that he was to continue working all his life long and at no other; he was not to let opportunities slip, and then he would become a good workman. Now nothing can be more important than that the work of a soldier should be

well done. But is war an art so easily acquired that a man may be a warrior who is also a husbandman, or shoemaker, or other artisan; although no one in the world would be a good dice or draught player who merely took up the game as a recreation, and had not from his earliest years devoted himself to this and nothing else? No tools will make a man a skilled workman, or master of defence, nor be of any use to him who has not learned how to handle them, and has never bestowed any attention upon them. How then will he who takes up a shield or other implement of war become a good fighter all in a day, whether with heavy-armed or any other kind of troops?

Yes, he said, the tools which would teach men their own use would be beyond price.

And the higher the duties of the guardian, I said, the more time, and skill, and art, and application will be needed by him?

No doubt, he replied.

Will he not also require natural aptitude for his calling?

Certainly.

Then it will be our duty to select, if we can, natures which are fitted for the task of guarding the city?

It will.

And the selection will be no easy matter, I said; but we must be brave and do our best.

We must.

(...)

## BOOK V

(...)

Let me begin by reminding you that we found our way hither in the search after justice and injustice.

True, he replied; but what of that?

I was only going to ask whether, if we have

discovered them, we are to require that the just man should in nothing fail of absolute justice; or may we be satisfied with an approximation, and the attainment in him of a higher degree of justice than is to be found in other men?

The approximation will be enough.

We were enquiring into the nature of absolute justice and into the character of the perfectly just, and into injustice and the perfectly unjust, that we might have an ideal. We were to look at these in order that we might judge of our own happiness and unhappiness according to the standard which they exhibited and the degree in which we resembled them, but not with any view of showing that they could exist in fact.

True, he said.

Would a painter be any the worse because, after having delineated with consummate art an ideal of a perfectly beautiful man, he was unable to show that any such man could ever have existed?

He would be none the worse.

Well, and were we not creating an ideal of a perfect State?

To be sure.

And is our theory a worse theory because we are unable to prove the possibility of a city being ordered in the manner described?

Surely not, he replied.

That is the truth, I said. But if, at your request, I am to try and show how and under what conditions the possibility is highest, I must ask you, having this in view, to repeat your former admissions.

What admissions?

I want to know whether ideals are ever fully realized in language? Does not the word express more than the fact, and must not the actual, whatever a man may think, always, in the nature of things, fall short of the truth? What do you say?

I agree.

Then you must not insist on my proving that the actual State will in every respect coincide with the ideal: if we are only able to discover how a city may be governed nearly as we proposed, you will admit that we have discovered the possibility which you demand; and will be contented. I am sure that I should be contented—will not you?

Yes, I will.

Let me next endeavour to show what



is that fault in States which is the cause of their present maladministration, and what is the least change which will enable a State to pass into the truer form; and let the change, if possible, be of one thing only, or, if not, of two; at any rate, let the changes be as few and slight as possible.

Certainly, he replied.

I think, I said, that there might be a reform of the State if only one change were made, which is not a slight or easy though still a possible one.

What is it? he said.

Now then, I said, I go to meet that which I liken to the greatest of the waves; yet shall the word be spoken, even though the wave break and drown me in laughter and dishonour; and do you mark my words.

Proceed.

I said: 'Until philosophers are kings, or the kings and princes of this world have the spirit and power of philosophy, and political greatness and wisdom meet in one, and those commoner natures who pursue either to the exclusion of the other are compelled to stand aside, cities will never have rest from their evils,—nor the human race, as I believe,—and then only will this our State have a possibility of life and behold the light of day.' Such was the thought, my dear Glaucon, which I would fain have uttered if it had not seemed too extravagant; for to be convinced that in no other State can there be happiness private or public is indeed a hard thing.

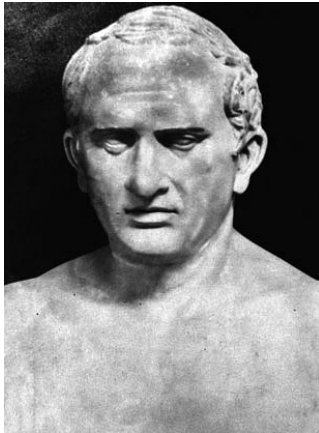
Socrates, what do you mean? I would have you consider that the word which you have uttered is one at which numerous persons, and very respectable persons too, in a figure pulling off their coats all in a moment, and seizing any weapon that comes to hand, will run at you might and main, before you know where you are, intending to do heaven knows what; and if you don't prepare an answer, and put yourself in motion, you will be 'pared by their fine wits,' and no mistake.

You got me into the scrape, I said.

And I was quite right; however, I will do all I can to get you out of it; but I can only give you good-will and good advice, and, perhaps, I may be able to fit answers to your questions better

than another—that is all. And now, having such an auxiliary, you must do your best to show the unbelievers that you are right.

I ought to try, I said, since you offer me such invaluable assistance. And I think that, if there is to be a chance of our escaping, we must explain to them whom we mean when we say that philosophers are to rule in the State; then we shall be able to defend ourselves: There will be discovered to be some natures who ought to study philosophy and to be leaders in the State; and others who are not born to be philosophers, and are meant to be followers rather than leaders.



Marcus Tullius Cicero (106 - 43 BC)

## DE REPUBLICA

### BOOK III

Nature has treated man less like a mother than a step-dame. She has cast him into mortal life with a body naked, fragile, and infirm; and with a mind agitated by troubles, depressed by fears, broken by labours, and exposed to passions. In this mind, however, there lies hid, and as it were buried, a certain divine spark of genius and intellect; and the soul should impute much of its present infirmity to the dulness contracted from its earthly vehicle.

This intelligence, when it had taught men to utter the elementary and confused sounds of unpolished expression, articulated and distinguished them into their proper classes, and, as their appropriate signs, attached certain words to certain things, and thus associated by the beautiful bond of speech, the once divided races of men.

Thanks to this same intelligence, the inflections of the voice, which appeared infinite, by the discovery of a few alphabetic characters, are all designated and expressed. By these we maintain converse with our absent friends, and, using them as symbols of our ideas and monuments of past events. Then came the use of numbers—a thing so necessary to human life, and singularly immutable and eternal. This science first urged us to penetrate into heaven, and not in vain to investigate the motions of the stars, and the distribution of days and nights.

Then appeared the sages of philosophy, whose minds took a higher flight, and conceived and executed designs worthy of the gifts of the gods. Thus those who have left us sublime counsels on the conduct of human life, must be regarded as great men

— for indeed they are so. Such were these sages, these masters of verity and virtue.

Among these we should especially honour the chief fathers of political wisdom, and the government of the people, as discovered by men familiar with all the acts of legislation, and as developed by philosophic truth-searchers in literary leisure. This political science often attains a wonderful perfection in first-rate minds, as we have not unfrequently seen, and elicits an

incredible and almost divine virtue. And when to these high faculties of soul, received from nature, and expanded by social institutions, a politician adds learning and extensive information concerning things in general, like those illustrious personages who conduct the dialogue in the present treatise, none will refuse to confess the superiority of political sages over all others.

In fact, what can be more admirable than the study and practice of the grand affairs of state, united to a literary taste and a familiarity with the liberal arts! What can we imagine more perfect than a Scipio, a Lælius, or a Philus, who, combining all the glorious qualities of the greatest men, joined to the examples of our ancestors and the traditions of our countrymen, the foreign philosophy of Socrates!

(...)

How many, such as the inhabitants of Taurica along the Euxine Sea—as the King of Egypt Busiris—as the Gauls and the Carthaginians—have thought it exceedingly pious and agreeable to the gods to sacrifice men. Besides these religious discrepancies, the rules of life are so contradictory that the Cretans and Ætolians regard robbery as honourable. And the Lacedæmonians say that their territory extends to all places which they can touch with a lance. The Athenians had a custom of swearing by a public proclamation, that all the lands which produced olives and corn were their own. The Gauls consider it a base employment to raise corn by agricultural labour, and go with arms in their hands, and mow down the harvests of neighbouring peoples. And our Romans, the most equitable of all nations, in order to raise the value of our vines and olives, do not permit the races beyond the Alps to cultivate either vineyards or oliveyards. In this respect, it is said, we act with prudence, but not with justice. You see then that wisdom and policy are not always the same as equity. Lycurgus, the inventor of a most admirable jurisprudence, and most wholesome laws, gave the lands of the rich to be cultivated by the common people, who were reduced to slavery.

If I were to describe the diverse kinds of laws, institutions, manners, and customs, not only as they vary in the numerous nations, but as they vary likewise in single cities, as Rome for example, I should prove that they have had a thousand revolutions. For instance, that eminent expositor of our laws who sits in the present company, I mean Malilius, if you were to consult him relative to the legacies and inheritances of women, he would tell you that the present law is quite different from that he was accustomed to plead in his youth, before the Voconian enactment came into force—an edict which was passed in favour of the interests of the men, but which is evidently full of injustice with regard to women. For why should a woman be disabled from inheriting property? Why can a vestal virgin become an heir, while her mother cannot? And why, admitting that it is necessary to set some limit to the wealth of women, should Crassus' daughter, if she be his only child, inherit thousands without offending the law, while my daughter can only receive a small share in a bequest?

If this justice were natural, innate, and universal, all men would admit the same law and right, and the same men would not enact different laws at different times. If a just man and a virtuous man is bound to obey the laws, I ask what laws do you mean? Do you intend all the laws indifferently? Virtue does not permit this inconstancy in moral obligation—such a variation is not compatible with natural conscience. The laws are, therefore, based not on our sense of justice, but on our fear of punishment. There is, therefore, no natural justice, and hence it follows that men cannot be just by nature.

(...)

There is a true law, a right reason, conformable to nature, universal, unchangeable, eternal, whose commands urge us to duty, and whose prohibitions restrain us from evil. Whether it enjoins or forbids, the good respect its injunctions, and the wicked treat them with indifference. This law cannot be contradicted by any other law, and is not liable either to derogation or abrogation. Neither the senate nor the people can give us any dispensation for not obeying this universal law of justice. It needs no other expositor and interpreter than our own conscience. It is not

one thing at Rome and another at Athens; one thing to-day and another to-morrow; but in all times and nations this universal law must for ever reign, eternal and imperishable. It is the sovereign master and emperor of all beings. God himself is its author,—its promulgator,—its enforcer. He who obeys it not, flies from himself, and does violence to the very nature of man. For his crime he must endure the severest penalties hereafter, even if he avoid the usual misfortunes of the present life.

The virtue which obeys this law, nobly aspires to glory, which is virtue's sure and appropriate reward,—a prize she can accept without insolence, or forego without repining. When a man is inspired by virtue such as this, what bribes can you offer him, — what treasures, — what thrones, — what empires? He considers these but mortal goods, and esteems his own, divine. And if the ingratitude of the people, and the envy of his competitors, or the violence of powerful enemies, despoil his virtue of its earthly recompense, he still enjoys a thousand consolations in the approbation of conscience, and sustains himself by contemplating the beauty of moral rectitude.

This virtue, in order to be true, must be universal. Tiberius Gracchus continued faithful to his fellow-citizens, but he violated the rights and treaties guaranteed to our allies and the Latin peoples. If this habit of arbitrary violence extends and associates our authority, not with equity, but force, so that those who had voluntarily obeyed us, are only restrained by fear; then, although we, during our days, may escape the peril, yet am I solicitous respecting the safety of our posterity, and the immortality of the Commonwealth itself, which, doubtless, might become perpetual and invincible, if our people would maintain their ancient institutions and manners.—(*Quae si consuetudo ac licentia manere cæperit latius, imperiumque nostrum ad vim a jure traduxerit, ut qui adhuc voluntate nobis obediunt, terrore teneantur. Etsi nobis qui id ætatis sumus, evigilatum fere est, tamen de posteris nostris, et de illa immortalitate Republicæ sollicitor, quæ poterat esse perpetua si patriis viveretur institutis et moribus.*)

When Lælius had ceased to speak, all those that were present expressed the extreme

pleasure they found in his discourse. But Scipio, more affected than the rest, and ravished with the delight of sympathy, exclaimed:—You have pleaded, my Lælius, many causes with an eloquence superior to that of Servius Galba, our colleague, whom you used, during his life, to prefer to all others, even the Attic orators; and never did I hear you speak with more energy than to-day, while pleading the cause of justice.

This justice (continued Scipio) is the very foundation of lawful government in political constitutions. Can we call the state of Agrigentum a Commonwealth, where all men are oppressed by the cruelty of a single tyrant?—where there is no universal bond of right, nor social consent and fellowship, which should belong to every people, properly so named. It is the same in Syracuse,—that illustrious city which Timæus calls the greatest of the Grecian towns. It was indeed a most beautiful city; and its admirable citadel, its canals distributed through all its districts, its broad streets, its porticoes, its temples, and its walls, gave Syracuse the appearance of a most flourishing state. But while Dionysus its tyrant reigned there, nothing of all its wealth belonged to the people, and the people were nothing better than the slaves of an impious despot. Thus wherever I behold a tyrant, I know that the social constitution must be, not merely vicious and corrupt, as I stated yesterday, but in strict truth, no social constitution at all.

(...)

SCIPIO —I now come to the democratical form of government, in which a considerable difficulty presents itself, because all things are there said to lie at the disposition of the people, and are carried into execution just as they please. Here the populace inflict punishments at their pleasure, and act, and seize, and keep possession, and distribute property, without let or hindrance, Can you deny, my Lælius, that this is a fair definition of a democracy, where the people are all in all, and where the people constitute the state?

LCELIUS —There is no political constitution to which I more absolutely deny the name of a Commonwealth, than that in which all things lie in the power of the multitude (nullam quidem citius negaverim esse Rempublicam, quam

quæ tota sit in multitudinis protestate). If a Commonwealth, which implies the welfare of the entire community, could not exist in Agrigentum, Syracuse, or Athens, when tyrants reigned over them,—if it could not exist in Rome, when under the oligarchy of the decemvirs,—neither do I see how this sacred name of Commonwealth can be applied to a democracy, and the sway of the mob.

In this statement, my Scipio, I build on your own admirable definition, that there can be no community, properly so called, unless it be regulated by a combination of rights. And by this definition it appears that a multitude of men may be just as tyrannical as a single despot; and indeed this is the most odious of all tyrannies, since no monster can be more barbarous than the mob, which assumes the name and mask of the people. Nor is it at all reasonable, since the laws place the property of madmen in the hands of their sane relations, that we should do the very reverse in politics, and throw the property of the sane into the hands of the mad multitude.

It is far more rational to assert that a wise and virtuous aristocratical government deserves the title of a Commonwealth, as it approaches to the nature of a kingdom.

MUMMIUS —In my opinion, an aristocratical government, properly so called, is entitled to our just esteem. The unity of power often exposes a king to become a despot; but when an aristocracy, consisting of many virtuous men, exercise power, it is a most fortunate circumstance for any state. However this be, I much prefer royalty to democracy; and I think, my Scipio, you have something more to add with respect to this most vicious of all political governments.

SCIPIO —I am well acquainted, my Mummius, with your decided antipathy to the democratical system. And, although we may speak of it with rather more indulgence than you are accustomed to accord it, I must certainly agree with you, that of all the three particular forms of government, none is less commendable than democracy.

I do not agree with you, however, when you would imply that aristocracy is preferable to royalty. If you suppose that wisdom governs the state, is it not as well that this wisdom should reside in one monarch, as in many nobles?

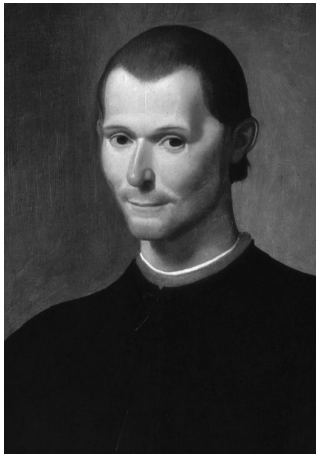
But a sophistication of words and terms is apt to abuse our understanding in a discussion like the present. When we pronounce the word "aristocracy," which, in Greek, signifies the government of the best men, imagination, leaning rather to philology than fact, can hardly conceive any thing more excellent—for what can be thought better than the best? When, on the other hand, the title, king, is mentioned, owing to the hallucination of our fancies, we Romans begin to imagine a tyrant, as if a king must be necessarily unjust. For my part, I always think of a just king, and not a shameless despot, when I examine the true nature of royal authority. To this name of king, do but attach the idea of a Romulus, a Numa, a Tullus, and perhaps you will be less severe to the monarchical form of constitution.

MUMMIUS —Have you then no commendation at all for any kind of democratical government?

SCIPIO —Why, I think some democratical forms less objectionable than others; and by way of illustration, I will ask you what you thought of the government in the Isle of Rhodes, where we were lately together; did it appear to you a legitimate and rational constitution?

MUMMIUS —It did, and not much liable to abuse.

SCIPIO —You say truly. But if you recollect, it was a very extraordinary experiment. All the inhabitants were alternately senators and citizens. Some months they spent in their senatorial functions, and some months they spent in their civil employments. In both they exercised judicial powers; and in the theatre and the court, the same men judged all causes, capital and not capital. So much for democracies.



Niccolò Machiavelli (1469 - 1527)

## THE PRINCE

*Dedication to the Magnificent Lorenzo, Son of Di Piero De' Medici*

Those who desire to win the favor of princes generally endeavor to do so by offering them those things which they themselves prize most, or such as they observe the prince to delight in most. Thence it is that princes have very often presented to them horses, arms, cloth of gold, precious stones, and similar ornaments worthy of their greatness. Wishing now myself to offer to your Magnificence some proof of my devotion, I have found nothing amongst all I possess that I hold more dear or esteem more highly than the knowledge of the actions of great men, which I have acquired by long experience of modern affairs, and a continued study of ancient history.

These I have meditated upon for a long time, and examined with great care and diligence; and having now written them out in a small volume, I send this to your Magnificence. And although I judge this work unworthy of you, yet I trust that your kindness of heart may induce you to accept it, considering that I cannot offer you anything better than the means of understanding in the briefest time all that which I have learnt by so many years of study, and with so much trouble and danger to myself.

I have not set off this little work with pompous phrases, nor filled it with high-sounding and magnificent words, nor with any other allurements or extrinsic embellishments with which many are wont to write and adorn their works; for I wished that mine should derive credit only from the truth of the matter, and that the importance of the subject should make it acceptable.

And I hope it may not be accounted presumption if a man of lowly and humble station ventures to discuss and direct the conduct of princes; for as those who wish to delineate countries place themselves low in the plain to observe the form and character of mountains and high places, and for the purpose of studying the nature of the low country place themselves high upon an eminence, so one must be a prince to know well the character of the people, and to understand well the nature of a prince one must be of the people.

May your Magnificence then accept this little gift in the same spirit in which I send it; and if you will read and consider it well, you will recognize in it my desire that you may attain that greatness which fortune and your great qualities promise. And if your Magnificence will turn your eyes from the summit of your greatness towards those low places, you will know how undeservedly I have to bear the great and continued malice of fortune.

(...)

## CHAPTER X

On what manner the power of all principalities should be measured

In examining the nature of the different principalities, it is proper to consider another point; namely, whether a prince is sufficiently powerful to be able, in case of need, to sustain himself, or whether he is obliged always to depend upon others for his defence. And to explain this point the better, I say that, in my judgment, those are able to maintain themselves who, from an abundance of men and money, can put a well-appointed army into the field, and meet any one in open battle that may attempt to attack them. And I esteem those as having need of the constant support of others who cannot meet their enemies in the field, but are under the necessity of taking refuge behind walls and keeping within them. Of the first case I have already treated, and shall speak of it again hereafter as occasion may require. Of the second case I cannot say otherwise than that it behooves such princes to fortify the cities where they have their seat of government, and to provide them well with all necessary supplies, without paying much attention to the country. For any prince that has thoroughly fortified the city in which he resides, and has in other respects placed himself on a good footing with his subjects, as has been explained above, will not be readily attacked. For men will ever be indisposed to engage in enterprises that present manifest difficulties; and it cannot be regarded as an easy undertaking to

attack a prince in a city which he has thoroughly fortified, and who is not hated by his people.

The cities of Germany enjoy great liberties; they own little land outside of the walls, and obey the Emperor at their pleasure, fearing neither him nor any other neighboring power; for they are so well fortified that their capture would manifestly be tedious and difficult. They all have suitable walls and ditches, and are amply supplied with artillery, and always keep in their public magazines a year's supply of provisions, drink, and fuel. Moreover, by way of feeding the people without expense to the public, they always keep on hand a common stock of raw materials to last for one year, so as to give employment in those branches of industry by which the people are accustomed to gain their living, and which are the nerve and life of the city. They also attach much importance to military exercises, and have established many regulations for their proper practice.

A prince, then, who has a well-fortified city, and has not made himself odious to his people, cannot be readily attacked; and if any one be nevertheless rash enough to make the attempt, he would have to abandon it ignominiously, for the things of this world are so uncertain that it seems almost impossible that any one should be able to remain a whole year with his army inactive, carrying on the siege.

And if any one were to argue that, if the people who have possessions outside of the city were to see them ravaged and destroyed by the enemy, they would lose their patience, and that their selfish desire to protect their property would cause them to forget their attachment to the prince, I would meet this objection by saying, that a powerful and valiant prince will easily overcome this difficulty by encouraging his subjects with the hope that the evil will not endure long, or by alarming them with fears of the enemy's cruelty, or by assuring himself adroitly of those who have been too forward in expressing their discontent.

It is, moreover, reasonable to suppose that the enemy will ravage and destroy the country immediately upon his arrival before the city, and whilst its inhabitants are still full of courage and eager for defence. The prince, therefore, has the less ground for apprehension, because, by the time that the ardor of his people has cooled somewhat, the damage has already been done, and the evil

is past remedy. And then the people will be the more ready to stand by their prince, for they will regard him as under obligations to them, their houses having been burnt and their property ravaged in his defence. For it is the nature of mankind to become as much attached to others by the benefits which they bestow on them, as by those which they receive.

All things considered, then, it will not be difficult for a prudent prince to keep up the courage of his citizens in time of siege, both in the beginning as well as afterwards, provided there be no lack of provisions or means of defence.

(...)

## CHAPTER XX

Whether the erection of fortresses, and many other things which princes often do, are useful, or injurious

Some princes, with a view to a more secure tenure of their states, have disarmed their subjects; some have kept the countries subject to them divided into different parties; others have purposely encouraged enmities against themselves; whilst others again have endeavored to win the good will of those whom in the beginning of their reign they suspected of hostile feelings. Some have built fortresses, whilst others have demolished and razed those that existed. Now although I cannot pronounce any definite judgment as to these different ways of proceeding, without examining the particular condition of those states where similar proceedings are to be applied, yet I will treat the subject in that general way of which it is susceptible.

It has never happened that a new prince has disarmed his subjects; on the contrary rather, if he has found them unarmed, he has armed them, and in that way has made them as it were his own, and made those faithful who before were suspect; whilst those who were loyal to him before will remain so, and thus he will convert his subjects into his partisans and supporters. And although a prince cannot arm all his subjects, yet by giving certain advantages to those whom he does arm, he secures himself the better against the others who are not armed, and who will excuse the preference shown to those whom the prince



has armed and thereby laid under obligations to himself. For the others will excuse him, and will recognize the necessity of rewarding those who are exposed to greater danger, and who have more onerous duties to perform.

But a prince who disarms his subjects will at once offend them, by thus showing that he has no confidence in them, but that he suspects them either of cowardice or want of loyalty, and this will cause them to hate him. And as the prince cannot remain without an armed force, he will have to resort to mercenaries, the objections to which I have fully set forth in a preceding chapter. And even if these mercenaries were not absolutely bad, they would still be insufficient to protect the prince against powerful enemies, and suspected subjects. Therefore, as I have said, new princes should always establish armed forces in their newly acquired principalities; for which history furnishes us abundance of precedents.

But when a prince acquires a new state, which he annexes as an appendage to his old possessions, then it is advisable for him to disarm the inhabitants of the new state, excepting those who, upon the acquisition of the same, declared in the prince's favor. But even these it will be well for him to weaken and enervate when occasion offers; so that his armed forces shall be organized in such a way as to consist entirely of his own subjects, natives of his original state.

Our ancestors, and those who were regarded as wise, used to say that the way to hold Pistoja was through party divisions, and Pisa by means of fortresses. Accordingly they encouraged such party divisions in some of the towns that were subject to them, for the purpose of holding them the more easily. This may have been very well in those times when the different powers of Italy were to some extent evenly balanced; but it does not seem to me that such a precept is applicable at the present day, for I do not believe that party divisions purposely made are ever productive of good. To the contrary rather, cities divided against themselves are easily lost, on the approach of an enemy; for the weaker party will always unite with the external foe, and then the other will not be able to maintain itself.

The Venetians, influenced I believe by the above reasons, encouraged the feuds between the Guefts and the Ghibellines in the cities that

were subject to them; and although they never allowed them to come to bloody conflicts, yet they fomented their quarrels sufficiently to keep the citizens occupied with their own dissensions, so that they could not turn against the Venetians. This, however, did not result as they had designed, for after the defeat at Vaila one of the parties promptly took courage, and deprived the Venetians of the entire state. Measures of this kind, therefore, argue weakness in a prince, for a strong government will never allow such divisions; they can be of advantage only in time of peace, as by their means subjects may be more easily managed, but in case of war the fallacy of this system becomes manifest. Princes undoubtedly become great by overcoming all difficulties and oppositions that may spring up against them; and therefore does Fortune, when she intends to make a new prince great (for whom it is more important to acquire a reputation than for an hereditary prince), cause enemies to arise and make attempts against the prince, so as to afford him the opportunity of overcoming them, and that he may thus rise higher by means of the very ladder which his enemies have brought against him. And therefore the opinion has been held by many, that a wise prince should, when opportunity offers, adroitly nurse some enmities against himself, so that by overcoming them his greatness may be increased.

Princes, and more especially new ones, have often met with more fidelity and devotion in the very men whom at the beginning of their reign they mistrusted, than in those upon whom they at first confidently relied. Thus Pandolfo Petrucci, prince of Sienna, governed his state more by the aid of those whom he at first regarded with suspicion, than by that of any of his other subjects. But no general rules can be laid down for this, as the prince must in this respect be governed by circumstances. I will only observe that those men who at the beginning of a prince's reign are hostile to him, and who are yet so situated that they need his support for their maintenance, will always be most easily won over by him; and they will be obliged to continue to serve him with the greater fidelity, because of the importance of their effacing by their good conduct the bad opinion which the prince had formed of them at the beginning. And thus the prince will derive more

useful service from these than from such as from over confidence in their security will serve his interests negligently.

And since the subject requires it, I will not omit to remind the prince who has but recently acquired a state by the favor of its citizens to consider well the reasons that influenced those who favored his success. For if it was not a natural affection for him, but merely their dissatisfaction with the previous government, then he will have much trouble and difficulty in preserving their attachment, for it will be almost impossible for the prince to satisfy their expectations. Now if we carefully study the reasons of this from the examples which both ancient and modern history furnish us, we shall find that it is much easier for a prince to win the friendship of those who previous to his acquisition of the state were content with its government, and who must therefore have been hostile to him, than of those who, from being malcontents under the previous government, became his friends, and favored his seizing the state.

It has been the general practice of princes, for the purpose of holding their states securely, to build fortresses to serve as a curb and check upon those who might make an attempt against the government, and at the same time to afford the prince a secure place of refuge against the first attack. I approve of this system, because it was practised by the ancients; and yet we have seen in our own times that Messer Niccolo Vitelli dismantled two fortresses in Citta di Castello, so as to enable him to hold that place. Guidobaldo, Duke of Urbino, on returning to his state, whence he had been driven by Cesar Borgia, razed all the fortresses of that province to their very foundations; for he thought that it would be more difficult for him to lose that state a second time without those fortresses. The Bentivogli did the same thing on their return to Bologna. Fortresses then are useful or not, according to circumstances; and whilst in one way they are advantageous, they may in another prove injurious to a prince. The question may therefore be stated thus. A prince who fears his own people more than he does foreigners should build fortresses; but he who has more cause to fear strangers than his own people should do without them. The citadel of Milan, built by Francesco Sforza, has caused, and will

yet cause, more trouble to the house of Sforza than any other disturbance in that state. The best fortress which a prince can possess is the affection of his people; for even if he have fortresses, and is hated by his people, the fortresses will not save him; for when a people have once risen in arms against their prince, there will be no lack of strangers who will aid them.

In our own times we have seen but one instance where fortresses have been of advantage to a ruler, and that was the case of the Countess of Furli, when her husband, the Count Girolamo, was killed; for the castle of Furli enabled her to escape from the fury of the people, and there to await assistance from Milan, so as to recover her state, the circumstances at the time being such that the people could not obtain assistance from strangers. Later, however, when she was assailed by Cesar Borgia, the people of Furli, being hostile to her, united with the stranger, and then the castle was no longer of any great value to her. Thus she would have been more secure if she had not been hated by her people, than she was in possessing the castle.

After a full examination of the question, then, I approve of those who build fortresses, as well as those who do not. But I blame all those who, in their confident reliance upon such strongholds, do not mind incurring the hatred of their own people.

#### CHAPTER XXI

How princes should conduct themselves to acquire a reputation

Nothing makes a prince so much esteemed as the undertaking of great enterprises and the setting a noble example in his own person. We have a striking instance of this in Ferdinand of Aragon, the present king of Spain. He may be called, as it were, a new prince; for, from being king of a feeble state, he has, by his fame and glory, become the first sovereign of Christendom; and if we examine his actions we shall find them all most grand, and some of them extraordinary. In the beginning of his reign he attacked Granada, and it was this undertaking that was the very foundation of his greatness. At first he carried on this war leisurely and without fear of opposition; for he kept the nobles of Castile occupied with this enterprise,

and, their minds being thus engaged by war, they gave no attention to the innovations introduced by the king, who thereby acquired a reputation and an influence over the nobles without their being aware of it. The money of the Church and of the people enabled him to support his armies, and by that long war he succeeded in giving a stable foundation to his military establishment, which afterwards brought him so much honor. Besides this, to be able to engage in still greater enterprises, he always availed himself of religion as a pretext, and committed a pious cruelty in spoliating and driving the Moors out of his kingdom, which certainly was a most admirable and extraordinary example. Under the same cloak of religion he attacked Africa, and made a descent upon Italy, and finally assailed France. And thus he was always planning great enterprises, which kept the minds of his subjects in a state of suspense and admiration, and occupied with their results. And these different enterprises followed so quickly one upon the other, that he never gave men a chance deliberately to make any attempt against himself.

It is also important for a prince to give striking examples of his interior administration, (similar to those that are related of Messer Bernabo di Milano,) when an occasion presents itself to reward or punish any one who has in civil affairs either rendered great service to the state, or committed some crime, so that it may be much talked about. But, above all, a prince should endeavor to invest all his actions with a character of grandeur and excellence. A prince, furthermore, becomes esteemed when he shows himself either a true friend or a real enemy; that is, when, regardless of consequences, he declares himself openly for or against another, which will always be more creditable to him than to remain neutral. For if two of your neighboring potentates should come to war amongst themselves, they are either of such character that, when either of them has been defeated, you will have cause to fear the conqueror, or not. In either case, it will always be better for you to declare yourself openly and make fair war; for if you fail to do so, you will be very apt to fall a prey to the victor, to the delight and satisfaction of the defeated party, and you will have no claim for protection or assistance from either the one or the other. For the conqueror will want no doubtful friends, who did not stand by

him in time of trial; and the defeated party will not forgive you for having refused, with arms in hand, to take the chance of his fortunes.

When Antiochus came into Greece, having been sent by the Ætolians to drive out the Romans, he sent ambassadors to the Achæians, who were friends of the Romans, to induce them to remain neutral; whilst the Romans, on the other hand, urged them to take up arms in their behalf. When the matter came up for deliberation in the council of the Achæians, and the ambassadors of Antiochus endeavored to persuade them to remain neutral, the Roman legate replied: "As to the course which is said to be the best and most advantageous for your state, not to intervene in our war, I can assure you that the very reverse will be the case; for by not intervening you will, without thanks and without credit, remain a prize to the victor."

And it will always be the case that he who is not your friend will claim neutrality at your hands, whilst your friend will ask your armed intervention in his favor. Irresolute princes, for the sake of avoiding immediate danger, adopt most frequently the course of neutrality, and are generally ruined in consequence. But when a prince declares himself boldly in favor of one party, and that party proves victorious, even though the victor be powerful, and you are at his discretion, yet is he bound to you in love and obligation; and men are never so base as to repay these by such flagrant ingratitude as the oppressing you under these circumstances would be.

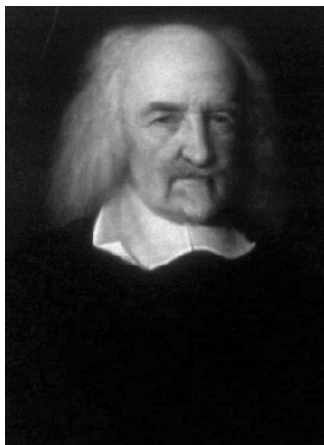
Moreover, victories are never so complete as to dispense the victor from all regard for justice. But when the party whom you have supported loses, then he will ever after receive you as a friend, and, when able, will assist you in turn; and thus you will have become the sharer of a fortune which in time may be retrieved.

In the second case, when the contending parties are such that you need not fear the victor, then it is the more prudent to give him your support; for you thereby aid one to ruin the other, whom he should save if he were wise; for although he has defeated his adversary, yet he remains at your discretion, inasmuch as without your assistance victory would have been impossible for him. And here it should be noted, that a prince ought carefully to avoid making common cause

with any one more powerful than himself, for the purpose of attacking another power, unless he should be compelled to do so by necessity. For if the former is victorious, then you are at his mercy; and princes should, if possible, avoid placing themselves in such a position.

The Venetians allied themselves with France against the Duke of Milan, an alliance which they could easily have avoided, and which proved their ruin. But when it is unavoidable, as was the case with the Florentines when Spain and the Pope united their forces to attack Lombardy, then a prince ought to join the stronger party, for the reasons above given. Nor is it to be supposed that a state can ever adopt a course that is entirely safe; on the contrary, a prince must make up his mind to take the chance of all the doubts and uncertainties; for such is the order of things that one inconvenience cannot be avoided except at the risk of being exposed to another. And it is the province of prudence to discriminate amongst these inconveniences, and to accept the least evil for good.

A prince should also show himself a lover of virtue, and should honor all who excel in any one of the arts, and should encourage his citizens quietly to pursue their vocations, whether of commerce, agriculture, or any other human industry; so that the one may not abstain from embellishing his possessions for fear of their being taken from him, nor the other from opening new sources of commerce for fear of taxes. But the prince should provide rewards for those who are willing to do these things, and for all who strive to enlarge his city or state. And besides this, he should at suitable periods amuse his people with festivities and spectacles. And as cities are generally divided into guilds and classes, he should keep account of these bodies, and occasionally be present at their assemblies, and should set an example of his affability and magnificence; preserving, however, always the majesty of his dignity, which should never be wanting on any occasion or under any circumstances.



Thomas Hobbes (1588 - 1679)

## LEVIATHAN

### The Introduction

Nature (the art whereby God hath made and governes the world) is by the art of man, as in many other things, so in this also imitated, that it can make an Artificiall Animal. For seeing life is but a motion of Limbs, the beginning whereof is in some principall part within; why may we not say, that all Automata (Engines that move themselves by springs and wheelles as doth a watch) have an artificiall life? For what is the Heart, but a Spring; and the Nerves, but so many Strings; and the Joynts, but so many Wheelles, giving motion to the whole Body, such as was intended by the Artificer? Art goes yet further, imitating that Rationall and most excellent worke of Nature, Man. For by Art is created that great Leviathan called a Common-Wealth, or State, (in latine *Civitas*) which is but an Artificiall Man; though of greater stature and strength than the Naturall, for whose protection and defence it was intended; and in which, the Sovereignty is an Artificiall Soul, as giving life and motion to the whole body; The Magistrates, and other Officers of Judicature and Execution, artificiall Joynts; Reward and Punishment (by which fastned to the seat of the Sovereignty, every joynt and member is moved to performe his duty) are the Nerves, that do the same in the Body Naturall; The Wealth and Riches of all the particular members, are the Strength; Salus Populi (the Peoples Safety) its Businesse; Counsellors, by whom all things needfull for it to know, are suggested unto it, are the Memory; Equity and Lawes, an artificiall Reason and Will; Concord, Health; Sedition, Sicknesse; and Civill War, Death. Lastly, the Pacts and Covenants, by which the parts of this Body Politique were at first made, set together, and united, resemble that Fiat, or the Let Us Make Man, pronounced by God in the Creation.

To describe the Nature of this Artificiall man, I will consider  
First the Matter thereof, and the Artificer; both which is Man.  
Secondly, How, and by what Covenants it is made; what are the Rights and just Power or Authority of a Sovereigne; and what it is that Preserveth and Dissolveth it.

Thirdly, what is a Christian Common-Wealth.  
Lastly, what is the Kingdome of Darkness.

Concerning the first, there is a saying much usurped of late, That Wisedome is acquired, not by reading of Books, but of Men. Consequently whereunto, those persons, that for the most part can give no other proof of being wise, take great delight to shew what they think they have read in men, by uncharitable censures of one another behind their backs. But there is another saying not of late understood, by which they might learn truly to read one another, if they would take the pains; and that is, Nosce Teipsum, Read Thy Self: which was not meant, as it is now used, to countenance, either the barbarous state of men in power, towards their inferiors; or to encourage men of low degree, to a sawcie behaviour towards their betters; But to teach us, that for the similitude of the thoughts, and Passions of one man, to the thoughts, and Passions of another, whosoever looketh into himselfe, and considereth what he doth, when he does Think, Opine, Reason, Hope, Feare, &c, and upon what grounds; he shall thereby read and know, what are the thoughts, and Passions of all other men, upon the like occasions. I say the similitude of Passions, which are the same in all men, Desire, Feare, Hope, &c; not the similitude or The Objects of the Passions, which are the things Desired, Feared, Hoped, &c: for these the constitution individuall, and particular education do so vary, and they are so easie to be kept from our knowledge, that the characters of mans heart, blotted and confounded as they are, with dissembling, lying, counterfeiting, and erroneous doctrines, are legible onely to him that searcheth hearts. And though by mens actions wee do discover their designee sometimes; yet to do it without comparing them with our own, and distinguishing all circumstances, by which the case may come to be altered, is to decypher without a key, and be for the most part deceived, by too much trust, or by too much diffidence; as he that reads, is himselfe a good or evill man.

But let one man read another by his actions never so perfectly, it serves him onely with

his acquaintance, which are but few. He that is to govern a whole Nation, must read in himselfe, not this, or that particular man; but Man-kind; which though it be hard to do, harder than to learn any Language, or Science; yet, when I shall have set down my own reading orderly, and perspicuously, the pains left another, will be onely to consider, if he also find not the same in himselfe. For this kind of Doctrine, admitteth no other Demonstration.

#### CHAPTER XVII

Of the causes, generation, and definition of a Common-Wealth

The end of Common-wealth, Particular Security

The finall Cause, End, or Designe of men, (who naturally love Liberty, and Dominion over others,) in the introduction of that restraint upon themselves, (in which wee see them live in Common-wealths,) is the foresight of their own preservation, and of a more contented life thereby; that is to say, of getting themselves out from that miserable condition of Warre, which is necessarily consequent (as hath been shewn) to the naturall Passions of men, when there is no visible Power to keep them in awe, and tye them by feare of punishment to the performance of their Covenants, and observation of these Lawes of Nature set down in the fourteenth and fifteenth Chapters.

Which is not to be had from The Law of Nature

For the Lawes of Nature (as Justice, Equity, Modesty, Mercy, and (in summe) Doing To Others, As Wee Would Be Done To,) if themselves, without the terrour of some Power, to cause them to be observed, are contrary to our naturall Passions, that carry us to Partiality, Pride, Revenge, and the like. And Covenants, without the Sword, are but Words, and of no strength to secure a man at all. Therefore notwithstanding the Lawes of Nature, (which every one hath then kept, when he has the will to keep them, when he can do it safely), if there be no Power erected, or not great enough for our security; every man will and may lawfully rely on his own strength and art, for caution against all other men. And in all places, where men have lived by small Families, to robbe and spoyle one another, has been a Trade,

and so farre from being reputed against the Law of Nature, that the greater spoyle they gained, the greater was their honour; and men observed no other Lawes therein, but the Lawes of Honour; that is, to abstain from cruelty, leaving to men their lives, and instruments of husbandry. And as small Families did then; so now do Cities and Kingdomes which are but greater Families (for their own security) enlarge their Dominions, upon all pretences of danger, and fear of Invasion, or assistance that may be given to Invaders, endeavour as much as they can, to subdue, or weaken their neighbours, by open force, and secret arts, for want of other Caution, justly; and are remembred for it in after ages with honour.

Nor from the conjunction of a few men or families

Nor is it the joyning together of a small number of men, that gives them this security; because in small numbers, small additions on the one side or the other, make the advantage of strength so great, as is sufficient to carry the Victory; and therefore gives encouragement to an Invasion. The Multitude sufficient to confide in for our Security, is not determined by any certain number, but by comparison with the Enemy we feare; and is then sufficient, when the odds of the Enemy is not of so visible and conspicuous moment, to determine the event of warre, as to move him to attempt.

Nor from a great multitude, unlesse directed by one Judgement

And be there never so great a Multitude; yet if their actions be directed according to their particular judgements, and particular appetites, they can expect thereby no defence, nor protection, neither against a Common enemy, nor against the injuries of one another. For being distracted in opinions concerning the best use and application of their strength, they do not help, but hinder one another; and reduce their strength by mutuall opposition to nothing: whereby they are easily, not onely subdued by a very few that agree together; but also when there is no common enemy, they make warre upon each other, for their particular interests. For if we could suppose a great Multitude of men to consent in the observation of Justice, and other Lawes of Nature, without a

common Power to keep them all in awe; we might as well suppose all Man-kind to do the same; and then there neither would be nor need to be any Civill Government, or Common-wealth at all; because there would be Peace without subjection.

And that continually

Nor is it enough for the security, which men desire should last all the time of their life, that they be governed, and directed by one judgement, for a limited time; as in one Battell, or one Warre. For though they obtain a Victory by their unanimous endeavour against a forraign enemy; yet afterwards, when either they have no common enemy, or he that by one part is held for an enemy, is by another part held for a friend, they must needs by the difference of their interests dissolve, and fall again into a Warre amongst themselves.

Why certain creatures without reason, or speech, do nevertheless live in society, without any coercive power

It is true, that certain living creatures, as Bees, and Ants, live sociably one with another, (which are therefore by Aristotle numbred amongst Politicall creatures;) and yet have no other direction, than their particular judgements and appetites; nor speech, whereby one of them can signifie to another, what he thinks expedient for the common benefit: and therefore some man may perhaps desire to know, why Man-kind cannot do the same. To which I answer,

First, that men are continually in competition for Honour and Dignity, which these creatures are not; and consequently amongst men there ariseth on that ground, Envy and Hatred, and finally Warre; but amongst these not so.

Secondly, that amongst these creatures, the Common good differeth not from the Private; and being by nature enclined to their private, they procure thereby the common benefit. But man, whose Joy consisteth in comparing himselfe with other men, can relish nothing but what is eminent.

Thirdly, that these creatures, having not (as man) the use of reason, do not see, nor think they see any fault, in the administration of their

common businesse: whereas amongst men, there are very many, that thinke themselves wiser, and abler to govern the Publique, better than the rest; and these strive to reforme and innovate, one this way, another that way; and thereby bring it into Distraction and Civill warre.

Fourthly, that these creatures, though they have some use of voice, in making knowne to one another their desires, and other affections; yet they want that art of words, by which some men can represent to others, that which is Good, in the likenesse of Evill; and Evill, in the likenesse of Good; and augment, or diminish the apparent greatnesse of Good and Evill; discontenting men, and troubling their Peace at their pleasure.

Fiftly, irrationall creatures cannot distinguish betweene Injury, and Dammage; and therefore as long as they be at ease, they are not offended with their fellows: whereas Man is then most troublesome, when he is most at ease: for then it is that he loves to shew his Wisdome, and controule the Actions of them that governe the Common-wealth.

Lastly, the agreement of these creatures is Naturall; that of men, is by Covenant only, which is Artificiall: and therefore it is no wonder if there be somewhat else required (besides Covenant) to make their Agreement constant and lasting; which is a Common Power, to keep them in awe, and to direct their actions to the Common Benefit.

#### The Generation of a Common-Wealth

The only way to erect such a Common Power, as may be able to defend them from the invasion of Forraigners, and the injuries of one another, and thereby to secure them in such sort, as that by their owne industrie, and by the fruites of the Earth, they may nourish themselves and live contentedly; is, to conferre all their power and strength upon one Man, or upon one Assembly of men, that may reduce all their Wills, by plurality of voices, unto one Will: which is as much as to say, to appoint one man, or Assembly of men, to beare their Person; and every one to owne, and acknowledge himselfe to be Author of whatsoever he that so beareth their Person, shall Act, or cause to be Acted, in those things which concerne the Common Peace and Safetie; and therein to



submit their Wills, every one to his Will, and their Judgements, to his Judgment. This is more than Consent, or Concord; it is a reall Unitie of them all, in one and the same Person, made by Covenant of every man with every man, in such manner, as if every man should say to every man, "I Authorise and give up my Right of Governing my selfe, to this Man, or to this Assembly of men, on this condition, that thou give up thy Right to him, and Authorise all his Actions in like manner." This done, the Multitude so united in one Person, is called a Common-Wealth, in latine *Civitas*. This is the Generation of that great Leviathan, or rather (to speake more reverently) of that Mortall God, to which wee owe under the Immortall God, our peace and defence. For by this Authoritie, given him by every particular man in the Common-Wealth, he hath the use of so much Power and Strength conferred on him, that by terror thereof, he is inabled to forme the wills of them all, to Peace at home, and mutuall ayd against their enemies abroad.

The definition of a Common-Wealth

And in him consisteth the Essence of the Common-wealth; which (to define it,) is "One Person, of whose Acts a great Multitude, by mutuall Covenants one with another, have made themselves every one the Author, to the end he may use the strength and means of them all, as he shall think expedient, for their Peace and Common Defence."

Sovereigne, and Subject, What

And he that carryeth this Person, as called Sovereigne, and said to have Sovereigne Power; and every one besides, his Subject.

The attaining to this Sovereigne Power, is by two wayes. One, by Naturall force; as when a man maketh his children, to submit themselves, and their children to his government, as being able to destroy them if they refuse, or by Warre subdueth his enemies to his will, giving them their lives on that condition. The other, is when men agree amongst themselves, to submit to some Man, or Assembly of men, voluntarily, on confidence to be protected by him against all others. This later, may be called a Politicall Common-wealth, or

Common-wealth by Institution; and the former, a Common-wealth by Acquisition. And first, I shall speak of a Common-wealth by Institution.

(...)

## CHAPTER XIX

Of the several kinds of Common-Wealth by Institution, and of Succession to the Sovereigne Power

The different formes of Common-wealths but three

The difference of Common-wealths, consisteth in the difference of the Sovereign, or the Person representative of all and every one of the Multitude. And because the Sovereignty is either in one Man, or in an Assembly of more than one; and into that Assembly either Every man hath right to enter, or not every one, but Certain men distinguished from the rest; it is manifest, there can be but Three kinds of Common-wealth. For the Representative must needs be One man, or More: and if more, then it is the Assembly of All, or but of a Part. When the Representative is One man, then is the Common-wealth a Monarchy: when an Assembly of All that will come together, then it is a Democracy, or Popular Common-wealth: when an Assembly of a Part onely, then it is called an Aristocracy. Other kind of Common-wealth there can be none: for either One, or More, or All must have the Sovereign Power (which I have shewn to be indivisible) entire.

Tyranny and Oligarchy, but different names of Monarchy, and Aristocracy

There be other names of Government, in the Histories, and books of Policy; as Tyranny, and Oligarchy: But they are not the names of other Formes of Government, but of the same Formes misliked. For they that are discontented under Monarchy, call it Tyranny; and they that are displeased with Aristocracy, called it Oligarchy: so also, they which find themselves grieved under a Democracy, call it Anarchy, (which signifies want of Government;) and yet I think no man believes, that want of Government, is any new kind of

Government: nor by the same reason ought they to believe, that the Government is of one kind, when they like it, and another, when they dislike it, or are oppressed by the Governours.

Subordinate representatives dangerous

It is manifest, that men who are in absolute liberty, may, if they please, give Authority to One Man, to represent them every one; as well as give such Authority to any Assembly of men whatsoever; and consequently may subject themselves, if they think good, to a Monarch, as absolutely, as to any other Representative. Therefore, where there is already erected a Sovereign Power, there can be no other Representative of the same people, but onely to certain particular ends, by the Sovereign limited. For that were to erect two Sovereigns; and every man to have his person represented by two Actors, that by opposing one another, must needs divide that Power, which (if men will live in Peace) is indivisible, and thereby reduce the Multitude into the condition of Warre, contrary to the end for which all Sovereignty is instituted. And therefore as it is absurd, to think that a Sovereign Assembly, inviting the People of their Dominion, to send up their Deputies, with power to make known their Advise, or Desires, should therefore hold such Deputies, rather than themselves, for the absolute Representative of the people: so it is absurd also, to think the same in a Monarchy. And I know not how this so manifest a truth, should of late be so little observed; that in a Monarchy, he that had the Sovereignty from a descent of 600 years, was alone called Sovereign, had the title of Majesty from every one of his Subjects, and was unquestionably taken by them for their King; was notwithstanding never considered as their Representative; that name without contradiction passing for the title of those men, which at his command were sent up by the people to carry their Petitions, and give him (if he permitted it) their advise. Which may serve as an admonition, for those that are the true, and absolute Representative of a People, to instruct men in the nature of that Office, and to take heed how they admit of any other generall Representation upon any occasion whatsoever, if they mean to discharge the truth committed to them.

Comparison of Monarchy, with Sovereign assemblies

The difference between these three kinds of Common-wealth, consisteth not in the difference of Power; but in the difference of Convenience, or Aptitude to produce the Peace, and Security of the people; for which end they were instituted. And to compare Monarchy with the other two, we may observe; First, that whosoever beareth the Person of the people, or is one of that Assembly that bears it, beareth also his own naturall Person. And though he be carefull in his politique Person to procure the common interest; yet he is more, or no lesse carefull to procure the private good of himselfe, his family, kindred and friends; and for the most part, if the publique interest chance to crosse the private, he prefers the private: for the Passions of men, are commonly more potent than their Reason. From whence it follows, that where the publique and private interest are most closely united, there is the publique most advanced. Now in Monarchy, the private interest is the same with the publique. The riches, power, and honour of a Monarch arise onely from the riches, strength and reputation of his Subjects. For no King can be rich, nor glorious, nor secure; whose Subjects are either poore, or contemptible, or too weak through want, or dissention, to maintain a war against their enemies: Whereas in a Democracy, or Aristocracy, the publique prosperity conferres not so much to the private fortune of one that is corrupt, or ambitious, as doth many times a perfidious advice, a treacherous action, or a Civill warre.

Secondly, that a Monarch receiveth counsell of whom, when, and where he pleaseth; and consequently may heare the opinion of men versed in the matter about which he deliberates, of what rank or quality soever, and as long before the time of action, and with as much secrecy, as he will. But when a Sovereigne Assembly has need of Counsell, none are admitted but such as have a Right thereto from the beginning; which for the most part are of those who have bene versed more in the acquisition of Wealth than of Knowledge; and are to give their advice in long discourses, which may, and do commonly excite men to action, but not governe them in it. For

the Understanding is by the flame of the Passions, never enlightned, but dazled: Nor is there any place, or time, wherein an Assemblie can receive Counsell with secrecie, because of their owne Multitude.

Thirdly, that the Resolutions of a Monarch, are subject to no other Inconstancy, than that of Humane Nature; but in Assemblies, besides that of Nature, there ariseth an Inconstancy from the Number. For the absence of a few, that would have the Resolution once taken, continue firme, (which may happen by security, negligence, or private impediments,) or the diligent appearance of a few of the contrary opinion, undoes to day, all that was concluded yesterday.

Fourthly, that a Monarch cannot disagree with himselfe, out of envy, or interest; but an Assembly may; and that to such a height, as may produce a Civill Warre.

Fifthly, that in Monarchy there is this inconvenience; that any Subject, by the power of one man, for the enriching of a favourite or flatterer, may be deprived of all he possesseth; which I confesse is a great and inevitable inconvenience. But the same may as well happen, where the Sovereigne Power is in an Assembly: for their power is the same; and they are as subject to evill Counsell, and to be seduced by Orators, as a Monarch by Flatterers; and becoming one an others Flatterers, serve one anothers Covetousnesse and Ambition by turnes. And whereas the Favorites of an Assembly, are many; and the Kindred much more numerous, than of any Monarch. Besides, there is no Favourite of a Monarch, which cannot as well succour his friends, as hurt his enemies: But Orators, that is to say, Favourites of Sovereigne Assemblies, though they have great power to hurt, have little to save. For to accuse, requires lesse Eloquence (such is mans Nature) than to excuse; and condemnation, than absolution more resembles Justice.

Sixty, that it is an inconvenience in Monarchie, that the Sovereigntie may descend upon an Infant, or one that cannot discern between Good and Evill: and consisteth in this, that the use of his Power, must be in the hand of another Man, or of some Assembly of men, which are to governe by his right, and in his name; as Curators, and Protectors of his Person, and Authority. But to say there is inconvenience, in putting the use of the Sovereign Power, into the

hand of a Man, or an Assembly of men; is to say that all Government is more Inconvenient, than Confusion, and Civill Warre. And therefore all the danger that can be pretended, must arise from the Contention of those, that for an office of so great honour, and profit, may become Competitors. To make it appear, that this inconvenience, proceedeth not from that forme of Government we call Monarchy, we are to consider, that the precedent Monarch, hath appointed who shall have the Tuition of his Infant Successor, either expressly by Testament, or tacitly, by not controlling the Custome in that case received: And then such inconvenience (if it happen) is to be attributed, not to the Monarchy, but to the Ambition, and Injustice of the Subjects; which in all kinds of Government, where the people are not well instructed in their Duty, and the Rights of Sovereignty, is the same. Or else the precedent Monarch, hath not at all taken order for such Tuition; And then the Law of Nature hath provided this sufficient rule, That the Tuition shall be in him, that hath by Nature most interest in the preservation of the Authority of the Infant, and to whom least benefit can accrue by his death, or diminution. For seeing every man by nature seeketh his own benefit, and promotion; to put an Infant into the power of those, that can promote themselves by his destruction, or dammage, is not Tuition, but Trechery. So that sufficient provision being taken, against all just quarrell, about the Government under a Child, if any contention arise to the disturbance of the publique Peace, it is not to be attributed to the forme of Monarchy, but to the ambition of Subjects, and ignorance of their Duty. On the other side, there is no great Common-wealth, the Sovereignty whereof is in a great Assembly, which is not, as to consultations of Peace, and Warre, and making of Lawes, in the same condition, as if the Government were in a Child. For as a Child wants the judgement to dissent from counsell given him, and is thereby necessitated to take the advise of them, or him, to whom he is committed: So an Assembly wanteth the liberty, to dissent from the counsell of the major part, be it good, or bad. And as a Child has need of a Tutor, or Protector, to preserve his Person, and Authority: So also (in great Common-wealths,) the Sovereign Assembly, in all great dangers and troubles, have need of Custodes Libertatis; that is of Dictators, or Protectors of

their Authoritie; which are as much as Temporary Monarchs; to whom for a time, they may commit the entire exercise of their Power; and have (at the end of that time) been oftner deprived thereof, than Infant Kings, by their Protectors, Regents, or any other Tutors.

Though the Kinds of Sovereignty be, as I have now shewn, but three; that is to say, Monarchie, where one Man has it; or Democracie, where the generall Assembly of Subjects hath it; or Aristocracie, where it is in an Assembly of certain persons nominated, or otherwise distinguished from the rest: Yet he that shall consider the particular Commonwealths that have been, and are in the world, will not perhaps easily reduce them to three, and may thereby be inclined to think there be other Formes, arising from these mingled together. As for example, Elective Kingdomes; where Kings have the Sovereigne Power put into their hands for a time; of Kingdomes, wherein the King hath a power limited: which Governments, are nevertheless by most Writers called Monarchie. Likewise if a Popular, or Aristocraticall Commonwealth, subdue an Enemies Countrie, and govern the same, by a President, Procurator, or other Magistrate; this may seeme perhaps at first sight, to be a Democraticall, or Aristocraticall Government. But it is not so. For Elective Kings, are not Sovereignes, but Ministers of the Sovereigne; nor limited Kings Sovereignes, but Ministers of them that have the Sovereigne Power: nor are those Provinces which are in subjection to a Democracie, or Aristocracie of another Commonwealth, Democratically, or Aristocratically governed, but Monarchically.

And first, concerning an Elective King, whose power is limited to his life, as it is in many places of Christendome at this day; or to certaine Yeares or Moneths, as the Dictators power amongst the Romans; If he have Right to appoint his Successor, he is no more Elective but Hereditary. But if he have no Power to elect his Successor, then there is some other Man, or Assembly known, which after his decease may elect a new, or else the Commonwealth dieth,

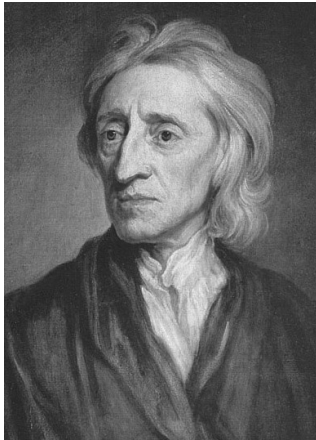
and dissolveth with him, and returneth to the condition of Warre. If it be known who have the power to give the Sovereignty after his death, it is known also that the Sovereignty was in them before: For none have right to give that which they have not right to possesse, and keep to themselves, if they think good. But if there be none that can give the Sovereignty, after the decease of him that was first elected; then has he power, nay he is obliged by the Law of Nature, to provide, by establishing his Successor, to keep those that had trusted him with the Government, from relapsing into the miserable condition of Civill warre. And consequently he was, when elected, a Sovereign absolute.

Secondly, that King whose power is limited, is not superiour to him, or them that have the power to limit it; and he that is not superiour, is not supreme; that is to say not Sovereign. The Sovereignty therefore was alwaies in that Assembly which had the Right to Limit him; and by consequence the government not Monarchy, but either Democracy, or Aristocracy; as of old time in Sparta; where the Kings had a priviledge to lead their Armies; but the Sovereignty was in the Ephori.

Thirdly, whereas heretofore the Roman People, governed the land of Judea (for example) by a President; yet was not Judea therefore a Democracy; because they were not governed by any Assembly, into which, any of them, had right to enter; nor by an Aristocracy; because they were not governed by any Assembly, into which, any man could enter by their Election: but they were governed by one Person, which though as to the people of Rome was an Assembly of the people, or Democracy; yet as to the people of Judea, which had no right at all of participating in the government, was a Monarch. For though where the people are governed by an Assembly, chosen by themselves out of their own number, the government is called a Democracy, or Aristocracy; yet when they are governed by an Assembly, not of their own choosing, 'tis a Monarchy; not of One man, over another man; but of one people, over another people.

## TWO TREATISES OF GOVERNMENT

### CHAPTER. VIII - Of beginning of Political Societies



John Locke (1632 - 1704)

Men being, as has been said, by nature, all free, equal, and independent, no one can be put out of this estate, and subjected to the political power of another, without his own consent. The only way whereby any one divests himself of his natural liberty, and puts on the bonds of civil society, is by agreeing with other men to join and unite into a community for their comfortable, safe, and peaceable living one amongst another, in a secure enjoyment of their properties, and a greater security against any, that are not of it. This any number of men may do, because it injures not the freedom of the rest; they are left as they were in the liberty of the state of nature. When any number of men have so consented to make one community or government, they are thereby presently incorporated, and make one body politic, wherein the majority have a right to act and conclude the rest.

For when any number of men have, by the consent of every individual, made a community, they have thereby made that community one body, with a power to act as one body, which is only by the will and determination of the majority: for that which acts any community, being only the consent of the individuals of it, and it being necessary to that which is one body to move one way; it is necessary the body should move that way whither the greater force carries it, which is the consent of the majority: or else it is impossible it should act or continue one body, one community, which the consent of every individual that united into it, agreed that it should; and so every one is bound by that consent to be concluded by the majority. And therefore we see, that in assemblies, impowered to act by positive laws, where no number is set by that positive law which impowers them, the act of the majority passes for the act of the whole, and of course determines, as having, by the law of nature and reason, the power of the whole.

And thus every man, by consenting with others to make one body politic under one government, puts himself under an obligation,

to every one of that society, to submit to the determination of the majority, and to be concluded by it; or else this original compact, whereby he with others incorporates into one society, would signify nothing, and be no compact, if he be left free, and under no other ties than he was in before in the state of nature. For what appearance would there be of any compact? what new engagement if he were no farther tied by any decrees of the society, than he himself thought fit, and did actually consent to? This would be still as great a liberty, as he himself had before his compact, or any one else in the state of nature hath, who may submit himself, and consent to any acts of it if he thinks fit.

For if the consent of the majority shall not, in reason, be received as the act of the whole, and conclude every individual; nothing but the consent of every individual can make any thing to be the act of the whole: but such a consent is next to impossible ever to be had, if we consider the infirmities of health, and avocations of business, which in a number, though much less than that of a commonwealth, will necessarily keep many away from the public assembly. To which if we add the variety of opinions, and contrariety of interests, which unavoidably happen in all collections of men, the coming into society upon such terms would be only like Cato's coming into the theatre, only to go out again. Such a constitution as this would make the mighty Leviathan of a shorter duration, than the feeblest creatures, and not let it outlast the day it was born in: which cannot be supposed, till we can think, that rational creatures should desire and constitute societies only to be dissolved: for where the majority cannot conclude the rest, there they cannot act as one body, and consequently will be immediately dissolved again.

Whosoever therefore out of a state of nature unite into a community, must be understood to give up all the power, necessary to the ends for which they unite into society, to the majority of the community, unless they expressly agreed in any number greater than the majority.

And this is done by barely agreeing to unite into one political society, which is all the compact that is, or needs be, between the individuals, that enter into, or make up a commonwealth. And thus that, which begins and actually constitutes any political society, is nothing but the consent of any number of freemen capable of a majority to unite and incorporate into such a society. And this is that, and that only, which did, or could give beginning to any lawful government in the world.

To this I find two objections made. First, That there are no instances to be found in story, of a company of men independent, and equal one amongst another, that met together, and in this way began and set up a government.

Secondly, It is impossible of right, that men should do so, because all men being born under government, they are to submit to that, and are not at liberty to begin a new one.

To the first there is this to answer, That it is not at all to be wondered, that history gives us but a very little account of men, that lived together in the state of nature. The inconveniences of that condition, and the love and want of society, no sooner brought any number of them together, but they presently united and incorporated, if they designed to continue together. And if we may not suppose men ever to have been in the state of nature, because we hear not much of them in such a state, we may as well suppose the armies of Salmanasser or Xerxes were never children, because we hear little of them, till they were men, and imbodyed in armies. Government is every where antecedent to records, and letters seldom come in amongst a people till a long continuation of civil society has, by other more necessary arts, provided for their safety, ease, and plenty: and then they begin to look after the history of their founders, and search into their original, when they have outlived the memory of it: for it is with commonwealths as with particular persons, they are commonly ignorant of their own births and infancies: and if they know any thing of their original, they are beholden for it, to the accidental records that others have kept of it. And those that we have, of the beginning of any polities in the world, excepting that of the Jews, where God himself immediately interposed, and which favours not at all paternal dominion, are all either plain instances of such a beginning as I have

mentioned, or at least have manifest footsteps of it.

He must shew a strange inclination to deny evident matter of fact, when it agrees not with his hypothesis, who will not allow, that shew a strange inclination to deny evident matter of fact, when it agrees not with his hypothesis, who will not allow, that the beginning of Rome and Venice were by the uniting together of several men free and independent one of another, amongst whom there was no natural superiority or subjection. And if Josephus Acosta's word may be taken, he tells us, that in many parts of America there was no government at all.

There are great and apparent conjectures, says he, that these men, speaking of those of Peru, for a long time had neither kings nor commonwealths, but lived in troops, as they do this day in Florida, the Cheriquanas, those of Brazil, and many other nations, which have no certain kings, but as occasion is offered, in peace or war, they choose their captains as they please, l. i. c. 25.

If it be said, that every man there was born subject to his father, or the head of his family; that the subjection due from a child to a father took not away his freedom of uniting into what political society he thought fit, has been already proved. But be that as it will, these men, it is evident, were actually free; and whatever superiority some politicians now would place in any of them, they themselves claimed it not, but by consent were all equal, till by the same consent they set rulers over themselves. So that their politic societies all began from a voluntary union, and the mutual agreement of men freely acting in the choice of their governors, and forms of government.

And I hope those who went away from Sparta with Palantus, mentioned by Justin, l. iii. c. 4. will be allowed to have been freemen independent one of another, and to have set up a government over themselves, by their own consent. Thus I have given several examples, out of history, of people free and in the state of nature, that being met together incorporated and began a commonwealth. And if the want of such instances be an argument to prove that government were not, nor could not be so begun, I suppose the contenders for paternal empire were better let it

alone, than urge it against natural liberty: for if they can give so many instances, out of history, of governments begun upon paternal right, I think (though at best an argument from what has been, to what should of right be, has no great force) one might, without any great danger, yield them the cause. But if I might advise them in the case, they would do well not to search too much into the original of governments, as they have begun de facto, lest they should find, at the foundation of most of them, something very little favourable to the design they promote, and such a power as they contend for.

But to conclude, reason being plain on our side, that men are naturally free, and the examples of history shewing, that the governments of the world, that were begun in peace, had their beginning laid on that foundation, and were made by the consent of the people; there can be little room for doubt, either where the right is, or what has been the opinion, or practice of mankind, about the first erecting of governments.

I will not deny, that if we look back as far as history will direct us, towards the original of commonwealths, we shall generally find them under the government and administration of one man. And I am also apt to believe, that where a family was numerous enough to subsist by itself, and continued entire together, without mixing with others, as it often happens, where there is much land, and few people, the government commonly began in the father: for the father having, by the law of nature, the same power with every man else to punish, as he thought fit, any offences against that law, might thereby punish his transgressing children, even when they were men, and out of their pupilage; and they were very likely to submit to his punishment, and all join with him against the offender, in their turns, giving him thereby power to execute his sentence against any transgression, and so in effect make him the law-maker, and governor over all that remained in conjunction with his family. He was fittest to be trusted; paternal affection secured their property and interest under his care; and the custom of obeying him, in their childhood, made it easier to submit to him, rather than to any other. If therefore they must have one to rule them, as government is hardly to be avoided amongst men that live together; who so likely to be the

man as he that was their common father; unless negligence, cruelty, or any other defect of mind or body made him unfit for it? But when either the father died, and left his next heir, for want of age, wisdom, courage, or any other qualities, less fit for rule; or where several families met, and consented to continue together; there, it is not to be doubted, but they used their natural freedom, to set up him, whom they judged the ablest, and most likely, to rule well over them. Conformable hereunto we find the people of America, who (living out of the reach of the conquering swords, and spreading domination of the two great empires of Peru and Mexico) enjoyed their own natural freedom, though, *caeteris paribus*, they commonly prefer the heir of their deceased king; yet if they find him any way weak, or incapable, they pass him by, and set up the stoutest and bravest man for their ruler.

Thus, though looking back as far as records give us any account of peopling the world, and the history of nations, we commonly find the government to be in one hand; yet it destroys not that which I affirm, viz. that the beginning of politic society depends upon the consent of the individuals, to join into, and make one society; who, when they are thus incorporated, might set up what form of government they thought fit. But this having given occasion to men to mistake, and think, that by nature government was monarchical, and belonged to the father, it may not be amiss here to consider, why people in the beginning generally pitched upon this form, which though perhaps the father's pre-eminency might, in the first institution of some commonwealths, give a rise to, and place in the beginning, the power in one hand; yet it is plain that the reason, that continued the form of government in a single person, was not any regard, or respect to paternal authority; since all petty monarchies, that is, almost all monarchies, near their original, have been commonly, at least upon occasion, elective.

First then, in the beginning of things, the father's government of the childhood of those sprung from him, having accustomed them to the rule of one man, and taught them that where it was exercised with care and skill, with affection and love to those under it, it was sufficient to procure and preserve to men all the political happiness they



sought for in society. It was no wonder that they should pitch upon, and naturally run into that form of government, which from their infancy they had been all accustomed to; and which, by experience, they had found both easy and safe. To which, if we add, that monarchy being simple, and most obvious to men, whom neither experience had instructed in forms of government, nor the ambition or insolence of empire had taught to beware of the encroachments of prerogative, or the inconveniences of absolute power, which monarchy in succession was apt to lay claim to, and bring upon them, it was not at all strange, that they should not much trouble themselves to think of methods of restraining any exorbitances of those to whom they had given the authority over them, and of balancing the power of government, by placing several parts of it in different hands. They had neither felt the oppression of tyrannical dominion, nor did the fashion of the age, nor their possessions, or way of living, (which afforded little matter for covetousness or ambition) give them any reason to apprehend or provide against it; and therefore it is no wonder they put themselves into such a frame of government, as was not only, as I said, most obvious and simple, but also best suited to their present state and condition; which stood more in need of defence against foreign invasions and injuries, than of multiplicity of laws. The equality of a simple poor way of living, confining their desires within the narrow bounds of each man's small property, made few controversies, and so no need of many laws to decide them, or variety of officers to superintend the process, or look after the execution of justice, where there were but few trespasses, and few offenders. Since then those, who like one another so well as to join into society, cannot but be supposed to have some acquaintance and friendship together, and some trust one in another; they could not but have greater apprehensions of others, than of one another: and therefore their first care and thought cannot but be supposed to be, how to secure themselves against foreign force. It was natural for them to put themselves under a frame of government which might best serve to that end, and chuse the wisest and bravest man to conduct them in their wars, and lead them out against their enemies, and in this chiefly be their ruler.

Sect. 108. Thus we see, that the kings of

the Indians in America, which is still a pattern of the first ages in Asia and Europe, whilst the inhabitants were too few for the country, and want of people and money gave men no temptation to enlarge their possessions of land, or contest for wider extent of ground, are little more than generals of their armies; and though they command absolutely in war, yet at home and in time of peace they exercise very little dominion, and have but a very moderate sovereignty, the resolutions of peace and war being ordinarily either in the people, or in a council. Tho' the war itself, which admits not of plurality of governors, naturally devolves the command into the king's sole authority.

And thus in Israel itself, the chief business of their judges, and first kings, seems to have been to be captains in war, and leaders of their armies; which (besides what is signified by going out and in before the people, which was, to march forth to war, and home again in the heads of their forces) appears plainly in the story of Iephtha. The Ammonites making war upon Israel, the Gileadites in fear send to Iephtha, a bastard of their family whom they had cast off, and article with him, if he will assist them against the Ammonites, to make him their ruler; which they do in these words, And the people made him head and captain over them, Judg. xi. ii. which was, as it seems, all one as to be judge. And he judged Israel, judg. xii. 7. that is, was their captain-general six years. So when Iotham upbraids the Shechemites with the obligation they had to Gideon, who had been their judge and ruler, he tells them, He fought for you, and adventured his life far, and delivered you out of the hands of Midian, Judg. ix. 17. Nothing mentioned of him but what he did as a general: and indeed that is all is found in his history, or in any of the rest of the judges. And Abimelech particularly is called king, though at most he was but their general. And when, being weary of the ill conduct of Samuel's sons, the children of Israel desired a king, like all the nations to judge them, and to go out before them, and to fight their battles, I. Sam viii. 20. God granting their desire, says to Samuel, I will send thee a man, and thou shalt anoint him to be captain over my people Israel, that he may save my people out of the hands of the Philistines, ix. 16. As if the only business of a king had been to

lead out their armies, and fight in their defence; and accordingly at his inauguration pouring a vial of oil upon him, declares to Saul, that the Lord had anointed him to be captain over his inheritance, x. 1. And therefore those, who after Saul's being solemnly chosen and saluted king by the tribes at Mispah, were unwilling to have him their king, made no other objection but this, How shall this man save us? v. 27. as if they should have said, this man is unfit to be our king, not having skill and conduct enough in war, to be able to defend us. And when God resolved to transfer the government to David, it is in these words, But now thy kingdom shall not continue: the Lord hath sought him a man after his own heart, and the Lord hath commanded him to be captain over his people, xiii. 14. As if the whole kingly authority were nothing else but to be their general: and therefore the tribes who had stuck to Saul's family, and opposed David's reign, when they came to Hebron with terms of submission to him, they tell him, amongst other arguments they had to submit to him as to their king, that he was in effect their king in Saul's time, and therefore they had no reason but to receive him as their king now. Also (say they) in time past, when Saul was king over us, thou wast he that reddest out and broughtest in Israel, and the Lord said unto thee, Thou shalt feed my people Israel, and thou shalt be a captain over Israel.

Thus, whether a family by degrees grew up into a commonwealth, and the fatherly authority being continued on to the elder son, every one in his turn growing up under it, tacitly submitted to it, and the easiness and equality of it not offending any one, every one acquiesced, till time seemed to have confirmed it, and settled a right of succession by prescription: or whether several families, or the descendants of several families, whom chance, neighbourhood, or business brought together, uniting into society, the need of a general, whose conduct might defend them against their enemies in war, and the great confidence the innocence and sincerity of that poor but virtuous age, (such as are almost all those which begin governments, that ever come to last in the world) gave men one of another, made the first beginners of commonwealths generally put the rule into one man's hand, without any other express limitation or restraint, but what the nature of the thing,

and the end of government required: which ever of those it was that at first put the rule into the hands of a single person, certain it is no body was intrusted with it but for the public good and safety, and to those ends, in the infancies of commonwealths, those who had it commonly used it. And unless they had done so, young societies could not have subsisted; without such nursing fathers tender and careful of the public weal, all governments would have sunk under the weakness and infirmities of their infancy, and the prince and the people had soon perished together.

But though the golden age (before vain ambition, and amor sceleratus habendi, evil concupiscence, had corrupted men's minds into a mistake of true power and honour) had more virtue, and consequently better governors, as well as less vicious subjects, and there was then no stretching prerogative on the one side, to oppress the people; nor consequently on the other, any dispute about privilege, to lessen or restrain the power of the magistrate, and so no contest betwixt rulers and people about governors or government: yet, when ambition and luxury in future ages\* would retain and increase the power, without doing the business for which it was given; and aided by flattery, taught princes to have distinct and separate interests from their people, men found it necessary to examine more carefully the original and rights of government; and to find out ways to restrain the exorbitances, and prevent the abuses of that power, which they having intrusted in another's hands only for their own good, they found was made use of to hurt them.

(\*At first, when some certain kind of regiment was once approved, it may be nothing was then farther thought upon for the manner of governing, but all permitted unto their wisdom and discretion which were to rule, till by experience they found this for all parts very inconvenient, so as the thing which they had devised for a remedy, did indeed but increase the sore which it should have cured. They saw, that to live by one man's will, became the cause of all men's misery. This constrained them to come unto laws wherein all men might see their duty before hand, and know the penalties of transgressing them. Hooker's Eccl. Pol. l. i. sect. 10.)

Thus we may see how probable it is, that people that were naturally free, and by their own

consent either submitted to the government of their father, or united together out of different families to make a government, should generally put the rule into one man's hands, and chuse to be under the conduct of a single person, without so much as by express conditions limiting or regulating his power, which they thought safe enough in his honesty and prudence; though they never dreamed of monarchy being lure Divino, which we never heard of among mankind, till it was revealed to us by the divinity of this last age; nor ever allowed paternal power to have a right to dominion, or to be the foundation of all government. And thus much may suffice to shew, that as far as we have any light from history, we have reason to conclude, that all peaceful beginnings of government have been laid in the consent of the people. I say peaceful, because I shall have occasion in another place to speak of conquest, which some esteem a way of beginning of governments.

The other objection I find urged against the beginning of politics, in the way I have mentioned, is this, viz.

That all men being born under government, some or other, it is impossible any of them should ever be free, and at liberty to unite together, and begin a new one, or ever be able to erect a lawful government.

If this argument be good; I ask, how came so many lawful monarchies into the world? for if any body, upon this supposition, can shew me any one man in any age of the world free to begin a lawful monarchy, I will be bound to shew him ten other free men at liberty, at the same time to unite and begin a new government under a regal, or any other form; it being demonstration, that if any one, born under the dominion of another, may be so free as to have a right to command others in a new and distinct empire, every one that is born under the dominion of another may be so free too, and may become a ruler, or subject, of a distinct separate government. And so by this their own principle, either all men, however born, are free, or else there is but one lawful prince, one lawful government in the world. And then they have nothing to do, but barely to shew us which that is; which when they have done, I doubt not but all mankind will easily agree to pay obedience to him.

Though it be a sufficient answer to their objection, to shew that it involves them in the same difficulties that it doth those they use it against; yet I shall endeavour to discover the weakness of this argument a little farther. All men, say they, are born under government, and therefore they cannot be at liberty to begin a new one. Every one is born a subject to his father, or his prince, and is therefore under the perpetual tie of subjection and allegiance. It is plain mankind never owned nor considered any such natural subjection that they were born in, to one or to the other that tied them, without their own consents, to a subjection to them and their heirs.

For there are no examples so frequent in history, both sacred and profane, as those of men withdrawing themselves, and their obedience, from the jurisdiction they were born under, and the family or community they were bred up in, and setting up new governments in other places; from whence sprang all that number of petty commonwealths in the beginning of ages, and which always multiplied, as long as there was room enough, till the stronger, or more fortunate, swallowed the weaker; and those great ones again breaking to pieces, dissolved into lesser dominions. All which are so many testimonies against paternal sovereignty, and plainly prove, that it was not the natural right of the father descending to his heirs, that made governments in the beginning, since it was impossible, upon that ground, there should have been so many little kingdoms; all must have been but only one universal monarchy, if men had not been at liberty to separate themselves from their families, and the government, be it what it will, that was set up in it, and go and make distinct commonwealths and other governments, as they thought fit.

This has been the practice of the world from its first beginning to this day; nor is it now any more hindrance to the freedom of mankind, that they are born under constituted and ancient politics, that have established laws, and set forms of government, than if they were born in the woods, amongst the unconfined inhabitants, that run loose in them: for those, who would persuade us, that by being born under any government, we are naturally subjects to it, and have no more any title or pretence to the freedom of the state of nature, have no other reason (bating that of

paternal power, which we have already answered) to produce for it, but only, because our fathers or progenitors passed away their natural liberty, and thereby bound up themselves and their posterity to a perpetual subjection to the government, which they themselves submitted to. It is true, that whatever engagements or promises any one has made for himself, he is under the obligation of them, but cannot, by any compact whatsoever, bind his children or posterity: for his son, when a man, being altogether as free as the father, any act of the father can no more give away the liberty of the son, than it can of any body else: he may indeed annex such conditions to the land, he enjoyed as a subject of any commonwealth, as may oblige his son to be of that community, if he will enjoy those possessions which were his father's; because that estate being his father's property, he may dispose, or settle it, as he pleases.

And this has generally given the occasion to mistake in this matter; because commonwealths not permitting any part of their dominions to be dismembered, nor to be enjoyed by any but those of their community, the son cannot ordinarily enjoy the possessions of his father, but under the same terms his father did, by becoming a member of the society; whereby he puts himself presently under the government he finds there established, as much as any other subject of that commonwealth. And thus the consent of freemen, born under government, which only makes them members of it, being given separately in their turns, as each comes to be of age, and not in a multitude together; people take no notice of it, and thinking it not done at all, or not necessary, conclude they are naturally subjects as they are men.

But, it is plain, governments themselves understand it otherwise; they claim no power over the son, because of that they had over the father; nor look on children as being their subjects, by their fathers being so. If a subject of England have a child, by an English woman in France, whose subject is he? Not the king of England's; for he must have leave to be admitted to the privileges of it: nor the king of France's; for how then has his father a liberty to bring him away, and breed him as he pleases? and who ever was judged as a traitor or deserter, if he left, or warred against a country, for being barely born in

it of parents that were aliens there? It is plain then, by the practice of governments themselves, as well as by the law of right reason, that a child is born a subject of no country or government. He is under his father's tuition and authority, till he comes to age of discretion; and then he is a freeman, at liberty what government he will put himself under, what body politic he will unite himself to: for if an Englishman's son, born in France, be at liberty, and may do so, it is evident there is no tie upon him by his father's being a subject of this kingdom; nor is he bound up by any compact of his ancestors. And why then hath not his son, by the same reason, the same liberty, though he be born any where else? Since the power that a father hath naturally over his children, is the same, where-ever they be born, and the ties of natural obligations, are not bounded by the positive limits of kingdoms and commonwealths.

Every man being, as has been shewed, naturally free, and nothing being able to put him into subjection to any earthly power, but only his own consent; it is to be considered, what shall be understood to be a sufficient declaration of a man's consent, to make him subject to the laws of any government. There is a common distinction of an express and a tacit consent, which will concern our present case. No body doubts but an express consent, of any man entering into any society, makes him a perfect member of that society, a subject of that government. The difficulty is, what ought to be looked upon as a tacit consent, and how far it binds, i.e. how far any one shall be looked on to have consented, and thereby submitted to any government, where he has made no expressions of it at all. And to this I say, that every man, that hath any possessions, or enjoyment, of any part of the dominions of any government, doth thereby give his tacit consent, and is as far forth obliged to obedience to the laws of that government, during such enjoyment, as any one under it; whether this his possession be of land, to him and his heirs for ever, or a lodging only for a week; or whether it be barely travelling freely on the highway; and in effect, it reaches as far as the very being of any one within the territories of that government.

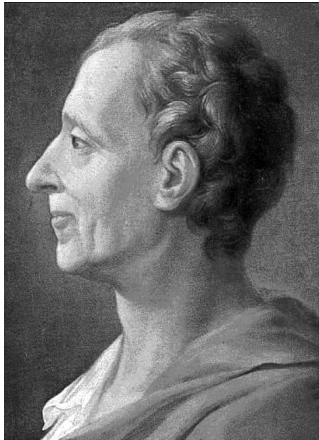
To understand this the better, it is fit to consider, that every man, when he at first incorporates himself into any commonwealth, he,

by his uniting himself thereunto, annexed also, and submits to the community, those possessions, which he has, or shall acquire, that do not already belong to any other government: for it would be a direct contradiction, for any one to enter into society with others for the securing and regulating of property; and yet to suppose his land, whose property is to be regulated by the laws of the society, should be exempt from the jurisdiction of that government, to which he himself, the proprietor of the land, is a subject. By the same act therefore, whereby any one unites his person, which was before free, to any commonwealth, by the same he unites his possessions, which were before free, to it also; and they become, both of them, person and possession, subject to the government and dominion of that commonwealth, as long as it hath a being. Whoever therefore, from thenceforth, by inheritance, purchase, permission, or otherways, enjoys any part of the land, so annexed to, and under the government of that commonwealth, must take it with the condition it is under; that is, of submitting to the government of the commonwealth, under whose jurisdiction it is, as far forth as any subject of it.

But since the government has a direct jurisdiction only over the land, and reaches the possessor of it, (before he has actually incorporated himself in the society) only as he dwells upon, and enjoys that; the obligation any one is under, by virtue of such enjoyment, to submit to the government, begins and ends with the enjoyment; so that whenever the owner, who has given nothing but such a tacit consent to the government, will, by donation, sale, or otherwise, quit the said possession, he is at liberty to go and incorporate himself into any other commonwealth; or to agree with others to begin a new one, in vacuis locis, in any part of the world, they can find free and unpossessed: whereas he, that has once, by actual agreement, and any express declaration, given his consent to be of any commonwealth, is perpetually and indispensably obliged to be, and remain unalterably a subject to it, and can never be again in the liberty of the state of nature; unless, by any calamity, the government

he was under comes to be dissolved; or else by some public act cuts him off from being any longer a member of it.

But submitting to the laws of any country, living quietly, and enjoying privileges and protection under them, makes not a man a member of that society: this is only a local protection and homage due to and from all those, who, not being in a state of war, come within the territories belonging to any government, to all parts whereof the force of its laws extends. But this no more makes a man a member of that society, a perpetual subject of that commonwealth, than it would make a man a subject to another, in whose family he found it convenient to abide for some time; though, whilst he continued in it, he were obliged to comply with the laws, and submit to the government he found there. And thus we see, that foreigners, by living all their lives under another government, and enjoying the privileges and protection of it, though they are bound, even in conscience, to submit to its administration, as far forth as any denison; yet do not thereby come to be subjects or members of that commonwealth. Nothing can make any man so, but his actually entering into it by positive engagement, and express promise and compact. This is that, which I think, concerning the beginning of political societies, and that consent which makes any one a member of any commonwealth.



Charles-Louis de Secondat, baron de La Brède et de Montesquieu (1689 - 1755)

## THE SPIRIT OF THE LAWS

### BOOK I

#### Of Laws in General

##### 1. Of the Relation of Laws to Different Beings

Laws, in their most general signification, are the necessary relations arising from the nature of things. In this sense all beings have their laws: the Deity<sup>1</sup> His laws, the material world its laws, the intelligences superior to man their laws, the beasts their laws, man his laws.

They who assert that a blind fatality produced the various effects we behold in this world talk very absurdly; for can anything be more unreasonable than to pretend that a blind fatality could be productive of intelligent beings?

There is, then, a prime reason; and laws are the relations subsisting between it and different beings, and the relations of these to one another.

God is related to the universe, as Creator and Preserver; the laws by which He created all things are those by which He preserves them. He acts according to these rules, because He knows them; He knows them, because He made them; and He made them, because they are in relation to His wisdom and power.

Since we observe that the world, though formed by the motion of matter, and void of understanding, subsists through so long a succession of ages, its motions must certainly be directed by invariable laws; and could we imagine another world, it must also have constant rules, or it would inevitably perish.

Thus the creation, which seems an arbitrary act, supposes laws as invariable as those of the fatality of the Atheists. It would be absurd to say that the Creator might govern the world without those rules, since without them it could not subsist.

These rules are a fixed and invariable relation. In bodies moved, the motion is received, increased, diminished, or lost, according to the relations of the quantity of matter and velocity; each diversity is uniformity, each change is constancy.

Particular intelligent beings may have laws of their own making, but they have some likewise which they never made. Before there were intelligent beings, they were possible; they had therefore possible relations, and consequently possible laws. Before laws were made, there were

relations of possible justice. To say that there is nothing just or unjust but what is commanded or forbidden by positive laws, is the same as saying that before the describing of a circle all the radii were not equal.

We must therefore acknowledge relations of justice antecedent to the positive law by which they are established: as, for instance, if human societies existed, it would be right to conform to their laws; if there were intelligent beings that had received a benefit of another being, they ought to show their gratitude; if one intelligent being had created another intelligent being, the latter ought to continue in its original state of dependence; if one intelligent being injures another, it deserves a retaliation; and so on.

But the intelligent world is far from being so well governed as the physical. For though the former has also its laws, which of their own nature are invariable, it does not conform to them so exactly as the physical world. This is because, on the one hand, particular intelligent beings are of a finite nature, and consequently liable to error; and on the other, their nature requires them to be free agents. Hence they do not steadily conform to their primitive laws; and even those of their own instituting they frequently infringe.

Whether brutes be governed by the general laws of motion, or by a particular movement, we cannot determine. Be that as it may, they have not a more intimate relation to God than the rest of the material world; and sensation is of no other use to them than in the relation they have either to other particular beings or to themselves.

By the allurements of pleasure they preserve the individual, and by the same allurements they preserve their species. They have natural laws, because they are united by sensation; positive laws they have none, because they are not connected by knowledge. And yet they do not invariably conform to their natural laws; these are better observed by vegetables, that have neither understanding nor sense.

Brutes are deprived of the high advantages which we have; but they have some which we have not. They have not our hopes, but they are

without our fears; they are subject like us to death, but without knowing it; even most of them are more attentive than we to self-preservation, and do not make so bad a use of their passions.

Man, as a physical being, is like other bodies governed by invariable laws. As an intelligent being, he incessantly transgresses the laws established by God, and changes those of his own instituting. He is left to his private direction, though a limited being, and subject, like all finite intelligences, to ignorance and error: even his imperfect knowledge he loses; and as a sensible creature, he is hurried away by a thousand impetuous passions. Such a being might every instant forget his Creator; God has therefore reminded him of his duty by the laws of religion. Such a being is liable every moment to forget himself; philosophy has provided against this by the laws of morality. Formed to live in society, he might forget his fellow-creatures; legislators have therefore by political and civil laws confined him to his duty.

## 2. Of the Laws of Nature

Antecedent to the above-mentioned laws are those of nature, so called, because they derive their force entirely from our frame and existence. In order to have a perfect knowledge of these laws, we must consider man before the establishment of society: the laws received in such a state would be those of nature.

The law which, impressing on our minds the idea of a Creator, inclines us towards Him, is the first in importance, though not in order, of natural laws. Man in a state of nature would have the faculty of knowing, before he had acquired any knowledge. Plain it is that his first ideas would not be of a speculative nature; he would think of the preservation of his being, before he would investigate its origin. Such a man would feel nothing in himself at first but impotency and weakness; his fears and apprehensions would be excessive; as appears from instances (were there any necessity of proving it) of savages found in forests, trembling at the motion of a leaf, and flying from every shadow.

In this state every man, instead of being sensible of his equality, would fancy himself inferior. There would therefore be no danger of their attacking one another; peace would be the first law of nature.

The natural impulse or desire which Hobbes attributes to mankind of subduing one another is far from being well founded. The idea of empire and dominion is so complex, and depends on so many other notions, that it could never be the first which occurred to the human understanding.

Hobbes inquires, "For what reason go men armed, and have locks and keys to fasten their doors, if they be not naturally in a state of war?" But is it not obvious that he attributes to mankind before the establishment of society what can happen but in consequence of this establishment, which furnishes them with motives for hostile attacks and self-defence?

Next to a sense of his weakness man would soon find that of his wants. Hence another law of nature would prompt him to seek for nourishment.

Fear, I have observed, would induce men to shun one another; but the marks of this fear being reciprocal, would soon engage them to associate. Besides, this association would quickly follow from the very pleasure one animal feels at the approach of another of the same species. Again, the attraction arising from the difference of sexes would enhance this pleasure, and the natural inclination they have for each other would form a third law.

Beside the sense or instinct which man possesses in common with brutes, he has the advantage of acquired knowledge; and thence arises a second tie, which brutes have not. Mankind have therefore a new motive of uniting; and a fourth law of nature results from the desire of living in society.

## 3. Of Positive Laws.

As soon as man enters into a state of society he loses the sense of his weakness; equality ceases, and then commences the state of war.

Each particular society begins to feel its strength, whence arises a state of war between different nations. The individuals likewise of each society become sensible of their force; hence the principal advantages of this society they endeavour to convert to their own emolument, which constitutes a state of war between individuals.

These two different kinds of states give rise to human laws. Considered as inhabitants



of so great a planet, which necessarily contains a variety of nations, they have laws relating to their mutual intercourse, which is what we call the law of nations. As members of a society that must be properly supported, they have laws relating to the governors and the governed, and this we distinguish by the name of politic law. They have also another sort of law, as they stand in relation to each other; by which is understood the civil law.

The law of nations is naturally founded on this principle, that different nations ought in time of peace to do one another all the good they can, and in time of war as little injury as possible, without prejudicing their real interests.

The object of war is victory; that of victory is conquest; and that of conquest preservation. From this and the preceding principle all those rules are derived which constitute the law of nations.

All countries have a law of nations, not excepting the Iroquois themselves, though they devour their prisoners: for they send and receive ambassadors, and understand the rights of war and peace. The mischief is that their law of nations is not founded on true principles.

Besides the law of nations relating to all societies, there is a polity or civil constitution for each particularly considered. No society can subsist without a form of government. "The united strength of individuals," as Gravina<sup>4</sup> well observes, "constitutes what we call the body politic."

The general strength may be in the hands of a single person, or of many. Some think that nature having established paternal authority, the most natural government was that of a single person. But the example of paternal authority proves nothing. For if the power of a father relates to a single government, that of brothers after the death of a father, and that of cousins-german after the decease of brothers, refer to a government of many. The political power necessarily comprehends the union of several families.

Better is it to say, that the government most conformable to nature is that which best agrees with the humour and disposition of the people in whose favour it is established.

The strength of individuals cannot be united without a conjunction of all their wills. "The conjunction of those wills," as Gravina again very justly observes, "is what we call the civil state."

Law in general is human reason, inasmuch

as it governs all the inhabitants of the earth: the political and civil laws of each nation ought to be only the particular cases in which human reason is applied.

They should be adapted in such a manner to the people for whom they are framed that it should be a great chance if those of one nation suit another.

They should be in relation to the nature and principle of each government; whether they form it, as may be said of politic laws; or whether they support it, as in the case of civil institutions.

They should be in relation to the climate of each country, to the quality of its soil, to its situation and extent, to the principal occupation of the natives, whether husbandmen, huntsmen, or shepherds: they should have relation to the degree of liberty which the constitution will bear; to the religion of the inhabitants, to their inclinations, riches, numbers, commerce, manners, and customs. In fine, they have relations to each other, as also to their origin, to the intent of the legislator, and to the order of things on which they are established; in all of which different lights they ought to be considered.

This is what I have undertaken to perform in the following work. These relations I shall examine, since all these together constitute what I call the Spirit of Laws.

I have not separated the political from the civil institutions, as I do not pretend to treat of laws, but of their spirit; and as this spirit consists in the various relations which the laws may bear to different objects, it is not so much my business to follow the natural order of laws as that of these relations and objects.

I shall first examine the relations which laws bear to the nature and principle of each government; and as this principle has a strong influence on laws, I shall make it my study to understand it thoroughly: and if I can but once establish it, the laws will soon appear to flow thence as from their source. I shall proceed afterwards to other and more particular relations.

## BOOK XVIII Of Laws in the Relation They Bear to the Nature of the Soil.

### 1. How the Nature of the Soil has an Influence on the Laws.

The goodness of the land, in any country, naturally establishes subjection and dependence. The husbandmen, who compose the principal part of the people, are not very jealous of their liberty; they are too busy and too intent on their own private affairs. A country which overflows with wealth is afraid of pillage, afraid of an army. "Who is there that forms this goodly party?" said Cicero to Atticus; "are they the men of commerce and husbandry? Let us not imagine that these are averse to monarchy—these to whom all governments are equal, as soon as they bestow tranquillity."

Thus monarchy is more frequently found in fruitful countries, and a republican government in those which are not so; and this is sometimes a sufficient compensation for the inconveniences they suffer by the sterility of the land.

The barrenness of the Attic soil established there a democracy; and the fertility of that of Lacedaemonia an aristocratic constitution. For in those times Greece was averse to the government of a single person, and aristocracy bore the nearest resemblance to that government.

Plutarch says that the Cylonian sedition having been appeased at Athens, the city fell into its ancient dissensions, and was divided into as many parties as there were kinds of land in Attica. The men who inhabited the eminences would, by all means, have a popular government; those of the flat, open country demanded a government composed of the chiefs; and they who were near the sea desired a mixture of both.

#### BOOK XXX

Theory of the Feudal Laws among the Franks in the Relation They Bear to the Establishment of the Monarchy

##### 7. Different Ways of dividing the Land

After the Goths and Burgundians had, under various pretences, penetrated into the heart of the empire, the Romans, in order to put a stop to their devastations, were obliged to provide for their subsistence. At first they allowed them corn,<sup>10</sup> but afterwards chose to give them lands. The emperors, or the Roman magistrates, in their

name, made particular conventions with them concerning the division of lands,<sup>11</sup> as we find in the chronicles and in the codes of the Visigoths<sup>12</sup> and Burgundians.

The Franks did not follow the same plan. In the Salic and Riparian laws, we find not the least vestige of any such division of lands; they had conquered the country, and so took what they pleased, making no regulations but among themselves.

Let us, therefore, distinguish between the conduct of the Burgundians and Visigoths in Gaul, of those same Visigoths in Spain, of the auxiliary troops under Augustulus and Odoacer in Italy, and that of the Franks in Gaul, as also of the Vandals in Africa. The former entered into conventions with the ancient inhabitants, and in consequence thereof made a division of lands between them; the latter did no such thing,

##### 8. The same Subject continued

What has induced some to think that the Roman lands were entirely usurped by the Barbarians is their finding in the laws of the Visigoths and the Burgundians that these two nations had two-thirds of the lands; but this they took only in certain quarters or districts assigned them.

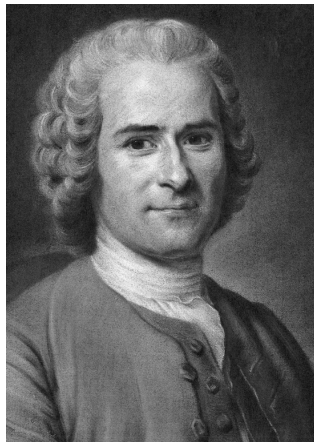
Gundebald says, in the law of the Burgundians, that his people at their establishment had two-thirds of the lands allowed them; and the second supplement to this law notices that only a moiety would be allowed to those who should hereafter come to live in that country. Therefore, all the lands had not been divided in the beginning between the Romans and the Burgundians.

In those two regulations we meet with the same expressions in the text, consequently they explain one another; and as the latter cannot mean a universal division of lands, neither can this signification be given to the former.

The Franks acted with the same moderation as the Burgundians; they did not strip the Romans wherever they extended their conquests. What would they have done with so much land? They took what suited them, and left the remainder.

LOIS CIVILES ET CRIMINELLES	ESCLAVAGE	IMPÔTS (« TRIBUTS »)	RÉGIME SUCCESSIONAL ÉCONOMIE COMMERCE	LUXE	ÉDUCATION	CONDITION DES FEMMES	RELIGION
forme des jugements fixe proportionnalité des peines et des délits le souverain (i.e. le peuple) peut juger	« inutile » (mais Athènes et Rome...)	forts, sur marchandises (« indirects »)	partage égal commerce appartient à l'État	absent, lois somptuaires nécessaires	affaire d'État	liberté, pas de luxe dots médiocres femmes exclues de l'hérédité communauté des biens admissible	protestantisme dominant
forme des jugements fixe proportionnalité des peines et des délits	inutile	forts, sur marchandises sujétion des nobles aux impôts	pas d'inégalité trop grande commerce interdit aux nobles	lois somptuaires nécessaires	affaire d'État	liberté, pas de luxe dots médiocres femmes exclues de l'hérédité, communauté des biens admissible	protestantisme au Nord, catholicisme au Sud
forme des jugements fixe proportionnalité des peines et des délits, lois compliquées et lentes le souverain ne peut juger	exclu	forts, sur marchandises	noblesse maintenue par le droit d'ainesse → inégalité commerce interdit aux nobles	« propre à ce gouvernement » pas de lois somptuaires	privée	liberté, luxe, dots considérables communauté des biens : où réussissent au gouvernement	catholicisme dominant protestantisme au Nord
pas de forme fixe des jugements, peines toutes sévères, talion lois simples et expéditives, le souverain peut juger	nécessaire	légers par tête	pas de droit de propriété pas de droit successoral mière économique commerce nul usure	néant (serait ruineux) → lois somptuaires inutiles	null	servitude, polygamie dots nulles communauté des biens : absurde réussissent au gouvernement	islam, idolâtrie polythéisme
VI XII	XV-XVI	XIII	V XX, XXIII, XXVII	VII	IV	VII XVI, XIX, XXVII	XXIV, XXV XIX

TYPE DE GOUVERNEMENT (RÉGIME)		SOL	ÉTENDUE	CLIMAT	PRINCIPES DU GOUVERNEMENT	CORRUPTION DU GOUVERNEMENT	POLITIQUE DE DÉFENSE	LOIS FONDAMENTALES
peuple en corps + lois DÉMOCRATIE OU GOUVERNEMENT POPULAIRE	REPUBLICQUE gouvernements « douls » ou tempérés	peuvre souvere accidenté	faible	froid (peuples du Nord) tempéré (peuples du Sud)	vertu politique : amour de la patrie, égalité, frugalité	esprit d'inégalité → aristocratie esprit d'égalité extrême → ochlocratie (pouvoir de la populace) donc tyrannie ou despotisme	pas de conquêtes guerre défensive	le peuple fait les lois, nomme les magistrats ou ministres suffrage par le sort voie public
peuple en partie + lois ARISTOCRATIE		plus fertile	faible	tempéré	modération	modération oubliée → oligarchie (tyrannie ou despotisme)	pas de conquêtes guerre défensive	suffrage par choix vote secret
gouvernement d'un seul + lois fixes MONARCHIE		fertile	moyenne ou grande	tempéré	honneur, inégalité	suppression des pouvoirs intermédiaires → despotisme	guerre places fortes pas de conquête	loi successorale d'accès au trône privilèges du clergé et de la noblesse existence de corps intermédiaires (noblesse, parlement)
gouvernement d'un seul sans lois DESOTISME		désertique	immense	excessif	crainte, inégalité	corrompu de nature, ne peut changer limites des autres	désert environnant → pas de conquêtes	néant : succession au trône non réglée → révolutions de palais l'arbitraire du sultan et du grand vizir est la loi, seule limite de l'arbitraire : la loi religieuse
localisation dans <i>De l'Esprit</i>	II, V, XI, XII	XVIII, XVII	VIII	XIV, XVII	III, V	VIII	IX-X	II



Jean-Jacques Rousseau (1712 - 1778)

## THE SOCIAL CONTRACT or PRINCIPLES OF POLITICAL RIGHT

### CHAPTER I Subject of the First Book

Man is born free; and everywhere he is in chains. One thinks himself the master of others, and still remains a greater slave than they. How did this change come about? I do not know. What can make it legitimate? That question I think I can answer.

If I took into account only force, and the effects derived from it, I should say: "As long as a people is compelled to obey, and obeys, it does well; as soon as it can shake off the yoke, and shakes it off, it does still better; for, regaining its liberty by the same right as took it away, either it is justified in resuming it, or there was no justification for those who took it away." But the social order is a sacred right which is the basis of all other rights. Nevertheless, this right does not come from nature, and must therefore be founded on conventions. Before coming to that, I have to prove what I have just asserted.

(...)

### CHAPTER V That we must always go back to a first convention

Even if I granted all that I have been refuting, the friends of despotism would be no better off. There will always be a great difference between subduing a multitude and ruling a society. Even if scattered individuals were successively enslaved by one man, however numerous they might be, I still see no more than a master and his slaves, and certainly not a people and its ruler; I see what may be termed an aggregation, but not an association; there is as yet neither public good nor body politic. The man in question, even if he has enslaved half the world, is still only an individual; his interest, apart from that of others, is still a purely private interest. If this same man comes to die, his empire, after him, remains scattered and without unity, as an oak falls and dissolves into a heap of ashes when the fire has consumed it.

A people, says Grotius, can give itself to a king. Then, according to Grotius, a people is a people before it gives itself. The gift is itself a civil act, and implies public deliberation. It would be better, before examining the act by which a people gives itself to a king, to examine that by which it has become a people; for this act, being necessarily prior to the other, is the true foundation of society.

Indeed, if there were no prior convention, where, unless the election were unanimous, would be the obligation on the minority to submit to the choice of the majority? How have a hundred men who wish for a master the right to vote on behalf of ten who do not? The law of majority voting is itself something established by convention, and presupposes unanimity, on one occasion at least.

### CHAPTER VI The Social Compact

I Suppose men to have reached the point at which the obstacles in the way of their preservation in the state of nature show their power of resistance to be greater than the resources at the disposal of each individual for his maintenance in that state. That primitive condition can then subsist no longer; and the human race would perish unless it changed its manner of existence.

But, as men cannot engender new forces, but only unite and direct existing ones, they have no other means of preserving themselves than the formation, by aggregation, of a sum of forces great enough to overcome the resistance. These they have to bring into play by means of a single motive power, and cause to act in concert.

This sum of forces can arise only where several persons come together: but, as the force and liberty of each man are the chief instruments of his self-preservation, how can he pledge them without harming his own interests, and neglecting the care he owes to himself? This difficulty, in its bearing on my present subject, may be stated in the

following terms—"The problem is to find a form of association which will defend and protect with the whole common force the person and goods of each associate, and in which each, while uniting himself with all, may still obey himself alone, and remain as free as before." This is the fundamental problem of which the Social Contract provides the solution.

The clauses of this contract are so determined by the nature of the act that the slightest modification would make them vain and ineffective; so that, although they have perhaps never been formally set forth, they are everywhere the same and everywhere tacitly admitted and recognised, until, on the violation of the social compact, each regains his original rights and resumes his natural liberty, while losing the conventional liberty in favour of which he renounced it.

These clauses, properly understood, may be reduced to one—the total alienation of each associate, together with all his rights, to the whole community; for, in the first place, as each gives himself absolutely, the conditions are the same for all; and, this being so, no one has any interest in making them burdensome to others.

Moreover, the alienation being without reserve, the union is as perfect as it can be, and no associate has anything more to demand: for, if the individuals retained certain rights, as there would be no common superior to decide between them and the public, each, being on one point his own judge, would ask to be so on all; the state of nature would thus continue, and the association would necessarily become inoperative or tyrannical.

Finally, each man, in giving himself to all, gives himself to nobody; and as there is no associate over whom he does not acquire the same right as he yields others over himself, he gains an equivalent for everything he loses, and an increase of force for the preservation of what he has.

If then we discard from the social compact what is not of its essence, we shall find that it reduces itself to the following terms—"Each of us puts his person and all his power in common under the supreme direction of the general will, and, in our corporate capacity, we receive each member as an indivisible part of the whole."

At once, in place of the individual personality of each contracting party, this act of

association creates a moral and collective body, composed of as many members as the assembly contains votes, and receiving from this act its unity, its common identity, its life and its will. This public person, so formed by the union of all other persons, formerly took the name of city,<sup>1</sup> and now takes that of Republic or body politic; it is called by its members State when passive, Sovereign when active, and Power when compared with others like itself. Those who are associated in it take collectively the name of people, and severally are called citizens, as sharing in the sovereign power, and subjects, as being under the laws of the State. But these terms are often confused and taken one for another: it is enough to know how to distinguish them when they are being used with precision.

## CHAPTER VII

### The Sovereigne

This formula shows us that the act of association comprises a mutual undertaking between the public and the individuals, and that each individual, in making a contract, as we may say, with himself, is bound in a double capacity; as a member of the Sovereign he is bound to the individuals, and as a member of the State to the Sovereign. But the maxim of civil right, that no one is bound by undertakings made to himself, does not apply in this case; for there is a great difference between incurring an obligation to yourself and incurring one to a whole of which you form a part.

Attention must further be called to the fact that public deliberation, while competent to bind all the subjects to the Sovereign, because of the two different capacities in which each of them may be regarded, cannot, for the opposite reason, bind the Sovereign to itself; and that it is consequently against the nature of the body politic for the Sovereign to impose on itself a law which it cannot infringe. Being able to regard itself in only one capacity, it is in the position of an individual who makes a contract with himself; and this makes it clear that there neither is nor can be any kind of fundamental law binding on the body of the people—not even the social contract itself. This does not mean that the body politic cannot enter into undertakings with others,

provided the contract is not infringed by them; for in relation to what is external to it, it becomes a simple being, an individual.

But the body politic or the Sovereign, drawing its being wholly from the sanctity of the contract, can never bind itself, even to an outsider, to do anything derogatory to the original act, for instance, to alienate any part of itself, or to submit to another Sovereign. Violation of the act by which it exists would be self-annihilation; and that which is itself nothing can create nothing.

As soon as this multitude is so united in one body, it is impossible to offend against one of the members without attacking the body, and still more to offend against the body without the members resenting it. Duty and interest therefore equally oblige the two contracting parties to give each other help; and the same men should seek to combine, in their double capacity, all the advantages dependent upon that capacity.

Again, the Sovereign, being formed wholly of the individuals who compose it, neither has nor can have any interest contrary to theirs; and consequently the sovereign power need give no guarantee to its subjects, because it is impossible for the body to wish to hurt all its members. We shall also see later on that it cannot hurt any in particular. The Sovereign, merely by virtue of what it is, is always what it should be.

This, however, is not the case with the relation of the subjects to the Sovereign, which, despite the common interest, would have no security that they would fulfil their undertakings, unless it found means to assure itself of their fidelity.

In fact, each individual, as a man, may have a particular will contrary or dissimilar to the general will which he has as a citizen. His particular interest may speak to him quite differently from the common interest: his absolute and naturally independent existence may make him look upon what he owes to the common cause as a gratuitous contribution, the loss of which will do less harm to others than the payment of it is burdensome to himself; and, regarding the moral person which constitutes the State as a *persona ficta*, because not a man, he may wish to enjoy the rights of citizenship without being ready to fulfil the duties of a subject. The continuance of such an injustice could not but prove the undoing of the body politic.

In order then that the social compact may not be an empty formula, it tacitly includes the undertaking, which alone can give force to the rest, that whoever refuses to obey the general will shall be compelled to do so by the whole body. This means nothing less than that he will be forced to be free; for this is the condition which, by giving each citizen to his country, secures him against all personal dependence. In this lies the key to the working of the political machine; this alone legitimises civil undertakings, which, without it, would be absurd, tyrannical, and liable to the most frightful abuses.

(...)

## BOOK II CHAPTER III

Whether the general will is fallible

It follows from what has gone before that the general will is always right and tends to the public advantage; but it does not follow that the deliberations of the people are always equally correct. Our will is always for our own good, but we do not always see what that is; the people is never corrupted, but it is often deceived, and on such occasions only does it seem to will what is bad.

There is often a great deal of difference between the will of all and the general will; the latter considers only the common interest, while the former takes private interest into account, and is no more than a sum of particular wills: but take away from these same wills the pluses and minuses that cancel one another,<sup>1</sup> and the general will remains as the sum of the differences.

If, when the people, being furnished with adequate information, held its deliberations, the citizens had no communication one with another, the grand total of the small differences would always give the general will, and the decision would always be good. But when factions arise, and partial associations are formed at the expense of the great association, the will of each of these associations becomes general in relation to its members, while it remains particular in relation to the State: it may then be said that there are no longer as many votes as there are men, but only as many as there are associations. The differences become less numerous and give a less general result. Lastly, when one of these associations is

so great as to prevail over all the rest, the result is no longer a sum of small differences, but a single difference; in this case there is no longer a general will, and the opinion which prevails is purely particular.

It is therefore essential, if the general will is to be able to express itself, that there should be no partial society within the State, and that each citizen should think only his own thoughts:1 which was indeed the sublime and unique system established by the great Lycurgus. But if there are partial societies, it is best to have as many as possible and to prevent them from being unequal, as was done by Solon, Numa and Servius. These precautions are the only ones that can guarantee that the general will shall be always enlightened, and that the people shall in no way deceive itself.

(...)  
CHAPTER VI  
Law

By the social compact we have given the body politic existence and life; we have now by legislation to give it movement and will. For the original act by which the body is formed and united still in no respect determines what it ought to do for its preservation.

What is well and in conformity with order is so by the nature of things and independently of human conventions. All justice comes from God, who is its sole source; but if we knew how to receive so high an inspiration, we should need neither government nor laws. Doubtless, there is a universal justice emanating from reason alone; but this justice, to be admitted among us, must be mutual. Humanly speaking, in default of natural sanctions, the laws of justice are ineffective among men: they merely make for the good of the wicked and the undoing of the just, when the just man observes them towards everybody and nobody observes them towards him. Conventions and laws are therefore needed to join rights to duties and refer justice to its object. In the state of nature, where everything is common, I owe nothing to him whom I have promised nothing; I recognise as belonging to others only what is of no use to me. In the state of society all rights are fixed by law, and the case becomes different.

But what, after all, is a law? As long as we remain satisfied with attaching purely metaphysical ideas to the word, we shall go on arguing without arriving at an understanding; and when we have defined a law of nature, we shall be no nearer the definition of a law of the State.

I have already said that there can be no general will directed to a particular object. Such an object must be either within or outside the State. If outside, a will which is alien to it cannot be, in relation to it, general; if within, it is part of the State, and in that case there arises a relation between whole and part which makes them two separate beings, of which the part is one, and the whole minus the part the other. But the whole minus a part cannot be the whole; and while this relation persists, there can be no whole, but only two unequal parts; and it follows that the will of one is no longer in any respect general in relation to the other.

But when the whole people decrees for the whole people, it is considering only itself; and if a relation is then formed, it is between two aspects of the entire object, without there being any division of the whole. In that case the matter about which the decree is made is, like the decreeing will, general. This act is what I call a law.

When I say that the object of laws is always general, I mean that law considers subjects en masse and actions in the abstract, and never a particular person or action. Thus the law may indeed decree that there shall be privileges, but cannot confer them on anybody by name. It may set up several classes of citizens, and even lay down the qualifications for membership of these classes, but it cannot nominate such and such persons as belonging to them; it may establish a monarchical government and hereditary succession, but it cannot choose a king, or nominate a royal family. In a word, no function which has a particular object belongs to the legislative power.

On this view, we at once see that it can no longer be asked whose business it is to make laws, since they are acts of the general will; nor whether the prince is above the law, since he is a member of the State; nor whether the law can be unjust, since no one is unjust to himself; nor how we can be both free and subject to the laws, since they are but registers of our wills.

We see further that, as the law unites



universality of will with universality of object, what a man, whoever he be, commands of his own motion cannot be a law; and even what the Sovereign commands with regard to a particular matter is no nearer being a law, but is a decree, an act, not of sovereignty, but of magistracy.

I therefore give the name 'Republic' to every State that is governed by laws, no matter what the form of its administration may be: for only in such a case does the public interest govern, and the *res publica* rank as a reality. Every legitimate government is republican; I what government is I will explain later on.

Laws are, properly speaking, only the conditions of civil association. The people, being subject to the laws, ought to be their author: the conditions of the society ought to be regulated solely by those who come together to form it. But how are they to regulate them? Is it to be by common agreement, by a sudden inspiration? Has the body politic an organ to declare its will? Who can give it the foresight to formulate and announce its acts in advance? Or how is it to announce them in the hour of need? How can a blind multitude, which often does not know what it wills, because it rarely knows what is good for it, carry out for itself so great and difficult an enterprise as a system of legislation? Of itself the people wills always the good, but of itself it by no means always sees it. The general will is always in the right, but the judgment which guides it is not always enlightened. It must be got to see objects as they are, and sometimes as they ought to appear to it; it must be shown the good road it is in search of, secured from the seductive influences of individual wills, taught to see times and spaces as a series, and made to weigh the attractions of present and sensible advantages against the danger of distant and hidden evils. The individuals see the good they reject; the public wills the good it does not see. All stand equally in need of guidance. The former must be compelled to bring their wills into conformity with their reason; the latter must be taught to know what it wills. If that is done, public enlightenment leads to the union of understanding and will in the social body: the parts are made to work exactly together, and the whole is raised to its highest power. This makes a legislator necessary.

## CHAPTER VII The Legislator

In order to discover the rules of society best suited to nations, a superior intelligence beholding all the passions of men without experiencing any of them would be needed. This intelligence would have to be wholly unrelated to our nature, while knowing it through and through; its happiness would have to be independent of us, and yet ready to occupy itself with ours; and lastly, it would have, in the march of time, to look forward to a distant glory, and, working in one century, to be able to enjoy in the next.<sup>1</sup> It would take gods to give men laws.

What Caligula argued from the facts, Plato, in the dialogue called the *Politicus*, argued in defining the civil or kingly man, on the basis of right. But if great princes are rare, how much more so are great legislators? The former have only to follow the pattern which the latter have to lay down. The legislator is the engineer who invents the machine, the prince merely the mechanic who sets it up and makes it go. "At the birth of societies," says Montesquieu, "the rulers of Republics establish institutions, and afterwards the institutions mould the rulers."

He who dares to undertake the making of a people's institutions ought to feel himself capable, so to speak, of changing human nature, of transforming each individual, who is by himself a complete and solitary whole, into part of a greater whole from which he in a manner receives his life and being; of altering man's constitution for the purpose of strengthening it; and of substituting a partial and moral existence for the physical and independent existence nature has conferred on us all. He must, in a word, take away from man his own resources and give him instead new ones alien to him, and incapable of being made use of without the help of other men. The more completely these natural resources are annihilated, the greater and the more lasting are those which he acquires, and the more stable and perfect the new institutions; so that if each citizen is nothing and can do nothing without the rest, and the resources acquired by the whole are equal or superior to the aggregate of the resources of all the individuals, it may be said that legislation is at the highest possible point of perfection.

The legislator occupies in every respect an extraordinary position in the State. If he should do so by reason of his genius, he does so no less by reason of his office, which is neither magistracy, nor Sovereignty. This office, which sets up the Republic, nowhere enters into its constitution; it is an individual and superior function, which has nothing in common with human empire; for if he who holds command over men ought not to have command over the laws, he who has command over the laws ought not any more to have it over men; or else his laws would be the ministers of his passions and would often merely serve to perpetuate his injustices: his private aims would inevitably mar the sanctity of his work.

When Lycurgus gave laws to his country, he began by resigning the throne. It was the custom of most Greek towns to entrust the establishment of their laws to foreigners. The Republics of modern Italy in many cases followed this example; Geneva did the same and profited by it.<sup>1</sup> Rome, when it was most prosperous, suffered a revival of all the crimes of tyranny, and was brought to the verge of destruction, because it put the legislative authority and the sovereign power into the same hands.

Nevertheless, the decemvirs themselves never claimed the right to pass any law merely on their own authority. "Nothing we propose to you," they said to the people, "can pass into law without your consent. Romans, be yourselves the authors of the laws which are to make you happy."

He, therefore, who draws up the laws has, or should have, no right of legislation, and the people cannot, even if it wishes, deprive itself of this incommunicable right, because, according to the fundamental compact, only the general will can bind the individuals, and there can be no assurance that a particular will is in conformity with the general will, until it has been put to the free vote of the people. This I have said already; but it is worth while to repeat it.

Thus in the task of legislation we find together two things which appear to be incompatible: an enterprise too difficult for human powers, and, for its execution, an authority that is no authority.

There is a further difficulty that deserves attention. Wise men, if they try to speak their language to the common herd instead of its own,

cannot possibly make themselves understood. There are a thousand kinds of ideas which it is impossible to translate into popular language. Conceptions that are too general and objects that are too remote are equally out of its range: each individual, having no taste for any other plan of government than that which suits his particular interest, finds it difficult to realise the advantages he might hope to draw from the continual privations good laws impose. For a young people to be able to relish sound principles of political theory and follow the fundamental rules of statecraft, the effect would have to become the cause; the social spirit, which should be created by these institutions, would have to preside over their very foundation; and men would have to be before law what they should become by means of law. The legislator therefore, being unable to appeal to either force or reason, must have recourse to an authority of a different order, capable of constraining without violence and persuading without convincing.

This is what has, in all ages, compelled the fathers of nations to have recourse to divine intervention and credit the gods with their own wisdom, in order that the peoples, submitting to the laws of the State as to those of nature, and recognising the same power in the formation of the city as in that of man, might obey freely, and bear with docility the yoke of the public happiness.

This sublime reason, far above the range of the common herd, is that whose decisions the legislator puts into the mouth of the immortals, in order to constrain by divine authority those whom human prudence could not move.<sup>1</sup> But it is not anybody who can make the gods speak, or get himself believed when he proclaims himself their interpreter. The great soul of the legislator is the only miracle that can prove his mission. Any man may grave tablets of stone, or buy an oracle, or feign secret intercourse with some divinity, or train a bird to whisper in his ear, or find other vulgar ways of imposing on the people. He whose knowledge goes no further may perhaps gather round him a band of fools; but he will never found an empire, and his extravagances will quickly perish with him. Idle tricks form a passing tie; only wisdom can make it lasting. The Judaic law, which still subsists, and that of the child of

Ishmael, which, for ten centuries, has ruled half the world, still proclaim the great men who laid them down; and, while the pride of philosophy or the blind spirit of faction sees in them no more than lucky impostures, the true political theorist admires, in the institutions they set up, the great and powerful genius which presides over things made to endure.

We should not, with Warburton, conclude from this that politics and religion have among us a common object, but that, in the first periods of nations, the one is used as an instrument for the other.

(...)

### BOOK III CHAPTER IX

The marks of a good Government

The question "What absolutely is the best government?" is unanswerable as well as indeterminate; or rather, there are as many good answers as there are possible combinations in the absolute and relative situations of all nations.

But if it is asked by what sign we may know that a given people is well or ill governed, that is another matter, and the question, being one of fact, admits of an answer.

It is not, however, answered, because every-one wants to answer it in his own way. Subjects extol public tranquillity, citizens individual liberty; the one class prefers security of possessions, the other that of person; the one regards as the best government that which is most severe, the other maintains that the mildest is the best; the one wants crimes punished, the other wants them prevented; the one wants the State to be feared by its neighbours, the other prefers that it should be ignored; the one is content if money circulates, the other demands that the people shall have bread. Even if an agreement were come to on these and similar points, should we have got any further? As moral qualities do not admit of exact measurement, agreement about the mark does not mean agreement about the valuation.

For my part, I am continually astonished that a mark so simple is not recognised, or that men are of so bad faith as not to admit it. What is the end of political association? The preservation

and prosperity of its members. And what is the surest mark of their preservation and prosperity? Their numbers and population. Seek then nowhere else this mark that is in dispute. The rest being equal, the government under which, without external aids, without naturalisation or colonies, the citizens increase and multiply most, is beyond question the best. The government under which a people wanes and diminishes is the worst. Calculators, it is left for you to count, to measure, to compare.<sup>1</sup>

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### BOOK IV CHAPTER I That the General Will is indestructible

As long as several men in assembly regard themselves as a single body, they have only a single will which is concerned with their common preservation and general well-being. In this case, all the springs of the State are vigorous and simple and its rules clear and luminous; there are no embroilments or conflicts of interests; the common good is everywhere clearly apparent, and only good sense is needed to perceive it. Peace, unity and equality are the enemies of political subtleties. Men who are upright and simple are difficult to deceive because of their simplicity; lures and ingenious prettexts fail to impose upon them, and they are not even subtle enough to be dupes. When, among the happiest people in the world, bands of peasants are seen regulating affairs of State under an oak, and always acting wisely, can we help scorning the ingenious methods of other nations, which make themselves illustrious and wretched with so much art and mystery?

A State so governed needs very few laws; and, as it becomes necessary to issue new ones, the necessity is universally seen. The first man to propose them merely says what all have already felt, and there is no question of factions or intrigues or eloquence in order to secure the passage into law of what every one has already decided to do, as soon as he is sure that the rest will act with him.

Theorists are led into error because, seeing only States that have been from the beginning wrongly constituted, they are struck by the

impossibility of applying such a policy to them. They make great game of all the absurdities a clever rascal or an insinuating speaker might get the people of Paris or London to believe. They do not know that Cromwell would have been put to “the bells” by the people of Berne, and the Duc de Beaufort on the treadmill by the Genevese.

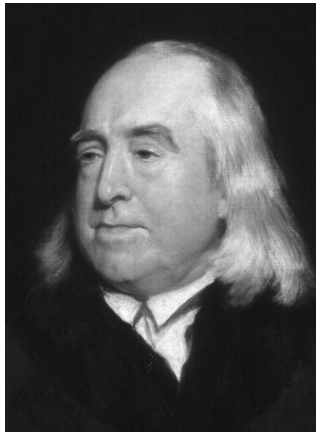
But when the social bond begins to be relaxed and the State to grow weak, when particular interests begin to make themselves felt and the smaller societies to exercise an influence over the larger, the common interest changes and finds opponents: opinion is no longer unanimous; the general will ceases to be the will of all; contradictory views and debates arise; and the best advice is not taken without question.

Finally, when the State, on the eve of ruin, maintains only a vain, illusory and formal existence, when in every heart the social bond is broken, and the meanest interest brazenly lays hold of the sacred name of “public good,” the general will becomes mute: all men, guided by secret motives, no more give their views as citizens than if the State had never been; and iniquitous decrees directed solely to private interest get passed under the name of laws.

Does it follow from this that the general will is exterminated or corrupted? Not at all: it is always constant, unalterable and pure; but it is subordinated to other wills which encroach upon its sphere. Each man, in detaching his interest from the common interest, sees clearly that he cannot entirely separate them; but his share in the public mishaps seems to him negligible beside the exclusive good he aims at making his own. Apart from this particular good, he wills the general good in his own interest, as strongly as any one else. Even in selling his vote for money, he does not extinguish in himself the general will, but only eludes it. The fault he commits is that of changing the state of the question, and answering something different from what he is asked. Instead of saying, by his vote, “It is to the advantage of the State,” he says, “It is of advantage to this or that man or party that this or that view should prevail.” Thus the law of public order in assemblies is not so much to maintain in them the general will as

to secure that the question be always put to it, and the answer always given by it.

I could here set down many reflections on the simple right of voting in every act of Sovereignty—a right which no-one can take from the citizens—and also on the right of stating views, making proposals, dividing and discussing, which the government is always most careful to leave solely to its members; but this important subject would need a treatise to itself, and it is impossible to say everything in a single work.



Jeremy Bentham (1748 - 1832)

## AN INTRODUCTION TO THE PRINCIPLES OF MORAL AND LEGISLATION

### CHAPTER I Of the Principles of Utility

I. Nature has placed mankind under the governance of two sovereign masters, pain and pleasure. It is for them alone to point out what we ought to do, as well as to determine what we shall do. On the one hand the standard of right and wrong, on the other the chain of causes and effects, are fastened to their throne. They govern us in all we do, in all we say, in all we think: every effort we can make to throw off our subjection, will serve but to demonstrate and confirm it. In words a man may pretend to abjure their empire: but in reality he will remain, subject to it all the while. The principle of utility recognizes this subjection, and assumes it for the foundation of that system, the object of which is to rear the fabric of felicity by the hands of reason and of law. Systems which attempt to question it, deal in sounds instead of sense, in caprice instead of reason, in darkness instead of light.

But enough of metaphor and declamation: it is not by such means that moral science is to be improved.

II. The principle of utility is the foundation of the present work: it will be proper therefore at the outset to give an explicit and determinate account of what is meant by it. By the principle of utility is meant that principle which approves or disapproves of every action whatsoever, according to the tendency it appears to have to augment or diminish the happiness of the party whose interest is in question: or, what is the same thing in other words to promote or to oppose that happiness. I say of every action whatsoever, and therefore not only of every action of a private individual, but of every measure of government.

III. By utility is meant that property in any object, whereby it tends to produce benefit, advantage, pleasure, good, or happiness, (all this in the present case comes to the same thing) or (what comes again to the same thing) to prevent the happening of mischief, pain, evil,

or unhappiness to the party whose interest is considered: if that party be the community in general, then the happiness of the community: if a particular individual, then the happiness of that individual.

The interest of the community is one of the most general expressions that can occur in the phraseology of morals: no wonder that the meaning of it is often lost. When it has a meaning, it is this. The community is a fictitious body, composed of the individual persons who are considered as constituting as it were its members. The interest of the community then is, what is it?—the sum of the interests of the several members who compose it.

It is in vain to talk of the interest of the community, without understanding what is the interest of the individual. A thing is said to promote the interest, or to be for the interest, of an individual, when it tends to add to the sum total of his pleasures: or, what comes to the same thing, to diminish the sum total of his pains.

VI. An action then may be said to be conformable to then principle of utility, or, for shortness sake, to utility, (meaning with respect to the community at large) when the tendency it has to augment the happiness of the community is greater than any it has to diminish it.

VII. A measure of government (which is but a particular kind of action, performed by a particular person or persons) may be said to be conformable to or dictated by the principle of utility, when in like manner the tendency which it has to augment the happiness of the community is greater than any which it has to diminish it.

VIII. When an action, or in particular a measure of government, is supposed by a man to be conformable to the principle of utility, it may be convenient, for the purposes of discourse, to imagine a kind of law or dictate, called a law or

dictate of utility: and to speak of the action in question, as being conformable to such law or dictate.

A man may be said to be a partizan of the principle of utility, when the approbation or disapprobation he annexes to any action, or to any measure, is determined by and proportioned to the tendency which he conceives it to have to augment or to diminish the happiness of the community: or in other words, to its conformity or unconformity to the laws or dictates of utility.

Of an action that is conformable to the principle of utility one may always say either that it is one that ought to be done, or at least that it is not one that ought not to be done. One may say also, that it is right it should be done; at least that it is not wrong it should be done: that it is a right action; at least that it is not a wrong action. When thus interpreted, the words ought, and right and wrong and others of that stamp, have a meaning: when otherwise, they have none.

XI. Has the rectitude of this principle been ever formally contested? It should seem that it had, by those who have not known what they have been meaning. Is it susceptible of any direct proof? it should seem not: for that which is used to prove every thing else, cannot itself be proved: a chain of proofs must have their commencement somewhere. To give such proof is as impossible as it is needless.

XII. Not that there is or ever has been that human creature at breathing, however stupid or perverse, who has not on many, perhaps on most occasions of his life, deferred to it. By the natural constitution of the human frame, on most occasions of their lives men in general embrace this principle, without thinking of it: if not for the ordering of their own actions, yet for the trying of their own actions, as well as of those of other men. There have been, at the same time, not many perhaps, even of the most intelligent, who have been disposed to embrace it purely and without reserve. There are even few who have not taken some occasion or other to quarrel with it, either on account of their not understanding always how to apply it, or on account of some prejudice or other which they were afraid to examine into, or could not bear to part with. For such is the stuff

that man is made of: in principle and in practice, in a right track and in a wrong one, the rarest of all human qualities is consistency.

XIII. When a man attempts to combat the principle of utility, it is with reasons drawn, without his being aware of it, from that very principle itself. His arguments, if they prove any thing, prove not that the principle is wrong, but that, according to the applications he supposes to be made of it, it is misapplied. Is it possible for a man to move the earth? Yes; but he must first find out another earth to stand upon.

XIV. To disprove the propriety of it by arguments is impossible; but, from the causes that have been mentioned, or from some confused or partial view of it, a man may happen to be disposed not to relish it. Where this is the case, if he thinks the settling of his opinions on such a subject worth the trouble, let him take the following steps, and at length, perhaps, he may come to reconcile himself to it.

1. Let him settle with himself, whether he would wish to discard this principle altogether; if so, let him consider what it is that all his reasonings (in matters of politics especially) can amount to?
2. If he would, let him settle with himself, whether he would judge and act without any principle, or whether there is any other he would judge an act by?
3. If there be, let him examine and satisfy himself whether the principle he thinks he has found is really any separate intelligible principle; or whether it be not a mere principle in words, a kind of phrase, which at bottom expresses neither more nor less than the mere averment of his own unfounded sentiments; that is, what in another person he might be apt to call caprice?
4. If he is inclined to think that his own approbation or disapprobation, annexed to the idea of an act, without any regard to its consequences, is a sufficient foundation for him to judge and act upon, let him ask himself whether his sentiment is to be a standard of right and wrong, with respect to every other man, or whether every man's sentiment has the same privilege of being a standard to itself?

5. In the first case, let him ask himself whether his principle is not despotic, and hostile to all the rest of human race?

6. In the second case, whether it is not anarchical, and whether at this rate there are not as many different standards of right and wrong as there are men? and whether even to the same man, the same thing, which is right to-day, may not (without the least change in its nature) be wrong to-morrow? and whether the same thing is not right and wrong in the same place at the same time? and in either case, whether all argument is not at an end? and whether, when two men have said, "I like this," and "I don't like it," they can (upon such a principle) have any thing more to say?

7. If he should have said to himself, No: for that the sentiment which he proposes as a standard must be grounded on reflection, let him say on what particulars the reflection is to turn? if on particulars having relation to the utility of the act, then let him say whether this is not deserting his own principle, and borrowing assistance from that very one in opposition to which he sets it up: or if not on those particulars, on what other particulars?

8. If he should be for compounding the matter, and adopting his own principle in part, and the principle of utility in part, let him say how far he will adopt it?

9. When he has settled with himself where he will stop, then let him ask himself how he justifies to himself the adopting it so far? and why he will not adopt it any farther?

10. Admitting any other principle than the principle of utility to be a right principle, a principle that it is right for a man to pursue; admitting (what is not true) that the word right can have a meaning without reference to utility, let him say whether there is any such thing as a motive that a man can have to pursue the dictates of it: if there is, let him say what that motive is, and how it is to be distinguished from those which enforce the dictates of utility: if not, then lastly let him say what it is this other principle can be good for?

### CHAPTER III Of the Four Sanctions or Sources of Pain and Pleasure

I. It has been shown that the happiness of the individuals, of whom a community is composed, that is their pleasures and their security, is the end and the sole end which the legislator ought to have in view: the sole standard, in conformity to which each individual ought, as far as depends upon the legislator, to be made to fashion his behaviour. But whether it be this or any thing else that is to be done, there is nothing by which a man can ultimately be made to do it, but either pain or pleasure. Having taken a general view of these two grand objects (viz., pleasure, and what comes to the same thing, immunity from pain) in the character of final causes; it will be necessary to take a view of pleasure and pain itself, in the character of efficient causes or means.

II. There are four distinguishable sources from which pleasure and pain are in use to flow: considered separately they may be termed the physical, the political, the moral and the religious: and inasmuch as the pleasures and pains belonging to each of them are capable of giving a binding force to any law or rule of conduct, they may all of them termed sanctions.

III. If it be in the present life, and from the ordinary coursed of nature, not purposely modified by the interposition of these will of any human being, nor by any extraordinary interposition of any superior invisible being, that the pleasure or the pain takes place or is expected, it may be said to issue from or to belong to the physical sanction.

IV. If at the hands of a particular person or set of persons in the community, who under names correspondent to that of judge, are chosen for the particular purpose of dispensing it, according to the will of

the sovereign or supreme ruling power in the state, it may be said to issue from the political sanction.

V. If at the hands of such chance persons in the community, as the party in question may



happen in the course of his life to have concerns with, according to each man's spontaneous disposition, and not according to any settled or concerted rule, it may be said to issue from the moral or popular sanction.

VI. If from the immediate hand of a superior invisible being, either in the present life, or in a future, it may be said to issue from the religious sanction.

VII. Pleasures or pains which may be expected to issue from the physical, political, or moral sanctions, must all of them be expected to be experienced, if ever, in the present life: those which may be expected to issue from the religious sanction, may be expected to be experienced either in the present life or in a future.

VIII. Those which can be experienced in the present life, can of course be no others than such as human nature in the course of the present life is susceptible of: and from each of these sources may flow all the pleasures or pains of which, in the course of the present life, human nature is susceptible. With regard to these then (with which alone we have in this place any concern) those of them which belong to any one of those sanctions, differ not ultimately in kind from those which belong to any one of the other three: the only difference there is among them lies in the circumstances that accompany their production. A suffering which befalls a man in the natural and spontaneous course of things, shall be styled, for instance, a calamity; in which case, if it be supposed to befall him through any imprudence of his, it may be styled a punishment issuing from the physical sanction. Now this same suffering, if inflicted by the law, will be what is commonly called a punishment; if incurred for want of any friendly assistance, which the misconduct, or supposed misconduct, of the sufferer has occasioned to be withholden, a punishment issuing from the moral sanction; if through the immediate interposition of a particular providence, a punishment issuing from the religious sanction.

IX. A man's goods, or his person, are consumed by fire. If this happened to him by

what is called an accident, it was a calamity: if by reason of his own imprudence (for instance, from his neglecting to put his candle out) it may be styled a punishment of the physical sanction: if it happened to him by the sentence of the political magistrate, a punishment belonging to the political sanction; that is, what is commonly called a punishment: if for want of any assistance which his neighbour withheld from him out of some dislike to his moral character, a punishment of the moral sanction: if by an immediate act of God's displeasure, manifested on account of some sin committed by him, or through any distraction of mind, occasioned by the dread of such displeasure, a punishment of the religious sanction.

X. As to such of the pleasures and pains belonging to the religious sanction, as regard a future life, of what kind these may be we cannot know. These lie not open to our observation. During the present life they are matter only of expectation: and, whether that expectation be derived from natural or revealed religion, the particular kind of pleasure or pain, if it be different from all those which he open to our observation, is what we can have no idea of. The best ideas we can obtain of such pains and pleasures are altogether unliquidated in point of quality. In what other respects our ideas of them may be liquidated will be considered in another place.

XI. Of these four sanctions the physical is altogether, we may observe, the ground-work of the political and the moral: so is it also of the religious, in as far as the latter bears relation to the present life. It is included in each of those other three. This may operate in any case, (that is, any of the pains or pleasures belonging to it may operate) independently of them: none of them can operate but by means of this. In a word, the powers of nature may operate of themselves; but neither the magistrate, nor men at large, can operate, nor is God in the case in question supposed to operate, but through the powers of nature.

XII. For these four objects, which in their nature have so much in common, it seemed of use to find a common name. It seemed of use, in the

first place, for the convenience of giving a name to certain pleasures and pains, for which a name equally characteristic could hardly otherwise have been found: in the second place, for the sake of holding up the efficacy of certain moral forces, the influence of which is apt not to be sufficiently attended to. Does the political sanction exert an influence over the conduct of mankind? The moral, the religious sanctions do so too. In every inch of his career are the operations of the political magistrate liable to be aided or impeded by these two foreign powers: who, one or other of them, or both, are sure to be either his rivals or his allies. Does it happen to him to leave them out in his calculations? he will be sure almost to find himself mistaken in the result. Of all this we shall find abundant proofs in the sequel of this work. It behoves him, therefore, to have them continually before his eyes; and that under such a name as exhibits the relation they bear to his own purposes and designs.

#### CHAPTER V Pleasures and Pains, Their Kinds

I. Having represented what belongs to all sorts of pleasures and pains alike, we come now to exhibit, each by itself, the several sorts of pains and pleasures. Pains and pleasures may be called by one general word, interesting perceptions. Interesting perceptions are either simple or complex. The simple ones are those which cannot any one of them be resolved into more: complex are those which are resolvable into divers simple ones. A complex interesting perception may accordingly be composed either, 1. Of pleasures alone: 2. Of pains alone: or, 3. Of a pleasure or pleasures, and a pain or pains together. What determines a lot of pleasure, for example, to be regarded as one complex pleasure, rather than as divers simple ones, is the nature of the exciting cause. Whatever pleasures are excited all at once by the action of the same cause, are apt to be looked upon as constituting all together but one pleasure.

II. The several simple pleasures of which human nature is susceptible, seem to be as follows: 1. The pleasures of sense. 2. The pleasures of wealth. 3. The pleasures of skill. 4. The pleasures

of amity. 5. The pleasures of a good name. 6. The pleasures of power. 7. The pleasures of piety. 8. The pleasures of benevolence. 9. The pleasures of malevolence. 10. The pleasures of memory. 11. The pleasures of imagination. 12. The pleasures of expectation. 13. The pleasures dependent on association. 14. The pleasures of relief.

III. The several simple pains seem to be as follows: 1. The pains of privation. 2. The pains of the senses. 3. The pains of awkwardness. 4. The pains of enmity. 5. The pains of an ill name. 6. The pains of piety. 7. The pains of benevolence. 8. The pains of malevolence. 9. The pains of the memory. 10. The pains of the imagination. 11. The pains of expectation. 12. The pains dependent on association.

1. The pleasures of sense seem to be as follows: 1. The pleasures of the taste or palate; including whatever pleasures are experienced in satisfying the appetites of hunger and thirst. 2. The pleasure of intoxication. 3. The pleasures of the organ of smelling. 4. The pleasures of the touch. 5. The simple pleasures of the ear; independent of association. 6. The simple pleasures of the eye; independent of association. 7. The pleasure of the sexual sense. 8. The pleasure of health: or, the internal pleasureable feeling or flow of spirits (as it is called), which accompanies a state of full health and vigour; especially at times of moderate bodily exertion. 9. The pleasures of novelty: or, the pleasures derived from the gratification of the appetite of curiosity, by the application of new objects to any of the senses.

2. By the pleasures of wealth may be meant those pleasures which a man is apt to derive from the consciousness of possessing any article or articles which stand in the list of instruments of enjoyment or security, and more particularly at the time of his first acquiring them; at which time the pleasure may be styled a pleasure of gain or a pleasure of acquisition: at other times a pleasure of possession.

3. The pleasures of skill, as exercised upon particular objects, are those which accompany the application of such particular instruments of enjoyment to their uses, as cannot be so applied without a greater or less share of difficulty or exertion.

VI. 4. The pleasures of amity, or self-recommendation, are the pleasures that may accompany the persuasion of a man's being in the acquisition or the possession of the good-will of such or such assignable person or persons in particular: or, as the phrase is, of being upon good terms with him or them; and as a fruit of it, of his being in a way to have the benefit of their spontaneous and gratuitous services.

VII. 5. The pleasures of a good name are the pleasures that accompany the persuasion of a man's being in the acquisition or the possession of the good-will of the world about him; that is, of such members of society as he is likely to have concerns with; and as a means of it, either their love or their esteem, or both: and as a fruit of it, of his being in the way to have the benefit of their spontaneous and gratuitous services. These may likewise be called the pleasures of good repute, the pleasures of honour, or the pleasures of the moral sanction.

VIII. 6. The pleasures of power are the pleasures that accompany the persuasion of a man's being in a condition to dispose people, by means of their hopes and fears, to give him the benefit of their services: that is, by the hope of some service, or by the fear of some disservice, that he may be in the way to render them.

7. The pleasures of piety are the pleasures that accompany the belief of a man's being in the acquisition or in possession of the goodwill or favour of the Supreme Being: and as a fruit of it, of his being in a way of enjoying pleasures to be received by God's special appointment, either in this life, or in a life to come. These may also be called the pleasures of religion, the pleasures of a religious disposition, or the pleasures of the religious sanction.

8. The pleasures of benevolence are the pleasures resulting from the view of any pleasures supposed to be possessed by the beings who may be the objects of benevolence; to wit, the sensitive beings we are acquainted with; under which are commonly included, 1. The Supreme Being. 2. Human beings. 3. Other animals. These may also be called the pleasures of good-will, the pleasures of sympathy, or the pleasures of the benevolent or social affections.

XI. 9. The pleasures of malevolence are the pleasures resulting from the view of any pain supposed to be suffered by the beings who may become the objects of malevolence: to wit, 1. Human beings. 2. Other animals. These may also be styled the pleasures of ill-will, the pleasures of the irascible appetite, the pleasures of antipathy, or the pleasures of the malevolent or dissocial affections.

XII. 10. The pleasures of the memory are the pleasures which, after having enjoyed such and such pleasures, or even in some case after having suffered such and such pains, a man will now and then experience, at recollecting them exactly in the order and in the circumstances in which they were actually enjoyed or suffered. These derivative pleasures may of course be distinguished into as many species as there are of original perceptions, from whence they may be copied. They may also be styled pleasures of simple recollection.

XIII. 11. The pleasures of the imagination are the pleasures which may be derived from the contemplation of any such pleasures as may happen to be suggested by the memory, but in a different order, and accompanied by different groups of circumstances. These may accordingly be referred to any one of the three cardinal points of time, present, past, or future. It is evident they may admit of as many distinctions as those of the former class.

XIV. 12. The pleasures of expectation are the pleasures that result from the contemplation of any sort of pleasure, referred to time future, and accompanied with the sentiment of belief. These also may admit of the same distinctions.

XV. 13. The pleasures of association are the pleasures which certain objects or incidents may happen to afford, not of themselves, but merely in virtue of some association they have contracted in the mind with certain objects or incidents which are in themselves pleasurable. Such is the case, for instance, with the pleasure of skill, when afforded by such a set of incidents as compose a game of chess. This derives its pleasurable quality from its association partly with the pleasures of skill, as exercised in the production of incidents

pleasurable of themselves: partly from its association with the pleasures of power. Such is the case also with the pleasure of good luck, when afforded by such incidents as compose the game of hazard, or any other game of chance, when played at for nothing. This derives its pleasurable quality from its association with one of the pleasures of wealth; to wit, with the pleasure of acquiring it.

XVI. 14. Farther on we shall see pains grounded upon pleasures; in like manner may we now see pleasures grounded upon pains. To the catalogue of pleasures may accordingly be added the pleasures of relief: or, the pleasures which a man experiences when, after he has been enduring a pain of any kind for a certain time, it comes to cease, or to abate. These may of course be distinguished into as many species as there are of pains: and may give rise to so many pleasures of memory, of imagination, and of expectation.

XVII. 1. Pains of privation are the pains that may result from the thought of not possessing in the time present any of the several kinds of pleasures. Pains of privation may accordingly be resolved into as many kinds as there are of pleasures to which they may correspond, and from the absence whereof they may be derived.

XVIII. There are three sorts of pains which are only so many modifications of the several pains of privation. When the enjoyment of any particular pleasure happens to be particularly desired, but without any expectation approaching to assurance, the pain of privation which thereupon results takes a particular name, and is called the pain of desire, or of unsatisfied desire.

XIX. Where the enjoyment happens to have been looked for with a degree of expectation approaching to assurance, and that expectation is made suddenly to cease, it is called a pain of disappointment.

XX. A pain of privation takes the name of a pain of regret in two cases: 1. Where it is grounded on the memory of a pleasure, which having been once enjoyed, appears not likely to be enjoyed again: 2. Where it is grounded on the idea of a pleasure, which was never actually

enjoyed, nor perhaps so much as expected, but which might have been enjoyed (it is supposed,) had such or such a contingency happened, which, in fact, did not happen.

XXI. 2. The several pains of the senses seem to be as follows: 1. The pains of hunger and thirst: or the disagreeable sensations produced by the want of suitable substances which need at times to be applied to the alimentary canal. 2. The pains of the taste: or the disagreeable sensations produced by the application of various substances to the palate, and other superior parts of the same canal. 3. The pains of the organ of smell: or the disagreeable sensations produced by the effluvia of various substances when applied to that organ. 4. The pains of the touch: or the disagreeable sensations produced by the application of various substances to the skin. 5. The simple pains of the hearing: or the disagreeable sensations excited in the organ of that sense by various kinds of sounds: independently (as before,) of association. 6. The simple pains of the sight: or the disagreeable sensations if any such there be, that may be excited in the organ of that sense by visible images, independent of the principle of association. 7. The pains resulting from excessive heat or cold, unless these be referable to the touch. 8. The pains of disease: or the acute and uneasy sensations resulting from the several diseases and indispositions to which human nature is liable. 9. The pain of exertion, whether bodily or mental: or the uneasy sensation which is apt to accompany any intense effort, whether of mind or body.

XXII. 3. The pains of awkwardness are the pains which sometimes result from the unsuccessful endeavour to apply any particular instruments of enjoyment or security to their uses, or from the difficulty a man experiences in applying them.

XXIII. 4. The pains of enmity are the pains that may accompany the persuasion of a man's being obnoxious to the ill-will of such or such an assignable person or persons in particular: or, as the phrase is, of being upon ill terms with him or them: and, in consequence, of being obnoxious to certain pains of some sort or other, of which he may be the cause.

XXIV. 5. The pains of an ill-name, are the pains that accompany the persuasion of a man's being obnoxious, or in a way to be obnoxious to the ill-will of the world about him. These may likewise be called the pains of ill-repute, the pains of dishonour, or the pains of the moral sanction.

XXV. 6. The pains of piety are the pains that accompany the belief of a man's being obnoxious to the displeasure of the Supreme Being; and in consequence to certain pains to be inflicted by his especial appointment, either in this life or in a life to come. These may also be called the pains of religion; the pains of a religious disposition; or the pains of the religious sanction. When the belief is looked upon as well-grounded, these pains are commonly called religious terrors; when looked upon as ill-grounded, superstitious terrors.

XXVI. 7. The pains of benevolence are the pains resulting from the view of any pains supposed to be endured by other beings. These may also be called the pains of good-will, of sympathy, or the pains of the benevolent or social affections.

XXVII. 8. The pains of malevolence are the pains resulting from the view of any pleasures supposed to be enjoyed by any beings who happen to be the objects of a man's displeasure. These may also be styled the pains of ill-will, of antipathy, or the pains of the malevolent or dissocial affections.

XXVIII. 9. The pains of the memory may be grounded on every one of the above kinds, as well of pains of privation as of positive pains. These correspond exactly to the pleasures of the memory.

XXIX. 10. The pains of the imagination may also be grounded on any one of the above kinds, as well of pains of privation as of positive pains: in other respects they correspond exactly to the pleasures of the imagination.

XXX. 11. The pains of expectation may be grounded on each one of the above kinds, as well of pains of privation as of positive pains. These may be also termed pains of apprehension.

XXXI. 12. The pains of association correspond exactly to the pleasures of association.

XXXII. Of the above list there are certain pleasures and pains which suppose the existence of some pleasure or pain, of some other person, to which the pleasure or pain of the person in question has regard: such pleasures and pains may be termed extra-regarding. Others do not suppose any such thing: these may be termed self-regarding. The only pleasures and pains of the extra-regarding class are those of benevolence and those of malevolence: all the rest are self-regarding.

XXXIII. Of all these several sorts of pleasures and pains, there is scarce any one which is not liable, on more accounts than one, to come under the consideration of the law. Is an offense committed? It is the tendency which it has to destroy, in such or such persons, some of these pleasures, or to produce some of these pains, that constitutes the mischief of it, and the ground for punishing it. It is the prospect of some of these pleasures, or of security from some of these pains, that constitutes the motive or temptation, it is the attainment of them that constitutes the profit of the offense. Is the offender to be punished? It can be only by the production of one or more of these pains, that the punishment can be inflicted.

## DEMOCRACY IN AMERICA, Volume I

### PART I

#### Introduction

Among the new objects that attracted my attention during my stay in the United States, none struck me more vividly than the equality of conditions. I discovered without difficulty the prodigious influence that this primary fact exercises on the march of society; it gives a certain direction to the public mind, a certain turn to the laws; to those governing, new maxims, and particular habits to the governed.

Soon I recognized that this same fact extends its influence far beyond political mores and laws, and that it has no less dominion over civil society, than over government: it creates opinions, gives birth to sentiments, suggests customs and modifies all that it does not produce.

Therefore, as I studied American society, I saw more and more, in equality of conditions, the generating fact from which each particular fact seemed to derive, and I rediscovered it constantly before me as a central point where all of my observations came together.

Then I turned my thought back toward our hemisphere, and it seemed to me that I perceived something analogous to the spectacle that the New World offered me. I saw equality of conditions that, without having reached its extreme limits as in the United States, approached those limits more each day; and this same democracy that reigned in American societies, appeared to me to advance rapidly toward power in Europe.

From that moment, I conceived the idea of the book you are about to read.

A great democratic revolution is taking place among us; everyone sees it, but not everyone judges it in the same way. Some consider it as something new and, taking it for an accident, they hope still to be able to stop it; while others judge it irresistible, because it seems to them the most continuous, oldest and most permanent fact known in history.

I look back for a moment to what France was seven hundred years ago: I find it divided up among a small number of families who own

the land and govern the inhabitants; at that time, the right to command is passed down with inheritances from generation to generation; men have only a single way to act on one another, force; you discover only a single source of power, landed property.

But then the political power of the clergy becomes established and is soon expanding. The clergy opens its ranks to all, to the poor and to the rich, to the commoner and to the lord; equality begins to penetrate through the Church into the government, and someone who would have vegetated as a serf in eternal slavery takes his place as a priest among nobles and often goes to take a seat above kings.

As society becomes more civilized and more stable with time, the different relationships among men become more complicated and more numerous. The need for civil laws is intensely felt. Then jurists arise; they emerge from the dark precinct of the courts and from the dusty recess of the clerks' offices, and they go to sit in the court of the prince, alongside feudal barons covered with ermine and iron.

Kings ruin themselves in great enterprises; nobles exhaust themselves in private wars; commoners enrich themselves in commerce. The influence of money begins to make itself felt in affairs of State. Trade is a new source of power, and financiers become a political power that is scorned and flattered.

Little by little, enlightenment spreads; the taste for literature and the arts reawakens; then the mind becomes an element of success; knowledge is a means of government; intelligence, a social force; men of letters reach public affairs.

As new roads to achieve power are found, however, we see the value of birth fall. In the XIth century, nobility had an inestimable value; it is purchased in the XIIIth; the first granting of nobility takes place in 1270, and equality is finally introduced into government by aristocracy itself.

During the seven hundred years that have just passed, it sometimes happened that, in order



Alexis-Charles-Henri Clérel de Tocqueville (1805 - 1859)

to struggle against royal authority, or to take power away from their rivals, the nobles gave political power to the people.

Even more often, you saw kings make the lower classes of the State participate in government in order to humble the aristocracy.

In France, kings showed themselves to be the most active and most constant of levelers. When they were ambitious and strong, they worked to raise the people to the level of the nobles, and when they were moderate and weak, they allowed the people to put themselves above kings. The former helped democracy by their talents, the latter by their vices. Louis XI and Louis XIV took care to equalize everything below the throne, and Louis XV himself finally descended into the dust with his court.

As soon as citizens began to own the land in ways other than by feudal tenure, and as soon as personal wealth, once known, could in turn create influence and confer power, no discoveries were made in the arts, no further improvements were introduced into commerce and industry, without also creating as many new elements of equality among men. From this moment, all processes that are found, all needs that are born, all desires that demand to be satisfied, are progress toward universal leveling. The taste for luxury, the love of war, the sway of fashion, the most superficial passions of the human heart as well as the most profound, seem to work in concert to impoverish the rich and to enrich the poor.

From the time when works of the mind became sources of strength and wealth, each development of science, each new element of knowledge, each new idea had to be considered as a germ of power put within reach of the people. Poetry, eloquence, memory, mental graces, fires of the imagination, depth of thought, all these gifts that heaven distributes at random, profited democracy, and even when they were in the possession of democracy's adversaries, they still served its cause by putting into relief the natural grandeur of man; so democracy's conquests spread with those of civilization and enlightenment, and literature was an arsenal open to all, where the weak and the poor came each day to find arms.

When you skim the pages of our history you do not find so to speak any great events that for seven hundred years have not turned to the profit of equality.

The Crusades and the English wars decimate the nobles and divide their lands; the institution of the towns introduces democratic liberty into the feudal monarchy; the discovery of firearms equalizes the villen and the noble on the field of battle; printing offers equal resources to their minds; the post comes to deposit enlightenment at the threshold of the hut of the poor as at the gate of palaces; Protestantism maintains that all men are equally able to find the way to heaven. America, which comes into sight, presents a thousand new paths to fortune and delivers the wealth and power [reserved to kings] to obscure adventurers.

If you examine what is happening in France from the XIth century every fifty years, at the end of each one of these periods, you will not fail to notice that a double revolution has taken place in the state of society. The noble will have slipped on the social ladder, the commoner will have risen; the one descends, the other ascends. Each half-century brings them closer together, and soon they are going to touch.

And this is not only particular to France. In whatever direction we cast our eyes, we notice the same revolution continuing in all of the Christian universe.

For seven hundred years, there is not a single event among Christians that has not turned to the profit of democracy, not a man who has not served its triumph (The clergy by spreading enlightenment and by applying within its bosom the principle of Christian equality, kings by opposing the people to nobles, nobles by opposing the people to kings; writers and the learned by creating intellectual riches for democracy's use; tradesmen by providing unknown resources for democracy's activity; the navigator by finding democracy new worlds).

Everywhere you saw the various incidents in the lives of peoples turn to the profit of democracy; all men aided it by their efforts: those who had in view contributing to its success and those who did not think of serving it; those who fought for it and even those who declared themselves its enemies; all were pushed pell-mell along the same path, and all worked in common, some despite themselves, others without their knowledge, blind instruments in the hands of God.



So the gradual development of equality of conditions (democracy) is a providential fact; it has the principal characteristics of one: it is universal, it is lasting, it escapes every day from human power; all events, like all men, serve its development.

(...)

Then I imagine a society where all, seeing the law as their work, would love it and would submit to it without difficulty; where since the authority of the government is respected as necessary and not as divine, the love that is felt for the head of State would be not a passion, but a reasoned and calm sentiment. Since each person has rights and is assured of preserving his rights, a manly confidence and a kind of reciprocal condescension, as far from pride as from servility, would be established among all classes.

Instructed in their true interests, the people would understand that, in order to take advantage of the good things of society, you must submit to its burdens. The free association of citizens would then be able to replace the individual power of the nobles, and the State would be sheltered from tyranny and from license.

I understand that in a democratic State, constituted in this manner, society will not be immobile; but the movements of the social body will be able to be regulated and progressive; if you meet less brilliance there than within an aristocracy, you will find less misery; pleasures will be less extreme and well-being more general; knowledge not as great and ignorance more rare; sentiments less energetic and habits more mild; there you will notice more vices and fewer crimes.

If there is no enthusiasm and fervor of beliefs, enlightenment and experience will sometimes obtain great sacrifices from citizens; each man, equally weak, will feel an equal need for his fellows; and knowing that he can gain their support only on condition of lending them his help, he will discover without difficulty that for him particular interest merges with the general interest.

The nation taken as a body will be less brilliant, less glorious, less strong perhaps; but the majority of citizens there will enjoy a more prosperous lot, and the people will appear untroubled, not because they despair of being better, but because they know they are well-off.

(...)

### CHAPTER 3

#### Social State of the Anglo-Americans

The social state is ordinarily the result of a fact, sometimes of laws, most often of these two causes together. But once it exists, it can itself be considered the first cause of most of the laws, customs and ideas that regulate the conduct of nations; what it does not produce, it modifies.

So to know the legislation and the mores of a people, it is necessary to begin by studying its social state.

That the Salient Point of the Social State of the Anglo-Americans Is to Be Essentially Democratic

Several important remarks about the social state of the Anglo-Americans could be made, but one dominates all the others.

The social state of the Americans is eminently democratic. It has had this character since the birth of the colonies; it has it even more today.

I said in the preceding chapter that a very great equality reigned among the emigrants who came to settle on the shores of New England. Not even the germ of aristocracy was ever deposited in that part of the Union. No influences except intellectual could ever be established there. The people got used to revering certain names, as symbols of learning and virtue. The voice of certain citizens gained a power over the people that perhaps could have been correctly called aristocratic, if it could have been passed down invariably from father to son.

This happened east of the Hudson; southwest of this river, and as far down as Florida, things were otherwise.

In most of the States situated southwest of the Hudson, great English landholders had come to settle. Aristocratic principles, and with them English laws of inheritance, had been imported. I have shown the reasons that prevented a powerful aristocracy from ever being established in America. But these reasons, though existing southwest of the Hudson, had less power there than east of this river. To the south, one man alone could, with the help of slaves, cultivate a large expanse of land. So in this part of the continent wealthy

landed proprietors were seen; but their influence was not precisely aristocratic, as understood in Europe, because they had no privileges at all, and cultivation by slaves gave them no tenants and therefore no patronage. Nonetheless, south of the Hudson, the great landholders formed a superior class, with its own ideas and tastes and generally concentrating political activity within its ranks. It was a kind of aristocracy not much different from the mass of the people whose passions and interests it easily embraced, exciting neither love nor hate; in sum, weak and not very hardy. It was this class that, in the South, put itself at the head of the insurrection; the American Revolution owed its greatest men to it.

In this period, the entire society was shaken. The people, in whose name the struggle was waged, the people—now a power—conceived the desire to act by themselves; democratic instincts awoke. By breaking the yoke of the home country, the people acquired a taste for all kinds of independence. Little by little, individual influences ceased to make themselves felt; habits as well as laws began to march in unison toward the same end.

But it was the law of inheritance that pushed equality to its last stage.

I am astonished that ancient and modern political writers have not attributed a greater influence on the course of human affairs to the laws of landed inheritance. These laws belong, it is true, to the civil order; but they should be placed at the head of all political institutions, for they have an incredible influence on the social state of peoples, political laws being just the expression of the social state. In addition, the laws of inheritance have a sure and uniform way of operating on society; in a sense they lay hold of generations before their birth. Through them, man is armed with an almost divine power over the future of his fellows. The law-maker regulates the inheritance of citizens once, and he remains at rest for centuries: his work put in motion, he can keep his hands off; the machine acts on its own power, and moves as if self-directed toward an end set in advance.

Constituted in a certain way, the law of inheritance reunites, concentrates, gathers property and, soon after, power, around some head; in a way it makes aristocracy spring from

the soil. Driven by other principles and set along another path, its action is even more rapid; it divides, shares, disseminates property and power. Sometimes people are then frightened by the rapidity of its march. Despairing of stopping its movement, they seek at least to create difficulties and obstacles before it; they want to counterbalance its action with opposing efforts; useless exertions! It crushes or sends flying into pieces all that gets in its way; it constantly rises and falls on the earth until nothing is left in sight but a shifting and intangible dust on which democracy takes its seat.

When the law of inheritance allows and, even more, requires the equal division of the father's property among all the children, its effects are of two sorts; they should be carefully distinguished, even though they lead to the same end.

Due to the law of inheritance, the death of each owner leads to a revolution in property; not only do the holdings change masters, but so to speak, they change nature; they are constantly split into smaller portions.

That is the direct and, in a sense, the material effect of the law. So in countries where legislation establishes equal division, property and particularly territorial fortunes necessarily have a permanent tendency to grow smaller. Nonetheless, if the law were left to itself, the effects of this legislation would make themselves felt only over time. Because as long as the family includes not more than two children (and the average for families in a populated country like France, we are told, is only three), these children, sharing the wealth of their father and their mother, will be no less wealthy than each parent individually.

But the law of equal division exerts its influence not on the fate of property alone; it acts on the very soul of the proprietors, and calls their passions to its aid. These indirect effects rapidly destroy great fortunes and, above all, great estates.

Among peoples for whom the inheritance law is based on the right of primogeniture, landed estates most often pass from generation to generation without being divided. That causes family spirit to be, in a way, embodied in the land. The family represents the land; the land represents the family; the land perpetuates its name, origin, glory, power and virtues. It is an undying witness

to the past and a precious guarantee of life to come.

When the inheritance law establishes equal division, it destroys the intimate connection that existed between family spirit and keeping the land; the land ceases to represent the family, for the land, inescapably divided after one or two generations, clearly must shrink continually and disappear entirely in the end. The sons of a great landed proprietor, if they are few, or if fortune favors them, can maintain the hope of not being poorer than their progenitor, but not of owning the same lands as he; their wealth will necessarily consist of other elements than his.

Now, from the moment you take away from landed proprietors any great interest—arising from sentiment, memory, pride, or ambition—in keeping the land, you can be sure that sooner or later they will sell it. They have a great pecuniary interest in selling, since movable assets produce more income than other assets and lend themselves much more easily to satisfying the passions of the moment.

Once divided, great landed estates are never reassembled; for the small landholder gains proportionately more revenue from his field than the large landholder; so he sells it at a much higher price than the large landholder. Thus the economic calculations that brought a rich man to sell vast properties, will prevent him, with all the more reason, from buying small properties in order to reassemble large estates.

What is called family spirit is often based on an illusion of individual egoism. A person seeks to perpetuate and, in a way, to immortalize himself in his great-nephews. Where family spirit ends, individual egoism reverts to its true inclinations. Since the family no longer enters the mind except as something vague, indeterminate, and uncertain, each man concentrates on present convenience; he considers the establishment of the generation immediately following, and nothing more.

So a person does not try to perpetuate his family, or at least he tries to perpetuate it by means other than landed property.

Thus, not only does the inheritance law make it difficult for families to keep the same estates intact, but also it removes the desire to try and leads families, in a way, to cooperate in their own ruin.

The law of equal division proceeds in two ways: by acting on the thing, it acts on the man; by acting on the man, it affects the thing.

In these two ways it succeeds in profoundly attacking landed property and in making families as well as fortunes rapidly disappear.

Surely it is not up to us, the French of the nineteenth century, daily witnesses to the political and social changes that the inheritance law brings about, to question its power. Each day we see it constantly move back and forth over our soil, toppling in its path the walls of our dwellings and destroying the hedges of our fields. But if the inheritance law has already accomplished much among us, much still remains for it to do. Our memories, opinions, and habits present it with powerful obstacles.

In the United States, its work of destruction is nearly finished. That is where its principal results can be studied.

English legislation on the transmission of property was abolished in nearly all the states at the time of the Revolution.

The law of entail was modified so as to interfere only imperceptibly with the free circulation of property.

The first generation disappeared; landed estates began to divide. As time went by, the movement became more and more rapid [as a stone thrown from the top of a tower accelerates as it moves through space]. Today, when hardly sixty years have gone by, the appearance of society is already unrecognizable; the families of the great landed proprietors are almost entirely engulfed by the common mass. In the state of New York, which had a very large number of such families, two barely stay afloat above the abyss ready to swallow them. Today, the sons of these opulent citizens are businessmen, lawyers, doctors. Most have fallen into the most profound obscurity. The last trace of hereditary rank and distinction is destroyed; the law of inheritance has done its leveling everywhere.

It is not that there are no rich in the United States as there are elsewhere; I do not even know of a country where the love of money holds a greater place in the human heart and where a deeper contempt is professed for the theory of the permanent equality of property. But wealth circulates there with incredible rapidity,

and experience teaches that it is rare to see two generations reap the rewards of wealth.

This picture, however colored you think it is, still gives only an incomplete idea of what is happening in the new states of the West and Southwest.

At the end of the last century, hardy adventurers began to penetrate the valleys of the Mississippi. This was like a new discovery of America: soon the bulk of emigration went there; you saw unknown societies suddenly emerge from the wilderness. States, whose names did not even exist a few years before, took a place within the American Union. In the West democracy can be observed carried to its extreme limit. In these states, in a way improvised by chance, the inhabitants arrived but yesterday on the soil they occupy. They scarcely know each other, and each one is unaware of the history of his closest neighbor. So in this part of the American continent, the population escapes not only from the influence of great names and great wealth, but also from the natural aristocracy that arises from enlightenment and virtue. There, no one exercises the power that men grant out of respect for an entire life spent in doing good before their eyes. The new states of the West already have inhabitants; society still does not exist.

But not only fortunes are equal in America; to a certain degree, equality extends to minds themselves.

I do not think there is any country in the world where, in proportion to the population, there exist so small a number of ignorant and fewer learned men than in America.

There primary education is available to every one; higher education is hardly available to anyone.

This is easily understood and is, so to speak, the necessary result of what we advanced above.

Nearly all Americans live comfortably; so they can easily gain the primary elements of human knowledge.

In America, there are few rich nearly all Americans need to have an occupation. Now, every occupation requires an apprenticeship. So Americans can devote only the first years of life to general cultivation of the mind; at age fifteen, they begin a career; most often, therefore, their

education concludes when ours begins. If pursued further, it is directed only toward a specialized and lucrative field; they study a field of knowledge in the way they prepare for a trade; and they take only the applications recognized to have immediate utility.

In America, most of the rich began by being poor; nearly all the men of leisure were busy men in their youth. The result is that when they could have the taste for study, they do not have the time to devote themselves to it; and when they have gained the time, they no longer have the taste.

So in America no class exists that honors intellectual work and in which the penchant for intellectual pleasures is handed down with affluence and hereditary leisure.

Both the will and the power to devote oneself to this work are therefore missing.

In America a certain middling level of human knowledge is established. All minds have approached it; some by rising, others by falling.

So you meet a great multitude of individuals who have about the same number of notions in matters of religion, history, the sciences, political economy, legislation, and government.

Intellectual inequality comes directly from God, and man cannot prevent it from always reappearing.

But it follows, at least from what we have just said, that minds, while still remaining unequal as the Creator intended, find equal means at their disposal. Thus, today in America, the aristocratic element, always feeble since its birth, is, if not destroyed, at least weakened further; so it is difficult to assign it any influence whatsoever in the course of public affairs.

Time, events, and the laws have, on the contrary, made the democratic element not only preponderant but also, so to speak, unique. No family or group influence can be seen; often not even an individual influence, no matter how ephemeral, can be found.

So America presents, in its social state, the strangest phenomenon. There, men appear more equal in fortune and in mind or, in other words, more equal in strength than they are in any other country in the world and have been in any century that history remembers.

Political Consequences of the Social State of the Anglo-Americans

The political consequences of such a social state are easy to deduce.

It is impossible to think that, in the end, equality would not penetrate the political world as it does elsewhere. You cannot imagine men, equal in all other ways, forever unequal to each other on a single point; so in time they will become equal in all ways.

Now I know only two ways to have equality rule in the political world: rights must either be given to each citizen or given to no one [and apart from the government of the United States I see nothing more democratic than the empire of the great lord].

For peoples who have arrived at the same social state as the Anglo-Americans, it is therefore very difficult to see a middle course between the sovereignty of all [v: of the people] and the absolute power of one man [v: of a king].

We must not hide from the fact that the social state I have just described lends itself almost as easily to the one as to the other of these two consequences.

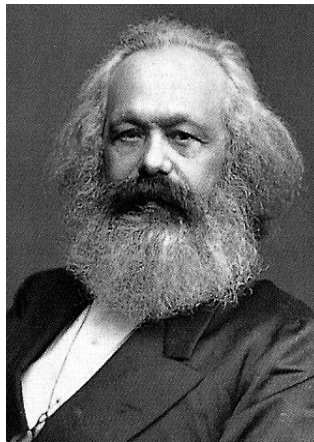
There is in fact a manly and legitimate passion for equality that incites men to want to be strong and esteemed. This passion tends to elevate the small to the rank of the great. But in the human heart a depraved taste for equality is also found that leads the weak to want to bring the strong down to their level and that reduces men to preferring equality in servitude to inequality in liberty. Not that peoples whose social state is democratic naturally scorn liberty; on the contrary, they have an instinctive taste for it. But liberty is not the principal and constant object of their desire; what they love with undying love is equality; they rush toward liberty by rapid impulses and sudden efforts, and if they miss the goal, they resign themselves; but without equality nothing can satisfy them, and rather than lose it, they would agree to perish.

On the other hand, when citizens are all more or less equal, it becomes difficult for them to defend their independence against the aggressions

of power. Since none among them is then strong enough to struggle alone with any advantage, it is only the combination of the strength of all that can guarantee liberty. Now, such a combination is not always found.

Peoples can therefore draw two great political consequences from the same social state; these consequences differ prodigiously, but they both arise from the same fact.

The first to be subjected to this fearful alternative that I have just described, the Anglo-Americans have been fortunate enough to escape absolute power. Circumstances, origin, enlightenment, and above all, mores have allowed them to establish and to maintain the sovereignty of the people.



Karl Heinrich Marx (1818 - 1883)

## CAPITAL, Volume I

### CHAPTER THIRTY-THREE The Modern Theory of Colonisation

Political economy confuses on principle two very different kinds of private property, of which one rests on the producers' own labour, the other on the employment of the labour of others. It forgets that the latter not only is the direct antithesis of the former, but absolutely grows on its tomb only. In Western Europe, the home of Political Economy, the process of primitive accumulation is more or less accomplished. Here the capitalist regime has either directly conquered the whole domain of national production, or, where economic conditions are less developed, it, at least, indirectly controls those strata of society which, though belonging to the antiquated mode of production, continue to exist side by side with it in gradual decay. To this ready-made world of capital, the political economist applies the notions of law and of property inherited from a pre-capitalistic world with all the more anxious zeal and all the greaterunction, the more loudly the facts cry out in the face of his ideology. It is otherwise in the colonies. There the capitalist regime everywhere comes into collision with the resistance of the producer, who, as owner of his own conditions of labour, employs that labour to enrich himself, instead of the capitalist. The contradiction of these two diametrically opposed economic systems, manifest itself here practically in a struggle between them. Where the capitalist has at his back the power of the mother-country, he tries to clear out of his way by force the modes of production and appropriation based on the independent labour of the producer. The same interest, which compels the sycophant of capital, the political economist, in the mother-country, to proclaim the theoretical identity of the capitalist mode of production with its contrary, that same interest compels him in the colonies to make a clean breast of it, and to proclaim aloud the antagonism of the two modes of production. To this end, he proves how the development of the social productive power of labour, co-operation, division of labour, use of machinery on a large scale, &c., are impossible without the expropriation of the labourers, and

the corresponding transformation of their means of production into capital. In the interest of the so-called national wealth, he seeks for artificial means to ensure the poverty of the people. Here his apologetic armor crumbles off, bit by bit, like rotten touchwood. It is the great merit of E.G. Wakefield to have discovered, not anything new about the Colonies [2], but to have discovered in the Colonies the truth as to the conditions of capitalist production in the mother country. As the system of protection at its origin [3] attempted to manufacture capitalists artificially in the mother-country, so Wakefield's colonization theory, which England tried for a time to enforce by Acts of Parliament, attempted to effect the manufacture of wage-workers in the Colonies. This he calls "systematic colonization."

First of all, Wakefield discovered that in the Colonies, property in money, means of subsistence, machines, and other means of production, does not as yet stamp a man as a capitalist if there be wanting the correlative — the wage-worker, the other man who is compelled to sell himself of his own free will. He discovered that capital is not a thing, but a social relation between persons, established by the instrumentality of things. [4] Mr. Peel, he moans, took with him from England to Swan River, West Australia, means of subsistence and of production to the amount of £50,000. Mr. Peel had the foresight to bring with him, besides, 300 persons of the working class, men, women, and children. Once arrived at his destination, "Mr. Peel was left without a servant to make his bed or fetch him water from the river." [5] Unhappy Mr. Peel who provided for everything except the export of English modes of production to Swan River!

For the understanding of the following discoveries of Wakefield, two preliminary remarks: We know that the means of production and subsistence, while they remain the property of the immediate producer, are not capital. They become capital only under circumstances

in which they serve at the same time as means of exploitation and subjection of the labourer. But this capitalist soul of theirs is so intimately wedded, in the head of the political economist, to their material substance, that he christens them capital under all circumstances, even when they are its exact opposite. Thus is it with Wakefield. Further: the splitting up of the means of production into the individual property of many independent labourers, working on their own account, he calls equal division of capital. It is with the political economist as with the feudal jurist. The latter stuck on to pure monetary relations the labels supplied by feudal law.

"If," says Wakefield, "all members of the society are supposed to possess equal portions of capital... no man would have a motive for accumulating more capital than he could use with his own hands. This is to some extent the case in new American settlements, where a passion for owning land prevents the existence of a class of labourers for hire." [6] So long, therefore, as the labourer can accumulate for himself — and this he can do so long as he remains possessor of his means of production — capitalist accumulation and the capitalistic mode of production are impossible. The class of wage labourers, essential to these, is wanting. How, then, in old Europe, was the expropriation of the labourer from his conditions of labour, i.e., the co-existence of capital and wage labour, brought about? By a social contract of a quite original kind. "Mankind have adopted a... simple contrivance for promoting the accumulation of capital," which, of course, since the time of Adam, floated in their imagination, floated in their imagination as the sole and final end of their existence: "they have divided themselves into owners of capital and owners of labour.... The division was the result of concert and combination." [7] In one word: the mass of mankind expropriated itself in honor of the "accumulation of capital." Now, one would think that this instinct of self-denying fanaticism would give itself full fling especially in the Colonies, where alone exist the men and conditions that could turn a social contract from a dream to a reality. But why, then, should "systematic colonization" be called in to replace its opposite, spontaneous, unregulated colonization?

But - but - "In the Northern States of the American Union; it may be doubted whether so many as a tenth of the people would fall under the description of hired labourers... In England... the labouring class compose the bulk of the people." [8] Nay, the impulse to self-expropriation on the part of labouring humanity for the glory of capital, exists so little that slavery, according to Wakefield himself, is the sole natural basis of Colonial wealth. His systematic colonization is a mere pis aller, since he unfortunately has to do with free men, not with slaves. "The first Spanish settlers in Saint Domingo did not obtain labourers from Spain. But, without labourers, their capital must have perished, or at least, must soon have been diminished to that small amount which each individual could employ with his own hands. This has actually occurred in the last Colony founded by England — the Swan River Settlement — where a great mass of capital, of seeds, implements, and cattle, has perished for want of labourers to use it, and where no settler has preserved much more capital than he can employ with his own hands." [9]

We have seen that the expropriation of the mass of the people from the soil forms the basis of the capitalist mode of production. The essence of a free colony, on the contrary, consists in this — that the bulk of the soil is still public property, and every settler on it therefore can turn part of it into his private property and individual means of production, without hindering the later settlers in the same operation.[10] This is the secret both of the prosperity of the colonies and of their inveterate vice — opposition to the establishment of capital. "Where land is very cheap and all men are free, where every one who so pleases can easily obtain a piece of land for himself, not only is labour very dear, as respects the labourer's share of the produce, but the difficulty is to obtain combined labour at any price." [11]

As in the colonies the separation of the labourer from the conditions of labour and their root, the soil, does not exist, or only sporadically, or on too limited a scale, so neither does the separation of agriculture from industry exist, nor the destruction of the household industry of the peasantry. Whence then is to come the internal



market for capital? "No part of the population of America is exclusively agricultural, excepting slaves and their employers who combine capital and labour in particular works. Free Americans, who cultivate the soil, follow many other occupations. Some portion of the furniture and tools which they use is commonly made by themselves. They frequently build their own houses, and carry to market, at whatever distance, the produce of their own industry. They are spinners and weavers; they make soap and candles, as well as, in many cases, shoes and clothes for their own use. In America the cultivation of land is often the secondary pursuit of a blacksmith, a miller or a shopkeeper." [12] With such queer people as these, where is the "field of abstinence" for the capitalists?

The great beauty of capitalist production consists in this — that it not only constantly reproduces the wage-worker as wage-worker, but produces always, in production to the accumulation of capital, a relative surplus-population of wage-workers. Thus the law of supply and demand of labour is kept in the right rut, the oscillation of wages is penned within limits satisfactory to capitalist exploitation, and lastly, the social dependence of the labourer on the capitalist, that indispensable requisite, is secured; an unmistakable relation of dependence, which the smug political economist, at home, in the mother-country, can transmogrify into one of free contract between buyer and seller, between equally independent owners of commodities, the owner of the commodity capital and the owner of the commodity labour. But in the colonies, this pretty fancy is torn asunder. The absolute population here increases much more quickly than in the mother-country, because many labourers enter this world as ready-made adults, and yet the labour-market is always understocked. The law of supply and demand of labour falls to pieces. On the one hand, the old world constantly throws in capital, thirsting after exploitation and "abstinence"; on the other, the regular reproduction of the wage labourer as wage labourer comes into collision with impediments the most impertinent and in part invincible. What becomes of the production of wage labourers into independent producers, who work for themselves instead of for capital, and enrich themselves

instead of the capitalist gentry, reacts in its turn very perversely on the conditions of the labour-market. Not only does the degree of exploitation of the wage labourer remain indecently low. The wage labourer loses into the bargain, along with the relation of dependence, also the sentiment of dependence on the abstemious capitalist. Hence all the inconveniences that our E. G. Wakefield pictures so doughtily, so eloquently, so pathetically. The supply of wage labour, he complains, is neither constant, nor regular, nor sufficient. "The supply of labour is always not only small but uncertain." [13] "Though the produce divided between the capitalist and the labourer be large, the labourer takes so great a share that he soon becomes a capitalist.... Few, even those whose lives are unusually long, can accumulate great masses of wealth." [14] The labourers most distinctly decline to allow the capitalist to abstain from the payment of the greater part of their labour. It avails him nothing, if he is so cunning as to import from Europe, with his own capital, his own wage-workers. They soon "cease... to be labourers for hire; they... become independent landowners, if not competitors with their former masters in the labour-market." [15] Think of the horror! The excellent capitalist has imported bodily from Europe, with his own good money, his own competitors! The end of the world has come! No wonder Wakefield laments the absence of all dependence and of all sentiment of dependence on the part of the wage-workers in the colonies. On account of the high wages, says his disciple, Merivale, there is in the colonies "the urgent desire for cheaper and more subservient labourers — for a class to whom the capitalist might dictate terms, instead of being dictated to by them.... In ancient civilized countries the labourer, though free, is by a law of Nature dependent on capitalists; in colonies this dependence must be created by artificial means." [16]

What is now, according to Wakefield, the consequence of this unfortunate state of things in the colonies? A "barbarising tendency of dispersion" of producers and national wealth. [17] The parcelling-out of the means of production among innumerable owners, working on their own account, annihilates, along with the centralization of capital, all the foundation of combined labour.

Every long-winded undertaking, extending over several years and demanding outlay of fixed capital, is prevented from being carried out. In Europe, capital invests without hesitating a moment, for the working class constitutes its living appurtenance, always in excess, always at disposal. But in the colonies! Wakefield tells and extremely doleful anecdote. He was talking with some capitalists of Canada and the state of New York, where the immigrant wave often becomes stagnant and deposits a sediment of “supernumerary” labourers. “Our capital,” says one of the characters in the melodrama, “was ready for many operations which require a considerable period of time for their completion; but we could not begin such operations with labour which, we knew, would soon leave us. If we had been sure of retaining the labour of such emigrants, we should have been glad to have engaged it at once, and for a high price: and we should have engaged it, even though we had been sure it would leave us, provided we had been sure of a fresh supply whenever we might need it.” [18]

After Wakefield has constructed the English capitalist agriculture and its “combined” labour with the scattered cultivation of American peasants, he unwittingly gives us a glimpse at the reverse of the medal. He depicts the mass of the American people as well-to-do, independent, enterprising, and comparatively cultured, whilst “the English agricultural labourer is miserable wretch, a pauper.... In what country, except North America and some new colonies, do the wages of free labour employed in agriculture much exceed a bare subsistence for the labourer? ... Undoubtedly, farm-horses in England, being a valuable property, are better fed than English peasants.” [19] But, never mind, national wealth is, once again, by its very nature, identical with misery of the people.

How, then, to heal the anti-capitalistic cancer of the colonies? If men were willing, at a blow, to turn all the soil from public into private property, they would destroy certainly the root of the evil, but also — the colonies. The trick is how to kill two birds with one stone. Let the Government put upon the virgin soil an artificial price, independent of the law of supply and

demand, a price that compels the immigrant to work a long time for wages before he can earn enough money to buy land, and turn himself into an independent peasant.[20] The fund resulting from the sale of land at a price relatively prohibitory for the wage-workers, this fund of money extorted from the wages of labour by violation of the sacred law of supply and demand, the Government is to employ, on the other hand, in proportion as it grows; to import have-nothings from Europe into the colonies, and thus keep the wage labour market full for the capitalists. Under these circumstances, tout sera pour le mieux dans le meilleur des mondes possibles. This is the great secret of “systematic colonization.” By this plan, Wakefield cries in triumph, “the supply of labour must be constant and regular, because, first, as no labourer would be able to procure land until he had worked for money, all immigrant labourers, working for a time for wages and in combination, would produce capital for the employment of more labourers; secondly, because every labourer who left off working for wages and became a landowner would, by purchasing land, provide a fund for bringing fresh labour to the colony.” [21] The price of the soil imposed by the State must, of course, be a “sufficient price” — i.e., so high “as to prevent the labourers from becoming independent landowners until others had followed to take their place.” [22] This “sufficient price for the land” is nothing but a euphemistic circumlocution for the ransom which the labourer pays to the capitalist for leave to retire from the wage labour market to the land. First, he must create for the capitalist “capital,” with which the latter may be able to exploit more labourers; then he must place, at his own expense, a locum tenens [placeholder] on the labour market, whom the Government forwards across the sea for the benefit of his old master, the capitalist.

It is very characteristic that the English Government for years practised this method of “primitive accumulation” prescribed by Mr. Wakefield expressly for the use of the colonies. The fiasco was, of course, as complete as that of Sir Robert Peel’s Bank Act. The stream of emigration was only diverted from the English colonies to the United States. Meanwhile, the advance of capitalistic production in Europe, accompanied

by increasing Government pressure, has rendered Wakefield's recipe superfluous. On the one hand, the enormous and ceaseless stream of men, year after year driven upon America, leaves behind a stationary sediment in the east of the United States, the wave of immigration from Europe throwing men on the labour-market there more rapidly than the wave of emigration westwards can wash them away. On the other hand, the American Civil War brought in its train a colossal national debt, and, with it, pressure of taxes, the rise of the vilest financial aristocracy, the squandering of a huge part of the public land on speculative companies for the exploitation of railways, mines, &c., in brief, the most rapid centralization of capital. The great republic has, therefore, ceased to be the promised land for emigrant labourers. Capitalistic production advances there with giant strides, even though the lowering of wages and the dependence of the wage-worker are yet far from being brought down to the normal European level. The shameless lavishing of uncultivated colonial land on aristocrats and capitalists by the Government, so loudly denounced even by Wakefield, has produced, especially in Australia

[23], in conjunction with the stream of men that the gold diggings attract, and with the competition that the importation of English-commodities causes even to the smallest artisan, an ample "relative surplus labouring population," so that almost every mail brings the Job's news of a "glut of the Australia labour-market," and the prostitution in some places flourishes as wantonly as in the London Haymarket.

However, we are not concerned here with the conditions of the colonies. The only thing that interests us is the secret discovered in the new world by the Political Economy of the old world, and proclaimed on the housetops: that the capitalist mode of production and accumulation, and therefore capitalist private property, have for their fundamental condition the annihilation of self-earned private property; in other words, the expropriation of the labourer.



Pierre-Joseph Proudhon (1809 - 1865)

## WHAT IS PROPERTY?

### CHAPTER I

Method Pursued in this Work. — The Idea of a Revolution

If I were asked to answer the following question: What is slavery? and I should answer in one word, It is murder, my meaning would be understood at once. No extended argument would be required to show that the power to take from a man his thought, his will, his personality, is a power of life and death; and that to enslave a man is to kill him. Why, then, to this other question: What is property! may I not likewise answer, It is robbery, without the certainty of being misunderstood; the second proposition being no other than a transformation of the first?

I undertake to discuss the vital principle of our government and our institutions, property: I am in my right. I may be mistaken in the conclusion which shall result from my investigations: I am in my right. I think best to place the last thought of my book first: still am I in my right.

Such an author teaches that property is a civil right, born of occupation and sanctioned by law; another maintains that it is a natural right, originating in labor, — and both of these doctrines, totally opposed as they may seem, are encouraged and applauded. I contend that neither labor, nor occupation, nor law, can create property; that it is an effect without a cause: am I censurable?

But murmurs arise!

Property is robbery! That is the war-cry of '93! That is the signal of revolutions!

Reader, calm yourself: I am no agent of discord, no firebrand of sedition. I anticipate history by a few days; I disclose a truth whose development we may try in vain to arrest; I write the preamble of our future constitution. This proposition which seems to you blasphemous — property is robbery — would, if our prejudices allowed us to consider it, be recognized as the lightning-rod to shield us from the coming thunderbolt; but too many interests stand in the way! ... Alas! philosophy will not change the course of events: destiny will fulfill itself regardless of prophecy. Besides, must not justice be done and our education be finished?

Property is robbery! ... What a revolution in human ideas! Proprietor and robber have been at all times expressions as contradictory as the beings whom they designate are hostile; all languages have perpetuated this opposition. On what authority, then, do you venture to attack universal consent, and give the lie to the human race? Who are you, that you should question the judgment of the nations and the ages?

Of what consequence to you, reader, is my obscure individuality? I live, like you, in a century in which reason submits only to fact and to evidence. My name, like yours, is truth-seeker. My mission is written in these words of the law: Speak without hatred and without fear; tell that which thou knowest! The work of our race is to build the temple of science, and this science includes man and Nature. Now, truth reveals itself to all; to-day to Newton and Pascal, tomorrow to the herdsman in the valley and the journeyman in the shop. Each one contributes his stone to the edifice; and, his task accomplished, disappears. Eternity precedes us, eternity follows us: between two infinities, of what account is one poor mortal that the century should inquire about him?

Disregard then, reader, my title and my character, and attend only to my arguments. It is in accordance with universal consent that I undertake to correct universal error; from the opinion of the human race I appeal to its faith. Have the courage to follow me; and, if your will is untrammelled, if your conscience is free, if your mind can unite two propositions and deduce a third therefrom, my ideas will inevitably become yours. In beginning by giving you my last word, it was my purpose to warn you, not to defy you; for I am certain that, if you read me, you will be compelled to assent. The things of which I am to speak are so simple and clear that you will be astonished at not having perceived them before, and you will say: "I have neglected to think." Others offer you the spectacle of genius wresting Nature's secrets from her, and unfolding before you her sublime messages; you will find here only a series of experiments upon justice and right a

sort of verification of the weights and measures of your conscience. The operations shall be conducted under your very eyes; and you shall weigh the result.

Nevertheless, I build no system. I ask an end to privilege, the abolition of slavery, equality of rights, and the reign of law. Justice, nothing else; that is the alpha and omega of my argument: to others I leave the business of governing the world.

(...)

When our ideas on any subject, material, intellectual, or social, undergo a thorough change in consequence of new observations, I call that movement of the mind revolution. If the ideas are simply extended or modified, there is only progress. Thus the system of Ptolemy was a step in astronomical progress, that of Copernicus was a revolution. So, in 1789, there was struggle and progress; revolution there was none. An examination of the reforms which were attempted proves this.

The nation, so long a victim of monarchical selfishness, thought to deliver itself for ever by declaring that it alone was sovereign. But what was monarchy? The sovereignty of one man. What is democracy? The sovereignty of the nation, or, rather, of the national majority. But it is, in both cases, the sovereignty of man instead of the sovereignty of the law, the sovereignty of the will instead of the sovereignty of the reason; in one word, the passions instead of justice. Undoubtedly, when a nation passes from the monarchical to the democratic state, there is progress, because in multiplying the sovereigns we increase the opportunities of the reason to substitute itself for the will; but in reality there is no revolution in the government, since the principle remains the same. Now, we have the proof to-day that, with the most perfect democracy, we cannot be free.

Nor is that all. The nation-king cannot exercise its sovereignty itself; it is obliged to delegate it to agents: this is constantly reiterated by those who seek to win its favor. Be these agents five, ten, one hundred, or a thousand, of what consequence is the number; and what matters the name? It is always the government of man, the rule of will and caprice. I ask what this pretended

revolution has revolutionized?

We know, too, how this sovereignty was exercised; first by the Convention, then by the Directory, afterwards confiscated by the Consul. As for the Emperor, the strong man so much adored and mourned by the nation, he never wanted to be dependent on it; but, as if intending to set its sovereignty at defiance, he dared to demand its suffrage: that is, its abdication, the abdication of this inalienable sovereignty; and he obtained it.

But what is sovereignty? It is, they say, the power to make laws. Another absurdity, a relic of despotism. The nation had long seen kings issuing their commands in this form: for such is our pleasure; it wished to taste in its turn the pleasure of making laws. For fifty years it has brought them forth by myriads; always, be it understood, through the agency of representatives. The play is far from ended.

The definition of sovereignty was derived from the definition of the law. The law, they said, is the expression of the will of the sovereign: then, under a monarchy, the law is the expression of the will of the king; in a republic, the law is the expression of the will of the people. Aside from the difference in the number of wills, the two systems are exactly identical: both share the same error, namely, that the law is the expression of a will; it ought to be the expression of a fact. Moreover they followed good leaders: they took the citizen of Geneva for their prophet, and the contrat social for their Koran.

Bias and prejudice are apparent in all the phrases of the new legislators. The nation had suffered from a multitude of exclusions and privileges; its representatives issued the following declaration: All men are equal by nature and before the law; an ambiguous and redundant declaration. Men are equal by nature: does that mean that they are equal in size, beauty, talents, and virtue? No; they meant, then, political and civil equality. Then it would have been sufficient to have said: All men are equal before the law. "Sovereignty," according to Toullier, "is human omnipotence." A materialistic definition: if sovereignty is any thing, it is a right not a force or a faculty. And what is human omnipotence?

But what is equality before the law? Neither the constitution of 1790, nor that of '93,

nor the granted charter, nor the accepted charter, have defined it accurately. All imply an inequality in fortune and station incompatible with even a shadow of equality in rights. In this respect it may be said that all our constitutions have been faithful expressions of the popular will: I am going, to prove it.

Formerly the people were excluded from civil and military offices; it was considered a wonder when the following high-sounding article was inserted in the Declaration of Rights: "All citizens are equally eligible to office; free nations know no qualifications in their choice of officers save virtues and talents."

They certainly ought to have admired so beautiful an idea: they admired a piece of nonsense. Why! the sovereign people, legislators, and reformers, see in public offices, to speak plainly, only opportunities for pecuniary advancement. And, because it regards them as a source of profit, it decrees the eligibility of citizens. For of what use would this precaution be, if there were nothing to gain by it? No one would think of ordaining that none but astronomers and geographers should be pilots, nor of prohibiting stutters from acting at the theatre and the opera. The nation was still aping the kings: like them it wished to award the lucrative positions to its friends and flatterers. Unfortunately, and this last feature completes the resemblance, the nation did not control the list of livings; that was in the hands of its agents and representatives. They, on the other hand, took care not to thwart the will of their gracious sovereign.

This edifying article of the Declaration of Rights, retained in the charters of 1814 and 1830, implies several kinds of civil inequality; that is, of inequality before the law: inequality of station, since the public functions are sought only for the consideration and emoluments which they bring; inequality of wealth, since, if it had been desired to equalize fortunes, public service would have been regarded as a duty, not as a reward; inequality of privilege, the law not stating what it means by talents and virtues. Under the empire, virtue and talent consisted simply in military bravery and devotion to the emperor; that was shown when Napoleon created his nobility, and attempted to connect it with the ancients. Today, the man who pays taxes to the amount of

two hundred francs is virtuous; the talented man is the honest pickpocket: such truths as these are accounted trivial.

The people finally legalized property. God forgive them, for they knew not what they did! For fifty years they have suffered for their miserable folly. But how came the people, whose voice, they tell us, is the voice of God, and whose conscience is infallible, — how came the people to err? How happens it that, when seeking liberty and equality, they fell back into privilege and slavery? Always through copying the ancient régime.

Formerly, the nobility and the clergy contributed towards the expenses of the State only by voluntary aid and gratuitous gift; their property could not be seized even for debt, — while the plebeian, overwhelmed by taxes and statute-labor, was continually tormented, now by the king's tax-gatherers, now by those of the nobles and clergy. He whose possessions were subject to mortmain could neither bequeath nor inherit property; he was treated like the animals, whose services and offspring belong to their master by right of accession. The people wanted the conditions of ownership to be alike for all; they thought that every one should enjoy and freely dispose of his possessions his income and the fruit of his labor and industry. The people did not invent property; but as they had not the same privileges in regard to it, which the nobles and clergy possessed, they decreed that the right should be exercised by all under the same conditions. The more obnoxious forms of property — statute-labor, mortmain, *maitrise*, and exclusion from public office — have disappeared; the conditions of its enjoyment have been modified: the principle still remains the same. There has been progress in the regulation of the right; there has been no revolution.

These, then, are the three fundamental principles of modern society, established one after another by the movements of 1789 and 1830: 1. Sovereignty of the human will; in short, despotism. 2. Inequality of wealth and rank. 3. Property — above justice, always invoked as the guardian angel of sovereigns, nobles, and proprietors; justice, the general, primitive, categorical law of all society.

We must ascertain whether the ideas of despotism, civil inequality and property, are in harmony with the primitive notion of justice, and

necessarily follow from it, — assuming various forms according to the condition, position, and relation of persons; or whether they are not rather the illegitimate result of a confusion of different things, a fatal association of ideas. And since justice deals especially with the questions of government, the condition of persons, and the possession of things, we must ascertain under what conditions, judging by universal opinion and the progress of the human mind, government is just, the condition of citizens is just, and the possession of things is just; then, striking out every thing which fails to meet these conditions, the result will at once tell us what legitimate government is, what the legitimate condition of citizens is, and what the legitimate possession of things is; and finally, as the last result of the analysis, what justice is.

Is the authority of man over man just?

Everybody answers, "No; the authority of man is only the authority of the law, which ought to be justice and truth." The private will counts for nothing in government, which consists, first, in discovering truth and justice in order to make the law; and, second, in superintending the execution of this law. I do not now inquire whether our constitutional form of government satisfies these conditions; whether, for example, the will of the ministry never influences the declaration and interpretation of the law; or whether our deputies, in their debates, are more intent on conquering by argument than by force of numbers: it is enough for me that my definition of a good government is allowed to be correct. This idea is exact. Yet we see that nothing seems more just to the Oriental nations than the despotism of their sovereigns; that, with the ancients and in the opinion of the philosophers themselves, slavery was just; that in the middle ages the nobles, the priests, and the bishops felt justified in holding slaves; that Louis XIV. thought that he was right when he said, "The State! I am the State;" and that Napoleon deemed it a crime for the State to oppose his will. The idea of justice, then, applied to sovereignty and government, has not always been what it is to-day; it has gone on developing and shaping itself by degrees, until it has arrived at its present state. But has it reached its last phase? I think not: only, as the last obstacle to be overcome arises from the institution of property which we have kept intact,

in order to finish the reform in government and consummate the revolution, this very institution we must attack.

Is political and civil inequality just?

Some say yes; others no. To the first I would reply that, when the people abolished all privileges of birth and caste, they did it, in all probability, because it was for their advantage; why then do they favor the privileges of fortune more than those of rank and race? Because, say they, political inequality is a result of property; and without property society is impossible: thus the question just raised becomes a question of property. To the second I content myself with this remark: If you wish to enjoy political equality, abolish property; otherwise, why do you complain?

Is property just?

Everybody answers without hesitation, "Yes, property is just." I say everybody, for up to the present time no one who thoroughly understood the meaning of his words has answered no. For it is no easy thing to reply understandingly to such a question; only time and experience can furnish an answer. Now, this answer is given; it is for us to understand it. I undertake to prove it.

We are to proceed with the demonstration in the following order: —

I. We dispute not at all, we refute nobody, we deny nothing; we accept as sound all the arguments alleged in favor of property, and confine ourselves to a search for its principle, in order that we may then ascertain whether this principle is faithfully expressed by property. In fact, property being defensible on no ground save that of justice, the idea, or at least the intention, of justice must of necessity underlie all the arguments that have been made in defence of property; and, as on the other hand the right of property is only exercised over those things which can be appreciated by the senses, justice, secretly objectifying itself, so to speak, must take the shape of an algebraic formula. By this method of investigation, we soon see that every argument which has been invented in behalf of property, whatever it may be, always and of necessity leads to equality; that is, to the negation of property.

The first part covers two chapters: one treating of occupation, the foundation of our right; the other, of labor and talent, considered as



causes of property and social inequality.

The first of these chapters will prove that the right of occupation obstructs property; the second that the right of labor destroys it.

II. Property, then, being of necessity conceived as existing only in connection with equality, it remains to find out why, in spite of this necessity of logic, equality does not exist. This new investigation also covers two chapters: in the first, considering the fact of property in itself, we inquire whether this fact is real, whether it exists, whether it is possible; for it would imply a contradiction, were these two opposite forms of society, equality and inequality, both possible. Then we discover, singularly enough, that property may indeed manifest itself accidentally; but that, as an institution and principle, it is mathematically impossible. So that the axiom of the school — *ab actu ad posse valet consecutio*: from the actual to the possible the inference is good — is given the lie as far as property is concerned.

Finally, in the last chapter, calling psychology to our aid, and probing man's nature to the bottom, we shall disclose the principle of justice — its formula and character; we shall state with precision the organic law of society; we shall explain the origin of property, the causes of its establishment, its long life, and its approaching death; we shall definitively establish its identity with robbery. And, after having shown that these three prejudices — the sovereignty of man, the inequality of conditions, and property — are one and the same; that they may be taken for each other, and are reciprocally convertible, — we shall have no trouble in inferring therefrom, by the principle of contradiction, the basis of government and right. There our investigations will end, reserving the right to continue them in future works.

The importance of the subject which engages our attention is recognized by all minds.

"Property," says M. Hennequin, "is the creative and conservative principle of civil society. Property is one of those basic institutions, new theories concerning which cannot be presented

too soon; for it must not be forgotten, and the publicist and statesman must know, that on the answer to the question whether property is the principle or the result of social order, whether it is to be considered as a cause or an effect, depends all morality, and, consequently, all the authority of human institutions."

These words are a challenge to all men of hope and faith; but, although the cause of equality is a noble one, no one has yet picked up the gauntlet thrown down by the advocates of property; no one has been courageous enough to enter upon the struggle. The spurious learning of haughty jurisprudence, and the absurd aphorisms of a political economy controlled by property have puzzled the most generous minds; it is a sort of password among the most influential friends of liberty and the interests of the people that equality is a chimera! So many false theories and meaningless analogies influence minds otherwise keen, but which are unconsciously controlled by popular prejudice. Equality advances every day — *fit acqualitas*. Soldiers of liberty, shall we desert our flag in the hour of triumph?

A defender of equality, I shall speak without bitterness and without anger; with the independence becoming a philosopher, with the courage and firmness of a free man. May I, in this momentous struggle, carry into all hearts the light with which I am filled; and show, by the success of my argument, that equality failed to conquer by the sword only that it might conquer by the pen!



Hannah Arendt (1906 - 1975)

## THE ORIGINS OF TOTALITARIANISM

### CHAPTER XII

#### Totalitarianism in Power

When a movement, international in organization, all-comprehensive in its ideological scope, and global in its political aspiration, seizes power in one country, it obviously puts itself in a paradoxical situation. The socialist movement was spared this crisis, first, because the national question—and that meant the strategical problem involved in the revolution—had been curiously neglected by Marx and Engels, and, secondly, because it faced governmental problems only after the first World War had divested the Second International of its authority over the national members, which everywhere had accepted the primacy of national sentiments over international solidarity as an unalterable fact. In other words, when the time came for the socialist movements to seize power in their respective countries, they had already been transformed into national parties.

This transformation never occurred in the totalitarian, the Bolshevik and the Nazi movements. At the time it seized power the danger to the movement lay in the fact that, on one hand, it might become “ossified” by taking over the state machine and frozen into a form of absolute government, and that, on the other hand, its freedom of movement might be limited by the borders of the territory in which it came to power. To a totalitarian movement, both dangers are equally deadly: a development toward absolutism would put an end to the movement’s interior drive, and a development toward nationalism would frustrate its exterior expansion, without which the movement cannot survive. The form of government the two movements developed, or, rather, which almost automatically developed from their double claim to total domination and global rule, is best characterized by Trotsky’s slogan of “permanent revolution” although Trotsky’s theory was no more than a socialist forecast of a series of revolutions, from the antifeudal bourgeois to the antibourgeois proletarian, which would spread from one country to the other. Only the term itself suggests “permanency” with all its semi-anarchistic implications, and is,

strictly speaking, a misnomer; yet even Lenin was more impressed by the term than by its theoretical content. In the Soviet Union, at any rate, revolutions, in the form of general purges, became a permanent institution of the Stalin regime after 1934.” Here, as in other instances, Stalin concentrated his attacks on Trotsky’s half-forgotten slogan precisely because he had decided to use this technique.’ In Nazi Germany, a similar tendency toward permanent revolution was clearly discernible though the Nazis did not have time to realize it to the same extent. Characteristically enough, their “permanent revolution” also started with the liquidation of the party faction which had dared to proclaim openly the “next stage of the revolution” and precisely because “the Fuehrer and his old guard knew that the real struggle had just begun.” Here, instead of the Bolshevik concept of permanent revolution, we find the notion of a racial “selection which can never stand still” thus requiring a constant radicalization of the standards by which the selection, i.e., the extermination of the unfit, is carried out. The point is that both Hitler and Stalin held out promises of stability in order to hide their intention of creating a state of permanent instability.

(...)

Practically speaking, the paradox of totalitarianism in power is that the possession of all instruments of governmental power and violence in one country is not an unmixed blessing for a totalitarian movement. Its disregard for facts, its strict adherence to the rules of a fictitious world, becomes steadily more difficult to maintain, yet remains as essential as it was before. Power means a direct confrontation with reality, and totalitarianism in power is constantly concerned with overcoming this challenge. Propaganda and organization no longer suffice to assert that the impossible is possible, that the incredible is true, that an insane consistency rules the world; the chief psychological support of totalitarian

fiction—the active resentment of the status quo, which the masses refused to accept as the only possible world—is no longer there; every bit of factual information that leaks through the iron curtain, set up against the ever-threatening flood of reality from the other, nontotalitarian side, is a greater menace to totalitarian domination than counterpropaganda has been to totalitarian movements.

The struggle for total domination of the total population of the earth, the elimination of every competing nontotalitarian reality, is inherent in the totalitarian regimes themselves; if they do not pursue global rule as their ultimate goal, they are only too likely to lose whatever power they have already seized. Even a single individual can be absolutely and reliably dominated only under global totalitarian conditions. Ascendancy to power therefore means primarily the establishment of official and officially recognized headquarters (or branches in the case of satellite countries) for the movement and the acquisition of a kind of laboratory in which to carry out the experiment with or rather against reality, the experiment in organizing a people for ultimate purposes which disregard individuality as well as nationality, under conditions which are admittedly not perfect but are sufficient for important partial results. Totalitarianism in power uses the state administration for its long-range goal of world conquest and for the direction of the branches of the movement; it establishes the secret police as the executors and guardians of its domestic experiment in constantly transforming reality into fiction; and it finally erects concentration camps as special laboratories to carry through its experiment in total domination.

## CHAPTER XII

### 1: The So-called Totalitarian State

History teaches that rise to power and responsibility affects deeply the nature of revolutionary parties. Experience and common sense were perfectly justified in expecting that totalitarianism in power would gradually lose its revolutionary momentum and Utopian character, that the everyday business of government and the possession of real power would moderate the

prepower claims of the movements and gradually destroy the fictitious world of their organizations. It seems, after all, to be in the very nature of things, personal or public, that extreme demands and goals are checked by objective conditions; and reality, taken as a whole, is only to a very small extent determined by the inclination toward fiction of a mass society of atomized individuals.

(...)

All levels of the administrative machine in the Third Reich were subject to a curious duplication of offices. With a fantastic thoroughness, the Nazis made sure that every function of the state administration would be duplicated by some party organ: the Weimar division of Germany into states and provinces was duplicated by the Nazi division into Gaue whose borderlines, however, did not coincide, so that every given locality belonged, even geographically, to two altogether different administrative units. Nor was the duplication of functions abandoned when, after 1933, outstanding Nazis occupied the official ministries of the state; when Frick, for instance, became Minister of the Interior or Guethner Minister of Justice. These old and trusted party members, once they had embarked upon official nonparty careers, lost their power and became as uninfluential as other civil servants.

(...)

Duplication of offices and division of authority, the co-existence of real and ostensible power, are sufficient to create confusion but not to explain the “shapelessness” of the whole structure. One should not forget that only a building can have a structure, but that a movement—if the word is to be taken as seriously and as literally as the Nazis meant it—can have only a direction, and that any form of legal or governmental structure can be only a handicap to a movement which is being propelled with increasing speed in a certain direction. Even in the prepower stage the totalitarian movements represented those masses that were no longer willing to live in any kind of structure, regardless of its nature; masses that had started to move in order to flood the legal and geographical borders securely determined

by the government. Therefore, judged by our conceptions of government and state structure, these movements, so long as they find themselves physically still limited to a specific territory, necessarily must try to destroy all structure, and for this willful destruction a mere duplication of all offices into party and state institutions would not be sufficient. Since duplication involves a relationship between the façade of the state and the inner core of the party, it, too, would eventually result in some kind of structure, where the relationship between party and state would automatically end in a legal regulation which restricts and stabilizes their respective authority.

As a matter of fact, duplication of offices, seemingly the result of the party-state problem in all one-party dictatorships, is only the most conspicuous sign of a more complicated phenomenon that is better defined as multiplication of offices than duplication. The Nazis were not content to establish Gaue in addition to the old provinces, but also introduced a great many other geographical divisions in accordance with the different party organizations: the territorial units of the SA were neither co-extensive with the Gaue nor with the provinces; they differed, moreover, from those of the SS and none of them corresponded to the zones dividing the Hitler Youth. To this geographical confusion must be added the fact that the original relationship between real and ostensible power repeated itself throughout, albeit in an ever-changing way. The inhabitant of Hitler's Third Reich lived not only under the simultaneous and often conflicting authorities of competing powers, such as the civil services, the party, the SA, and the SS; he could never be sure and was never explicitly told whose authority he was supposed to place above all others. He had to develop a kind of sixth sense to know at a given moment whom to obey and whom to disregard.

Those, on the other hand, who had to execute the orders which the leadership, in the interest of the movement, regarded as genuinely necessary—in contradistinction to governmental measures, such orders were of course entrusted only to the party's elite formations—were not much better off. Mostly such orders were "intentionally vague, and given in the expectation that their recipient would recognize the intent of

the order giver, and act accordingly"; for the elite formations were by no means merely obligated to obey the orders of the Fuehrer (this was mandatory for all existing organizations anyway), but "to execute the will of the leadership."

(...)

The only rule of which everybody in a totalitarian state may be sure is that the more visible government agencies are, the less power they carry, and the less is known of the existence of an institution, the more powerful it will ultimately turn out to be. According to this rule, the Soviets, recognized by a written constitution as the highest authority of the state, have less power than the Bolshevik party; the Bolshevik party, which recruits its members openly and is recognized as the ruling class, has less power than the secret police. Real power begins where secrecy begins. In this respect the Nazi and the Bolshevik states were very much alike; their difference lay chiefly in the monopolization and centralization of secret police services in Himmler on one hand, and the maze of apparently unrelated and unconnected police activities in Russia on the other.

If we consider the totalitarian state solely as an instrument of power and leave aside questions of administrative efficiency, industrial capacity, and economic productivity, then its shapelessness turns out to be an ideally suited instrument for the realization of the so-called Leader principle. A continuous competition between offices, whose functions not only overlap but which are charged with identical tasks, gives opposition or sabotage almost no chance to become effective; a swift change of emphasis which relegates one office to the shadow and elevates another to authority can solve all problems without anybody's becoming aware of the change or of the fact that opposition had existed, the additional advantage of the system being that the opposing office is likely never to learn of its defeat, since it is either not abolished at all (as in the case of the Nazi regime) or it is liquidated much later and without any apparent connection with the specific matter. This can be done all the more easily since nobody, except those few initiated, knows the exact relationship between the authorities.

(...)

The Leader principle does not establish a hierarchy in the totalitarian state any more than it does in the totalitarian movement; authority is not filtered down from the top through all intervening layers to the bottom of the body politic as is the case in authoritarian regimes. The factual reason is that there is no hierarchy without authority and that, in spite of the numerous misunderstandings concerning the so-called "authoritarian personality," the principle of authority is in all important respects diametrically opposed to that of totalitarian domination. Quite apart from its origin in Roman history, authority, no matter in what form, always is meant to restrict or limit freedom, but never to abolish it. Totalitarian domination, however, aims at abolishing freedom, even at eliminating human spontaneity in general, and by no means at a restriction of freedom no matter how tyrannical. Technically, this absence of any authority or hierarchy in the totalitarian system is shown by the fact that between the supreme power (the Fuehrer) and the ruled there are no reliable intervening levels, each of which would receive its due share of authority and obedience. The will of the Fuehrer can be embodied everywhere and at all times, and he himself is not tied to any hierarchy, not even the one he might, have established himself.

(...)

#### CHAPTER XIII Ideology and Terror: A Novel Form of Government

(...)

It is in the line of such reflections to raise the question whether totalitarian government, born of this crisis and at the same time its clearest and only unequivocal symptom, is merely a makeshift arrangement, which borrows its methods of intimidation, its means of organization and its instruments of violence from the well-known political arsenal of tyranny, despotism and dictatorships, and owes its existence only to the deplorable, but perhaps accidental failure of the traditional political forces—liberal or

conservative, national or socialist, republican or monarchist, authoritarian or democratic. Or whether, on the contrary, there is such a thing as the nature of totalitarian government, whether it has its own essence and can be compared with and defined the other forms of government such as Western thought has known and recognized since the times of ancient philosophy. If this is true, then the entirely new and unprecedented forms of totalitarian organization and course of action must rest on one of the few basic experiences which men can have whenever they live together, and are concerned with public affairs. If there is a basic experience which finds its political expression in totalitarian domination, then, in view of the novelty of the totalitarian form of government, this must be an experience which, for whatever reason, has never before served as the foundation of a body politic and whose general mood—although it may be familiar in every other respect—never before has pervaded, and directed the handling of, public affairs.

If we consider this in terms of the history of ideas, it seems extremely unlikely. For the forms of government under which men live have been very few; they were discovered early, classified by the Greeks and have proved extraordinarily long-lived. If we apply these findings, whose fundamental idea, despite many variations, did not change in the two and a half thousand years that separate Plato from Kant, we are tempted at once to interpret totalitarianism as some modern form of tyranny, that is a lawless government where power is wielded by one man. Arbitrary power, unrestricted by law, yielded in the interest of the ruler and hostile to the interests of the governed, on one hand, fear as the principle of action, namely fear of the people by the ruler and fear of the ruler by the people, on the other — these have been the hallmarks of tyranny throughout our tradition.

Instead of saying that totalitarian government is unprecedented, we could also say that it has exploded the very alternative on which all definitions of the essence of governments have been based in political philosophy, that is the alternative between lawful and lawless government, between arbitrary and legitimate power. That lawful government and legitimate power, on one side, lawlessness and arbitrary

power on the other, belonged together and were inseparable has never been questioned. Yet, totalitarian rule confronts us with a totally different kind of government. It defies, it is true, all positive laws, even to the extreme of defying those which it has itself established (as in the case of the Soviet Constitution of 1936, to quote only the most outstanding example) or which it did not care to abolish (as in the case of the Weimar Constitution which the Nazi government never revoked). But it operates neither without guidance of law nor is it arbitrary, for it claims to obey strictly and unequivocally those laws of Nature or of History from which all positive laws always have been supposed to spring.

(...)

Totalitarian lawfulness, defying legality and pretending to establish the direct reign of justice on earth, executes the law of History or of Nature without translating it into standards of right and wrong for individual behavior. It applies the law directly to mankind without bothering with the behavior of men. The law of Nature or the law of History, if properly executed, is expected to produce mankind as its end product; and this expectation lies behind the claim to global rule of all totalitarian governments. Totalitarian policy claims to transform the human species into an active unfailing carrier of a law to which human beings otherwise would only passively and reluctantly be subjected. If it is true that the link between totalitarian countries and the civilized world was broken through the monstrous crimes of totalitarian regimes, it is also true that this criminality was not due to simple aggressiveness, ruthlessness, warfare and treachery, but to a conscious break of that consensus iuris which, according to Cicero, constitutes a "people," and which, as international law, in modern times has constituted the civilized world insofar as it remains the foundation-stone of international relations even under the conditions of war. Both moral judgment and legal punishment presuppose this basic consent; the criminal can be judged justly only because he takes part in the consensus iuris, and even the revealed law of God can function among men only when they listen and consent to it.

At this point the fundamental difference between the totalitarian and all other concepts of law comes to light. Totalitarian policy does not replace one set of laws with another, does not establish its own consensus iuris, does not create, by one revolution, a new form of legality. Its defiance of all, even its own positive laws implies that it believes it can do without any consensus iuris whatever, and still not resign itself to the tyrannical state of lawlessness, arbitrariness and fear. It can do without the consensus iuris because it promises to release the fulfillment of law from all action and will of man; and it promises justice on earth because it claims to make mankind itself the embodiment of the law.

(...)

In the interpretation of totalitarianism, all laws have become laws of movement. When the Nazis talked about the law of nature or when the Bolsheviks talk about the law of history, neither nature nor history is any longer the stabilizing source of authority for the actions of mortal men; they are movements in themselves. Underlying the Nazis' belief in race laws as the expression of the law of nature in man, is Darwin's idea of man as the product of a natural development which does not necessarily stop with the present species of human beings, just as under the Bolsheviks' belief in class-struggle as the expression of the law of history lies Marx's notion of society as the product of a gigantic historical movement which races according to its own law of motion to the end of historical times when it will abolish itself.

(...)

Totalitarian politics which proceeded to follow the recipes of ideologies has unmasked the true nature of these movements insofar as it clearly showed that there could be no end to this process. If it is the law of nature to eliminate everything that is harmful and unfit to live, it would mean the end of nature itself if new categories of the harmful and unfit-to-live could not be found; if it is the law of history that in a class struggle certain classes "wither away," it would mean the end of human history itself if rudimentary new classes did not form, so that they in turn could

“wither away” under the hands of totalitarian rulers. In other words, the law of killing by which totalitarian movements seize and exercise power would remain a law of the movement even if they ever succeeded in making all of humanity subject to their rule.

By lawful government we understand a body politic in which positive laws are needed to translate and realize the immutable *ius naturale* or the eternal commandments of God into standards of right and wrong. Only in these standards, do the *ius naturale* or the Commandments of God achieve their political reality. In the body politic of totalitarian government, this place of positive laws is taken by total terror, which is designed to translate into reality the law of movement of history or nature. Just as positive laws, though they define transgressions, are independent of them—the absence of crimes in any society does not render laws superfluous but, on the contrary, signifies their most perfect rule—so terror in totalitarian government has ceased to be a mere means for the suppression of opposition, though it is also used for such purposes. Terror becomes total when it becomes independent of all opposition; it rules supreme when nobody any longer stands in its way. If lawfulness is the essence of non-tyrannical government and lawlessness is the essence of tyranny, then terror is the essence of totalitarian domination.

(...)

By pressing men against each other, total terror destroys the space between them; compared to the condition within its iron band, even the desert of tyranny, insofar as it is still some kind of space, appears like a guarantee of freedom. Totalitarian government does not just curtail liberties or abolish essential freedoms; nor does it, at least to our limited knowledge, succeed in eradicating the love for freedom from the hearts of man. It destroys the one essential prerequisite of all freedom which is simply the capacity of motion which cannot exist without space.

Total terror, the essence of totalitarian government, exists neither for nor against men. It is supposed to provide the forces of nature or history with an incomparable instrument

to accelerate their movement. This movement, proceeding according to its own law, cannot in the long run be hindered; eventually its force will always prove more powerful than the most powerful forces engendered by the actions and the will of men. But it can be slowed down and is slowed down almost inevitably by the freedom of man, which even totalitarian rulers cannot deny, for this freedom—irrelevant and arbitrary as they may deem it—is identical with the fact that men are being born and that therefore each of them is a new beginning, begins, in a sense, the world anew. From the totalitarian point of view, the fact that men are born and die can be only regarded as an annoying interference with higher forces. Terror, therefore, as the obedient servant of natural or historical movement has to eliminate from the process not only freedom in any specific sense, but the very source of freedom which is given with the fact of the birth of man and resides in his capacity to make a new beginning.

In the iron band of terror, which destroys the plurality of men and makes out of many the One who unfailingly will act as though he himself were part of the course of history or nature, a device has been found not only to liberate the historical and natural forces, but to accelerate them to a speed they never would reach if left to themselves. Practically speaking, this means that terror executes on the spot the death sentences which Nature is supposed to have pronounced on races or individuals who are “unfit to live,” or History on “dying classes,” without waiting for the slower and less efficient processes of nature or history themselves.

(...)

In a perfect totalitarian government, where all men have become One Man, where all action aims at the acceleration of the movement of nature or history, where every single act is the execution of a death sentence which Nature or History has already pronounced, that is, under conditions where terror can be completely relied upon to keep the movement in constant motion, no principle of action separate from its essence would be needed at all. Yet as long as totalitarian rule has not conquered the earth and with the iron band of terror made each single man a part



of one mankind, terror in its double function as essence of government and principle, not of action, but of motion, cannot be fully realized. Just as lawfulness in constitutional government is insufficient to inspire and guide men's actions, so terror in totalitarian government is not sufficient to inspire and guide human behavior.

While under present conditions totalitarian domination still shares with other forms of government the need for a guide for the behavior of its citizens in public affairs, it does not need and could not even use a principle of action strictly speaking, since it will eliminate precisely the capacity of man to act. Under conditions of total terror not even fear can any longer serve as an advisor of how to behave, because terror chooses its victims without reference to individual actions or thoughts, exclusively in accordance with the objective necessity of the natural or historical process. Under totalitarian conditions, fear probably is more widespread than ever before; but fear has lost its practical usefulness when actions guided by it can no longer help to avoid the dangers man fears. The same is true for sympathy or support of the regime; for total terror not only selects its victims according to objective standards; it chooses its executioners

with as complete a disregard as possible for the candidate's conviction and sympathies. The consistent elimination of conviction as a motive for action has become a matter of record since the great purges in Soviet Russia and the satellite countries. The aim of totalitarian education has never been to instill convictions but to destroy the capacity to form any. The introduction of purely objective criteria into the selective system of the SS troops was Himmler's great organizational invention; he selected the candidates from photographs according to purely racial criteria. Nature itself decided, not only who was to be eliminated, but also who was to be trained as an executioner.



## II. Political Systems

Jean-Huber, *Le souper des philosophes* (1772)

## ab·so·lut·ism \ˈab-sə-,lū-,ti-zəm\ *noun*

- 1 a: a political theory that ABSOLUTE power should be vested in one or more rulers
- b: government by an ABSOLUTE, ruler or authority : DESPOTISM
- 2: advocacy of a rule by ABSOLUTE standards or principles
- 3: an ABSOLUTE standard or principle

ABSOLUTISM, is a historical term for a form of government in which the ruler is an absolute authority, unrestricted by any other institution, such as churches, estates, a constitution, laws, or opposition.

The Reformation of the sixteenth and seventeenth centuries caused erosion of monarchical power and the rise of libertarian democratic sentiment in feudal Europe. Political philosophers of the period reacted by introducing concepts of the natural law or the divine right of kings. Although contradictory, both concepts claimed that unquestionable rule by a single person was the best form of government. According to Thomas Hobbes, human beings ceded authority to a ruler in exchange for security, which kept society together. Jacques-Benigne Bossuet argued that God vested the monarch with the right to rule in order to protect society and that rebelling against the monarch would mean challenging God.

Absolutism is characterized by the end of feudal partitioning, unification and centralization of the state, rise of professional standing armies and professional bureaucracies, and the codification of state laws. The general rise of state power was demonstrated by expensive lifestyles of absolute monarchs who identified with the state ("L'État c'est moi" claimed Louis XIV of France). Absolutist monarchs attempted to intervene personally in every area; welfare of the state was therefore determined by their (in)competence.

Absolutist monarchs held nobility under political control by keeping them permanently at luxurious courts and arbitrarily distributing payable honorary duties and titles, while noble estates were managed by exploitative officials. The enormous increase in state expenses was addressed by modernization of tax systems and mercantilism that favored the emerging bourgeoisie. Monarchs considered absolute rulers include Louis XIII (reigned 1610-1643) and Louis XIV of France (r. 1643-1715), Ivan the Terrible (r. 1547-1584) and Peter the Great of Russia (r. 1682-1725), Leopold I of Austria (r. as Holy Roman Emperor 1658-1705), and Charles XI (r. 1660-1697) and Charles XII of Sweden (r. 1697-1718).

Absolutism went through several historical stages, such as early absolutism, confessional absolutism, courtabsolutism, and Enlightened absolutism. Frederick I of Prussia (r. 1740-1786), the Hapsburg emperors of Austria (Marie-Thérèse, r. 1740-1780, and her son Joseph II, r. 1780-1790), and Catherine the Great of Russia (r. 1762-1796) ruled as absolute monarchs in eastern Europe while implementing reforms based on Enlightenment ideas. Enlightened absolutism was commonly justified as a provider of better living conditions for its subjects.

Following bourgeois revolutions in America and France, absolutism and constitutionalism became principal opposing political concepts in the West. The Jacobin terror during the French Revolution (1789-1799) demonstrated that political freedom was threatened also by democratic absolutism. To early-nineteenth-century rightist political thinkers, the French Revolution, instead of abolishing absolutism, was therefore rather a struggle between the monarch and the people over sovereignty, and French Republicanism, Napoleon's imperialism, and constitutionalism were merely forms of absolutism.

Mid-nineteenth-century liberals considered the rising proletariat as another dangerous form of absolutism and argued against radicals' demand of universal suffrage. By 1848, a general consensus on constitutionalism was reached, and the method of its implementation became the principal matter of political controversy. While the term absolutism remained a commonly used pejorative, especially in France and England, in Germany the Hegelian Idealism relegated it to historiography from the 1830s on.

## an·ar·chism \ 'a-nər-,ki-zəm, -,när-\ *noun*

- 1: a political theory holding all forms of governmental authority to be unnecessary and undesirable and advocating a society based on voluntary cooperation and free association of individuals and groups
- 2: the advocacy or practice of anarchistic principles

ANARCHISM, comes to us from the Greek anarkhos, defined as “without a ruler.” While seemingly uncomplicated, the question of whether and how societies might live peacefully without a ruler is at the core of anarchist theory and practice. Until French writer Pierre-Joseph Proudhon embraced them in his 1840 book *What Is Property?*, the words anarchy and anarchism were pejorative terms for the chaotic and conflictual condition said to result from the absence of a ruler. While Proudhon was the first self-proclaimed anarchist, the political theory of anarchism is conventionally traced back to William Godwin’s *Enquiry Concerning Political Justice*, published in 1793. Although never using the label, Godwin rejected the artificial and coercive authority of the state in favor of a natural, egalitarian society. Anarchist thought can then be traced through a number of European and American writers of the late nineteenth and early twentieth centuries, including Mikhail Bakunin, Peter Kropotkin, Benjamin Tucker, and Emma Goldman.

Anarchism is much more, however, than the creation of these individuals. Kropotkin himself argues that “[a]narchy does not draw its origin from ... any system of philosophy” but represents one of “two currents of thought and action [that] have been in conflict in ... [all] human societies ... from all times there have been Anarchists and Statists” (Horowitz 1964, 145-147).

Understood in this way, anarchism is less an intellectual tradition than it is a distinctive spirit, or an orientation, defined by antipathy to domination and coercion—especially, but not solely, by the state—and a vision of an alternative free of domination. This understanding casts a wide net, drawing together not only avowed anarchists, but many earlier thinkers, activists, and movements. Various interpreters and historians have characterized Lao Tzu, Aristippus, Zeno, Diogenes, Jesus, and the Anabaptists, for example, as sharing an anarchist orientation. It is also reflected in many literary and cultural works. Perhaps surprisingly, this understanding also expands the scope of contemporary anarchism. While there has been a notable reemergence of self-proclaimed anarchists in recent years, the pejorative connotation of anarchy as “chaos” remains influential. As a consequence, many in the alternative globalization, antiwar, indigenous autonomy, radical environmental, and radical feminist movements share an anarchist orientation, yet eschew the label—often describing themselves as antiauthoritarian instead.

In contrast to the artificial, coercive power of the state and other institutions that they reject, anarchists counterpoise a more natural and informal basis—Kropotkin calls it “mutual aid”—for social harmony and agreement. Although anarchists characterize this alternative vision in diverse ways, its role is vital. As a consequence, while some who are truly anarchists do not identify themselves using with the label, others who do promote the term are not properly understood as anarchists. Philosopher Robert Paul Wolff’s widely read *In Defense of Anarchism* offers a prominent example of this. Wolff unequivocally rejects the legitimacy of the state, arguing that it conflicts with individual moral autonomy, which he takes to be “the fundamental assumption of moral philosophy” (Wolff 1970, 12). Yet Wolff makes no actual defense of anarchism; he offers no sense of how a society might be sustained without the state. As a result, he makes no argument for dismantling or overthrowing states or rulers, despite their avowed illegitimacy.

## au•toc•ra•cy \ô-'tä-krä-sē\ *noun*

- 1: the authority or rule of an AUTOCRAT
- 2: government in which one person possesses unlimited power
- 3: a community or state governed by autocracy

AUTOCRACY, is a form of government in which a single person has unlimited authority to exercise power. The word comes from two ancient Greek words, auto- (“self”) and -cracy (“rule” from kratia). Modern authors are more likely to use the term authoritarian than autocracy, which is commonly used by some to describe ancient regimes that prevailed in backward societies without legal and political institutions to protect individuals.

Until the advent of modern government, beginning with the American Revolution (1776-1783), almost all governments were autocratic governments ruled by tribal chiefs, kings, or emperors, with the exception of the ancient Greek democracies. Autocratic rulers have usually been accepted as the sole source of legitimate power, unless a competing autocrat were accepted as more just or successful or legitimate. The autocrat is not limited by constitutional or popular restraints or by political opposition. If any opposition arises, it is usually not tolerated and is eliminated.

The ancient empires of the Assyrians, Babylonians, Egyptians, and Persians were fully autocratic. Various dynasties of ancient China were ruled by individuals in whom the power of their political system was centered. The Inca in Peru or various other empires around the world were without a doubt autocratic. Many autocracies were also theocracies because the exercise of power by the autocrat was based on some claim to divine right. The Buddhist theocracies or those of the Mayans were autocratic but also theocratic. Even today autocratic governments exist in many places. Arab sheikdoms of the Persian Gulf region can be described as autocratic; although their rule often appears to be benign, it is still very strong. This can have administrative advantages because decisions can often be achieved without having to engage in exhausting battles with interest groups or opposition parties that exist in democratic states. Aristotle in his discussions of the forms or constitutions of government in his books *Ethics*, *Rhetoric*, and *Politics* defined monarchy and tyranny as rule by a single individual. The difference between a monarch and a tyrant lay in the object of concern of the autocrat. It was the people in the case of the monarch but self-interest in the case of the tyrant. Because tyrants have often masked their political actions, it has been difficult at times to distinguish them from monarchs.

Niccolò Machiavelli supported absolutism, which was similar to autocracy. He wanted a centralizing power in the hands of an absolute ruler as a solution for the violent strife between the various city-states that was wracking Renaissance Italy. Without a firm hand there would be no peace, and in that regard he counseled an ethic of success in the exercise of power. The more the society matures, the less willing many are to tolerate unrestrained power in a single ruler.

Jean Bodin, author of *Six Books of the Commonwealth* (*Les Six livres de la République*), defined sovereignty as the absolute and perpetual power vested in a commonwealth. For him, a prince who was sovereign was only accountable to God. This vision of the autocratic state found its fulfillment in King Louis XIV's reign (1643-1715), where the loss of liberty stimulated the quest of the Baron de Montesquieu for liberty (*Spirit of the Laws*), ending with federalism as an antidote. However, as Aristotle observed in *Politics*, autocracy tends to be unstable.

Thomas Hobbes was an advocate of an absolute monarchy. In *Leviathan* (1651), he used the idea of a social contract to place all power into the hands of a single sovereign who would keep the peace among men who would otherwise be in a “state of nature,” which was “a war of all against all” with lives that were “solitary, poor, nasty, brutish, and short.” His absolute sovereign, if not an autocrat, is described as one who functions like an autocrat even if the sovereign power is vested in a legislative body.

## com·mu·nism \ˈkām-yə-,ni-zəm,-yü-*noun*

1 a: a theory advocating elimination of private property b: a system in which goods are owned in common and are available to all as needed

2: capitalized: a: a doctrine based on revolutionary Marxian socialism and Marxism-Leninism that was the official ideology of the Union of Soviet Socialist Republics b: a totalitarian system of government in which a single authoritarian party controls state-owned means of production c: a final stage of society in Marxist theory in which the state has withered away and economic goods are distributed equitably d: communist systems collectively

COMMUNISM, (from the Latin *communis*, meaning “shared” or “common”) advocates public ownership and communal control of the major means of production, distribution, transportation, and communication.

Although modern communism is associated with ideas advanced by German political philosophers Karl Marx and Friedrich Engels, and Russian Communist leader and theorist Vladimir I. Lenin, its intellectual roots are as old as Plato’s Republic in the fourth century BCE.

The vast disparities of wealth produced by the Industrial Revolution of the late eighteenth and early nineteenth centuries supplied the impetus and inspiration for modern communist theorizing, which consisted of (1) a critique of capitalism and (2) its replacement by an alternative social and economic system — communism.

In *The Communist Manifesto* (1848) and other works, Marx (1818-1883) and Engels (1820-1895) criticized capitalism for alienating and exploiting workers (the proletariat), enriching capitalists (the bourgeoisie), and ensuring the rule of the latter over the former. All of human history, they wrote, is the history of struggles between classes. This epic struggle will be the final chapter in the story of class struggle. Out of it will emerge an egalitarian, just, and classless communist society.

Marx and Engels viewed capitalism as a historically necessary stage of development that had brought about remarkable scientific and technological changes — changes that greatly increased humankind’s power over nature. Capitalism had also greatly increased aggregate wealth. In these respects, capitalism had been a positive and progressive force. The problem, in their view, was that wealth was unevenly and unfairly distributed. According to the labor theory of value, the worth of a commodity is determined by the amount of labor required to produce it. This enables capitalists to siphon off a portion that Marx calls “surplus value,” the difference between what the workers are paid and the price paid by buyers of the product. This surplus is invested to yield even greater returns. This in turn enables the bourgeoisie to amass enormous wealth, while the proletariat falls further into poverty. The capitalist ruling class passes laws that benefit its members and disadvantage the proletariat. The state thus becomes an instrument for doing the bidding of the wealthy and powerful.

The proletariat will come to see that its interests are implacably opposed to the interests of the ruling bourgeoisie. Increasingly “immiserated” and motivated by “revolutionary class consciousness,” the proletariat will seize state power and establish its own interim socialist state that Marx calls “the revolutionary dictatorship of the proletariat.” That is, the proletariat will, as the bourgeoisie did before, rule in its own class interest in order to prevent a counter-revolution by the defeated bourgeoisie. Once this threat has passed there is no need for a state, and the state will “wither away” and make way for the emergence of a classless communist society.

Marx did not produce detailed blueprints for a future society. Some features that he did describe, such as free public education for all and a graduated income tax (both considered radical in his day), are now commonplace. Other features — such as public ownership and control of the major means of production, and distribution of goods and services according to the principle in the 1875 “Critique of the Gotha Program,” which states, “from each according to his ability, to each according to his need” — are anything but commonplace. Marx believed that the institutions of a future communist society should be designed and decided democratically by future people; it was not his task to “write recipes for the kitchens of the future” (preface to *Capital*, vol. 1). If Marx was reluctant to write such recipes, many of his followers were not. Among these was the Russian revolutionary Vladimir Ilyich Lenin.

## de·moc·ra·cy \di-'mä-krə-sē\ *noun*

1 a: government by the people; especially rule of the majority b: a government in which the supreme power is vested in the people and exercised by them directly or indirectly through a system of representation usually involving periodically held free elections

2: a political unit that has a democratic government

3: capitalized: the principles and policies of the Democratic party in the United States <from emancipation Republicanism to New Deal Democracy — C. M. Roberts>

4: the common people especially when constituting the source of political authority

5: the absence of hereditary or arbitrary class distinctions or privileges

DEMOCRACY, is a political regime form based on the rule of the many, in contrast to the rule of the few (e.g., oligarchy or aristocracy). What exactly the term denotes is the subject of dispute among both scholars and politicians. The multitude of forms that existing democracies take is mirrored by an abundance of theoretical concepts and models of democracy in the social sciences. Essentially, this makes it a contested concept.

The history of democratic theory can be divided into classic (500 BCE) and modern (since the seventeenth century CE) schools of democratic thought. The word democracy is of Greek origin and consists of the words demos (often translated as “full citizens”) and kratos (“to rule”). Despite their common terminological base, the two schools are very different with regard to how and by whom popular rule should be exercised. While modern democratic thought stresses that political power must lie in the hand of all adult nationals, the demos in ancient Greece consisted only of the adult, male, and free population of a city (in ancient Athens, the demos formed only about 10 percent of the total population). Here, popular rule was exercised collectively, directly, and in rather small communities. Modern democracies, on the other hand, tend to be nation-states in which popular rule is exercised by representatives selected in competitive elections.

1. Classic understanding of democracy. Classic democratic thought was nurtured by a specific form of political rule in ancient Greece. Here, democracy (demokratia) denoted the form of government practiced in the city of Athens about 500 BCE. It was a regime form that incorporated the demos in the making of collective political decisions, rendered them equal before the law, and allowed them to run for political office irrespective of wealth or social background. Political decisions were made following public debates and elections in an assembly consisting of full citizens. While this body fulfilled legislative functions in the Athenian democracy, a 500-member council, whose members were drawn by lot from volunteers from the 139 territorial units, served as a secretariat. From the council, an executive body with rotating membership was also drawn by lot, as were the juries in the popular law courts.

Ancient Greek philosophers such as Thucydides and Plato regarded democracy as a bad form of government, likening it to mob rule. Aristotle, on the other hand, saw much virtue in the rule of the many, provided it was exercised for the common good. He suggested that this could be achieved by drawing up rules that divided and regulated the exercise of power and therefore made the democratic process less prone to abuse by powerful groups or individuals. He called the “good” form of the rule of the many politeia (constitutional government) and its pathological counterpart democratia.

2. Modern understanding of democracy. In the wake of the American and French Revolutions in the late eighteenth century, democracy as a form of government returned to political life after more than 2,000 years in which nondemocratic forms of rule were prevalent in the world. In political thought, Enlightenment writers such as de Alexis de Tocqueville, Montesquieu, and Jean-Jacques Rousseau reflected on equality-based state-society relations and thereby contributed to giving democracy a better image than it had had in ancient Greek thought. Democracy continued to spread with the emergence of nation-states. However, the overwhelming majority of these new democracies were not direct (as in Athens) but were representative democracies in which the rule of the people was exercised by means of elected proxies. In his 1976 book *Capitalism, Socialism, and Democracy*, Joseph Schumpeter, one of the most prominent pioneers in modern democratic thinking, explicitly rejected the “classical doctrine” of direct democracy and advocated a “leadership democracy” based on competitive elitism. Today’s democracies consist of political offices that are filled by means of contestation, with all adult citizens regardless of gender, ethnicity, or religious persuasion participating in the process and deciding the outcome by vote.



## im·pe·ri·al·ism \im-ˈpīr-ē-ə-,li-zəm\ *noun*

1: imperial government, authority, or system

2: the policy, practice, or advocacy of extending the power and dominion of a nation especially by direct territorial acquisitions or by gaining indirect control over the political or economic life of other areas; broadly the extension or imposition of power, authority, or influence <union>

IMPERIALISM, in a strict sense, is the process of creating an empire. An empire is a complex political unit comprising diverse social units, each with distinct cultural identities, hierarchically organized under the domination of one of its parts. An empire is thus distinct from a national state, which is relatively homogeneous in its sociocultural features, and a multinational state based on a free federation of its component parts.

Historically, empires generally developed from the expansion of a relatively compact and homogeneous core state extending the territorial range of its domination. Imperial expansion in its early forms was thus largely geographically contiguous, involving a process of progressive movement outward from an original core territory. Various forms of imperial political administration were established, but all involved a substantial devolution of political authority to local officials or agents, creating a recurring problem of fragmentation as local actors chose to prioritize their own interests over those of the imperial center. This produced a typical cycle of imperial expansion followed by a phase of decay induced by overexpansion and the emergence of dissident forces in the periphery that threatened imperial power.

Nevertheless, imperial development often took place on top of a parallel process of cultural enlargement of the center that contributed to historical nation-building. Thus, the Roman city-state left a legacy that contributed to the formation of the Italian nation long after its imperial dominion had disintegrated, and the Chinese and Russian empires both contributed to the formation of modern national identities and nation-states.

The emergence of economies and societies with a strong commercial orientation coupled with modern technologies of warfare and transport in western Europe led to a new form of imperialism from the sixteenth century onward, as European powers, starting with the Spanish and Portuguese, sought to establish imperial dominion over geographically distant overseas territories.

The contemporary usage of the term imperialism is strongly influenced by the role it assumed in Marxist discourse both Marxist theory and Marxist polemic in the era of the cold war. Marx himself dealt with imperialism in a relatively limited way; however, several elements of his work provided a basis for the later development of the Marxist theory of imperialism: the observation that capitalism developed in close association with the world market, his notion of capitalism as a distinct mode of production, his view that capitalism was a system driven toward continual expansion in its search for profit, his idea that the dynamics of the capitalist system led to the progressive concentration of capital in large enterprises, and his concept of the state as a social instrument that serves the interests of the ruling class.

Lenin argued that the dominance of finance capital in the leading capitalist economies resulted in an over accumulation of capital that could not be absorbed in the national economy. Capitalist groups sought to protect their home markets, leading to international economic conflict, but they were also driven to seek new outlets for investment through the export of capital, especially to less-developed regions. However, overseas investments required political security, which could be effectively provided only by extending the territorial authority of the national state through colonial acquisitions. The influence of non-Marxist interpreters of imperialism has not been as durable but was of considerable significance in their time. The most important was the liberal economist J. A. Hobson. Hobson located the “tap root” of imperialism in the concentration of capital and an increased volume of capital-demanding outlets for profitable investment, and he saw aggressive international behavior by capitalist states as the political counterpart to this economic drive. For Hobson, imperialism was a particular form of policy, advanced by particular business interest groups.

## lib·er·al·ism

\ˈli-b(ə-)rə-,li-zəm\ *noun*

1: the quality or state of being LIBERAL

2 a: often capitalized: a movement in modern Protestantism emphasizing intellectual LIBERTY and the spiritual and ethical content of Christianity b: a theory in economics emphasizing individual freedom from restraint and usually based on free competition, the self-regulating market, and the gold standard c: a political philosophy based on belief in progress, the essential goodness of the human race, and the autonomy of the individual and standing for the protection of political and civil LIBERTIES; specifically such a philosophy that considers government as a crucial instrument for amelioration of social inequities (as those involving race, gender, or class) d: capitalized: the principles and policies of a Liberal party

LIBERALISM, has a long and distinguished history, starting with the philosophers of ancient Greece and Rome. In the development of the understanding of politics throughout Western history since the time of ancient Greece and Rome, political philosophy has considered the place of the individual in a society or political system. In many, if not most, political philosophies, the individual has been sacrificed or has been subordinate to the good of the state. However, the good of the individual has occasionally been considered central; it is this focus on the individual that characterizes the common thread of liberalism in all its forms. This common thread can also be described as the value of liberty (both liberty and liberalism come from the Latin root *liber*, meaning “free”) and the minimization of government interference in civil society. Associated with liberalism is the concept that humans have an inherent goodness and rationality.

During the European Enlightenment of the seventeenth and eighteenth centuries, the threads of liberalism began to coalesce into a somewhat coherent political philosophy. Enlightenment philosophers emphasized reason and the nature of the individual man and society, which formed the basis for liberal thought. A number of philosophers epitomize this search, beginning with Thomas Hobbes (1588-1679), a British philosopher. In his masterpiece, *Leviathan*, Hobbes posited that life in a state of nature was “brutal, nasty, and short.” Nevertheless, he recognized that man was an individual prior to society, one of the first philosophical recognitions of man as an individual. Hobbes argued that those individual men, through handing their self- rule over to the sovereignty of the government, formed a social contract for their mutual protection. Hobbes was followed by John Locke (1632-1704), a British physician and philosopher commonly known as the “father of liberalism.” Locke’s most famous political work was the *Two Treatises of Government*. Like Hobbes, Locke advocated a social contract theory of political life, where men formed governments to ensure peace, but he placed a greater emphasis on individual liberty. In his “*Essay Concerning Human Understanding*,” he expanded on the notion that men were individuals and that they had inherent value separate from the state. Locke presented a natural law theory that men had the natural rights to life, liberty, and property.

Following Locke and Hobbes were a number of continental philosophers who characterized the focus on the individual during the Enlightenment. Jean Jacques Rousseau (1712-1788), a Genevoise philosopher, wrote *The Social Contract*, describing the creation of a society in which men formed governments for the benefit of all men, which became a great influence. Baron Montesquieu (1689-1755), a French political philosopher, penned *The Laws*, advocating the separation of powers in government to protect the people, which heavily influenced the American Founders in the writing of the U.S. Constitution. The Scottish Enlightenment included philosopher Adam Smith (1723-1790), whose book *The Wealth of Nations* helped launch the modern discipline of economics, through his theory of a free market, where individuals pursued their own self interest in such a way that would benefit all society.

In sum, classical liberalism is based on the works of John Locke and the thinkers of the Enlightenment. Thus, classical liberalism is very different from welfare liberalism and closer to the contemporary perspective of libertarianism. It is a political philosophy that maximizes individual freedom and minimizes government regulation. It is not a philosophy in which the government is considered to be a protector and benefactor of individual morality and material needs.

## mon·ar·chy \ˈmă-nər-kē also -,när-\ *noun*

- 1: undivided rule or absolute sovereignty by a single person
- 2: a nation or state having a monarchical government
- 3: a government having a hereditary chief of state with life tenure and powers varying from nominal to absolute

MONARCHY, in one form or another was the primary system of government. A monarchy is a type of tyrannical regime in which all or most political power is concentrated in the hands of a single ruler, the sovereign. The monarch is generally the head of state and the chief executive. Historically, the sovereign and the state were seen as an indivisible entity. However, modern constitutional monarchies bifurcate power: The monarch remains head of state with a separate, usually elected, chief executive. This system has facilitated the survival of the monarchy in a largely ceremonial role, with a clear division between the state and the monarchy. In monarchical systems, power is typically hereditary, although some states elected sovereigns for life. Monarchies concentrate wealth, power, and privilege among a small, hereditary aristocracy whose members are bound to the sovereign by personal loyalty. Monarchies facilitated the rise of the strong central state in the countries of western Europe and Japan, but they also prompted democratic movements that either constrained their power or implemented alternative systems of government.

Throughout history, groups of humans were governed by the person who was the greatest warrior or especially skillful at politics. From early chiefs and tribal leaders, monarchical systems emerged as a means for a sovereign to transfer power to members of his or her family upon the monarch's death. Although elected monarchies were common at the dawn of the Middle Ages in Europe, they were gradually replaced by hereditary systems, with the notable exception of some of the German states, the early Holy Roman Empire, and the Vatican. By designating an official successor, groups or states could eliminate or minimize power struggles after the ruler's death. States subsequently developed complex rules of succession. In most areas, primogeniture, the transfer of power to the oldest male relative, became the norm.

Monarchs based their legitimacy and authority on a combination of military power and the personal loyalty of leading figures within the regime. This system of loyalty became increasingly codified through various versions of feudalism. However, the often-overlapping bonds that characterized the feudal system, by which an aristocrat's loyalty could be divided among multiple monarchs, also undermined the state. In response, sovereigns in kingdoms such as France and England increasingly sought to consolidate power through the Renaissance and Reformation periods. The growing authority of the central state necessitated an increase in resources, whether in the form of taxes or loans, in order to support larger militaries and growing overseas empires. The rise of colonialism reflected the emergence of mercantilism as an economic system driven by imperial rivalries between kingdoms such as France, Spain, and England. Meanwhile, the rising merchant class increasingly sought to limit expenditures by the monarch in order to concurrently constrain taxes. The Treaty of Westphalia (1648) marked not only the rise of the contemporary nation-state, but also the beginnings of the end of the monarchical system. The growing merchant class increasingly sought greater access to political power and a legal framework that limited aristocratic privilege. In addition, as monarchs sought to limit the power of the Church, they also undermined the basis for their legitimacy.

Absolute monarchies grant the sovereign almost total control over the state and the populace. There are few legal or constitutional limitations on royal prerogative. Rulers justified such power by appealing to the divine right of kings and arguing that their authority came directly from God. Within absolute monarchies, there is no distinction between the ruler and the state; therefore, the resources of the nation are viewed as the personal property of the sovereign. One result was that colonies were often considered royal property and not components of the state.

## ol·i·gar·chy    \ ă-lə-ˌgär-kē, ˈō-ˌ    *noun*

- 1: government by the few
- 2: a government in which a small group exercises control especially for corrupt and selfish purposes; also a group exercising such control
- 3: an organization under oligarchic control

OLIGARCHY, is a system of government in which power lies in the hands of a few individuals or a single class. The term oligarkhia comes from the Greek words oligo (few) and arkhos (rule). It entered the political science lexicon through its use in Aristotle's *Politics* (1981), in which Aristotle classified governments based upon the number of rulers and whether the rulers ruled in their interest or for the common good. Governments with rulers who ruled only according to their own interests were deemed "corrupt" or "debased" forms of government. An oligarchy is thus a form of government in which power is held by a small group of people (like an aristocracy) that rules only in its interest (unlike an aristocracy). Aristotle noted that oligarchies typically were led by the wealthy, although they could also be the product of heredity or be controlled by military elites; aristocracies, in contrast, were led by what Aristotle considered the "virtuous."

In more modern usage, an oligarchy, which is usually predicated upon a closed, narrowly based leadership, is generally taken to be the opposite of a democracy, which aspires for political openness, equality, and opportunity for all to participate in political life.

On the political left, many writers have focused on the tendency for economic elites to emerge as powerful forces in capitalist, democratic states, thereby producing potentially deleterious effects for democratic government. German philosopher Karl Marx (1818-1883), for example, argued that the state in capitalist systems reflects the underlying economic reality of the unequal relationship between the bourgeoisie, or capitalists, and the proletariat, or working class; the state thereby becomes little more than what he referred to as the executive committee of the bourgeoisie.

Political scientist Charles Lindblom argued in *Politics and Markets* (1977) that business interests invariably—thanks to their resources—play a "privileged role" in any democratic state, and the political and economic elites conspire to offer a limited number of choices to the public. Although many thought Lindblom went too far in his analysis, the goal of removing the influence of money from politics has been widely advocated, with campaign-finance reform a popular topic in many democratic states.

More general arguments regarding oligarchy were made by Italians Gaetano Mosca (1858-1941) and Vilfredo Pareto (1848-1923), both considered fathers of the elitist school of politics. In his *The Ruling Class* (1896), Mosca argued that any sizeable society will be ruled by a small minority, what he called the political class, which possesses superior organizational skills that enable it to take control of the state's bureaucratic apparatus. Pareto would make a similar argument in *The Rise and Fall of Elites* (1900), in which he took aim at contemporary ideologies for being smokescreens used to advance the interests of a self-interested elite. Pareto was a skeptic of democracy, arguing that despite the claims by some groups to serve the common good, ultimately all political elites were interested in power only for their own purposes.

Perhaps the most widely cited employment of oligarchy in more modern times was made by German-Italian sociologist Robert Michels (1876-1936). In his classic work *Political Parties* (1911), he utilized the German Social Democratic Party as a case study and argued that there is an iron law of oligarchy. He maintained that all large organizations (e.g., political parties, bureaucracies, government institutions, and civic groups) tend to become oligarchic as power concentrates at the top, where leaders have access to information and funds and can thereby direct the organization to their own ends. The fact that Michels observed such a phenomenon in a party ostensibly committed to equality and democracy led him to suggest that real democracy, simply because of the organizational requirements of modern government, is impossible to achieve.

## re·pub·lic \ri-'pə-blik\ *noun*

1 a (1): a government having a chief of state who is not a monarch and who in modern times is usually a president

(2): a political unit (as a nation) having such a form of government b (1): a government in which supreme power resides in a body of citizens entitled to vote and is exercised by elected officers and representatives responsible to them and governing according to law

(2): a political unit (as a nation) having such a form of government c: a usually specified republican government of a political unit <the French Fourth Republic>

2: a body of persons freely engaged in a specified activity <the of letters>

3: a constituent political and territorial unit of the former nations of Czechoslovakia, the Union of Soviet Socialist Republics, or Yugoslavia

REPUBLIC, signifies the public thing or public good or interest, referring to a political community. Cicero defines *res publica* as *res populi*—the thing of the people. A republic is a commonwealth in which the commonweal of the whole people is paramount to that of a section, faction, or elite group. The rule of law is an important element in republican government and replaces dependence on the political authority of an emperor or king. Sovereignty resides in the people, not in a monarch. Distinguished from a democracy in which the people rule directly, a republic is democratic indirectly through representative government. Order, moderation, reason, and restraint are the benefits to be achieved by a republic through the rule of law. The key distinction between a democracy and a republic is that a democracy is ruled by an unlimited majority; whereas, in a republic the majority is limited by a constitution. Thus, in a democracy the minority has no protection against what Alexis de Tocqueville called the tyranny of the majority. In a republic, the constitution limits the powers of majoritarian democracy by separation of legislative, executive, and judicial powers, and protection of individual rights of minorities. While all people are equal under the law, the emphasis is on social pluralism, not uniform equality as may be the object of a direct democracy.

After rejecting kingship, the Romans established the Roman Republic, which had a mixed constitution balancing monarchy (consuls), aristocracy (Senate), and democracy (people). Even though the Roman Republic was not an Athenian democracy, no act of the consuls or Senate could be legitimate without popular support. Further, the people (adult males with property) had the constitutional rights to vote on legislation, elect political and military officials, and serve as a collective judge in popular courts. Political virtues, such as honor, glory, military power, and public sacrifice, were fundamental to the concept of the Roman Republic.

To secure the common good, a republic requires an institutional legal framework that mitigates destructive self-interested factions. Madison describes the U.S. Constitution as a compound republic, both national and federal. The nation as a whole and the individual states share power. Because political power is derived from both federal and national sources, federalism is a key political principle. Constitution guarantees every state a republican form of government, not a democracy. It establishes a mixed government, with separation of powers and checks and balances; popular sovereignty; the rule of law; and civil rights. The U.S. republic is democratic, but not a democracy. As such, the first ten amendments to the Constitution, known as the Bill of Rights, ensure that minority interests are protected from majoritarian supremacy.

Throughout history, republics have differed widely in democratic substance and form. Plato's Republic (360 BCE), an ideal conception of justice as hierarchical class orders in society, could not be described as democratic, nor could Aristotle's democracy, which he considered a defective form of constitution, serving the self-interest of the impoverished masses.

Public participation and moral virtue provide the foundation for a republic. St. Augustine believed that without justice there could be no commonwealth, and there could be no justice without divine law. Cicero relied on natural law to provide unalterable norms as the basis for legislation, whereas Machiavelli thought republican virtue had a more secular nature. In any case, loyalty and adherence to the state or public realm and the willingness to participate, contribute, and sacrifice for the common good is the spirit of a republic.

## so·cial·ism \ˈsō-shə-ˌli-zəm\ *noun*

- 1: any of various economic and political theories advocating collective or governmental ownership and administration of the means of production and distribution of goods
- 2 a: a system of society or group living in which there is no private property    b: a system or condition of society in which the means of production are owned and controlled by the state
- 3: a stage of society in Marxist theory transitional between capitalism and communism and distinguished by unequal distribution of goods and pay according to work done

SOCIALISM, was the most influential secular movement of the twentieth century, worldwide. It was a political ideology (or world view), a wide and divided political movement, and a socioeconomic model tried and developed on a large scale.

Socialism became a public social movement in western Europe of the 1840s, but it grew out of the radical Enlightenment and the leftist currents of the French Revolution (1789-1799). Jean-Jacques Rousseau was a key precursor as an egalitarian and as an icon of the Jacobins and the left wing of the French Revolution. Several currents of thought converged in nineteenth-century socialism.

There were the radical traditions of the Enlightenment, egalitarianism, rationalism, and discrete materialistic atheism. There were the far left activists of the French Revolution, whose legacy was carried forward by post revolutionary activists like François-Noël Babeuf, Filippo Buonarroti, and Auguste Blanqui into the embryonic French labor movement of the 1830s and 1840s. There was the sociological analysis of Henri de Saint-Simon and his followers, heralding the arrival of a post revolutionary industrial society with a new constellation of classes and social forces. There was the enlightened employer Robert Owen, with ideas of producers' cooperatives, inspiring one of the major French "utopian socialists," Eugène Cabet, who was exiled to Britain in the 1830s. There were the new, post feudal conceptions of labor, incorporated into French Revolution ideas of citizenship by one of its most influential thinkers, Emmanuel-Joseph Sieyès, and there were the Ricardian socialists of Britain, developing David Ricardo's early-nineteenth-century political economy into a critique of capitalism.

Socialist ideas of equality, association, cooperation, and mutualism began coming together in radical labor movements, largely by skilled workers and artisans of France and England in the early 1840s. By 1842, it had become the topic of a major academic analysis by a German scholar, Lorenz von Stein, in his *Socialism and Social Movement*. They came to the forefront, if not to victory, in the European wide national democratic revolution of 1848. The German League of the Just, a diasporic association of left-wing artisans, commissioned Karl Marx and Friedrich Engels to write a program for them. It became the most famous political pamphlet ever—the *Communist Manifesto*.

As a modern political ideology, socialism was a rival of liberalism, as well as of traditional popular deference to royals or religion. Its most distinctive values were solidarity—which in its collective identification differs radically from charity or compassion—and equality. Both may be seen as manifestations of collectivism. This was a collectivism mainly deriving from workers' experiences, with little means to defend their interests as individuals in the face of merchants, factory owners, master craftsmen, landowners, the propertied, and the generally well-heeled. In the socialist value system, individual freedom is located within parameters of collective responsibility.

Socialism stands for the rights of labor against those of property. Socialism also drew on the modern idea of democracy, which came to the fore, if more in rhetoric than in reality, during the radical phase of the French Revolution. The socialist labor movement became the major international force of universal suffrage and democracy in the nineteenth and early twentieth centuries, in the period when there were severe restrictions and fraudulent manipulations of civic political rights everywhere.

Most socialist currents affirmed the modern world of industry, mobility, exchange, science, and rationalism. This modernism was particularly pronounced in Marxism and in Latin European socialism of republican and anticlerical roots, while at the same time condemning capitalism as an exploitation of modern possibilities as well as of human labor.

## to·tal·i·tar·i·an·ism \ (,)tō-,ta-lə-'ter-ē-ə-,ni-zəm\ *noun*

1: centralized control by an autocratic authority

2: the political concept that the citizen should be totally subject to an absolute state authority

TOTALITARIANISM, is an ideal that, in practice, applies to any regime that promotes total control of a people in pursuit of the ideological goals of the leadership. Totalitarian rulers seek control through the elimination or co-optation of independent business groups, labor unions, religious bodies, educational institutions, and challengers to the regime, such as legislators from competing political parties or an independent judiciary.

Totalitarianism is a twentieth-century phenomenon. Notable totalitarian regimes include Italy under Benito Mussolini (1922-1943), Germany under Adolph Hitler (1933-1945), and the Soviet Union under Joseph Stalin (1922-1953). Mussolini applied the term to his own regime, and Hannah Arendt (1951) used it to show parallels between Nazi Germany and Stalin's Soviet Union.

Origins of the concept may be traced to Aristotle's normative distinction in Politics between good and bad forms of government. However, the characteristics of this distinction also yield empirical attributes. Good governments were those ruled in the public interest—of all those governed. All classes were represented, and law was supreme. Bad governments were administered in the private interest of the ruler or ruling class, and the will of the ruler was supreme.

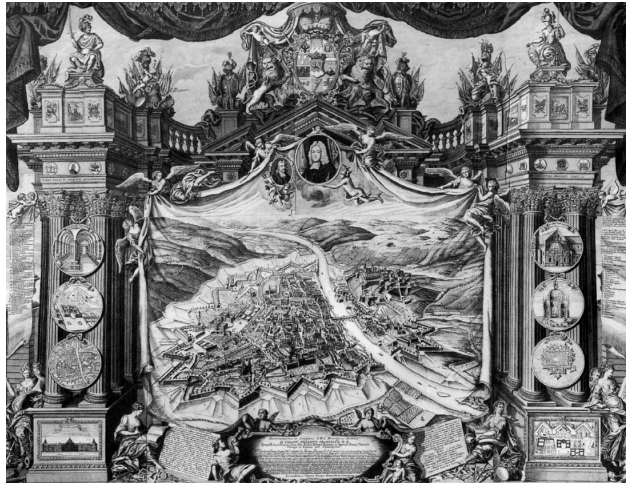
Aristotle identified six major forms of government, two of which involved the rule of many: polity, the good form, and its bad counterpart, democracy. In the seventeenth century, *polity* began its evolution into constitutional *democracy*, which is democratic because voters choose representatives in competitive elections and constitutional because government power is limited and the rights of individuals and groups are protected by law. A meta ideology of the center, it includes liberalism, conservatism, and democratic socialism.

A totalitarian democracy is democratic because its governments claim to rule in the real interest of many, even while barring competitive elections, and it is totalitarian because an elite minority, which allows no rights against the regime's interests, controls government.

Some key characteristics of totalitarian democracy are:

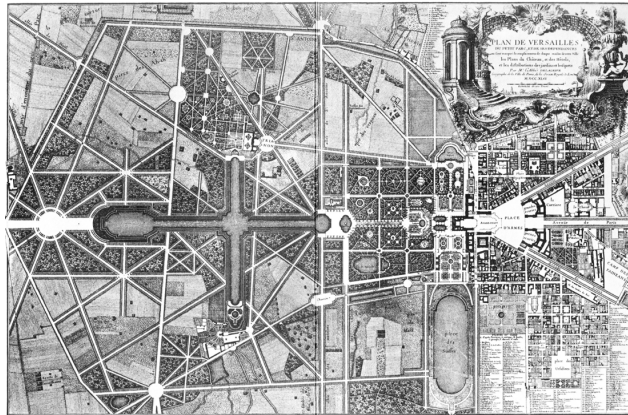
1. An ideology that promises a final solution to the problems of modernity by instituting a radical and revolutionary new order. It promotes a messianic civil religion that projects a utopian future of a united and happy multitude, based on the total reshaping of people and society. It also evinces relentless hostility to constitutional democracy in any of its permutations. Individual freedoms, rule of law, and open and competitive elections are anathema; ideology requires conformity, atomization of the masses, and unlimited regulation of everyday behavior.
2. A monopoly of violence, including control of the military and a terror system centered on secret police organizations that engage in widespread surveillance and punishment of suspected opponents.
3. State cooptation and control—collaboratively if possible, violently if necessary—of the economy, including raw materials and finished goods, business, and labor.
4. An elite one-party system tasked to staff the state's bureaucracy.
5. State monopoly of information and communication to promote propaganda in support of the regime and to minimize vocal opposition.
6. A charismatic, almost divine leader as the focus of a cult of invincibility, designed to make the leader invulnerable to opposition or criticism.
7. Imperialist conquest as necessary to achieve utopian goals.





### III. Territories

Balthasar Neumann, *Würzburg* (1723)



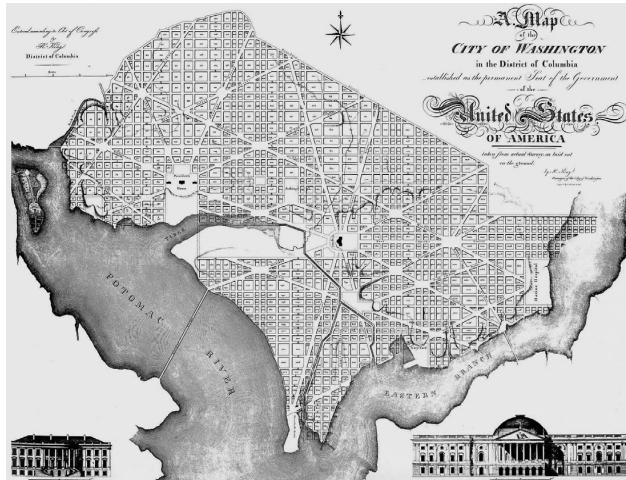
*Plan de Versailles* (1746)

DOMINANCE

I look back for a moment to what France was seven hundred years ago: I find it divided up among a small number of families who own the land and govern the inhabitants; at that time, the right to command is passed down with inheritances from generation to generation; men have only a single way to act on one another, force; you discover only a single source of power, landed property.

Alexis de Tocqueville, *Democracy in America*, Volume I (1835)

DOMINANCE



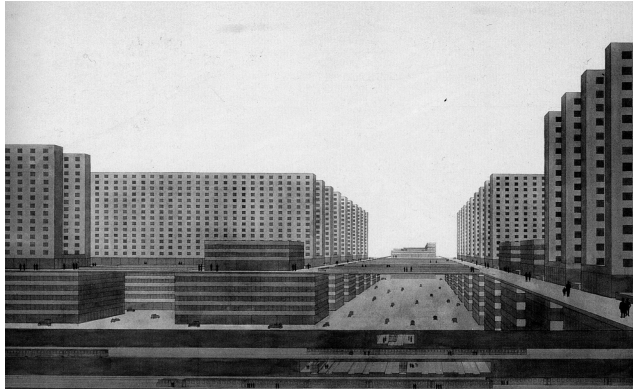
*Plan of the City of Washington (1818)*

CENTRALITY

The only way to erect such a common power, as may be able to defend them from the invasion of foreigners, and the injuries of one another, and thereby to secure them in such sort as that by their own industry and by the fruits of the earth they may nourish themselves and live contentedly, is to confer all their power and strength upon one man, or upon one assembly of men, that may reduce all their wills, by plurality of voices, unto one will: which is as much as to say, to appoint one man, or assembly of men, to bear their person; and every one to own and acknowledge himself to be author of whatsoever he that so beareth their person shall act, or cause to be acted, in those things which concern the common peace and safety; and therein to submit their wills, every one to his will, and their judgements to his judgement. This is more than consent, or concord; it is a real unity of them all in one and the same person, made by covenant of every man with every man, in such manner as if every man should say to every man: I authorise and give up my right of governing myself to this man, or to this assembly of men, on this condition; that thou give up, thy right to him, and authorise all his actions in like manner. This done, the multitude so united in one person is called a COMMONWEALTH; in Latin, CIVITAS. This is the generation of that great LEVIATHAN, or rather, to speak more reverently, of that mortal god to which we owe, under the immortal God, our peace and defence.

Tomas Hobbes, *Leviathan* (1651)

CENTRALITY



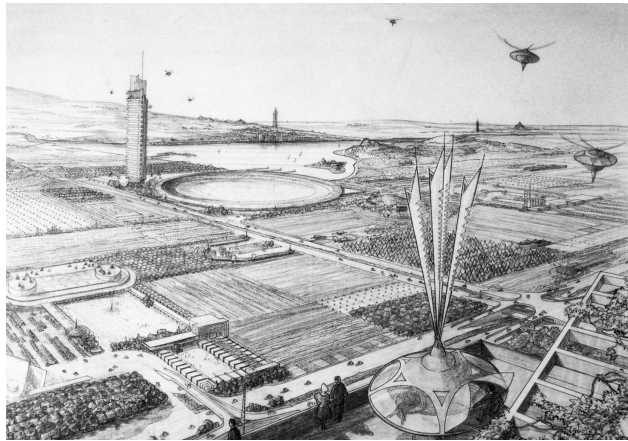
Ludwig Karl Hilberseimer, *Hochhausstadt* (1924)

CONNECTION

THE HISTORY OF COMMERCE IS THAT OF THE COMMUNICATION OF  
THE PEOPLE.

Montesquieu, *The Spirit of the Laws* (1748)

CONNECTION



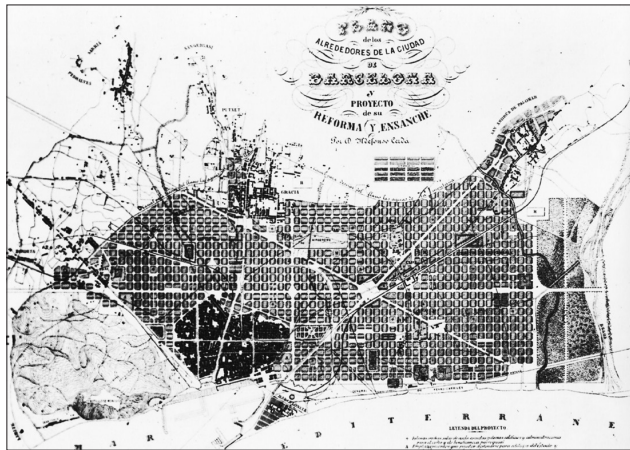
Frank Lloyd Wright, *Bradacre-City* (1935)

SPRAWL

The economic aspiration of the proletariat can have no other aim than the establishment of absolutely free organizations and federations based on the labor equality of all and absolutely separate and independent from every state government; and that these organizations and federations can be created only by the spontaneous action of the proletariat itself, that is, by the trade bodies and the autonomous communes (...)

Peter Kropotkin, *Memoirs of a Revolutionist* (1899)

SPRAWL



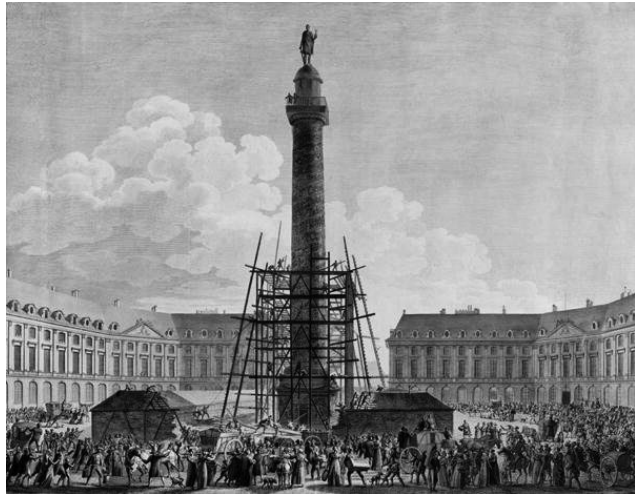
Ildefons Cerdà, *Plan for Barcelona's expansion* (1858)

EXPANSION

When Alexander inquired of a pirate by what right he dared to infest the sea with his little brigantine: "By the same right (he replied) which is your warrant for conquering the world." This pirate was, forsooth, something of a philosopher in his way, for worldly wisdom and prudence instructs by all means to increase our power, riches, and estates. This same Alexander, this mighty general, who extended his empire over all Asia, how could he, without violating the property of other men, acquire such universal dominion, enjoy so many pleasures, and reign without bound or limit.

Cicero, *De Republica*, Book III (51 BC)

EXPANSION



Pierre-Nolasque Bergeret, *Column of Vendôme (Napoleon)*, Place de la Vendôme, Paris (1803-10)

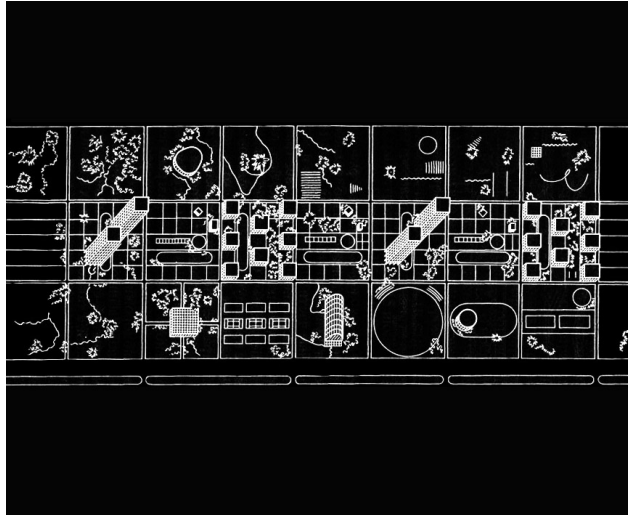
ART

So long as government and law provide for the security and well-being of men in their common life, the arts, literature, and the sciences, less despotic though perhaps more powerful, fling garlands of flowers over the chains which weigh them down. They stifle in men's breasts that sense of original liberty, for which they seem to have been born; cause them to love their own slavery, and so make of them what is called a civilized people.

Jean-Jacques Rousseau, *The Social Contract and Discourses* (1761)

ART





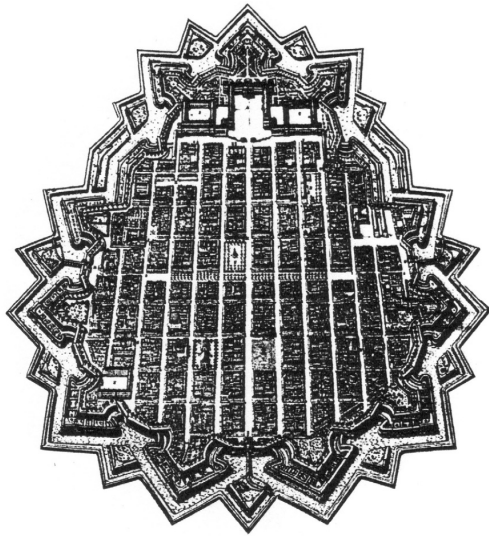
Ivan Leonidov, *Magnitogorsk, Proposal* (1930)

DECENTRALIZATION

The federative system is applicable to all nations and eras, since humanity is progressive in all generations and all races, and the politics of federation, which is par excellence the politics of progress.

P-J Proudhon, *The principle of federation and the need to reconstitute the party of revolution* (1863)

DECENTRALIZATION



*City of Mannheim*, copper engraving (1758)

#### FORTIFICATION

<sup>6</sup>It has been a custom with princes, in order to hold their states more securely, to build fortresses that may serve as a bridle and bit to those who might design to work against them, and as a place of refuge from a first attack. I praise this system because it has been made use of formerly. Notwithstanding that, Messer Nicolo Vitelli in our times has been seen to demolish two fortresses in Citta di Castello so that he might keep that state; Guido Ubald, Duke of Urbino, on returning to his dominion, whence he had been driven by Cesare Borgia, razed to the foundations all the fortresses in that province, and considered that without them it would be more difficult to lose it; the Bentivogli returning to Bologna came to a similar decision. Fortresses, therefore, are useful or not according to circumstances; if they do you good in one way they injure you in another. And this question can be reasoned thus: the prince who has more to fear from the people than from foreigners ought to build fortresses, but he who has more to fear from foreigners than from the people ought to leave them alone.

Niccolò Machiavelli, *The Prince*, Chapter XX (1513)

#### FORTIFICATION



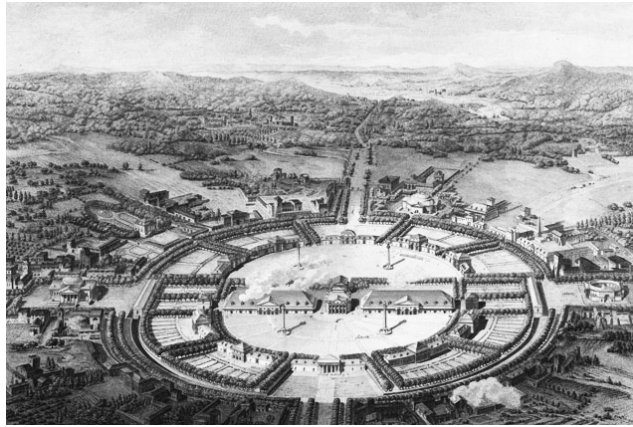
Charles Garnier, *Opéra Garnier* (1861-75)

EDUCATION

From the first moment of life, men ought to begin learning to deserve to live; and, as at the instant of birth we partake of the rights of citizenship, that instant ought to be the beginning of the exercise of our duty. If there are laws for the age of maturity, there ought to be laws for infancy, teaching obedience to others: and as the reason of each man is not left to be the sole arbiter of his duties, government ought the less indiscriminately to abandon to the intelligence and prejudices of fathers the education of their children, as that education is of still greater importance to the State than to the fathers: for, according to the course of nature, the death of the father often deprives him of the final fruits of education; but his country sooner or later perceives its effects. Families dissolve but the State remains.

Jean-Jacques Rousseau, *The Social Contract and Discourses* (1761)

EDUCATION



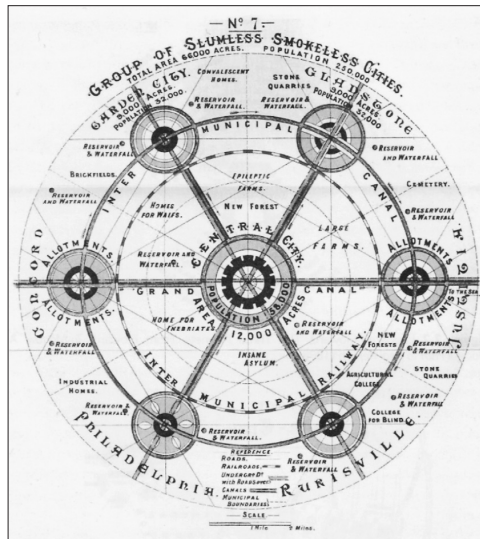
Claude Nicolas Ledoux, *Les salines de Chaux* (1775-78)

ENLIGHTMENT

The natural man lives for himself; he is the unit, the whole, dependent only on himself and on his like. The citizen is but the numerator of a fraction, whose value depends on its denominator; his value depends upon the whole, that is, on the community. Good social institutions are those best fitted to make a man unnatural, to exchange his independence for dependence, to merge the unit in the group, so that he no longer regards himself as one, but as a part of the whole, and is only conscious of the common life.

Jean-Jacques Rousseau, *Emile: Or, On Education* (1762)

ENLIGHTMENT



Ebenezer Howard, *Social City* (1898)

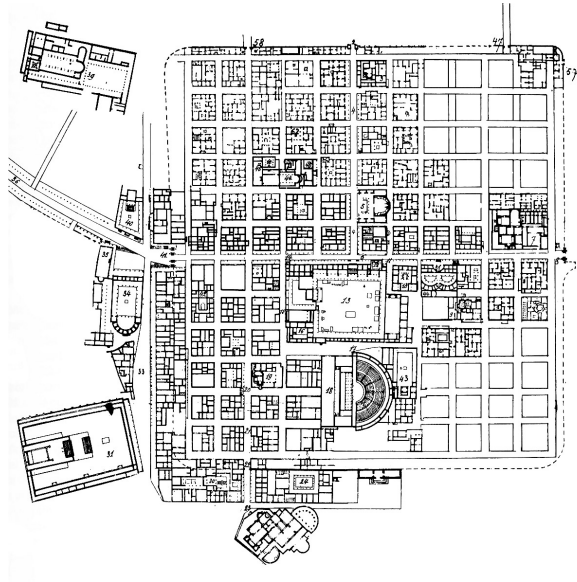
DISTRIBUTION

We saw that a new form of society is germinating in the civilized nations, and must take the place of the old one: a society of equals, who will not be compelled to sell their hands and brains to those who choose to employ them in a haphazard way, but who will be able to apply their knowledge and capacities to production, in an organism so constructed as to combine all the efforts for procuring the greatest sum possible of well-being for all, while full, free scope will be left for every individual initiative.

This society will be composed of a multitude of associations, federated for all the purposes which require federation: trade federations for production of all sorts, agricultural, dwellings, gas works, supplies of food, sanitary arrangements, etc.; federations of communes among themselves, and federations of communes with trade organizations; and finally, wider groups covering all the country, or several countries, composed of men who collaborate for the satisfaction of such economic, intellectual, artistic, and moral needs as are not limited to a given territory.

Peter Kropotkin, *Memoirs of a Revolutionist* (1899)

DISTRIBUTION



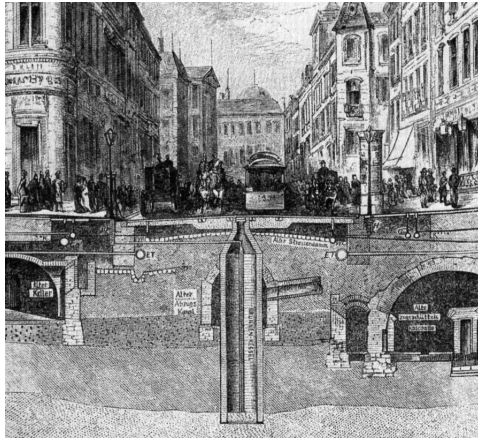
*Timgad (2<sup>nd</sup> century)*

EQUALITY

As soon as citizens began to own the land in ways other than by feudal tenure, and as soon as personal wealth, once known, could in turn create influence and confer power, no discoveries were made in the arts, no further improvements were introduced into commerce and industry, without also creating as many new elements of equality among men. From this moment, all processes that are found, all needs that are born, all desires that demand to be satisfied, are progress toward universal leveling. The taste for luxury, the love of war, the sway of fashion, the most superficial passions of the human heart as well as the most profound, seem to work in concert to impoverish the rich and to enrich the poor.

Alexis de Tocqueville, *Democracy in America*, Volume I (1835)

EQUALITY



James Hobrecht, *Kanalisation Berlin* (1862)

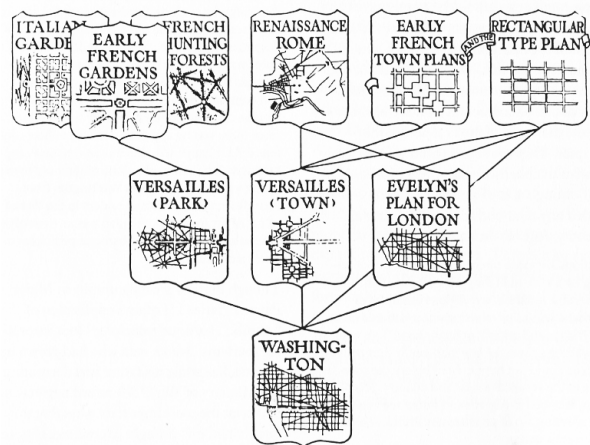
#### INFRASTRUCTURE

Now the distribution of the 14,018 quinariae is so recorded that the 771 quinariae which are transferred from certain aqueducts to supplement others and are set down twice in showing the distribution, figure only once in reckoning. Of this quantity there are delivered outside the City, 4,063 quinariae, 1,718 quinariae in the name of Caesar, to private parties, 2,345. The remaining 9,955 were distributed within the City to 247 reservoirs; of these there were delivered in the name of Caesar 1,707½ quinariae, to private parties 3,847 quinariae, for public uses 4,401 quinariae, — namely to camps 279 quinariae, to seventy-five public structures 2,301 quinariae, to thirty-nine ornamental fountains 386 quinariae, to five hundred and ninety-one water-basins 1,335 quinariae. But the schedule must be made to apply also to the several aqueducts and to the several wards of the City.

Sextus Julius Frontinus, *The Aqueducts of Rome*, Book I (1<sup>st</sup> century)

#### INFRASTRUCTURE

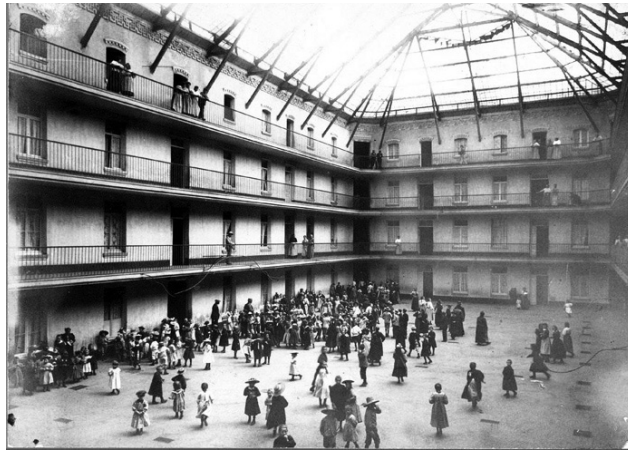




Elbert Peets, *The family tree of Washington DC*  
EVOLUTION

When you skim the pages of our history you do not find so to speak any great events that for seven hundred years have not turned to the profit of equality. The Crusades and the English wars decimate the nobles and divide their lands; the institution of the towns introduces democratic liberty into the feudal monarchy; the discovery of firearms equalizes the villein and the noble on the field of battle; printing offers equal resources to their minds; the post comes to deposit enlightenment at the threshold of the hut of the poor as at the gate of palaces; Protestantism maintains that all men are equally able to find the way to heaven. America, which comes into sight, presents a thousand new paths to fortune and delivers the wealth and power [reserved to kings] to obscure adventurers.

Alexis de Tocqueville, *Democracy in America*, Volume I (1835)  
EVOLUTION



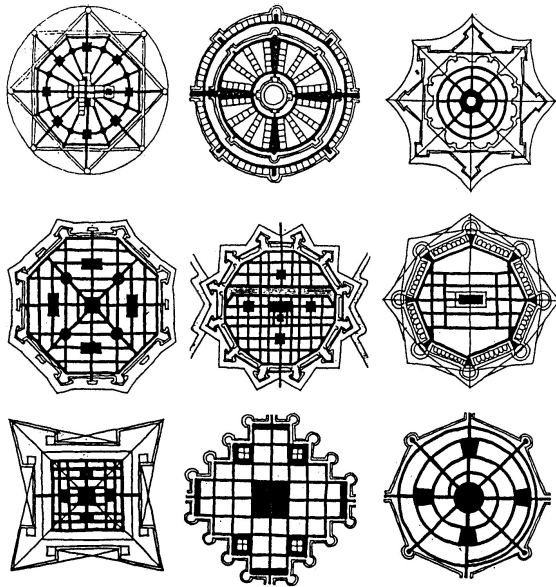
Jean-Baptiste-André Godin, *The Familistère* (1856-1859)

AUTARKY

La première Maison-Commune, avec son Ecole, les premiers Ateliers si propres et si gais, avec leur division de travail, la première Cité ouvrière, avec ses façades blanches riant parmi les verdure, étaient nés de l'idée fouriériste, ensommeillée comme la bonne graine dans les champs d'hiver, toujours prête à germer et à fleurir. La religion de l'humanité, ainsi que le catholicisme, devait mettre peut-être des siècles à s'établir solidement. Mais quelle évolution ensuite, quel élargissement continu, à mesure que l'amour poussait et que la Cité se fondait ! Fourier, évolutionniste, homme de méthode et de pratique, en apportant l'association entre le capital, le travail et l'intelligence, à titre d'expérience immédiate, aboutissait d'abord à l'organisation sociale des collectivistes, ensuite même au rêve libertaire des anarchistes. Dans l'association, le capital peu à peu se répartissait, s'anéantissait, le travail et l'intelligence devenaient les seuls régulateurs, les fondements du nouveau pacte.

Émile Zola, *Travail* (1901)

AUTARKY



Gian Maria Tabarelli, *La città ideale e l'arte della fortificazione nel Rinascimento* (1974)

IDEAL

METON: I have come to you.

PISTHETAERUS: Yet another pest! What have you come to do? What's your plan? What's the purpose of your journey? Why these splendid buskins?

METON: I want to survey the plains of the air for you and to parcel them into lots.

PISTHETAERUS: In the name of the gods, who are you?

METON: Who am I? Meton, known throughout Greece and at Colonus.

PISTHETAERUS: What are these things?

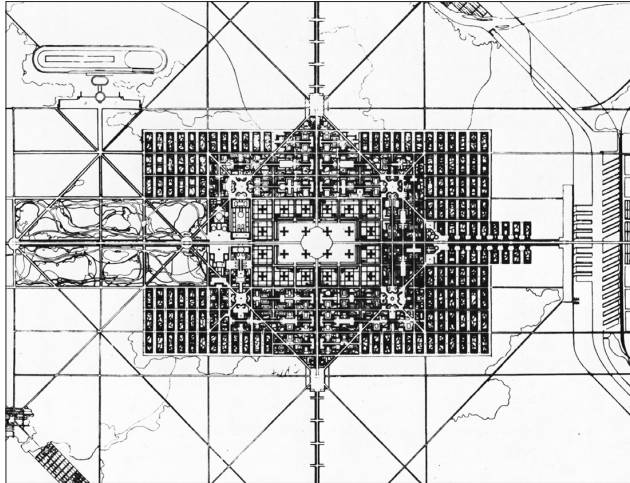
METON: Tools for measuring the air. In truth, the spaces in the air have precisely the form of a furnace. With this bent ruler I draw a line from top to bottom; from one of its points I describe a circle with the compass. Do you understand?

PISTHETAERUS: Not the very least.

METON: With the straight ruler I set to work to inscribe a square within this circle; in its centre will be the market-place, into which all the straight streets will lead, converging to this centre like a star, which, although only orbicular, sends forth its rays in a straight line from all sides.

Aristophanes, *The Birds* (414 BC)

IDEAL



Le Corbusier, *Plan for a city of 3 million inhabitants* (1922)

TOTALITY

Having determined that there is to be a distribution into twelve parts, let us now see in what way this may be accomplished. There is no difficulty in perceiving that the twelve parts admit of the greatest number of divisions of that which they include, or in seeing the other numbers which are consequent upon them, and are produced out of them up to 5040; wherefore the law ought to order phraties and demes and villages, and also military ranks and movements, as well as coins and measures, dry and liquid, and weights, so as to be commensurable and agreeable to one another. And this is what you, Cleinias, must do, and to matters of this kind you must turn your mind since you are going to colonize a new country. [...] And this is what you, Cleinias, must do, and to matters of this kind you must turn your mind since you are going to colonize a new country.

Plato, *Laws, Book V* (347 BC)

TOTALITY



*Berliner Mietskasernen (1900)*

CODE

„Die Fluchtlinie für Gebäude und bauliche Anlagen an Straßen und Plätzen wird von dem Polizeipräsidium bestimmt“ (§ 10).

„Gebäude dürfen nur auf Grundstücken an öffentlichen Straßen und Plätzen mit einer hinreichenden Zufahrt von mindestens 5,54 Meter Breite errichtet werden« (§ 26).

„Auf jedem Grundstück muss bei der Bebauung ein freier Hofraum von mindestens 5,34 auf 5,34 Metern verbleiben“ (§ 27).

„Neue Vordergebäude dürfen überall 11,30 Meter hoch gebaut werden, bei 2,51 Meter im Lichten Mindeststockwerkshöhe also vier Geschosse hoch; an Straßen von 11,50 bis 11,95 Meter Breite ist eine Gebäudehöhe  $1 \frac{1}{4}$  der Straßenbreite zulässig, also mit fünf Geschossen. Bei noch breiteren Straßen besteht keine Höhenbeschränkung« (§ 28).

*Berliner Baupolizeiordnung (1853)*

CODE



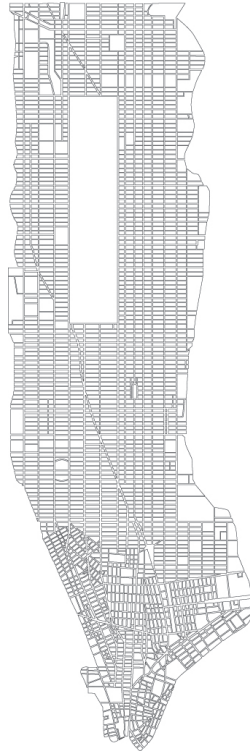
*Parcelation Plan Harley Street, London*

PROPERTY

The proprietor, the robber, the hero, the sovereign — for all these titles are synonymous — imposes his will as law, and suffers neither contradiction nor control; that is, he pretends to be the legislative and the executive power at once . . . [and so] property engenders despotism . . . That is so clearly the essence of property that, to be convinced of it, one need but remember what it is, and observe what happens around him. Property is the right to use and abuse . . . if goods are property, why should not the proprietors be kings, and despotic kings — kings in proportion to their facultes bonitaires? And if each proprietor is sovereign lord within the sphere of his property, absolute king throughout his own domain, how could a government of proprietors be any thing but chaos and confusion?

Pierre-Joseph Proudhon, *What Is Property?* (1840)

PROPERTY



*Manhattan Grid, New York*

MATRIX

I. Nature has placed mankind under the governance of two sovereign masters, pain and pleasure. It is for them alone to point out what we ought to do, as well as to determine what we shall do. On the one hand the standard of right and wrong, on the other the chain of causes and effects, are fastened to their throne. They govern us in all we do, in all we say, in all we think: every effort we can make to throw off our subjection, will serve but to demonstrate and confirm it. In words a man may pretend to abjure their empire: but in reality he will remain. subject to it all the while. The principle of utility recognizes this subjection, and assumes it for the foundation of that system, the object of which is to rear the fabric of felicity by the hands of reason and of law. Systems which attempt to question it, deal in sounds instead of sense, in caprice instead of reason, in darkness instead of light.

Jeremy Bentham, *The Principles of Morals and Legislation, Chapter I* (1789)

MATRIX





*Stalinallee - now Karl Marx Allee (1960)*

REPRESENTATION

Die Stadtplanung und die architektonische Gestaltung unserer Städte müssen der gesellschaftlichen Ordnung der Deutschen Demokratischen Republik, den fortschrittlichen Traditionen unseres deutschen Volkes sowie den großen Zielen, die dem Aufbau ganz Deutschlands gestellt sind, Ausdruck verleihen. Dem dienen die folgenden Grundsätze:

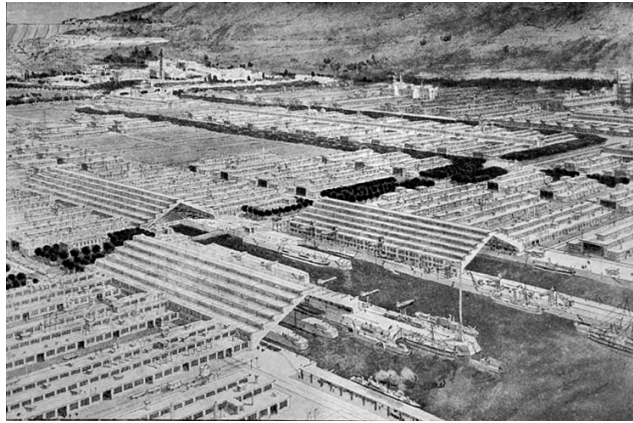
<sup>1</sup>. Die Stadt als Siedlungsform ist nicht zufällig entstanden. Die Stadt ist die wirtschaftlichste und kultureichste Siedlungsform für das Gemeinschaftsleben der Menschen, was durch die Erfahrung von Jahrhunderten bewiesen ist. Die Stadt ist in Struktur und architektonischer Gestaltung Ausdruck des politischen Lebens und des nationalen Bewußtseins des Volkes.  
[...]

<sup>6</sup>. Das Zentrum bildet den bestimmenden Kern der Stadt. Das Zentrum der Stadt ist der politische Mittelpunkt für das Leben seiner Bevölkerung. Im Zentrum der Stadt liegen die wichtigsten politischen, administrativen und kulturellen Stätten. Auf den Plätzen im Stadtzentrum finden die politischen Demonstrationen, die Aufmärsche und die Volksfeiern an Festtagen statt. Das Zentrum der Stadt wird mit den wichtigsten und monumentalsten Gebäuden bebaut, beherrscht die architektonische Komposition des Stadtplanes und bestimmt die architektonische Silhouette der Stadt.  
[...]

<sup>9</sup>. Das Antlitz der Stadt, ihre individuelle künstlerische Gestalt, wird von Plätzen, Hauptstraßen und den beherrschenden Gebäuden im Zentrum der Stadt bestimmt (in den größten Städten von Hochhäusern). Die Plätze sind die strukturelle Grundlage der Planung der Stadt und ihrer architektonischen Gesamtkomposition.  
[...]

Die 16 Grundsätze des Städtebaus, *Deutsche Demokratische Republik* (1950)

REPRESENTATION



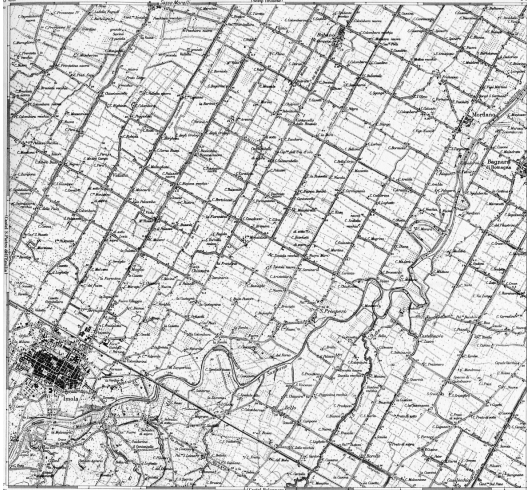
Tony Garnier, *Cité industrielle* (1917)

PRODUCTION

FASCISM SHOULD MORE APPROPRIATELY BE CALLED CORPORATISM  
BECAUSE IT IS A MERGER OF STATE AND CORPORATE POWER.

Benito Mussolini, Speech

PRODUCTION



Imola, *Centuriatio*  
LANDSCAPE

Die Natur, was immer das sei, umfaßt auch den Menschen. Dieser aber fügt sich aus einem ganz bestimmten Grunde nicht in ein selbstregulierendes System. Regelsysteme verlangen Elemente, die auf Stimuli reflexartig und proportional reagieren. Der Mensch aber reagiert "linguistisch", er faßt das Stimulus als ein Zeichen auf, das er "lesen", verstehen und interpretieren muß. Sein Verhalten ist Gesellschaftsprozessen, Lernprozessen unterworfen, ist dem historischen Augenblick verpflichtet und damit politisch. Die Veränderungen der Natur werden ignoriert oder wahrgenommen unter dem Bilde der "Landschaft"; das Bild der Landschaft als historisches Konstrukt im Kopfe des Menschen bestimmt sein Verhalten und seine Maßnahmen, die deshalb keineswegs regelnd oder gar selbstregelnd, sondern irreversibel sind und geschichtsschaffend wirken-zum Guten oder zum Schlechten.

Lucius Burckhardt, *Landschaftsentwicklung und Gesellschaftsstruktur* (1977)  
LANDSCAPE



Bruxelles, *Lodovico Guicciardini* (1589)

SECURITY

As to the form of private houses, those are thought to be best and most useful for their different purposes which are distinct and separate from each other, and built in the modern manner, after the plan of Hippodamus: but for safety in time of war, on the contrary, they should be built as they formerly were; for they were such that strangers could not easily find their way out of them, and the method of access to them such as an enemy could with difficulty find out if he proposed to besiege them. A city therefore should have both these sorts of buildings, which may easily be contrived if any one will so regulate them as the planters do their rows of vines; not that the buildings throughout the city should be detached from each other, only in some parts of it; thus elegance and safety will be equally consulted.

Aristoteles, *Politics - A Treatise on Government*, Book VII, Chapter XI (350 BC)

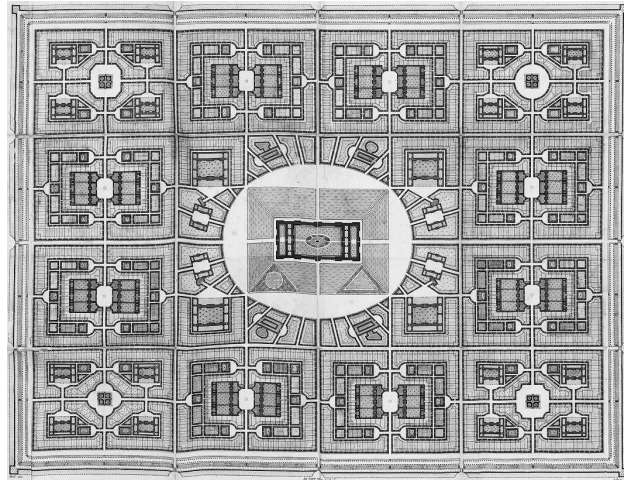
SECURITY



The Granger Collection New York, *The Roman Forum*, 19th Century Engraving  
FOUNDATION

Con questo quinquennio si chiude la politica a favore delle città, che hanno avuto dal regime tutti i contributi e tutti i concorsi per il loro abbellimento e i loro bisogni. Bisogna quindi intensificare da oggi la politica a favore del villaggio.

Benito Mussolini, *Speech* (1927)  
FOUNDATION



Jean-Jacques Moll, *Napoleonville, Pontivy, Plan d'une ville de cent mille âmes* (1801)

#### ORGANIZATION

The next thing to be noted is, that the city should be placed as nearly as possible in the centre of the country; we should choose a place which possesses what is suitable for a city, and this may easily be imagined and described. Then we will divide the city into twelve portions, first founding temples to Hestia, to Zeus and to Athene, in a spot which we will call the Acropolis, and surround with a circular wall, making the division of the entire city and country radiate from this point. The twelve portions shall be equalized by the provision that those which are of good land shall be smaller, while those of inferior quality shall be larger. The number of the lots shall be 5040, and each of them shall be divided into two, and every allotment shall be composed of two such sections; one of land near the city, the other of land which is at a distance. This arrangement shall be carried out in the following manner: The section which is near the city shall be added to that which is on the borders, and form one lot, and the portion which is next nearest shall be added to the portion which is next farthest; and so of the rest. Moreover, in the two sections of the lots the same principle of equalization of the soil ought to be maintained; the badness and goodness shall be compensated by more and less. And the legislator shall divide the citizens into twelve parts, and arrange the rest of their property, as far as possible, so as to form twelve equal parts; and there shall be a registration of all. After this they shall assign twelve lots to twelve Gods, and call them by their names, and dedicate to each God their several portions, and call the tribes after them. And they shall distribute the twelve divisions of the city in the same way in which they divided the country; and every man shall have two habitations, one in the centre of the country, and the other at the extremity. Enough of the manner of settlement.

Plato, *Laws*, Book V (347 BC)

#### ORGANIZATION





Paris, *Place de l'Étoile*, Georges-Eugène Haussmann (1860)

EMBELLISSEMENT

In Wirklichkeit hat die Bourgeoisie nur eine Methode, die Wohnungsfrage in ihrer Art zu lösen - das heißt, sie so zu lösen, daß die Lösung die Frage immer wieder von neuem erzeugt. Diese Methode heißt: "Haussmann". Ich verstehe hier unter "Haussmann" nicht bloß die spezifisch-bonapartistische Manier des Pariser Haussmann, lange, gerade und breite Straßen mitten durch die engebauten Arbeiterviertel zu brechen und sie mit großen Luxusgebäuden an beiden Seiten einzufassen, wobei neben dem strategischen Zweck der Erschwerung des Barrikadenkampfes noch die Heranbildung eines von der Regierung abhängigen, spezifisch-bonapartistischen Bauproletariats und die Verwandlung der Stadt in eine reine Luxusstadt [261] beabsichtigt war. Ich verstehe unter "Haussmann" die allgemein gewordene Praxis des Breschelegens in die Arbeiterbezirke, besonders die zentral gelegenen unserer großen Städte, ob diese nun durch Rücksichten der öffentlichen Gesundheit und der Verschönerung oder durch Nachfrage nach großen zentral gelegenen Geschäftslokalen oder durch Verkehrsbedürfnisse, wie Eisenbahnanlagen, Straßen usw., veranlaßt worden. Das Resultat ist überall dasselbe, mag der Anlaß noch so verschieden sein: die skandalösesten Gassen und Gäßchen verschwinden unter großer Selbstverherrlichung der Bourgeoisie von wegen dieses ungeheuren Erfolges, aber - sie erstehn anderswo sofort wieder und oft in der unmittelbaren Nachbarschaft.

Friedrich Engels, *Zur Wohnungsfrage* (1872)

EMBELLISSEMENT





Giambattista Nolli, *Pianta Grande di Roma* (1748)

PUBLIC

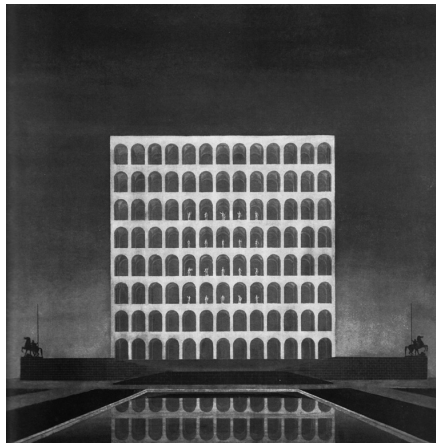
<sup>1</sup> The Greeks lay out their forums in the form of a square surrounded by very spacious double colonnades, adorn them with columns set rather closely together, and with entablatures of stone or marble, and construct walks above in the upper story. But in the cities of Italy the same method cannot be followed, for the reason that it is a custom handed down from our ancestors that gladiatorial shows should be given in the forum.

<sup>2</sup> Therefore let the intercolumniations round the show place be pretty wide; round about in the colonnades put the bankers' offices; and have balconies on the upper floor properly arranged so as to be convenient, and to bring in some public revenue.

The size of a forum should be proportionate to the number of inhabitants, so that it may not be too small a space to be useful, nor look like a desert waste for lack of population. To determine its breadth, divide its length into three parts and assign two of them to the breadth. Its shape will then be oblong, and its ground plan conveniently suited to the conditions of shows.

Vitruvius, *The Ten Books on Architecture*, Book IV, Chapter I (1<sup>st</sup> century BC)

PUBLIC



Ernesto Bruno La Padula, *Il palazzo della civiltà italiana* (1943)

MONUMENT

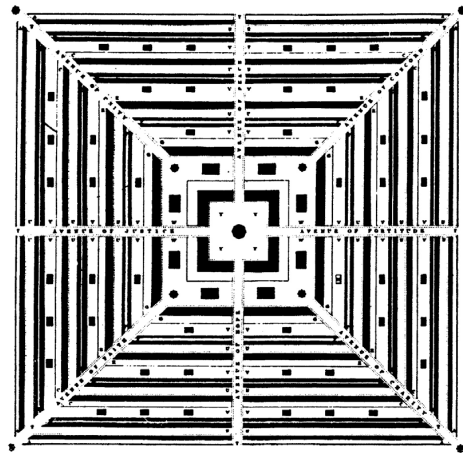
Alexander, whose aim was to unite the two nations, thought fit to establish in Persia a great number of Greek colonies. He built, therefore, a multitude of towns; and so strongly were all the parts of this new empire cemented, that after his decease, amidst the disturbances and confusion of the most frightful civil wars, when the Greeks had reduced themselves, as it were, to a state of annihilation, not a single province of Persia revolted.

(...)

He paid great respect to the ancient traditions, and to all the public monuments of the glory or vanity of nations. The Persian monarchs having destroyed the temples of the Greeks, Babylonians, and Egyptians, Alexander rebuilt them: few nations submitted to his yoke to whose religion he did not conform; and his conquests seem to have been intended only to make him the particular monarch of each nation, and the first inhabitant of each city. The aim of the Romans in conquest was to destroy, his to preserve; and wherever he directed his victorious arms, his chief view was to achieve something whence that country might derive an increase of prosperity and power.

Montesquieu, *The Spirit of Laws* (1748)

MONUMENT



J.S.Buckingham, Plan for the City of Victoria (1848)

#### STRATIFICATION

Modern Industry has converted the little workshop of the patriarchal master into the great factory of the industrial capitalist. Masses of labourers, crowded into the factory, are organised like soldiers. As privates of the industrial army they are placed under the command of a perfect hierarchy of officers and sergeants. Not only are they slaves of the bourgeois class, and of the bourgeois State; they are daily and hourly enslaved by the machine, by the overlooker, and, above all, by the individual bourgeois manufacturer himself. The more openly this despotism proclaims gain to be its end and aim, the more petty, the more hateful and the more embittering it is.

Karl Marx, *Manifesto of the Communist Party* (1848)

#### STRATIFICATION



Geneva, *Zoning Plan*

LAW

LIBERTY IS THE RIGHT OF DOING WHATEVER THE LAWS PERMIT.

Montesquieu, *The Spirit of the Laws* (1748)

LAW

PostScript



Shinto Priest and an actor playing a game of GO

## NOMADOLOGY: THE WAR MACHINE

*Axiom I.* The war machine is exterior to the State apparatus. Proposition I. This exteriority is first attested to in mythology, epic, drama, and games.

Georges Dumézil, in his definitive analyses of Indo-European mythology, has shown that political sovereignty, or domination, has two heads: the magician-king and the jurist-priest. Rex and flamen, raj and Brahman, Romulus and Numa, Varuna and Mitra, the despot and the legislator, the binder and the organizer. Undoubtedly, these two poles stand in opposition term by term, as the obscure and the clear, the violent and the calm, the quick and the weighty, the fearsome and the regulated, the “bond” and the “pact,” etc. But their opposition is only relative; they function as a pair, in alternation, as though they expressed a division of the One or constituted in themselves a sovereign unity. “At once antithetical and complementary, necessary to one another and consequently without hostility, lacking a mythology of conflict: a specification on any one level automatically calls forth a homologous specification on another. The two together exhaust the field of the function.” They are the principal elements of a State apparatus that proceeds by a One-Two, distributes binary distinctions, and forms a milieu of interiority. It is a double articulation that makes the State apparatus into a *stratum*.

It will be noted that war is not contained within this apparatus. *Either* the State has at its disposal a violence that is not channeled through war— either it uses police officers and jailers in place of warriors, has no arms and no need of them, operates by immediate, magical capture, “seizes” and “binds,” preventing all combat— or, the State acquires an army, but in a way that presupposes a juridical integration of war and the organization of a military function. As for the war machine in itself, it seems to be irreducible to the State apparatus, to be outside its sovereignty and prior to its law: it comes from elsewhere. *Indra, the warrior god, is in opposition to Varuna no less than to Mitra!* He can no more be reduced to one or the other than he can constitute a third of their kind. Rather, he is like a pure and immeasurable

multiplicity, the pack, an irruption of the ephemeral and the power of metamorphosis. *He unties the bond just as he betrays the pact.* He brings *afuror* to bear against sovereignty, a celerity against gravity, secrecy against the public, a power (*puissance*) against sovereignty, a machine against the apparatus. He bears witness to another kind of justice, one of incomprehensible cruelty at times, but at others of unequaled pity as well (because he unties bonds...). He bears witness, above all, to other relations with women, with animals, because he sees all things in relations of *becoming*, rather than implementing binary distributions between “states”: a veritable becoming-animal of the warrior, a becoming-woman, which lies outside dualities of terms as well as correspondences between relations. In every respect, the war machine is of another species, another nature, another origin than the State apparatus.

Let us take a limited example and compare the war machine and the State apparatus in the context of the theory of games. Let us take chess and Go, from the standpoint of the game pieces, the relations between the pieces and the space involved. Chess is a game of State, or of the court: the emperor of China played it. Chess pieces are coded; they have an internal nature and intrinsic properties from which their movements, situations, and confrontations derive. They have qualities; a knight remains a knight, a pawn a pawn, a bishop a bishop. Each is like a subject of the statement endowed with a relative power, and these relative powers combine in a subject of enunciation, that is, the chess player or the game’s form of interiority. Go pieces, in contrast, are pellets, disks, simple arithmetic units, and have only an anonymous, collective, or third-person function. “It” makes a move. “It” could be a man, a woman, a louse, an elephant. Go pieces are elements of a nonsubjectified machine assemblage with no intrinsic properties, only situational ones. Thus the relations are very different in the two cases. Within their milieu of interiority, chess pieces entertain biunivocal relations with one another, and with the adversary’s pieces: their functioning is structural. On the other hand, a Go piece has only a milieu of exteriority, or extrinsic

relations with nebulas or constellations, according to which it fulfills functions of insertion or situation, such as bordering, encircling, shattering. All by itself, a Go piece can destroy an entire constellation synchronically; a chess piece cannot (or can do so diachronically only). Chess is indeed a war, but an institutionalized, regulated, coded war, with a front, a rear, battles. But what is proper to Go is war without battle lines, with neither confrontation nor retreat, without battles even: pure strategy, whereas chess is a semiology. Finally, the space is not at all the same: in chess, it is a question of arranging a closed space for oneself, thus of going from one point to another, of occupying the maximum number of squares with the minimum number of pieces. In Go, it is a question of arraying oneself in an open space, of holding space, of maintaining the possibility of springing up at any point: the movement is not from one point to another, but becomes perpetual, without aim or destination, without departure or arrival. The “smooth” space of Go, as against the “striated” space of chess. The *nomas* of Go against the State of chess, *nomas* against *polis*. The difference is that chess codes and decodes space, whereas Go proceeds altogether differently, territorializing or deterritorializing it (make the outside a territory in space; consolidate that territory by the construction of a second, adjacent territory; deterritorialize the enemy by shattering his territory from within; deterritorialize oneself by renouncing, by going elsewhere...). Another justice, another movement, another space-time.

“They come like fate, without reason, consideration, or pretext...” “In some way that is incomprehensible they have pushed right into the capital. At any rate, here they are; it seems that every morning there are more of them.” Luc de Heusch analyzes a Bantu myth that leads us to the same schema: Nkongolo, an indigenous emperor and administrator of public works, a man of the public and a man of the police, gives his half-sisters to the hunter Mbidi, who assists him and then leaves. Mbidi’s son, a man of secrecy, joins up with his father, only to return from the outside with that inconceivable thing, an army. He kills Nkongolo and proceeds to build a new State. “Between” the magical-despotic State and the juridical State containing a military institution, we see the flash of the war machine, arriving from without.

From the standpoint of the State, the originality of the man of war, his eccentricity, necessarily appears in a negative form: stupidity, deformity, madness, illegitimacy, usurpation, sin. Dumézil analyzes the three “sins” of the warrior in the Indo-European tradition: against the king, against the priest, against the laws originating in the State (for example, a sexual transgression that compromises the distribution of men and women, or even a betrayal of the laws of war as instituted by the State). The warrior is in the position of betraying everything, including the function of the military, *or* of understanding nothing. It happens that historians, both bourgeois and Soviet, will follow this negative tradition and explain how Genghis Khan understood nothing: he “didn’t understand” the phenomenon of the city. An easy thing to say. The problem is that the exteriority of the war machine in relation to the State apparatus is everywhere apparent but remains difficult to conceptualize. It is not enough to affirm that the war machine is external to the apparatus. It is necessary to reach the point of conceiving the war machine as itself a pure form of exteriority, whereas the State apparatus constitutes the form of interiority we habitually take as a model, or according to which we are in the habit of thinking. What complicates everything is that this extrinsic power of the war machine tends, under certain circumstances, to become confused with one of the two heads of the State apparatus. Sometimes it is confused with the magic violence of the State, at other times with the State’s military institution. For instance, the war machine invents speed and secrecy; but there is all the same a certain speed and a certain secrecy that pertain to the State, relatively, secondarily. So there is a great danger of identifying the structural relation between the two poles of political sovereignty, and the dynamic interrelation of these two poles, with the power of war. Dumézil cites the lineage of the Roman kings: there is a Romulus-Numa relation that recurs throughout a series, with variants and an alternation between these two types of equally legitimate rulers; but there is also a relation with an “evil king,” Tullus Hostilius, Tarquinius Superbus, an upsurge of the warrior as a disquieting and illegitimate character. Shakespeare’s kings could also be invoked: even violence, murders, and perversion do not prevent the State lineage from producing “good” kings;



but a disturbing character like Richard III slips in, announcing from the outset his intention to reinvent a war machine and impose its line (deformed, treacherous and traitorous, he claims a “secret close intent” totally different from the conquest of State power, and another—an *other*—relation with women). In short, whenever the irruption of war power is confused with the line of State domination, everything gets muddled; the war machine can then be understood only through the categories of the negative, since nothing is left that remains outside the State. But, returned to its milieu of exteriority, the war machine is seen to be of another species, of another nature, of another origin. One would have to say that it is located between the two heads of the State, between the two articulations, and that it is necessary in order to pass from one to the other. But “between” the two, in that instant, even ephemeral, if only a flash, it proclaims its own irreducibility. *The State has no war machine of its own*; it can only appropriate one in the form of a military institution, one that will continually cause it problems. This explains the mistrust States have toward their military institutions, in that the military institution inherits an extrinsic war machine. Karl von Clausewitz has a general sense of this situation when he treats the flow of absolute war as an Idea that States partially appropriate according to their political needs, and in relation to which they are more or less good “conductors.”

Trapped between the two poles of political sovereignty, the man of war seems outmoded, condemned, without a future, reduced to his own fury, which he turns against himself. The descendants of Hercules, Achilles, then Ajax, have enough strength left to proclaim their independence from Agamemnon, a man of the old State. But they are powerless when it comes to Ulysses, a man of the nascent modern State, the first man of the modern State. And it is Ulysses who inherits Achilles’ arms, only to convert them to other uses, submitting them to the laws of the State— not Ajax, who is condemned by the goddess he defied and against whom he sinned. No one has portrayed the situation of the man of war, at once eccentric and condemned, better than Kleist. In *Penthesilea*, Achilles is already separated from his power: the war machine has passed over to the Amazons, a Stateless woman-people whose

justice, religion, and loves are organized uniquely in a war mode. Descendants of the Scythians, the Amazons spring forth like lightning, “between” the two States, the Greek and the Trojan. They sweep away everything in their path. Achilles is brought before his double, Penthesilea. And in his ambiguous struggle, Achilles is unable to prevent himself from marrying the war machine, or from loving Penthesilea, and thus from betraying Agamemnon and Ulysses at the same time. Nevertheless, he already belongs enough to the Greek State that Penthesilea, for her part, cannot enter the passionate relation of war with him without herself betraying the collective law of her people, the law of the pack that prohibits “choosing” the enemy and entering into one-to-one relationships or binary distinctions.

Throughout his work, Kleist celebrates the war machine, setting it against the State apparatus in a struggle that is lost from the start. Doubtless Arminius heralds a Germanic war machine that breaks with the imperial order of alliances and armies, and stands forever opposed to the Roman State. But the Prince of Homburg lives only in a dream and stands condemned for having reached victory in disobedience of the law of the State. As for Kohlhaas, his war machine can no longer be anything more than banditry. Is it the destiny of the war machine, when the State triumphs to be caught in this alternative: either to be nothing more than the disciplined, military organ of the State apparatus, or to *turn against itself* to become a double suicide machine for a solitary man and a solitary woman? Goethe and Hegel, State thinkers both, see Kleist as a monster, and Kleist has lost from the start. Why is it, then, that the most uncanny modernity lies with him? It is because the elements of his work are secrecy, speed and affect.” And in Kleist the secret is no longer a content held within a form of interiority; rather, it becomes a form, identified with the form of exteriority that is always external to itself. Similarly, feelings become uprooted from the interiority of a “subject,” to be projected violently outward into a milieu of pure exteriority that lends them an incredible velocity, a catapulting force: love or hate, they are no longer feelings but affects and these affects are so many instances of the becoming-woman, the becoming-animal of the warrior (the bear, she-dogs). Affects transpire the body like arrows, they are weapons

of war. The deterritorialization velocity of affect. Even dreams (Homburg's, Penthesilea's) are externalized, by a system of relays and plug-ins, extrinsic linkages belonging to the war machine. Broken rings. This element of exteriority—which dominates everything, which Kleist invents in literature, which he is the first to invent—will give time a new rhythm: an endless succession of catatonic episodes or fainting spells, and flashes or rushes. Catatonia is: “This affect is too strong for me,” and a flash is: “The power of this affect sweeps me away,” so that the Self (*Moi*) is now nothing more than a character whose actions and emotions are desubjectified, perhaps even to the point of death. Such is Kleist's personal formula: a succession of nights of madness and catatonic freezes in which no subjective interiority remains. There is much of the East in Kleist: the Japanese fighter, interminably still who then makes a move too quick to see. The Go player. Many things in modern art come from Kleist. Goethe and Hegel are old men next to Kleist. Could it be that it is at the moment the war machine ceases to exist, conquered by the State, that it displays to the utmost its irreducibility, that it scatters into thinking, loving, dying, or creating machines that have at their disposal vital or revolutionary powers capable of challenging the conquering State? Is the war machine already overtaken, condemned, appropriated as part of the same process whereby it takes on new forms, undergoes a metamorphosis, affirms its irreducibility and exteriority, and deploys that milieu of pure exteriority that the occidental man of the State, or the occidental thinker, continually reduces to something other than itself?

*Problem I.* Is there a war of warding off the formation of a State apparatus (or its equivalents in a group)?

*Proposition II.* The exteriority of the war machine is also attested to by ethnology (a tribute to the memory of Pierre Clastres).

Primitive, segmentary societies have often been defined as societies without a State, in other words, societies in which distinct organs of power do not appear. But the conclusion has been that these societies did not reach the degree of economic development, or the level of political differentiation, that would make the formation of

the State apparatus both possible and inevitable: the implication is that primitive people “don't understand” so complex an apparatus. The prime interest in Pierre Clastres's theories is that they break with this evolutionist postulate. Not only does he doubt that the State is the product of an ascribable economic development, but he asks if it is not a potential concern of primitive societies to ward off or avert that monster they supposedly do not understand. Warding off the formation of a State apparatus, making such a formation impossible, would be the objective of a certain number of primitive social mechanisms, even if they are not consciously understood as such. To be sure, primitive societies have *chefs*. But the State is not defined by the existence of chiefs; it is defined by the perpetuation or conservation of organs of power. The concern of the State is to conserve. Special institutions are thus necessary to enable a chief to become a man of State, but diffuse, collective mechanisms are just as necessary to prevent a chief from becoming one. Mechanisms for warding off, preventive mechanisms, are a part of chieftainship and keep an apparatus distinct from the social body from crystallizing. Clastres describes the situation of the chief, who has no instituted weapon other than his prestige, no other means of persuasion, no other rule than his sense of the group's desires. The chief is more like a leader or a star than a man of power and is always in danger of being disavowed, abandoned by his people. But Clastres goes further, identifying war in primitive societies as the surest mechanism directed against the formation of the State: war maintains the dispersal and segmentarity of groups, and the warrior himself is caught in a process of accumulating exploits leading him to solitude and a prestigious but powerless death. Clastres can thus invoke natural Law while reversing its principal proposition: just as Hobbes saw clearly that *the State was against war, so war is against the State*, and makes it impossible. It should not be concluded that war is a state of nature, but rather that it is the mode of a social state that wards off and prevents the State. Primitive war does not produce the State any more than it derives from it. And it is no better explained by exchange than by the State: far from deriving from exchange, even as a sanction for its failure, war is what limits exchanges, maintains them in the framework of “alliances”; it is what

prevents them from becoming a State factor, from fusing groups.

The importance of this thesis is first of all to draw attention to collective mechanisms of inhibition. These mechanisms may be subtle, and function as micromechanisms. This is easily seen in certain band or pack phenomena. For example, in the case of gangs of street children in Bogota, Jacques Meunier cites three ways in which the leader is prevented from acquiring stable power: the members of the band meet and undertake their theft activity in common, with collective sharing of the loot, but they disperse to eat or sleep separately; also, and especially, each member of the band is paired off with one, two, or three other members, so if he has a disagreement with the leader, he will not leave alone but will take along his allies, whose combined departure will threaten to break up the entire gang; finally, there is a diffuse age limit, and at about age fifteen a member is inevitably induced to quit the gang. These mechanisms cannot be understood without renouncing the evolutionist vision that sees bands or packs as a rudimentary, less organized, social form. Even in bands of animals, leadership is a complex mechanism that does not act to promote the strongest but rather inhibits the installation of stable powers, in favor of a fabric of immanent relations. One could just as easily compare the form "high-society life" to the form "sociability" among the most highly evolved men and women: high-society groups are similar to gangs and operate by the diffusion of prestige rather than by reference to centers of power, as in social groupings (Proust clearly showed this noncorrespondence of high-society values and social values). Eugene Sue, a man of high society and a dandy, whom legitimists reproached for frequenting the Orleans family used to say: "I'm not on the side of the family, I side with the pack." Packs, bands, are groups of the rhizome type, as opposed to the arborescent type that centers around organs of power. That is why bands in general, even those engaged in banditry or high-society life, are metamorphoses of a war machine formally distinct from all State apparatuses or their equivalents, which are instead what structure centralized societies. We certainly would not say that discipline is what defines a war machine: discipline is the characteristic required of armies after the State has appropriated them.

The war machine answers to other rules. We are not saying that they are better, of course, only that they animate a fundamental indiscipline of the warrior! A questioning of hierarchy, perpetual blackmail by abandonment or betrayal, and a very volatile sense of honor, all of which, once again, it impedes the formation of the State.

But why does this argument fail to convince us entirely? We follow Clastres when he demonstrates that the State is explained neither by a development of productive forces nor by a differentiation of political forces. It is the State, on the contrary, that makes possible the undertaking of large-scale projects, the constitution of surpluses, and the organization of the corresponding public functions. The State is what makes the distinction between governors and governed possible. We do not see how the State can be explained by what it presupposes, even with recourse to dialectics. The State seems to rise up in a single stroke, in an imperial form, and does not depend on progressive factors. Its on-the-spot emergence is like a stroke of genius, the birth of Athena. We also follow Clastres when he shows that the war machine is directed against the State, either against potential States whose formation it wards off in advance, or against actual States whose destruction it purposes. No doubt the war machine is realized more completely in the "barbaric" assemblages of nomadic warriors than in the "savage" assemblages of primitive societies. In any case, it is out of the question that the State could be the result of a war in which the conquerors imposed, by the very fact of their victory, a new law on the vanquished, because the organization of the war machine is directed against the State-form, actual or virtual. The State is no better accounted for as a result of war than by a progression of economic or political forces. This is where Clastres locates the break: between "primitive" counter-State societies and "monstrous" State societies whose formation it is no longer possible to explain. Clastres is fascinated by the problem of "voluntary servitude," in the manner of La Boetie: In what way did people want or desire servitude, which most certainly did not come to them as the outcome of an involuntary and unfortunate war? They did, after all, have counter-State mechanisms at their disposal: So how and why the State? Why did the State triumph? The more deeply Clastres

delved into the problem, the more he seemed to deprive himself of the means of resolving it. He tended to make primitive societies hypostases, self-sufficient entities (he insisted heavily on this point). He made their formal exteriority into a real independence. Thus he remained an evolutionist, and posited a state of nature. Only this state of nature was, according to him, a fully social reality instead of a pure concept, and the evolution was a sudden mutation instead of a development. For on the one hand, the State rises up in a single stroke, fully formed; on the other, the counter-State societies use very specific mechanisms to ward it off, to prevent it from arising. We believe that these two propositions are valid but that their interlinkage is flawed. There is an old scenario: "from clans to empires," or "from bands to kingdoms." But nothing says that this constitutes an evolution, since bands and clans are no less organized than empire-kingdoms. We will never leave the evolution hypothesis behind by creating a break between the two terms, that is, by endowing bands with self-sufficiency and the State with an emergence all the more miraculous and monstrous.

We are compelled to say that there has always been a State, quite perfect quite complete. The more discoveries archaeologists make, the more empires they uncover. The hypothesis of the *Urstaat* seems to be verified: The State clearly dates back to the most remote ages of humanity." It is hard to imagine primitive societies that would not have been in contact with imperial States, at the periphery or in poorly controlled areas. But of greater importance is the inverse hypothesis: that the State itself has always been in a relation with an outside and is inconceivable independent of that relationship. The law of the State is not the law of all or Nothing (State societies or counter-State societies) but that of interior and exterior. The State is sovereignty. But sovereignty only reigns over what it is capable of internalizing, of appropriating locally. Not only is there no universal State but the outside of States cannot be reduced to "foreign policy," that is to a set of relations among States. The outside appears simultaneously in two directions: huge worldwide machines branched out over the entire *ecumenon* at a given moment, which enjoy a large measure of autonomy in relation to the States (for example, commercial organization of the

"multinational" type, or industrial complexes, or even religious formations like Christianity, Islam, certain prophetic or messianic movements, etc.) but also the local mechanisms of bands, margins, minorities, which continue to affirm the rights of segmentary societies in opposition to the organs of State power. The modern world can provide us today with particularly well developed images of these two directions: worldwide ecumenical machines, but also a neoprimitivism, a new tribal society as described by Marshall McLuhan. These directions are equally present in all social fields, in all periods. It even happens that they partially merge. For example, a commercial organization is also a band of pillage, or piracy for part of its course and in many of its activities; or it is in bands that a religious formation begins to operate. What becomes clear is that bands, no less than worldwide organizations, imply a form irreducible to the State and that this form of exteriority necessarily presents itself as a diffuse and polymorphous war machine. It is a nomas very different from the "law" The State-form, as a form of inferiority, has a tendency to reproduce itself, remaining identical to itself across its variations and easily recognizable within the limits of its poles, always seeking public recognition (there is no masked State). But the war machine's form of exteriority is such that it exists only in its own metamorphoses; it exists in an industrial innovation as well as in a technological invention, in a commercial circuit as well as in a religious creation, in all flows and currents that only secondarily allow themselves to be appropriated by the State. It is in terms not of independence, but of coexistence and competition *in a perpetual Held of interaction*, that we must conceive of exteriority and inferiority, war machines of metamorphosis and State apparatuses of identity, bands and kingdoms, megamachines and empires. The same field circumscribes its interiority in States, but describes its exteriority in what escapes States or stands against States.

(...)

*AXIOM II.* The war machine is the invention of the nomads (insofar as it is exterior to the State apparatus and distinct from the military intuition). As such, the war machine has three aspects, a spatiogeographic aspect, an arithmetic

or algebraic aspect. and an affective aspect. Proposition V. Nomad existence necessarily effectuates the conditions of the war machine in space.

The nomad has a territory; he follows customary paths; he goes from one point to another; he is not ignorant of points (water points, dwelling points, assembly points, etc.). But the question is what in nomad life is a principle and what is only a consequence. To begin with, although the points determine paths, they are strictly subordinated^ the paths they determine, the reverse of what happens with the sedentary. The water point is reached only in order to be left behind; every point is a relay and exists only as a relay. A path is always between two points, but then-between has taken on all the consistency and enjoys both autonomy and a direction of its own. The life of the nomad is the intermezzo. Even the elements of his dwelling are conceived in terms of the trajectory that is forever mobilizing them.\* The nomad is not at all the same as the migrant; for the migrant goes principally from one point to another, even if the second point is uncertain, unforeseen, or not well localized. But the nomad goes from point to point only as a consequence and as a factual necessity; in principle, points for him are relays along a trajectory. Nomads and migrants can mix in many ways, or form a common aggregate; their causes and conditions are no less distinct for that (for example, those who joined Mohammed at Medina had a choice between a nomadic or Bedouin pledge, and a pledge of hegira or emigration).

Second, even though the nomadic trajectory may follow trails or customary routes, it does not fulfill the function of the sedentary road, which is to *parcel out a closed space to people*, assigning each person a share and regulating the communication between shares. The nomadic trajectory does the opposite: it *distributes people (or animals) in an open space*, one that is indefinite and noncommunicating. The *nomas* came to designate the law, but that was originally because it was distribution, a mode of distribution. It is a very special kind of distribution, one without division into shares, in a space without borders or enclosure. The *nomas* is the consistency of a fuzzy aggregate: it is in this sense that it stands in opposition

to the law or the *polis*, as the backcountry, a mountainside, or the vague expanse around a city ("either nomos or polis"). Therefore, and this is the third point, there is a significant difference between the spaces: sedentary space is striated, by walls, enclosures, and roads between enclosures, while nomad space is smooth, marked only by "traits" that are effaced and displaced with the trajectory. Even the lamellae of the desert slide over each other, producing an inimitable sound. The nomad distributes himself in a smooth space; he occupies, inhabits, holds that space; that is his territorial principle. It is therefore false to define the nomad by movement. Toynbee is profoundly right to suggest that the nomad is on the contrary *he who does not move*. Whereas the migrant leaves behind a milieu that has become amorphous or hostile, the nomad is one who does not depart, does not want to depart, who clings to the smooth space left by the receding forest, where the steppe or the desert advances, and who invents nomadism as a response to this challenge. Of course, the nomad moves, but while seated, and he is only seated while moving (the Bedouin galloping, knees on the saddle, sitting on the soles of his upturned feet, "a fear of balance"). The nomad knows how to wait, he has infinite patience. Immobility and speed, catatonia and rush, a "stationary process," station as process—these traits of Kleist's are eminently those of the nomad. It is thus necessary to make a distinction between *speed* and *movement*: a movement may be very fast, but that does not give it speed; a speed may be very slow, or even immobile, yet it is still speed. Movement is extensive; speed is intensive. Movement designates the relative character of a body considered as "one," and which goes from point to point; *speed, on the contrary; constitutes the absolute character of a body whose irreducible parts (atoms) occupy or fill a smooth space in the manner of a vortex*, with the possibility of springing up at any point. (It is therefore not surprising that reference has been made to spiritual voyages effected without relative movement, but in intensity, in one place: these are part of nomadism.) In short, we will say by convention that only nomads have absolute movement, in other words, speed; vortical or swirling movement is an essential feature of their war machine.

It is in this sense that nomads have no

points, paths, or land, even though they do by all appearances. If the nomad can be called the Deterritorialized par excellence, it is precisely because there is no reterritorialization *afterward* as with the migrant, or upon *something else* as with the sedentary (the sedentary's relation with the earth is mediatized by something else, a property regime, a State apparatus). With the nomad, on the contrary, it is deterritorialization that constitutes the relation to the earth, to such a degree that the nomad reterritorializes on deterritorialization itself. It is the earth that deterritorializes itself, in a way that provides the nomad with a territory. The land ceases to be land, tending to become simply ground (*sol*) or support. The earth does not become deterritorialized in its global and relative movement, but at specific locations, at the spot where the forest recedes, or where the steppe and the desert advance. Hubac is right to say that nomadism is explainable less by universal changes in climate (which relate instead to migrations) as by the "divagation of local climates."<sup>55</sup> The nomads are there, on the land, wherever there forms a smooth space that gnaws, and tends to grow, in all directions. The nomads inhabit these places; they remain in them, and they themselves make them grow, for it has been established that the nomads make the desert no less than they are made by it. They are vectors of deterritorialization. They add desert to desert, steppe to steppe, by a series of local operations whose orientation and direction endlessly vary." The sand desert has not only oases which are like fixed points, but also rhizomatic vegetation that is temporary and shifts location according to local rains, bringing changes in the direction of the crossings." The same terms are used to describe ice deserts as sand deserts: there is no line separating earth and sky; there is no intermediate distance, no perspective or contour; visibility is limited; and yet there is an extraordinarily fine topology that relies not on points or objects but rather on haecceities, on sets of relations (winds, undulations of snow or sand, the song of the sand or the creaking of ice, the tactile qualities of both). It is a tactile space, or rather "haptic," a sonorous much more than a visual space.<sup>56</sup> The variability, the poly vocality of directions, is an essential feature of smooth spaces of the rhizome type, and it alters their cartography. The nomad, nomad space, is localized and not delimited. What is both

limited and limiting is striated space, the relative global: it is limited in its parts, which are assigned constant directions, are oriented in relation to one another, divisible by boundaries, and can interlink; what is limiting (*limes* or wall, and no longer boundary) is this aggregate in relation to the smooth spaces it "contains," whose growth it slows or prevents, and which it restricts or places outside. Even when the nomad sustains its effects he does not belong to this *relative global*, where one passes from one point to another, from one region to another. Rather, he is in a *local absolute* an absolute that is manifested locally, and engendered in a series of local operations of varying orientations: desert, steppe, ice, sea.

Making the absolute appear in a particular place—is that not a very general characteristic of religion (recognizing that the nature of the appearance, and the legitimacy, or lack thereof, of the images that reproduce it are open to debate)? But the sacred place of religion is fundamentally a center that repels the obscure *nomas*. The absolute of religion is essentially a horizon that encompasses, and, if the absolute itself appears at a particular place, it does so in order to establish a solid and stable center for the global I he encompassing role of smooth spaces (desert, steppe, or ocean) in nontheism has been frequently noted. In short, religion converts the absolute. Religion is in this sense a piece in the State apparatus (in both of its forms, the "bond" and the "pact or alliance"), even if it has within itself the power to elevate this model to the level of the universal or to constitute an absolute *Imperium*. But for the nomad the terms of the question are totally different: locality is not delimited; the absolute, then, does not appear at a particular place but becomes a nonlimited locality; the coupling of the place and the absolute is achieved not in a centered, oriented globalization or universalization but in an infinite succession of local operations. Limiting ourselves to this opposition between points of view, it may be observed that nomads do not provide a favorable terrain for religion; the man of war is always committing an offense against the priest or the god. The nomads have a vague, literally vagabond "monotheism," and content themselves with that, and with their ambulant fires. The nomads have a sense of the absolute, but a singularly atheistic one. The universalist

religions that have had dealings with nomads—Moses, Mohammed, even Christianity with the Nestorian heresy—have always encountered problems in this regard, and have run up against what they have termed obstinate impiety. These religions are not, in effect, separable from a firm and constant orientation, from an imperial de jure State, even, and especially, in the absence of a de facto State; they have promoted an ideal of sedentarization and addressed themselves more to the migrant components than the nomadic ones. Even early Islam favored the theme of the hegira, or migration, over nomadism; rather, it was through certain schisms (such as the Kahariji movement) that it won over the Arab or Berber nomads.

However, it does not exhaust the question to establish a simple opposition between two points of view, religion-nomadism. For monotheistic religion, at the deepest level of its tendency to project a universal or spiritual State over the entire ecumenon, is not without ambivalence or fringe areas; it goes beyond even the ideal limits of the State, even the imperial State, entering a more indistinct zone, an outside of States where it has the possibility of undergoing a singular mutation or adaptation. We are referring to religion as an element in a war machine and the idea of holy war as the motor of that machine. The *prophet*, as opposed to the state personality of the king and the religious personality of the priest, directs the movement by which a religion becomes a war machine or passes over to the side of such a machine. It has often been said that Islam, and the prophet Mohammed, performed such a conversion of religion and constituted a veritable esprit de corps: in the formula of Georges Bataille, “early Islam, a society reduced to the military enterprise.” This is what the West invokes in order to justify its antipathy toward Islam. Yet the Crusades were a properly Christian adventure of this type. The prophets may very well condemn nomad life; the war machine may very well favor the movement of migration and the ideal of establishment; religion in general may very well compensate for its specific deterritorialization with a spiritual and even physical reterritorialization, which in the case of the holy war assumes the well-directed character of a conquest of the holy lands as the center of the world. Despite all that,

when religion sets itself up as a war machine, it mobilizes and liberates a formidable charge of nomadism or absolute deterritorialization; it doubles the migrant with an accompanying nomad, or with the potential nomad the migrant is in the process of becoming; and finally, it turns its dream of an absolute State back against the State-form.<sup>5\*</sup> And this turning-against is no less a part of the “essence” of religion than that dream. The history of the Crusades is marked by the most astonishing series of directional changes: the firm orientation toward the Holy Land as a center to reach often seems nothing more than a pretext. But it would be wrong to say that the play of self-interest, or economic, commercial, or political factors, diverted the crusade from its pure path. The idea of the crusade *in itself implies this variability of directions*, broken and changing, and intrinsically possesses all these factors or all these variables from the moment it turns religion into a war machine and simultaneously utilizes and gives rise to the corresponding nomadism. The necessity of maintaining the most rigorous of distinctions between sedentaries, migrants, and nomads does not preclude de facto mixes; on the contrary, it makes them all the more necessary in turn. And it is impossible to think of the general process of sedentarization that vanquished the nomads without also envisioning the gusts of local nomadization that carried off sedentaries and doubled migrants (notably, to the benefit of religion).

Smooth or nomad space lies between two striated spaces: that of the forest, with its gravitational verticals, and that of agriculture, with its grids and generalized parallels, its now independent arborescence, its art of extracting the tree and wood from the forest. But being “between” also means that smooth space is controlled by these two flanks, which limit it, oppose its development, and assign it as much as possible a communicational role; or, on the contrary, it means that it turns against them, gnawing away at the forest on one side, on the other side gaining ground on the cultivated lands, affirming a noncommunicating force or a force of *divergence* like a “wedge” digging in. The nomads turn first against the forest and the mountain dwellers, then descend upon the farmers. What we have here is something like the flipside or the outside of the State-form—but in



what sense? This form, as a global and relative space, implies a certain number of components: forest-clearing of fields; agriculture-grid laying; animal raising subordinated to agricultural work and sedentary food production; commerce based on a constellation of town-country (*polis-nomos*) communications. When historians inquire into the reasons for the victory of the West over the Orient, they primarily mention the following characteristics, which put the Orient in general at a disadvantage: deforestation rather than clearing for planting, making it extremely difficult to extract or even to find wood; cultivation of the type "rice paddy and garden" rather than arborescence and field; animal raising for the most part outside the control of the sedentaries, with the result that they lacked animal power and meat foods; the low communication content of the town-country relation, making commerce far less flexible. The conclusion is not that the State-form is absent in the Orient. Quite to the contrary, a more rigid agency becomes necessary in order to retain and reunite the various components plied by escape vectors. States always have the same composition; if there is even one truth in the political philosophy of Hegel, it is that every State carries within itself the essential moments of its existence. States are made up not only of people but also of wood, fields, gardens, animals, and commodities. There is a unity of *composition* of all States, but States have neither the same *development* nor the same *organization*. In the Orient, the components are much more disconnected, disjointed, necessitating a great immutable Form to hold them together: "despotic formations," Asian or African, are rocked by incessant revolts, by secessions and dynastic changes, which nevertheless do not affect the immutability of the form. In the West, on the other hand, the interconnectedness of the components makes possible transformations of the State-form through revolution. It is true that the idea of revolution itself is ambiguous; it is Western insofar as it relates to a transformation of the State, but Eastern insofar as it envisions the destruction, the abolition of the State.<sup>61</sup> The great empires of the Orient, Africa, and America run up against wide-open smooth spaces that penetrate them and maintain gaps between their components (the *nomos* does not become countryside, the countryside does

not communicate with the town, large-scale animal raising is the affair of the nomads, etc.); the oriental State is in direct confrontation with a nomad war machine. This war machine may fall back to the road of integration and proceed solely by revolt and dynastic change; nevertheless, it is the war machine, as nomad, that invents the abolitionist dream and reality. Western States are much more sheltered in their striated space and consequently have much more latitude in holding their components together; they confront the nomads only indirectly, through the intermediary of the migrations the nomads trigger or adopt as their stance.

One of the fundamental tasks of the State is to striate the space over which it reigns, or to utilize smooth spaces as a means of communication in the service of striated space. It is a vital concern of every State not only to vanquish nomadism but to control migrations and, more generally, to establish a zone of rights over an entire "exterior," over all of the flows traversing the ecumenon. If it can help it, the State does not dissociate itself from a process of capture of Hows of all kinds, populations, commodities or commerce, money or capital, etc. There is still a need for fixed paths in well-defined directions, which restrict speed, regulate circulation, relativize movement, and measure in detail the relative movements of subjects and objects. That is why Paul Virilio's thesis is important, when he shows that "the political power of the State is *polis*, police, that is, management of the public ways," and that "the gates of the city, its levies and duties, are barriers, filters against the fluidity of the masses, against the penetration power of migratory packs," people, animals, and goods. (gravity, *gravitas*, such is the essence of the State. It is not at all that the State knows nothing of speed; but it requires that movement, even the fastest, cease to be the absolute state of a moving body occupying a smooth space, to become the relative characteristic of a "moved body" going from one point to another in a striated space. In this sense, the State never ceases to decompose, recompose, and transform movement, or to regulate speed. The State as town surveyor, converter, or highway interchange: the role of the engineer from this point of view. Speed and absolute movement are not without their laws, but they are the laws of the *nomos* of the smooth space that

deploys it, of the war machine that populates it. If the nomads formed the war machine, it was by inventing absolute speed, by being “synonymous” with speed. And each time there is an operation against the State— insubordination, rioting, guerrilla warfare, or revolution as act—it can be said that a war machine has revived, that a new nomadic potential has\* appeared, accompanied by the reconstitution of a smooth space or a manner of being in space as though it were smooth (Virilio discusses the importance of the riot or revolutionary theme of “holding the street”). It is in this sense that the response of the State against all that threatens to move beyond it is to striate space. The State does not appropriate the war machine without giving even it the form of relative movement: this was the case with the model of the fortress as a regulator of movement, which was precisely the obstacle the nomads came up against, the stumbling block and parry by which absolute vortical movement was broken. Conversely, when a State does not succeed in striating its interior or neighboring space, the flows traversing that State necessarily adopt the stance of a war machine directed against it, deployed in a hostile or rebellious smooth space (even if other States are able to slip their striations in). This was the adventure of China: toward the end of the fourteenth century, and in spite of its very high level of technology in ships and navigation, it turned its back on its huge maritime space, saw its commercial flows turn against it and ally themselves with piracy, and was unable to react except by a politics of immobility, of the massive restriction of commerce, which only reinforced the connection between commerce and the war machine.

The situation is much more complicated than we have let on. The sea is perhaps principal among smooth spaces, the hydraulic model par excellence. But the sea is also, of all smooth spaces, the first one attempts were made to striate, to transform into a dependency of the land, with its fixed routes, constant directions, relative movements, a whole counterhydraulic of channels and conduits. One of the reasons for the hegemony of the West was the power of its State apparatuses to striate the sea by combining the technologies

of the North and the Mediterranean and by annexing the Atlantic. But this undertaking had the most unexpected result: the multiplication of relative movements, the intensification of relative speeds in striated space, ended up reconstituting a smooth space or absolute movement. As Virilio emphasizes, the sea became the place *of the fleet in being*, where one no longer goes from one point to another, but rather holds space beginning from any point: instead of striating space, one occupies it with a vector of deterritorialization in perpetual motion. This modern strategy was communicated from the sea to the air, as the new smooth space, but also to the entire Earth considered as desert or sea. As converter and capturer, the State does not just relativize movement, it reimparts absolute movement. It does not just go from the smooth to the striated, it reconstitutes smooth space; it reimparts smooth in the wake of the striated. It is true that this new nomadism accompanies a worldwide war machine whose organization exceeds the State apparatuses and passes into energy, military-industrial, and multinational complexes. We say this as a reminder that smooth space and the form of exteriority do not have an irresistible revolutionary calling but change meaning drastically depending on the interactions they are part of and the concrete conditions of their exercise or establishment (for example, the way in which total war and popular war, and even guerrilla warfare, borrow one another's methods).

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